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To: Members of the
**CHILDREN AND YOUNG PEOPLE POLICY DEVELOPMENT AND SCRUTINY
COMMITTEE**

Councillor Robert Evans (Chairman)
Councillor Stephen Wells (Vice-Chairman)
Councillors Nicholas Bennett J.P., Judi Ellis, Roxy Fawthrop, John Getgood,
Diana MacMull, Anne Manning and David McBride

Church Representatives with Voting Rights
Joan McConnell and Revd Canon John Smith

Parent Governor Members with Voting Rights
Dolores Bray-Ash, Brian James and Nancy Thompson

Non-Voting Co-opted Members
1 x Secondary Teacher Representative (vacancy)
Vicky Duble, (Young People Representative)
Jane Goodman, (Looked After Children Representative)
Pearce Jarrett, (Young People Representative)
Karen Nicholson, (Independent Schools Representative)
Alison Regester, (Pre-school Settings and Early Years Representative)
Dr Jenny Selway, (Bromley Primary Care Trust)
Michael Youlton, (Head Teacher Representative)

A meeting of the Children and Young People Policy Development and Scrutiny
Committee will be held at Bromley Civic Centre on **TUESDAY 20 JULY 2010 AT
7.00 PM**

MARK BOWEN
Director of Legal, Democratic and
Customer Services.

***Copies of the documents referred to below can be obtained from
www.bromley.gov.uk/meetings***

A G E N D A

PART 1 (PUBLIC AGENDA)

STANDARD ITEMS

1 APOLOGIES FOR ABSENCE AND NOTIFICATION OF ALTERNATE MEMBERS

2 DECLARATIONS OF INTEREST

3 QUESTIONS FROM COUNCILLORS AND MEMBERS OF THE PUBLIC ATTENDING THE MEETING

To hear questions to the Committee received in writing by the Legal, Democratic and Customer Services Department by 5.00pm on Wednesday 14th July and to respond.

4 MINUTES OF THE CYP PDS COMMITTEE MEETING HELD ON 15 JUNE 2010
(Pages 5 - 20)

5 PROGRESS ON MATTERS ARISING FROM PREVIOUS MINUTES (Pages 21 - 24)

HOLDING THE PORTFOLIO HOLDER TO ACCOUNT

6 QUESTIONS TO THE PORTFOLIO HOLDER FROM MEMBERS OF THE PUBLIC AND COUNCILLORS ATTENDING THE MEETING

To hear questions to the Children and Young People Portfolio Holder received in writing by the Legal, Democratic and Customer Services Department by 5.00pm on Wednesday 14th July 2010 and to respond.

7 CHILDREN AND YOUNG PEOPLE PORTFOLIO - PREVIOUS DECISIONS (Pages 25 - 36)

To note decisions of the Portfolio Holder made since the previous meeting of the Committee.

8 CYP BUDGET MONITORING REPORT 2010/11 (Pages 37 - 58)

9 PRE-DECISION SCRUTINY OF REPORTS TO THE CHILDREN AND YOUNG PEOPLE PORTFOLIO HOLDER

The Children and Young People Portfolio Holder to present scheduled reports for pre-decision scrutiny on matters where he is minded to make decisions.

a MEMBERSHIP OF SCHOOL GOVERNING BODIES (Pages 59 - 66)

b THE GOVERNMENT'S REFORM AGENDA: EDUCATION AND CHILDREN'S SERVICES

c OFSTED ANNOUNCED INSPECTION OF SAFEGUARDING AND LOOKED AFTER CHILDREN SERVICES WITHIN THE LONDON BOROUGH OF BROMLEY (Pages 67 - 110)

- d BROMLEY SAFEGUARDING CHILDREN BOARD: ANNUAL REPORT 2009/2010** (Pages 111 - 144)
- e PROPOSAL TO EXPAND THREE PRIMARY SCHOOLS** (Pages 145 - 150)
- f REVISED INSTRUMENTS OF GOVERNMENT** (Pages 151 - 156)
- g ASSET MANAGEMENT PLANNING - POST COMPLETION REVIEW REPORTS** (Pages 157 - 162)
- h SCHOOL LUNCH GRANT** (Pages 163 - 174)
- i 2010/11 IN-YEAR GRANT REDUCTIONS BY DEPARTMENT FOR EDUCATION: PROPOSED STRATEGY TO DELIVER THE TARGET REDUCTION OF £1.4M WITHIN BROMLEY'S CHILDREN AND YOUNG PEOPLE SERVICES - PART 1** (Pages 175 - 188)
- j EARLY YEARS CAPITAL FUNDING - PROPOSED PRIORITISATION OF REMAINING FUNDS** (Pages 189 - 196)
- k SEN TRANSPORT** (Pages 197 - 216)

This report will be considered in Part 2 of the meeting.

- l REVIEW OF PHASE 3 CHILDREN AND FAMILY CENTRE CAPITAL PROGRAMME** (Pages 217 - 226)
- m FINAL STANDARDS FUND (GRANT 1.1) ALLOCATION 2009/10** (Pages 227 - 232)
- n THE BROMLEY SEED CHALLENGE SCHEME** (Pages 233 - 244)
- o CYP FORWARD ROLLING WORK PROGRAMME** (Pages 245 - 260)

POLICY DEVELOPMENT AND OTHER ITEMS

- 10 TRANSITION STRATEGY FOR YOUNG PEOPLE WITH LEARNING DISABILITIES** (Pages 261 - 266)
- 11 CYP ROLLING WORK PROGRAMME - FUTURE ITEMS FOR THE CYP PDS COMMITTEE**

The Committee is asked to refer to the report at Item 9O above and:

- Agree future PDS items to come before the Committee as listed at Appendix 1; and,
- Consider the Contracts/Service Level Agreements listed at Appendix 2.

- 12 REFERENCE FROM PUBLIC PROTECTION AND SAFETY POLICY DEVELOPMENT AND SCRUTINY COMMITTEE** (Pages 267 - 276)

PART 2 (CLOSED AGENDA)

13 LOCAL GOVERNMENT ACT 1972 AS AMENDED BY THE LOCAL GOVERNMENT (ACCESS TO INFORMATION) (VARIATION) ORDER 2006, AND THE FREEDOM OF INFORMATION ACT 2000

The Chairman to move that the Press and public be excluded during consideration of the items of business listed below as it is likely in view of the nature of the business to be transacted or the nature of the proceedings that if members of the Press and public were present there would be disclosure to them of exempt information.

Items of Business	Schedule 12A Description
14 EXEMPT MINUTES OF THE CYP PDS COMMITTEE MEETING HELD ON 15 JUNE 2010 (Pages 277 - 282)	Information relating to any individual.
15 CHILDREN AND YOUNG PEOPLE PORTFOLIO - PREVIOUS PART 2 DECISIONS (Pages 283 - 296) To note Part 2 decisions of the Portfolio Holder made since the previous meeting of the Committee.	Information relating to the financial or business affairs of any particular person (including the authority holding that information)
16 PRE DECISION SCRUTINY OF PART 2 PORTFOLIO HOLDER DECISIONS	Information relating to the financial or business affairs of any particular person (including the authority holding that information)
a CHILDREN AND YOUNG PEOPLE SERVICE: CONTRACTS OVERVIEW 2010/2011 (Pages 297 - 310)	
b CONSIDERATION FOR AGREEMENT TO EXTEND THE CONTRACT FOR ADVOCACY AND INDEPENDENT VISITORS FOR CHILDREN AND YOUNG PEOPLE FROM RECONSTRUCT (Pages 311 - 316)	
c BROMLEY MENCAP BUDDYING SHORT BREAK SCHEME - CONTRACT EXEMPTION PROPOSAL (Pages 317 - 320)	

DATES OF FUTURE CYP PDS COMMITTEE MEETINGS

7th September 2010
19th October 2010
30th November 2010
18th January 2011
22nd February 2011
15th March 2011
3rd May 2011

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CHILDREN AND YOUNG PEOPLE POLICY DEVELOPMENT AND SCRUTINY COMMITTEE

Minutes of the meeting held on 15 June 2010

Present:

Councillor Robert Evans (Chairman)
Councillors Nicholas Bennett J.P., Judi Ellis,
Roxy Fawthrop, John Getgood, Will Harmer,
Anne Manning and David McBride

Dolores Bray-Ash, Brian James and Nancy Thompson
Pearce Jarrett, Alison Regester, Dr Jenny Selway and
Michael Youlton

Also Present:

Councillor Peter Fookes, Councillor Brian Humphrys and
Councillor Ernest Noad

1 APOLOGIES FOR ABSENCE AND NOTIFICATION OF ALTERNATE MEMBERS

Apologies were received from Councillor MacMull, Reverend Canon John Smith, Karen Nicholson, Vicky Double and Jane Goodman. Councillor Will Harmer attended as alternate for Councillor MacMull.

The Chairman also recorded his thanks to two Members who had previously sat on the Children and Young People PDS Committee. Former Councillor Jenny Hillier had been a long standing Councillor and had had significant involvement in the area of Children's Services for a number of years. Former Councillor Martin Curry had sat on the Committee for 12 years and had had a significant contribution to the work of the Committee. The Chairman requested that the Committee's thanks to these two former Councillors be recorded.

2 CO-OPTIONS TO THE CYP PDS COMMITTEE

The Committee considered a report outlining Co-opted Membership appointments for 2010/2011. The Chairman introduced the new Co-opted Members and reported that Jane Goodman had withdrawn her nomination to the Committee and therefore the position as representative for Looked After Children would be vacant until a new nomination had been sought. An

application for the vacant position of Young Peoples Representative had also been received and the Chairman proposed that Miss Vicky Duple be appointed to this position.

RESOLVED that

- (1) the following Parent Governor Representative Appointments be made to the CYP PDS Committee for 2010/11 with voting rights:**
 - **Mr Brian James as Special School Parent Governor**
 - **Mrs Nancy Thompson as Primary Parent Governor**
 - **Mrs Delores Bray-Ash as Secondary School Parent Governor**

- (2) The Revd Canon John Smith representing the Church of England and Mrs Joan McConnell representing the Roman Catholic church be appointed as Co-opted Members for the CYP PDS Committee for 2010/11 with voting rights;**

- (3) The following membership appointments be made to the CYP PDS Committee for 2010/11 without voting rights:**
 - **Mrs Karen Nicholson as Independent Schools Representative;**
 - **Mr Michael Youlton as Primary Schools Representative;**
 - **Mrs Alison Register as Pre-School Settings Representative;**
 - **Mr Pearce Jarrett and Victoria Duple as Young Peoples Representatives; and,**
 - **Dr Jenny Selway as NHS Bromley Representative.**

3 DECLARATIONS OF INTEREST

Councillor Stephen Wells declared a personal interest in respect of Item 16(e), the Part 2 report on Worsley Bridge Junior School. Councillor Judi Ellis declared a personal interest as her son was a teacher in the Borough. Councillor Roxy Fawthrop declared a personal interest as her sister attended Newstead Wood School. Councillor David McBride declared an interest as a teacher in LB Bexley. Councillor Ernest Noad declared a personal interest as his wife worked for Bromley Welcare. Mr Brian James declared Personal interests as a Trustee of Bromley Family Link, Bromley and Bexley Advocacy Service and as the Chairman of Governors of a school outside the Borough. Mrs Alison Register declared a personal interest as she ran a private day nursery in West Wickham.

4 QUESTIONS FROM COUNCILLORS AND MEMBERS OF THE PUBLIC ATTENDING THE MEETING

No Questions were received.

**5 MINUTES OF THE CYP PDS COMMITTEE MEETING HELD ON
22 APRIL 2010**

RESOLVED that the minutes of the meeting held on 22nd April 210 be agreed.

**6 PROGRESS ON MATTERS ARISING FROM PREVIOUS
MINUTES**

Councillor Nicholas Bennett highlighted that there was not sufficient information in the Matters Arising report and that the purpose of this report was to ensure that issues requiring follow up remained current until updates were provided. The Chairman stated that the points made had been taken on board.

The Chairman went through the minutes and identified areas where further updates were required:

Turning to the Bromley Youth Music Trust that Chairman asked Mr James if he had pursued the meetings with head teachers. Mr James reported that he had been in communication with special school head teachers and Paul King. Mr James reported that he was happy with the progress being made.

The Chairman asked the Director CYP if she could provide an update regarding the publication of the CYP Plan. The Director reported that the accountable body was the CYP Trust Board. There was a Local Authority representative sitting on the Trust Board; the Portfolio Holder, Councillor Ernest Noad. The Director also reported that the future of the Trust Board could be under review due to recent national political changes.

Councillor Nicholas Bennett requested an update on Langley Park School for Girls' and the Head of CYP Finance reported that he had been involved in meetings with the school and he had advised they proceed with planning permission for the proposed scheme. The school had taken this advice on board and was now moving forward with planning permission.

The Chairman asked whether the relevant papers from the CYP PDS Committee were now being circulated to the Chairman of the Foster Panel and the Chairman of the Adoption Panel. The Democratic Services and Scrutiny Officer reported that email links to the agenda and reports would be provided to the two Chairmen for their information.

The Committee considered rumours to the effect that neighbouring Authorities were considering changing their admission arrangements. The Director CYP reported that the issue was being pursued through the Admissions Forum and with advice from the Legal Department. Councillor McBride reported that Kent had been heavily promoting selection criteria outside the County boundary and that Kent had been heavily marketing in Bexley. Councillor Humphrys reported that he had read an article in a paper suggesting that Kent was thinking about adopting 2 separate admissions criteria, one for inside the

boundary and one for outside the boundary. The Director advised that these issues were being followed up by officers in the admissions team.

Another Member asked for an update around the issue of opportunities for young people attending special schools to mainstream schools. The Director CYP reported that the Assistant Director for Access and Inclusion had been working with head teachers on this aspect and would provide a further update to the Executive Working Party within future reports as the SEN Strategy. Councillor Nicholas Bennett stated that there had been a new government in place for five weeks and there was nothing on the Committee's agenda to reflect the changes that were taking place at a national level. The Director reported that there was only headline information available at this time. It was suggested that a report be scheduled for the Committee's meeting in July 2010 when it was hoped that Officers could provide the Committee with more information.

Finally the Chairman reported that the issue of Catholic representation on SACRE remained an ongoing issue. Councillor Bennett reported that his local church had been advertising for a representative to sit on SACRE.

RESOLVED that progress on matters arising from previous meetings be noted.

7 SCRUTINY OF 28TH JUNE 2010 CYP TRUST BOARD AGENDA AND REPORTS

The Chairman outlined the role of the CYP Trust Board and explained to the Committee that the Portfolio Holder was currently the Chairman of the Trust Board. The Chairman suggested that the Committee focus its scrutiny on three items on the agenda:

Item 6: Bromley Mytime creating leisure opportunities for the borough

The Portfolio Holder explained that he had requested this report as there had been very little information from Bromley Mytime relating to the services they were providing for disadvantaged young people in the Borough. The Portfolio Holder also recorded his concerns with the lack of engagement with Bromley Mytime at Trust Board level. The Portfolio Holder stated that it was unfortunate that Bromley Mytime were not at the PDS meeting to respond to questions but that members of the Committee was welcome to attend the Trust Board meetings.

A Co-opted Member stressed the importance of statistical information which differentiated between young people who had a disability that limited their mobility and those who had a disability that did not affect their mobility. It was suggested that there were limited services available to young people who were wheelchair bound with very limited mobility.

The Committee expressed regret at the definition of "disadvantage" used in the report stating that a number of young people in the Borough who did not

fall into the categories defined by the Mytime report could also be considered as disadvantaged, and a Member suggested that it was more important to focus on the needs of individuals rather than reviewing opportunities available to social groups.

Another Member suggested that Bromley Mytime had not highlighted all the activities available to young people in the Borough, as she was aware of a number of free clubs and activities that were not reflected in the report.

Item 7: Workforce Development and Integrated Working - Progress Report

The Chairman expressed concern at the statement in the report highlighting that some areas of the workforce had not been consulted on partnership working. The Director CYP responded that staff had been consulted and that the report did not adequately reflect this. The Director explained that the language used in the report reflected the language required for submission to the former DCSF. The Director stressed that there had been a great deal of engagement with schools and school representatives had been involved at all levels.

Item 8: Draft Anti-Social Behaviour Strategy 2010-13

A Member stressed the need to involve young people in community-based activities and highlighted that traditional youth clubs were in decline. The Member suggested that social activities such as those run in partnership by Churches and the Police should be promoted. The Director CYP responded that the Anti Social Behaviour Strategy had superseded the Positive Behaviour Strategy, which had gone a long way to address the issues highlighted by the Member. The Director CYP reported that a decision had been taken by the Local Strategic Partnership to develop a cross-portfolio Anti Social Behaviour Strategy.

8 QUESTIONS TO THE PORTFOLIO HOLDER FROM MEMBERS OF THE PUBLIC AND COUNCILLORS ATTENDING THE MEETING

No questions were received.

9 CHILDREN AND YOUNG PEOPLE PORTFOLIO - PREVIOUS DECISIONS

The Committee noted the decisions taken since the last meeting held on 22nd April 2010.

10 PERFORMANCE MONITORING: 4TH QUARTER

The Committee considered a report updating Members on progress during Quarter 4 (January to March 2010) and for the full year 2009/10 year against the key actions and indicators for Children and Young People Services in Bromley.

The Performance and Statistics Manager introduced the report and highlighted areas of good and poor performance. In respect of under-18 conceptions, data suggested that numbers of conceptions were increasing. However, the Performance and Statistics Manager reported that the numbers of Under-16 conceptions had been steadily decreasing over the past 4 years. The Committee were also informed that figures relating to the termination of pregnancies in the under-16 age group were higher than for those in the under-18 age category.

A Co-opted Member sought clarification surrounding the definition of a termination and Dr Jenny Selway reported that these statistics would relate to terminations conducted by the PCT which could include drug induced terminations but would not include the over the counter morning after pill.

Pearce Jarrett raised the issue of young people who fell into the NEET category and asked what was being done to support the many young people in education who were not able to find jobs. The Assistant Director for Learning and Achievement reported that these young people received targeted youth support and that Officers worked with young people to ensure that they were prepared for employment. Following a suggestion that there needed to be more support for young people who were struggling to enter the employment market Councillor Judi Ellis suggested that Pearce should be provided with a copy of the report of the NEET Working Party as it would be helpful for him to review the recommendations and have some input into the report.

Referring to the National Indicators focusing on GCSE achievement a Member asked Officers to comment on the levels of achievement reported for Looked after Children. The Assistant Director for Learning and Achievement reported that there had been a number of Looked After Children who had been statemented and had not been entered for GCSEs. In relation to the indicators focusing on progress on maths and English at Key Stage 2, the Assistant Director reported that there had been a national reduction in progress in these areas.

Referring to National Indicator 67, percentage of child protection cases which are within the required timescales, a Member asked whether technology such as video and telephone conferencing could have been used to ensure that snow did not impact the completion of reviews. The Director CYP reported that the child protection review schedule was a statutory duty and that some of the cases referred to in the report had related to children who had been placed outside the Borough and that distance had been a major factor in not meeting this target. The Director CYP reported that an update on this issue would be provided to the Committee as part of a report on the Ofsted Inspection Action Plan following the inspection of Safeguarding and Looked after Children that would be presented to the Committee in July. The Director CYP also highlighted that the number of referrals to Children's Social Care had now increased by 149% with 8,000 cases now being referred in a year.

Councillor Anne Manning reported that at the last Foster Panel a number of cases had been presented that were out of time, and that in some cases the reports to the Foster Panel had been written in November 2009. This meant that the information in the reports was out of date and the Chairman of the Foster Panel had expressed concern. The Director CYP suggested that this problem be referred to the Corporate Parenting Working Party on 29th June 2010 for further detailed consideration. The Director CYP stressed that Social Workers in Children's Social Care were working at capacity and that Bromley was not unique in the problems that it was experiencing, as all London Boroughs were struggling with capacity and workforce issues. The Director provided assurances that there would be a clear line of reporting to the PDS Committee.

A Co-opted Member highlighted that Local Indicator 38, raising the post-16 level 3 point score per pupil, was an important indicator and should be reviewed. The Interim Head of Education Commissioning and Business Services explained that these targets were problematic for the Local Authority as the national indicator had included figures for independent schools and the local indicator had not. What looked to be a poor performance was actually not, as the value added for Bromley was above expectation.

11 PRE-DECISION SCRUTINY OF REPORTS TO THE CHILDREN AND YOUNG PEOPLE PORTFOLIO HOLDER

A) MEMBERSHIP OF SCHOOL GOVERNING BODIES

The Portfolio Holder introduced a report outlining nominations for LA Governor Appointments for eighteen schools in the Borough.

Councillor Nicholas Bennett noted that three of the candidates were simply listed as being from London and requested that more specific information be provided. The Director CYP reported that the information considered by the Committee was a summary but that she would ask for more detail to be provided to Members in future.

The Portfolio Holder commented that only 4 of the individuals listed were new appointments.

RESOLVED that the Portfolio Holder be recommended to approve the following LA Governor Appointments subject to CRB checks:

Balgowan Primary School	Mrs Patricia Spedding (Beckenham)
Bickley Primary School	Mrs Jasmine Berry (London)
Bishop Justus CE School	Mr Dave Hines (London)

Cator Park School	Mrs Jenni Mogridge (Bromley)
Chelsfield Primary School	Mrs Eileen Vassie (Orpington)
Churchfields Primary School	Cllr Reg Adams (Clock House)
Crofton Junior School	Mrs Carole Powell (Orpington)
Darrick Wood Infant School	Ms Suzanne Barnaby (Swanley)
	Mrs Claudia Jasper (Beckenham)
Downe Primary School	Mrs Louise Hussey (Cudham)
Glebe School	Mrs Judith Armstrong (Bromley)
Mottingham Primary School	Cllr Roger Charsley (Mottingham and Chislehurst Ward)
Perry Hall Primary School	Cllr David McBride (Cray Valley East)
Pickhurst Junior School	Mr John Wood (Beckenham)
Royston Primary School	Mrs Kirsty Watt (London)
Southborough Primary School	Mrs Tamerisk Hearnden (Bromley)
	Mrs Beryl Coleman (Orpington)
Stewart Fleming Primary School	Mrs Julie Fox (Beckenham)
	Mrs Carole Hitchens (Beckenham)

St Joseph's RC Primary School

**Mr Paul Iredale
(Chislehurst)**

Tubbenden Primary School

**Mr Gary Brown
(Petts Wood)**

B) CYP PLAN 2009/11: ANNUAL REVIEW 2010

The Portfolio Holder presented the annual review of progress against the summary action plan within the Children and Young People's Plan 2009-2011.

The Chairman asked for an update on the temporary closure of the Mottingham Unit. The Director CYP responded that Mottingham Primary School had been struggling to achieve sustainable improvement for some time. The Director felt that it would not be good practice to place statemented children in the autistic unit at the current time.

The Committee considered the Foyer Scheme and the Director CYP reported that the issue had been flagged up in inspections. A Member asked whether any of the other developments in the Borough had been considered for the Foyer Scheme. The Portfolio Holder reported that he had every intention of continuing with the policy and that it was regrettable that the development had not been passed by the Planning Committee but there was still scope to continue talks with Adult and Community Services and pursue the issue. Another Member suggested that more flexibility should be adopted when considering locations for the scheme. Councillor McBride asked if it would be possible to receive a briefing from Adult and Community Services outlining how the matter was being pursued. The Director suggested that this would be a good area for review in the post-inspection action plan and also suggested that Officers from the Housing Department be asked to attend the meeting when the Inspection Action Plan was considered.

With respect to the delivery of services within the Children and Family Centres Councillor Judi Ellis reported that there was not a crèche available at the Cotmandene Centre and questioned why the report stated that all centres ran activities and sessions. The Strategic Commissioning Manager stated that he could not respond to the question at the meeting and would provide clarification outside the meeting.

With respect to the issue of 3 year CRB checks, Alison Regester reported that she did not believe that the checks were taking place in early years settings and that she was wary of the whole of Area of Focus 6 as it may not reflect the true picture. The Strategic Commissioning Manager reported that the figures listed related to children of statutory school age and not pre-school children. The Director CYP reported that this issue had been reported to Ofsted who had jurisdiction for pre-school settings and that Officers would continue to pursue this issue.

Alison Regester also reported that some pre-school providers had been considering changing their provision, which would have an impact of overall

provision in the Borough. Mrs Register reported that as far as she was aware the changes were not being tracked. The Director CYP undertook to investigate the issue.

The Portfolio Holder highlighted that the format of the CYP Plan was likely to change in the future as a result of legislative changes that would be made.

RESOLVED that the Portfolio Holder be recommended to note the progress made as at April 2010 in addressing the priorities included in the Children and Young People's Plan 2009-2011.

C) THE TRANSFER OF FUNDING AND COMMISSIONING FROM THE LEARNING AND SKILLS COUNCIL TO THE LOCAL AUTHORITY: UPDATE

The Portfolio Holder introduced a report updating Members on the 16-19 strategic commissioning requirements and funding responsibilities transferred from the Learning and Skills Council (LSC) to the Local Authority from 1 April 2010. The report also outlined the role of the Council within these new responsibilities and set out the National Commissioning Framework and financial regulations provided by the Young People Learning Agency.

The Portfolio reported that he was satisfied with the way the way the transfer of funding had progressed and that he had considered the Local Authority had been fortunate in how smoothly the transfer had gone.

RESOLVED that the Portfolio Holder be recommended to:

- (1) The Portfolio Holder be recommended to note the statutory arrangements for 16-19 Commissioning following the transfer of responsibility from the Learning and Skills Council to the Local Authorities from April 2010.**
- (2) The Portfolio Holder be recommended to approve the proposed processes and indicative timescales or preparation of the Bromley Post-16 Commissioning Pan for 2011/2012 for which his approval will be sought in November 2010.**
- (3) The Portfolio Holder recommend to Council that the Children and Young People budget be adjusted to reflect the 2010/11 payment responsibilities of £47 million offset by a corresponding increase by YPLA funding.**

D) YOUTH OFFENDING TEAM: INTENSIVE SUPERVISION AND SURVEILLANCE GRANT RELEASE

The Portfolio Holder introduced a report requesting the Executive to agree to the release of £81,000 Intensive supervision and Surveillance grant from contingency and for this sum and the expenditure it supports to be added to 2010/11 Children and Young People Youth Offending Team budget.

The Head of CYP Finance reported that the service would continue to be run in the same way and that the proposals involved a simple change in funding. The Head of CYP Finance highlighted that the service supported a small number of people at a high cost but that the Local Authority had a statutory duty to do this.

Councillor Judi Ellis asked whether the Service Level Agreement with the National Association for the Criminal Rehabilitation of Offenders (NACRO) would continue and the Head of CYP Finance reported that his understanding was that the arrangements were staying the same but that he would check this and report back.

RESOLVED that the Portfolio Holder be recommended to request the Executive approve the release of £81,000 Intensive Supervision and Surveillance grant from contingency and for this sum and the expenditure it supports to be added to the 2010/11 Children and Young People Youth Offending Team budget.

E) PROPOSED SALE OF LAND: COOPERS SCHOOL, CHISLEHURST

The Portfolio Holder introduced a report outlining a proposal brought by the Governing Body of Coopers School seeking Local Authority approval to sell land (0.034ha) in the school grounds. The proposal was linked to a recent land acquisition by housing developers of land adjacent to the school from the London Borough of Bexley.

RESOLVED that the Portfolio Holder be recommended to:

- (1) Approve the proposal of the Governing Body of Coopers School for the sale of non-playing field land;**
- (2) Require the Governing body to use the proceeds of any sale to improve the security of the school site;**
- (3) Ensure that provision for alternative parking places be made on the site if necessary to alleviate the potential impact of any increase in parking congestion in the area.**

F) CHILDREN AND YOUNG PEOPLE FINAL ACCOUNTS 2009/10

The Portfolio Holder introduced a report outlining the final outturn position for 2009/10 financial year and highlighting the variations which would impact on future years. The Schools' Budget, funded from the Dedicated Schools' Grant, had a surplus of £3,165,000 at 31 March 2010. Time-limited capital grants had funded major schools projects, and as a result a £3,350,000 funding contribution was not required until 2010/11 to fund the Capital Programme. This underspend was, in part, offset by a cumulative

overspending of £185,000 on services including those for children with Special Educational Needs and reimbursements for school staff costs such as maternity cover. This overspend would be funded from the 2010/11 Dedicated Schools' Grant.

The controllable part of the non-schools' budget had overspent by £85,000 (0.2% of the approved budget) after allowing for a £500,000 saving in the schools' budget from Area Based Grant. The pressure on children's social care budgets due to increased referrals which have increased by 149% since 2007/08 and initial assessments which have increased by 88% in the same time period had previously been brought to the attention of Members. Since the last budget monitoring report, there had also been increased pressure from the cost of locums for social worker and senior management vacancies, and additional temporary social workers due to a high increase in the number of referrals and initial assessments. Management action taken by the Director of CYP Services elsewhere in the overall CYP budget had substantially offset the overspending in social care services. The report stated the joint view of the Director of CYP Services and the Head of CYP Finance.

Councillor Nicholas Bennett asked the Head of CYP Finance to explain recommendation 2.2 and the head of CYP Finance provided clarification surrounding the need for the recommendation.

Councillor Nicholas Bennett requested that he was not in favour of this recommendation as he believed that the Children and Young People Department should find the money from within its existing budget.

A Co-opted Member asked about the levels of independent scrutiny applied in respect to the transfer of staff from employment agencies and questioned whether the recruitment of overseas social workers had proven to be successful. The Head of CYP Finance explained that the Local Authority had experienced problems in securing staff who would be willing to transfer to the Authority from Employment Agencies. The Head of CYP Finance also reminded the Committee that when staff transferred from employment agencies, a 'finder's fee' might also be payable which could increase the costs faced by the Authority. In response to the question of overseas recruitment, the Director CYP reported that the Authority had been relatively successful in recruiting from overseas. 14 members of staff had been employed following the American recruitment campaign, and of this 12 remained with the Authority. The Director CYP explained that due to the social workers personal circumstances they were unlikely to remain indefinitely as they were likely to return to the USA once their partner postings in the UK ended. The Director CYP also reported that recruitment campaigns were also being held throughout the UK and Europe.

The Portfolio Holder highlighted that the priority was to protect children who were at risk and he stressed that recommendation 2.2 in the report would ensure that schools that were struggling would receive the necessary support.

RESOLVED that (1) the Portfolio Holder be recommended to request to the Executive that it agrees to set aside a sum of £150,000 to enable the Local Authority to deliver its statutory responsibilities to intervene where appropriate with underperforming schools.

G) CYP FORWARD ROLLING WORK PROGRAMME 2010/11

The Portfolio Holder introduced a report outlining the forward rolling work programme for the year ahead, based on items scheduled for decision by the Children and Young People Portfolio Holder and items for consideration by the Children and Young People PDS Committee. A Rolling Programme of contracts/service level agreements had also been provided for scrutiny by the CYP PDS Committee.

The Chairman noted that the Special Portfolio Holder meeting would not now be held as the Inspection Action Plan would be considered at the next PDS meeting in July.

The Committee also requested an update on the new Government's education priorities and the Director CYP agreed that a report providing as much detail as possible on the priorities would be provided for the 20 July meeting. The Director CYP reported that the information relating to academy status was beginning to become available, but initially Governing Bodies had been considering any potential applications based on the letter sent by the Secretary of State and information on the website. The Committee were told that Officers were reviewing the implications of this and the report would contain as much information as possible.

With respect to the Contract Register, a Member sought an update on the SEN Transport contract and asked whether a report could be provided to the Committee's next meeting. The Head of CYP Finance reported that the closing date for tenders was the end of the week and as a result of the timescales involved it would be very difficult to draft a report in time for the next meeting. The Head of CYP Finance also explained that the letting of the contract would be a decision for the Executive. The Executive Assistant suggested that a report should be considered by the SEN Working Party.

RESOLVED that the Portfolio Holder be recommended to agree the forward rolling work programme.

12 QUESTIONS ON THE CYP PORTFOLIO HOLDER BRIEFING

There were no questions.

13 SPENDING BY PRIMARY, SECONDARY AND SPECIAL SCHOOLS IN 2009/10

The Committee considered a report providing information on all revenue and capital balances held by Primary, Secondary and Special Schools as at

31 March 2010, and also providing a comparison to the balances held at the same time in the previous year.

The Chairman asked for an explanation of the deficit that had been recorded for Cator Park. The Head of Schools' Finance Team reported that a deficit recovery plan had been put together and Officers were working with the school. The recovery plan that had been developed had anticipated that there would be an increase in the deficit as it would take time for the recovery to have an impact. The Head of Schools' Finance Team reported that towards the end of the five year period the school would see its balances recover.

A Co-opted Member highlighted that the deficit at St Peter and St Paul Primary School represented a significant part of their budget and that as a primary school they might struggle to address the problems. The Head of the Schools' Finance Team reported that the school had entered into a large photocopying contract which they had been forced to buy themselves out of. This had had an impact on the budget but there was action the school could take to limit the impact.

The Chairman asked if there was advice available to schools and the Head of CYP Finance reported that the department provided advice on procurement and contracting. The Committee was also told that the Head of CYP Finance was trying to set up a formal service level agreement with the Head of Procurement to formalise the arrangements currently in place.

In response to a question from a Member, the Head of the Schools' Finance Team reported that Officers worked with schools on an individual basis in order to put a recovery plan in place that was right for the school and took into account the circumstances of the school.

The Director CYP highlighted the importance of the ongoing review of school places. The Committee was reminded that the Local Authority had a good track record of matching projected pupil numbers to the number of school places available. The Director stressed that pressures would continue over the next few years and she reported that the Working Party reviewing this issue would be reinstated as difficult financial situations approached.

A Member also suggested that the national policy of providing pockets of funding to schools should be reviewed and it was suggested that the Government should be encouraged to provide more certainty for schools in the budget setting process.

RESOLVED that the financial position of Primary, Secondary and Special Schools at the end of 2009/10 financial year be noted.

14 CYP ROLLING WORK PROGRAMME - FUTURE ITEMS FOR THE CYP PDS COMMITTEE

This item was considered at Minute 11(f).

15 LOCAL GOVERNMENT ACT 1972 AS AMENDED BY THE LOCAL GOVERNMENT (ACCESS TO INFORMATION) (VARIATION) ORDER 2006, AND THE FREEDOM OF INFORMATION ACT 2000

RESOLVED that the Press and public be excluded during consideration of the items of business listed below as it is likely in view of the nature of the business to be transacted or the nature of the proceedings that if members of the Press and public were present there would be disclosure to them of exempt information.

16 PRE DECISION SCRUTINY OF PART 2 REPORTS TO THE CHILDREN AND YOUNG PEOPLE PORTFOLIO HOLDER

A) PROPOSED SALE OF LAND: COOPERS SCHOOL, CHISLEHURST

Members considered and supported the recommendations in the report.

B) FLEXIBLE LEARNING PROVISION IN BROMLEY FOR 14-16 YEAR OLD STUDENTS

Members considered and supported the recommendations in the report.

C) AWARD OF CONTRACT FOR RIVERSIDE, ORPINGTON, HYDROTHERAPY POOL

Members considered and supported the recommendations in the report.

D) POVEREST PRIMARY SCHOOL REQUEST FOR FUNDING TO SUPPORT COSTS IN RESPECT OF REDUNDANCIES ARISING FROM A SCHOOL BASED RESTRUCTURING

Members considered and supported the recommendations in the report.

E) WORSLEY BRIDGE JUNIOR SCHOOL REQUEST FOR FUNDING TO SUPPORT COSTS IN RESPECT OF REDUNDANCIES ARISING FROM A SCHOOL BASED RESTRUCTURING

Members considered and supported the recommendations in the report.

F) CHURCHFIELDS PRIMARY SCHOOL REQUEST FOR FUNDING TO SUPPORT COSTS IN RESPECT OF REDUNDANCIES ARISING FROM A SCHOOL BASED RESTRUCTURING

Members considered and supported the recommendations in the report.

**G) MOTTINGHAM PRIMARY SCHOOL REQUEST FOR
FUNDING TO SUPPORT COSTS IN RESPECT OF A
REDUNDANCY ARISING FROM A SCHOOL BASED
RESTRUCTURING**

Members considered and supported the recommendations in the report.

The Meeting ended at 10.00 pm

Chairman

Agenda Item 5

Report No.
LDCS10128

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: Children and Young People PDS Committee

Date: 20th July 2010

Decision Type: Non-Urgent Non-Executive Non-Key

Title: **PROGRESS ON MATTERS ARISING FROM PREVIOUS MEETINGS**

Contact Officer: Philippa Stone, Democratic Services and Scrutiny Officer
Tel: 020 8313 4871 E-mail: philippa.stone@bromley.gov.uk

Chief Officer: Mark Bowen, Director of Legal, Democratic and Customer Services

Ward: N/A

1. Reason for report

1.1 **Appendix 1** updates Members on recommendations from previous meetings which continue to be "live".

2. RECOMMENDATION

The Committee is asked to consider progress on recommendations made at previous meetings.

Non-Applicable Sections:	Policy, Financial, Legal and Personnel
Background Documents: (Access via Contact Officer)	None

Corporate Policy

1. Policy Status: N/A.
 2. BBB Priority: N/A.
-

Financial

1. Cost of proposal: N/A
 2. Ongoing costs: N/A.
 3. Budget head/performance centre: Democratic Services
 4. Total current budget for this head: £476,706
 5. Source of funding: Existing Budget
-

Staff

1. Number of staff (current and additional): There are 14 posts in the Democratic Services team (11.89 fte, of which 10 fte are dedicated to committee support).
 2. If from existing staff resources, number of staff hours: Maintaining the matters arising report takes an hour per meeting.
-

Legal

1. Legal Requirement: No statutory requirement or Government guidance.
 2. Call-in: Call-in is not applicable. PDS Report
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected): Drafted primarily for the benefit of CYP PDS Committee Members
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A.
2. Summary of Ward Councillors comments: N/A

<u>Minute Number/Title</u>	<u>Decision</u>	<u>Update</u>	<u>Action</u>	<u>Completion Date</u>
15th June 2010				
10. Performance Monitoring: 4th Quarter	That Pearce Jarrett be provided with a copy of the report of the NEET Working Party.	The Working Group's final report was sent to Pearce via the Youth Participation Office on 28 th June 2010.	Democratic Services and Scrutiny Officer	28 th June 2010
	That an update on the issue of child protection review not undertaken within time be provided to the Committee in the report regarding the Ofsted Inspection Action Plan		Director CYP	20 th July 2010.
11(A) Membership of School Governing bodies	That a more detailed description of the area of London where prospective LA Governors come from be provided	The Governor Support Officer had undertaken to provide more detail in future reports.	Governor Support Officer	20 th July 2010
11(B) CYP Plan Annual Review 2010	That Officers from the Housing Department be asked to attend the next meeting when the Ofsted Action Plan will be considered to outline issues surrounding the Foyer Scheme.	The Assistant Director (Housing & Residential Services) ACS, was asked to attend the next meeting to outline the Foyer Scheme.	Democratic Services and Scrutiny Officer	21 st June 2010
	That a briefing be provided by Adult and Community Services outlining how the Foyer Scheme is being pursued. Councillor Ellis questioned why the report stated that all centres ran activities and session when they did not.	An update will be provided at the CYP PDS meeting on 20 th July 2010.	Assistant Director (Housing & Residential Services) ACS Head of Bromley Children and Family Project	20 th July 2010

11(D) Youth Offending Team: Intensive Supervision and Surveillance Grant Release.	Councillor Ellis asked whether the Service Level Agreement with NACRO would continue and Officers undertook to report back.		Head of CYP Finance	
11(G) CYP Forward Rolling Work Programme 2010/11	The Committee requested an update on the new Government's education priorities.	A report will be provided at the next meeting.	Director CYP, Democratic Services and Scrutiny Officer.	20 th July 2010.
13. Spending by Primary, Secondary and Special Schools in 2009/10	That the Government be encouraged to provide more certainty for schools in the budget setting process.		Head of CYP Finance	

Agenda Item 7

LONDON BOROUGH OF BROMLEY

STATEMENT OF EXECUTIVE DECISION

Councillor Ernest Noad, Portfolio Holder for Children and Young People has made the following executive decision:

MEMBERSHIP OF SCHOOL GOVERNING BODIES

Reference Report:

Membership of School Governing Bodies

Decision:

That the following Local Authority governors be appointed subject to CRB checks:

Balgowan Primary School:	Mrs Patricia Spedding (Beckenham)
Bickley Primary School:	Mrs Jasmine Berry (London)
Bishop Justus CE School:	Mr Dave Hines (London)
Cator Park School:	Mrs Jenni Mogridge (Bromley)
Chelsfield Primary School:	Mrs Eileen Vassie (Orpington)
Churchfields Primary School:	Councillor Reg Adams (Clock House)
Crofton Junior School:	Mrs Carole Powell (Orpington)
Darrick Wood Infant School:	Ms Suzanne Barnaby (Swanley)
	Mrs Claudia Jasper (Beckenham)
Downe Primary School:	Mrs Louise Hussey (Cudham)
Glebe School:	Mrs Judith Armstrong (Bromley)
Mottingham Primary School:	Councillor Roger Charsley (Mottingham and Chislehurst North)

Perry Hall Primary School:	Councillor David McBride (Cray Valley East)
Pickhurst Junior School:	Mr John Wood (Beckenham)
Royston Primary School:	Mrs Kirsty Watt (London)
Southborough Primary School:	Mrs Tamerisk Hearnden (Bromley)
	Ms Beryl Coleman (Orpington)
Stewart Fleming Primary School:	Mrs Julie Fox (Beckenham)
	Mrs Carole Hitchens (Beckenham)
St Joseph's RC Primary School:	Mr Paul Iredale (Chislehurst)
Tubbenden Primary School:	Mr Gary Brown (Petts Wood)

Reasons:

It is intended to fill 95% of LA Governor vacancies within three months of becoming vacant.

The proposed decision was scrutinised by the Children and Young People PDS Committee on 15th June 2010 and the Committee supported the proposal.

.....
 Portfolio Holder for Children and Young People
 Children and Young People Portfolio

Mark Bowen
Director of Legal, Democratic and Customer Services
Bromley Civic Centre
Stockwell Close
Bromley BR1 3UH

Date of Decision: 24 Jun 2010
Implementation Date (subject to call-in): 1 July 2010
Decision Reference: CYP090103

LONDON BOROUGH OF BROMLEY
STATEMENT OF EXECUTIVE DECISION

Councillor Ernest Noad, Portfolio Holder for Children and Young People has made the following executive decision:

CYP PLAN 2009/11: ANNUAL REVIEW 2010

Reference Report:

CYP Plan 2009-11 Action Plan Annual Review

Decision:

That the progress made as at April 2010 in addressing the priorities included in the Children and Young People's Plan 2009-2011 be noted.

Reasons:

The Children and Young People's Plan (CYPP), sets out the vision and priorities of the Council and its partners within the Children and Young People Trust, namely to secure improved outcomes for children and families in the borough. It is a key contributor to the aspirations within the local 'Community Plan, "Building a Better Bromley: 2020 vision". Based on locally identified priorities and the views of stakeholders, the CYPP forms a challenging and ambitious agenda designed to "secure the best possible future for all children and young people in Bromley".

The CYPP for 2009-2011 was approved by the CYP Portfolio Holder on 28 September 2009, the Council's Executive on 4 November 2009 and by full Council on 15 December 2009. The Plan was the subject of wide consultation with stakeholders including partner agencies and children, young people, parents and carers and took account of comments made at the CYP Policy Development and Scrutiny Committee on 30 June 2009.

The Annual Review identified significant progress had been made towards delivering the 32 key areas of focus within the CYPP, which comprise some 119 separate tasks and milestones, including improving access to Child and Adolescent Mental Health Services, addressing the health needs of, and ensuring sufficient support for children and young people with learning difficulties and disabilities, reducing absence from school and improving attendance, reducing school exclusions, particularly for children from vulnerable groups.

A range of areas had also been identified where further work was required, including improving children and young people's health, working with relevant services to increase the availability of suitable and affordable housing for vulnerable groups.

The Children Act 2004 (Section 10) requires the Council to make arrangements to promote co-operation between the Council and relevant partners to improve the wellbeing of children and young people. Section 10 also provides the legislative basis for Children's Trusts to pool funds and other resources. The Children and Young

People Plan (England) Regulations 2005 require each Local Authority to undertake an annual review, to include the results of consultation and to publish the outcomes in an appropriate manner. This requirement was reiterated in the Apprenticeships, Skills, Children and Learning Act 2009.

The proposed decision was scrutinised by the Children and Young People PDS Committee on 15th June 2010 and the Committee supported the proposal.

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Portfolio Holder for Children and Young People
Children and Young People Portfolio

Mark Bowen
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Date of Decision: 24 Jun 2010
Implementation Date (subject to call-in): 1 July 2010
Decision Reference: CYP090104

LONDON BOROUGH OF BROMLEY

STATEMENT OF EXECUTIVE DECISION

Councillor Ernest Noad, Portfolio Holder for Children and Young People has made the following executive decision:

THE TRANSFER OF FUNDING AND COMMISSIONING TO BROMLEY FROM THE LEARNING AND SKILLS COUNCIL

Reference Report:

The Transfer of 16-19 Funding from the LSC

Decision:

That the statutory arrangements for 16-19 Commissioning following the transfer of responsibility from the Learning and Skills Council to Local Authorities from April 2010 be noted.

That the proposed process and indicative timescale for preparation of the Bromley Post-16 Commissioning Plan for 2011/2012 be endorsed.

Reasons:

Under the Apprenticeships, Skills, Children and Learning (ASCL) Act 2009, the Council is now responsible for securing sufficient high quality education and training for all young people aged 16-18 and learners aged 19-25 with learning difficulties and disabilities.

The National Commissioning Framework, issued by the Young People Learning Agency as statutory guidance on 1 April 2010, provides the necessary information for the Council to prepare for and implement its role as lead commissioner for 16-18 places on an annual basis.

The Council's new responsibilities outlined in the National Commissioning Framework include:

- Commissioning to meet the learning needs of:
 - a. Resident young people 16-18 (including advocacy for residents to travel to learn);
 - b. All who learn in the Council's area (including those with learning difficulties and young offenders);
 - c. And from 2011/12, it is anticipated that the Council will have responsibility for commissioning places in Independent Specialist Providers hosted in the borough - i.e. Nash College.
- Intervention, challenge and support on achievement and retention of young people in School Sixth Forms;
- Contracting and paying Further Education and Adult Colleges for 16-18 provision, Work Based Learning and making payment to School Sixth Forms. (Apprenticeships for 16-18 year olds will be contracted and managed by the Skills Funding Agency);
- Financial assurance and audit associated with this funding in School Sixth Forms;
- Competitive tendering for new post 16 provision (if appropriate).

In order for the Council to be able to undertake its duties in the 2011/12 academic year, there is a clear planning process and timeline within the National Commissioning Framework. During Autumn 2010, the CYP 16-19 Commissioning team will present the borough's Commissioning Statements to the CYP Portfolio Holder for approval before this is submitted to the Young People Learning Agency (November 2010).

The LA's Commissioning Statements for 16-18 learner provision will detail the planning priorities for 2011/12 which have been informed by local priorities and agreed by the Local Authority following advice from the Bromley 14-19 Partnership. They will take into account the national and regional strategic priorities.

The Commissioning Statements will be shared with providers to ensure they are preparing to work towards the borough's priorities. There is a clear link between commissioning and provider quality. Under the National Commissioning Framework for 2011/12, LA's will be able to use available performance evidence to determine where there are areas of weakness or of particular strengths to influence the expansion of good provision or decommissioning of poor provision.

The proposed decision was scrutinised by the Children and Young People PDS Committee on 15th June 2010 and the Committee supported the proposal.

.....
Portfolio Holder for Children and Young People
Children and Young People Portfolio

Mark Bowen
Director of Legal, Democratic and Customer Services
Bromley Civic Centre
Stockwell Close
Bromley BR1 3UH

Date of Decision: 24 Jun 2010
Implementation Date (subject to call-in): 1 July 2010
Decision Reference: CYP090105

LONDON BOROUGH OF BROMLEY

STATEMENT OF EXECUTIVE DECISION

Councillor Ernest Noad, Portfolio Holder for Children and Young People has made the following executive decision:

YOUTH OFFENDING TEAM: INTENSIVE SUPERVISION AND SURVEILLANCE GRANT RELEASE

Reference Report:

Youth Offending Team - Intensive Supervision and Surveillance Grant Release

Decision:

That the Executive be recommended to agree the release of £81,000 Intensive Supervision and Surveillance grant from contingency and for this sum and the expenditure it supports to be added to 2010/11 Children and Young People Youth Offending Team budget.

Reasons:

The implementation of the Youth Rehabilitation Order through the Criminal Justice and Immigration Act 2008 placed the Intensive Supervision Surveillance (ISS) on a statutory footing. ISS is a combination of punitive and positive opportunities for young people which provide the courts with a robust alternative to custody and is designed to:

- Ensure that the young person makes recompense for their offences
- Address underlying causes of offending
- Implement structures that will support the young person to avoid offending in the future
- Manage the risks posed by the young person in the community
- Stabilise what is often a very chaotic lifestyle
- Reintegrate the young person into the community

The ISS is available as a condition of bail where the young person is at risk of remand to custody, a requirement attached to a YRO or as a condition of Notice of Supervision on release from custody.

Prior to 1 April 2010, Bromley YOT was part of a five Borough consortium (Greenwich, Southwark, Lewisham, Bromley and Bexley). The ISS budget was retained and administered by Lewisham YOT, and within the consortium Bexley and Bromley shared funding amounting to approximately £91,000. The consortium commissioned the National Association for the Criminal Rehabilitation of Offenders to deliver the ISS through a Service Level Agreement. On 1 April 2010 the consortium was dissolved following the decision by Lewisham YOT to transfer their ISS provision in-house, and as a consequence Bromley YOT has been awarded a direct grant for £81,000 for 2010/11.

As part of the 2009/10 budget setting process, Members agreed that any new grant funding or increases above inflation for existing grants would be held in the central

contingency budget and not included in departmental service budgets. Although ISS grant is not 'new' in that it was previously available via the consortium, the route by which it reaches the Council has changed and so Member approval is required before it can be used for its intended purposes.

The grant terms of reference specify that it must be used for the ISS provision. The options open to Members are either to agree to its use for this purpose, or to return it unused to the Ministry of Justice. In the event of the latter, support to young people will still be needed, since the services covered have a statutory basis under Section 1 (3) (a) and paragraph 3 of Schedule 1 of the Criminal Justice and Immigration Act 2008 that cannot be avoided.

The grant concerned would contribute to the delivery of priorities for children's services as set out in the Children and Young People's Plan, under the Every Child Matters outcomes framework.

The proposed decision was scrutinised by the Children and Young People PDS Committee on 15th July 2010 and the Committee supported the proposal.

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Portfolio Holder for Children and Young People
Children and Young People Portfolio

Mark Bowen
Director of Legal, Democratic and Customer Services
Bromley Civic Centre
Stockwell Close
Bromley BR1 3UH

Date of Decision: 24 Jun 2010
Implementation Date (subject to call-in): 1 July 2010
Decision Reference: CYP090106

LONDON BOROUGH OF BROMLEY

STATEMENT OF EXECUTIVE DECISION

Councillor Ernest Noad, Portfolio Holder for Children and Young People has made the following executive decision:

PROPOSED SALE OF LAND: COOPERS SCHOOL, CHISLEHURST

Reference Report:

Proposed Sale of Land: Coopers School

Decision:

That the proposal of the Governing Body of Coopers School for the sale of non-playing field land be approved.

That the governing Body be required to use the proceeds of any sale to improve the security of the school site.

That provision for alternative parking places be made on the site if necessary to alleviate the potential impact of any increase in parking congestion in the area.

Reasons:

The Governing Body of Coopers School, Hawkwood Lane, Chislehurst is seeking approval from the Local Authority to dispose of publicly funded non-playing field land measuring 0.034ha on the school's boundary adjacent to an approved housing development.

When the original planning permission was granted for the development of Sydney House, previously owned by the London Borough of Bexley, the school identified an opportunity to benefit from the sale of a small section of land which would "square" a building plot without loss of amenity to the school. The Governing Body reports that it has obtained a commercial valuation of the section of land within the last two years and taking into account the economic climate are negotiating sale of the land to the developers of the Sydney House site at a market rate.

In seeking approval from the Local Authority, the Governing Body has made the case that the land they wish to sell does not come under the definition of 'playing field' set out in the Schools' Standards and Framework Act 1998 Section 77(7) and therefore does not need to seek the Secretary of State for Education's approval for the disposal. A visit to the school by an officer from Property Services confirmed that the land is used for parking of cars, has limited value as an area for recreational use by students and does not meet the definition of playing field set out in the Department for Education guidance on school assets.

Coopers School is a Foundation school and has the full control, including sale of assets, of the school site. The Local Authority in response to the request for approval may:

- (a) Take no action, or notify the Governing Body that it does not object to the disposal or proposed use of the proceeds;
- (b) Object to the disposal;
- (c) Object to the proposed use of the proceeds;
- (d) Claim a share of the proceeds.

The Governing Body propose to use the proceeds from the sale of the land to improve the security of the school site. The Local Authority can confirm that it has worked with the school for some years to improve the safety of students, including those of Marjorie McClure School which is adjacent to the Coopers School site. The school has an estimate for new security fencing for the site of approximately £125,000. The proceeds of the sale would contribute to the school fully funding the proposed work.

Any objection to the proposal would be referred to the Schools' Adjudicator for decision.

The proposed decision was scrutinised by the Children and Young People PDS Committee on 15th July 2010 and the Committee supported the proposal.

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Portfolio Holder for Children and Young People
Children and Young People Portfolio

Mark Bowen
Director of Legal, Democratic and Customer Services
Bromley Civic Centre
Stockwell Close
Bromley BR1 3UH

Date of Decision: 24 Jun 2010
Implementation Date (subject to call-in): 1 July 2010
Decision Reference: CYP090107

LONDON BOROUGH OF BROMLEY

STATEMENT OF EXECUTIVE DECISION

Councillor Ernest Noad, Portfolio Holder for Children and Young People has made the following executive decision:

CHILDREN AND YOUNG PEOPLE FINAL ACCOUNTS 2009/10

Reference Report:

CYP Final Accounts 2009-10

Decision:

That the Executive be recommended to agree to set aside a sum of £150,000 to enable the Local Authority to deliver its statutory responsibilities to intervene where appropriate with underperforming schools.

Reasons:

The Schools' Budget is funded from the Dedicated Schools' Grant and had a surplus of £3,165,000 at 31 March 2010. Time-limited capital grants have funded major schools projects, and as a result a £3,350,000 funding contribution is not required until 2010/11 to fund the Capital Programme. This underspend is, in part, offset by a cumulative overspending of £185,000 on services including those for children with Special Educational Needs and reimbursements for school staff costs such as maternity cover. This overspending will be funded from the 2010/11 Dedicated Schools' Grant.

The controllable part of the non-schools' budget has overspent by £85,000 (0.2% of the approved budget) after allowing for a £500,000 saving in the schools' budget from Area Based Grant. The pressure on children's social care budgets due to increased referrals which have increased by 117% since 2007/08 and initial assessments which have increased by 88% in the same time period have previously been brought to the attention of Members. Since the last budget monitoring report, there has also been increased pressure from the cost of locums for social worker and senior management vacancies, and additional temporary social workers due to a high increase in the number of referrals and initial assessments. Management action taken by the Director of CYP Services elsewhere in the overall CYP budget has substantially offset the overspending in social care services.

The proposed decision was scrutinised by the Children and Young People PDS Committee on 15th July 2010 and the Committee supported the proposal.

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Portfolio Holder for Children and Young People
Children and Young People Portfolio

Mark Bowen
Director of Legal, Democratic and Customer Services
Bromley Civic Centre
Stockwell Close
Bromley BR1 3UH

Date of Decision: 24 Jun 2010

Implementation Date (subject to call-in): 1 July 2010

Decision Reference: CYP090108

LONDON BOROUGH OF BROMLEY

STATEMENT OF EXECUTIVE DECISION

Councillor Ernest Noad, Portfolio Holder for Children and Young People has made the following executive decision:

CYP FORWARD ROLLING WORK PROGRAMME 2009/10

Reference Report:

Forward Rolling Work Programme 2010-11

Decision:

That the Children and Young People Forward Rolling Work Programme be agreed.

Reasons:

To provide information on items scheduled for decision by the Children and Young People Portfolio Holder, items for consideration by the Children and Young People PDS Committee and proposed information briefing on which not decision is required.

The proposed decision was scrutinised by the Children and Young People PDS Committee on 15th June 2010 and the Committee supported the proposal.

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Portfolio Holder for Children and Young People
Children and Young People Portfolio

Mark Bowen
Director of Legal, Democratic and Customer Services
Bromley Civic Centre
Stockwell Close
Bromley BR1 3UH

Date of Decision: 24 Jun 2010
Implementation Date (subject to call-in): 1 July 2010
Decision Reference: CYP090109

Decision Maker: **Children and Young People
Policy Development and Scrutiny Committee**

Date: **20 July 2010**

Decision Type: Non-Urgent Non-Executive Non-Key

TITLE: **CHILDREN AND YOUNG PEOPLE BUDGET MONITORING
REPORT 2010/11**

Contact Officer: Rob Carling, Head of Children and Young People Finance
Tel: 020 8313 4807 E-mail: rob.carling@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

- 1.1 This report provides Members with the first budget monitoring report for 2010/11 based on spending up until the end of May 2010. As in previous years, the financial information is separated between the schools' budget – funded from the Dedicated Schools' Grant and specific grants, and the non-schools – budget funded from Council Tax, Revenue Support Grant and specific grants.
- 1.2 The schools' budget funded from the DSG is forecast to underspend by £72,000 in 2010/11. However, there was a deficit carried forward from the previous financial year of £185,000, making the net forecast by the end of this year a deficit of £113,000. There is provision within the central schools' budget contingency to offset this forecast overspend.
- 1.3 The controllable part of the non-schools' budget is forecast to overspend by £890,000. However, this is after allowing for management action to use resources efficiently in the Children's Social Care Services (staffing and placements) and use of grants to offset existing expenditure. Details are provided in paragraph 3.6.

2. **RECOMMENDATIONS**

The Children and Young People Portfolio Holder is invited to:

- (i) consider the projected variations, note the service pressures, especially in Children's Social Care Services;
- (ii) endorse the latest budget position and note the action being taken to minimise the forecast overspend;
- (iii) recommend to the Executive that it approves the inclusion of the following Specific Grants to departmental budgets:
- (a) Surestart Aiming High For Disabled Children - £25,000
- (b) 14-19 Prospectus - £11,000
- (c) Fair Play Playbuilder - £18,000
- (iii) recommend to the Executive that it approves the inclusion of the following Area Based Grants to departmental budgets:
- (d) Think Family - £22,000
- (e) January Guarantee - £27,000
- These Area Based Grants would be applied to reduce the overspending in Children's Social Care. Details of all these new and additional grants are given in paragraph 3.11.
- (iv) Note and agree to the brought forward balances highlighted in Appendix 8 being made available to the respective services in 2010/11 as follows:
- (f) To Youth Services and Office Services £27,642
- (g) To Standards & Achievement £109,765.

Corporate Policy

1. Policy Status: N/A
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: N/A
 2. Ongoing costs: N/A
 3. Budget head/performance centre: CYP Portfolio budgets
 4. Total current budget for this head: £41m
 5. Source of funding: RSG, Council Tax, DSG, other grants
-

Staff

1. Number of staff (current and extra) – 5,328 Full-Time Equivalent, of which 4,556 are based in schools, and 772 are based in CYP Department.
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Statutory requirement:
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - N/A
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 Appendix 1(A) shows the current 2010/11 budget compared to the forecast, measured against revised budgets for each service.
- 3.1.1 Table 1 shows the elements in each service chargeable to the schools' budget and funded by the ring-fenced Dedicated Schools' Grant (DSG).
- 3.1.2 Table 2 shows the elements that are outside of the schools' budget and which result in a charge on the Council's budget funded by Council Tax and Revenue Support Grant.
- 3.1.3 Table 3 is the total of tables 1 and 2, so Members can see the total net cost of the services.
- 3.2 We show costs as "controllable" or "non-controllable" in Appendix 1 (A). Budget holders are responsible for "controllable" costs, and Members should refer to these variations when considering performance. The "non-controllable" lines are managed outside the service.
- 3.3 Appendix 1 (B) shows changes from the original budget to the latest budget column of Tables 1, 2 and 3 in Appendix 1 (A).

The Schools' Budget, Table 1

- 3.4 There is a net overspending of £113,000 on the schools' budget. Legislation requires that surplus or deficit on the schools' budget is carried forward to the following financial year. The components are:

	£'000
Underspend brought forward from previous years due mainly to a delayed contribution to capital programme of £2.1m towards improving 6 th form provision.	-3,165
This is the delayed contribution referred to above being transferred to the capital programme to fund the work.	3,350
Sub Total 2009/10 deficit to be funded in 2010/11	185
Forecast overspend on SEN placements costs	770
Underspending on payments to nursery providers due to reduced pupil numbers	-150
Underspendings from vacancies in Learning & Achievement Division	-100
Overspending on Jury, Maternity and other cover reimbursed to schools	300
Final DSG was higher than anticipated in the budget	-802
Other variations (net underspending)	-90
Sub Total - Total projected net Underspending 2010/11	-72
Total projected overspending including 2009/10 deficit	113

The central schools' budget contingency contains provision offset this forecast overspending.

The Non-Schools' Budget, Table 2

3.5 The projected position for the non-schools' budget is a £890,000 overspending in the controllable portion of the budget.

	£'000
Children's Social Care Salaries – As previously reported to Members, there is difficulty in recruiting permanent social workers resulting in recruiting high cost locum staff.	350
Filling posts and other setting up of support for the educational achievement of Looked After Children is taking longer than expected.	-100
Shortfall in income target for charges to parents of children in care.	77
Increasing numbers of LAC requiring residential or fostering support	761
SEN staffing and tribunal costs	160
SEN Transport overspending due to volume and complexity of needs	400
Use of grants to offset existing expenditure:	
Think Family/Surestart	-400
Standards Fund or Sure Start	-300
Other variances, net underspending	-58
Total projected net controllable overspending	890

3.6 The figures in the table above assume the following:

- (i) That the social work recruitment and retention package will be successful in reducing the cost of locum social workers by £100,000 in the 2010/11 financial year.
- (ii) There are currently 296 looked after children in care compared to 247 at 31 March 2009. The forecast above assumes that it will be possible to return some children to their families or better support children in foster placements rather than residential care. If family or foster placements break down, the forecast for children's placements will significantly increase. In addition, referrals and initial assessment numbers continue to increase. If this trend continues, it will increase the above forecast. Further details are provided in Appendices 9 and 10.
- (iii) There is a significant change in the use of grants including one of the grants no longer ringfenced following the recent Government announcement. The Director of Children and Young People Services has taken this action to minimise the overspend on Children and Young People Services.

3.7 The Government recently announced grant reductions as part of Local Government's contribution to the national £6.2 billion efficiencies in 2010/11. Overall, there will be a £311m reduction in the amount available through Area Based Grant (ABG) from the Department for Education. Bromley's share of this £311m is £1.67m in the current financial year, with £1.42m being attributable to CYP. There is a report elsewhere on this agenda that makes recommendations on the savings needed to meet this £1.42m reduction in grant.

3.8 In previous years, government grants were used flexibly to address service pressures. For further details please see the grants report on this agenda. The in-year reduction in government funding (see 3.7) reduces that flexibility and limits the scope to address future costs pressures.

The main cost pressures remaining relate to social care and the significant increase in referrals with resultant additional supported looked after children. This has increased costs for social work and direct provision of services. More details of the changes in the number of referrals, number of children on “at risk” register and number of looked after children are shown in Appendices 9 and 10. This position will continue to be closely monitored and there remains uncertainty on the increase in referrals in the longer term. The projections assume stability of the number of referrals and looked after children. Also, officers are checking that the grant terms of reference really do allow scope for the re-directing of grant funding, as assumed in the projections.

A further pressure relates to the potential uptake of Academy Status by schools which will result in loss of budget, both in CYP Department, and in corporate departments. The financial impact is not clear at this stage and further details are reported elsewhere on this agenda.

- 3.9 Nine primary schools and three Secondary schools had deficit balances at 31 March 2010. The Schools’ Finance Team are working with these schools and senior officers to agree a Deficit Recovery Plan for each one.
- 3.10 Appendix 2 explains the variations for each service, and includes the Director’s comments. Appendix 3 details the SEN pupil volume driven variance. Appendix 4 compares unit costs for SEN from 2005/06 to 2010/11. Appendix 5 shows social care placements projections. Appendix 6 compares numbers and costs for Placements from 2006/07 to 2010/11.
- 3.11 Appendix 7 details the possible impact on 2011/12 Council Tax funded budgets of current year variances. The implications of the Southwark judgement and the high level of social care placements generally are currently being evaluated.
- 3.12 The Portfolio Holder will be aware that there have been previous reports detailing Children and Young People grants in contingency and new Children and Young People grants.

As new grant funding is announced it will continue to be necessary to request the Executive to include this funding in the Children and Young People budget. As the grants detailed below are less than £50,000 the request to the Executive can be included in this budget monitoring report.

The Portfolio Holder is recommended to request the Executive to authorise release of the following additional grants into service budgets:

- (a) Surestart Aiming High For Disabled Children - £25,000 specific grant
This is an addition to the existing grant of £1.2m. It is given to support transition support programmes for young disabled people moving on from CYP to Adult Services.
- (b) 14-19 Prospectus - £11,000 specific grant
This grant is intended to fund a common application programme so that young learners can apply for courses on-line using a standard application form.
- (c) Fair Play Playbuilder - £18,000 specific grant
This is intended to support the revenue account costs associated with the capital grant of the same name. The government has removed the ring fence from the capital grant, but not from the associated revenue grant.

- (d) Think Family - £22,000 Area Based Grant
This is an addition to the existing grant of £414,000. The £22k addition was given to implement the Housing Challenge Fund Family Intervention Project Proposal. The government has now removed the ring fence from what was previously a specific grant.
- (e) January Guarantee - £27,000 Area Based Grant
This grant was intended to support the offer of all NEET youngsters a place in Entry to Employment.

If approved, the Area Based Grant in (d) and (e) will be applied to partially offset the Children's Social Care overspending.

4. POLICY IMPLICATIONS

- 4.1 "Building a Better Bromley" refers to the Council's intention to remain among the lowest Council Tax levels in Outer London through greater focus on priorities.
- 4.2 The Resources Portfolio Plan has the target that each department will spend within its budget.
- 4.3 "Updates on Financial Strategy 2010/11 to 2013/14" are reported to the Executive highlighting the pressures facing the Council. Strict budgetary control minimises the risk of compounding pressures in future years.
- 4.4 Chief Officers and Heads of Finance continue to stress the need for strict budget monitoring and control. This is key to performance management.

5. FINANCIAL IMPLICATIONS

- 5.1 These are contained in the body of this report and Appendix 2 explains the significant variations, including the Director of Children and Young People Services' comments.

Non-Applicable Sections:	Legal Implications Personnel Implications
Background Documents: (Access via Contact Officer)	2010/11 Budget Monitoring files in CYP Finance Section

2010/11 CHILDREN AND YOUNG PEOPLE REVENUE BUDGET MONITORING BUDGET AND SUMMARISED VARIATIONS

Projections, based on actual expenditure and income to 31 May 2010.

2009/10 Actuals £'000	TABLE 1: SCHOOLS' BUDGET COMPONENT OF EACH SERVICE	2010/11 Original Budget £'000	2010/11 Latest Approved £'000	2010/11 Projected Expenditure £'000	Variation Projected This month £'000	Variation Last Reported £'000	Full Year Effect £'000
	Access and Inclusion Division						
10,403	Access	4,055	4,055	3,905	-150	0	0
337	Bromley Children and Family Project	7,502	7,502	7,502	0	0	0
12,294	SEN and Inclusion	12,866	12,866	13,636	770	0	0
23,034		24,423	24,423	25,043	620	0	0
	CYP Senior Management Team						
159,282	Delegated Budgets	164,010	164,010	164,010	0	0	0
-191,277	Schools Budget Grants	-196,464	-196,464	-200,431	-3,967	0	0
3,894	Schools Related Budgets Not Delegated	5,451	5,451	9,011	3,560	0	0
3,165	Variation to c/forward (balancing figure)			-113	-113	0	0
-24,936		-27,003	-27,003	-27,523	-520	0	0
	Learning and Achievement						
818	14-19 Strategy	972	1,255	1,255	0	0	0
143	Integrated Youth Service	138	138	138	0	0	0
1,556	Standards and Achievement	1,575	1,575	1,475	-100	0	0
2,517		2,685	2,968	2,868	-100	0	0
51	Children in Care Education	0	0	0	0	0	0
51		0	0	0	0	0	0
	Strategy and Performance						
26	Information Systems - CYP	43	43	43	0	0	0
61	Workforce Development	68	68	68	0	0	0
87		111	111	111	0	0	0
753	TOTAL SCHOOLS BUDGET	216	499	499	0	0	0
2009/10 Actuals £'000	TABLE 2: NON-SCHOOLS AND SOCIAL CARE COMPONENTS OF EACH SERVICE	2010/11 Original Budget £'000	2010/11 Latest Approved £'000	2010/11 Projected Expenditure £'000	Variation Projected This month £'000	Variation Last Reported £'000	Full Year Effect £'000
	Access and Inclusion Division						
1,996	Access	1,060	1,230	1,270	40	0	0
499	Bromley Children and Family Project	958	957	557	-400	0	0
5,031	SEN and Inclusion	7,364	7,194	7,754	560	0	0
7,526		9,382	9,381	9,581	200	0	0
	CYP Senior Management Team						
-768	Schools Related Budgets Not Delegated	-59	-59	-59	0	0	0
-768		-59	-59	-59	0	0	0
	Learning and Achievement						
3,376	Integrated Youth Service	3,188	3,285	3,285	0	0	0
1,351	Standards and Achievement	1,502	1,402	952	-450	0	0
4,727		4,690	4,687	4,237	-450	0	0
	Safeguarding and Social Care						
13,196	Care and Resources	10,865	10,865	11,753	888	0	0
353	Children in Care Education	648	663	563	-100	0	0
2,852	Safeguarding and Quality Assurance	2,854	2,993	3,093	100	0	0
2,838	Safeguarding and Care Planning	2,890	2,837	2,937	100	0	0
3,237	Referral and Assessment	1,691	1,789	1,889	100	0	0
905	Youth Offending Team	938	938	938	0	0	0
23,381		19,886	20,085	21,173	1,088	0	0
	Strategy and Performance						
138	Information Systems - CYP	203	201	241	40	0	0
192	Partnerships and Planning	248	194	194	0	0	0
346	Research and Statistics	368	365	365	0	0	0
369	Workforce & Business Support	258	255	267	12	0	0
1,045		1,077	1,015	1,067	52	0	0
35,911	TOTAL CONTROLLABLE BUDGETS	34,976	35,109	35,999	890	0	0
4,707	TOTAL NON CONTROLLABLE	-1,999	-1,999	-2,004	-5	-5	0
6,808	TOTAL EXCLUDED RECHARGES	7,066	7,066	7,066	0	0	0
47,426	TOTAL NON-SCHOOLS & CSC BUDGET	40,043	40,176	41,061	885	-5	0

APPENDIX 1 (A) continued

2009/10 Actuals £'000	TABLE 3: TOTAL FOR EACH SERVICE	2010/11 Original Budget £'000	2010/11 Latest Approved £'000	2010/11 Projected Expenditure £'000	Variation Projected This month £'000	Variation Last Reported £'000	Full Year Effect £'000
	Access and Inclusion Division						
12,399	Access	5,115	5,285	5,175	-110	0	0
836	Bromley Children and Family Project	8,460	8,459	8,059	-400	0	0
17,325	SEN and Inclusion	20,230	20,060	21,390	1,330	0	0
30,560		33,805	33,804	34,624	820	0	0
	CYP Senior Management Team						
159,151	Delegated Budgets	164,010	164,010	164,010	0	0	0
-191,277	Schools Budget Grants	-196,464	-196,464	-200,431	-3,967	0	0
3,257	Schools Related Budgets Not Delegated	5,392	5,392	8,952	3,560	0	0
3,165	Schools Budget Variation to c/forward			-113	-113	0	0
-25,704		-27,062	-27,062	-27,582	-520	0	0
	Learning and Achievement						
818	14-19 Strategy	891	1,174	1,174	0	0	0
3,519	Integrated Youth Service	3,326	3,423	3,423	0	0	0
2,907	Standards and Achievement	3,158	3,058	2,508	-550	0	0
7,244		7,375	7,655	7,105	-550	0	0
	Safeguarding and Social Care						
13,196	Care and Resources	10,865	10,865	11,753	888	0	0
404	Children in Care Education	648	663	563	-100	0	0
2,852	Safeguarding and Quality Assurance	1,691	1,789	1,889	100	0	0
2,838	Safeguarding and Care Planning	2,890	2,837	2,937	100	0	0
3,237	Referral and Assessment	2,854	2,993	3,093	100	0	0
905	Youth Offending Team	938	938	938	0	0	0
23,432		19,886	20,085	21,173	1,088	0	0
	Strategy and Performance						
164	Information Systems - CYP	246	244	284	40	0	0
253	Partnerships and Planning	248	194	194	0	0	0
346	Research and Statistics	368	365	365	0	0	0
369	Workforce & Business Support	326	323	335	12	0	0
1,132		1,188	1,126	1,178	52	0	0
36,664	TOTAL CONTROLLABLE FOR CYP	35,192	35,608	36,498	890	0	0
4,707	TOTAL NON CONTROLLABLE	-1,999	-1,999	-2,004	-5	-5	0
6,808	TOTAL EXCLUDED RECHARGES	7,066	7,066	7,066	0	0	0
48,179	PORTFOLIO TOTAL	40,259	40,675	41,560	885	-5	0

CHILDREN AND YOUNG PEOPLE REVENUE BUDGET MONITORING
Budget Variations Allocated to Portfolios in 2010/11

BUDGET VARIATIONS - ALLOCATIONS FOR 2010/11	Table 1:	Table 2:	Table 3:
	Schools Budget	Non-Schools And Children's Social Care Budget	Total for each performance centre
	£'000	£'000	£'000
2010/11 Original Budget	216	40,043	40,259
General			
Child Protection Adviser and Consultant Practitioner posts for 2010/11		195,000	195,000
Review of Management & Overhead Costs		Cr 299,000	Cr 299,000
Total General		Cr 104,000	Cr 104,000
Grants included within Central Contingency Sum			
<u>Agreed by Executive on 3rd March 2010:-</u>			
<u>Area Based Grants:-</u>			
- Child Death Review Process		42,000	42,000
- Designated Teacher Funding		15,000	15,000
- Positive Activities for Young People		180,000	180,000
Family Intervention Programme & Parenting Project Grants	}		
- grant related expenditure	}	414,000	414,000
- additional specific grant	}	Cr 414,000	Cr 414,000
Targeted Mental Health in Schools	}		
- grant related expenditure	}	150,000	150,000
- additional specific grant	}	Cr 150,000	Cr 150,000
Integrated Working Grant	}		
- grant related expenditure	}	45,000	45,000
- additional specific grant	}	Cr 45,000	Cr 45,000
Youth Inspectors Funding	}		
- grant related expenditure	}	28,000	28,000
- grant related income	}	Cr 28,000	Cr 28,000
Surestart, Early Years & Childcare	}		
- grant related expenditure	}	3,102,000	3,102,000
- additional specific grant	}	Cr 3,102,000	Cr 3,102,000
<u>Agreed by Executive on 31st March 2010:-</u>			
Apprenticeships, Skills, Children and learning Act 2009	}		
- grant related expenditure	283,000	0	283,000
National Extension of the Disabled Children's Access to Childcare (DCATCH)	}		
- grant related expenditure	}	89,000	89,000
- additional specific grant	}	Cr 89,000	Cr 89,000
Foundation Learning at Key Stage 4	}		
- grant related expenditure	}	88,000	88,000
- additional specific grant	}	Cr 88,000	Cr 88,000
Total Grants	283,000	237,000	520,000
Total Variations per Budget Monitoring Report	283,000	133,000	416,000
2010/11 Latest Approved Budget	499	40,176	40,675

REASONS FOR VARIATIONS

Most variances in Table 1 of Appendix 1(A) are unique to either the Schools' Budget (Table 2), or Council Tax budget (Table 3). But the following are a combination of both:-

Service	Schools' Budget variation (Table 2) £'000	Council Tax funded budget variation (Table 3) £'000	Total variation (Table 1) £'000
Access	-150 under	40 over	-110 under
SEN and inclusion	770 over	560 over	1,330 over
Standards and Achievement	-100 under	-450 under	-550 under

The comments below cover only significant variances, so the total for the itemised variations will not always be the same as the headline variance.

THE SCHOOLS' BUDGET £113,000 Overspending (Appendix 1 (A), Table 2)

As well as the budget for each school, the Schools' Budget holds £35m of pupil-driven centrally managed services such as SEN and Pupil Referral. It is funded by Dedicated Schools', Young People Learning Agency, Standards Fund, and other grants.

ACCESS (£150,000 underspending)

Payments to Private, Voluntary, and Independent Nurseries: £150,000 underspending

Nursery pupil numbers are lower than was budgeted, resulting in lower payments. Please see comment below under DSG income.

SEN AND INCLUSION (£770k overspent)

1. SEN Pupil-Driven: £770k overspending, details in Appendix 3

We monitor pupil-driven budgets through the Capita One System:

- Non-delegated classroom assistants/matrix support.
- Out-borough independent and maintained school placements, and alternatives to placements.
- Other out-borough provision for children in mainstream schools.
- Delegated funding for the matrix in the Primary and Secondary Sectors.

The database holds child-by-child details which we reconcile monthly to the Ledger. The projected overspend allows for a normal number of leavers during the year, but actual leavers may be higher or lower than this.

There has been a significant movement in the forecast. Expenditure is higher than budget, driven by higher unit costs (for detail, please see the 2010/11 section of Appendix 4). This is especially true of Independent Day placements and Alternative Programmes, and reflects the increasing complexity of SEN needs being provided for.

The upward trends in both numbers and complexity have been evident for some time, and the Director reported to the Portfolio Holder's January 2009 meeting recommending opening an autism provision managed by Riverside School. From January 2010, this provides for pupils who would otherwise attend out of borough settings, and should begin to reduce the pressure on out borough recoupment budgets

Matrix funding to schools is also at a higher rate than expected, reflecting an upward trend in the severity of SEN, with a correspondingly higher placement on the funding matrix.

We have prepared an Action Plan to control spending and will submit it to the Member/Officer Executive Working Group for SEN in March.

£500k is reserved in the Schools' Budget contingency to offset part of the £770k overspending – please see note below under Schools Budgets Not Delegated.

DEDICATED SCHOOLS GRANT INCOME (£3,967,000 above budget)

1. The £3,165,000 cumulative underspending in the Schools' Budget at 31 March 2010 has been brought forward as extra grant available to spend. £3,350,000 of it arose from delayed contributions to secondary school investment which will be transferred to the capital programme during this year – please see the note under the “Schools Budget Not Delegated” heading below. This is partially offset by a brought forward £185,000 deficit in services which will have to be funded from the DSG this year.
2. The final DSG settlement has been confirmed at a total £802,000 higher than anticipated, due to higher 4 to 10 year old pupil numbers. Also, 3 year olds in PVI's have increased by 200. There is not additional DSG for them, and the DSG would have to absorb the additional cost if they materialised. However, our best information at present indicates that this will not happen. See comment under Access above.

STANDARDS AND ACHIEVEMENT £100,000 underspending

Pupil Support Services: £100,000 underspending

Staff savings achieved due to freezing new appointments to vacancies.

SCHOOLS BUDGET NOT DELEGATED (£3,560,000 overspending. However, this is mainly funded by the Schools' Budget surplus from prior years – please see the note above under DSG income.)

1. An “overspend” of £3,350,000 results from the delayed contribution referred to above being transferred to the capital programme during the current year. It is funded by the prior years' surplus on the Schools' Budget. (1) under “SEN and Inclusion” above.
2. In 2008/09 reimbursements to schools for maternity, jury, and other cover exceeded the budget by £282,000, and last year the overspending was £360,000. Expenditure is loaded towards the end of the year, making it difficult to forecast, but on the basis of an average for the last two years, an overspending of around £300,000 for 2010/11 is likely.
3. Other minor variances have a net value of £90,000 underspending.

THE NON SCHOOLS' AND CHILDREN'S SOCIAL CARE BUDGET (Appendix 1, Table 3)

Mainly funded by Council Tax, Surestart, and a number of other smaller grants.

Net controllable variance: £890,000 overspending.

Only significant causes of variance are stated, and so the total for the itemised variations will not always be the same as the headline variance.

PREVENTION AND SOCIAL CARE DIVISION (overspending of £1,088,000)

SALARIES overspending by £350,000

There is forecast overspend of £350,000 on salaries across the Prevention and Social Care Division. This includes the front line Social Worker teams and the short term additional cost of cover for senior manager vacancies. The anticipated impact of the Recruitment and Retention to Children's Social Work Staff as approved by Executive in February 2010 is also included in this forecast with the intention being to reduce the need to use Agency staff by attracting permanent Social Workers. As reported previously, referrals to social care teams have increased steeply (3,425 referrals in 2007/08; 7,430 in 2009/10), causing a backlog in case work. To meet this extra demand and to address the backlog, extra temporary Social Worker Senior Practitioners have been taken on in the front line teams which has contributed to this forecast overspend.

The full year impact of the changes resulting from the new council single status grading is reported here, however there will be a drawdown from the council's contingency of approximately £150,000 to cover these additional costs.

CARE AND RESOURCES (£838,000 overspending excluding salaries, £888,000 including salaries – please see comment above)

1. The Looked After Children population has now risen to 296 from 247 in March 2009. This has impacted on a number of budgets including the Placement budget. We forecast an overspending in the Children's Placement budget of £761,000 (Appendix 5 refers). There have been a number of high cost residential placements during the year, some following decisions at the Complex Case Panel. Also there have been placements for children not previously known to Social Care. Management action is taking place to review these recent placements, with the aim of reducing costs by £200,000 in 2010-11 and to achieve better value for money. The development of preferred provider arrangements should help with this.
2. There is a likely £77,000 shortfall in the income target for the charging policy.

CHILDREN IN CARE EDUCATION (£100,000 underspending)

Care Matters Grant £100,000 underspending

This grant aims to target a number of initiatives to support the Council's corporate parenting responsibilities. Whilst the service is still being developed there are areas where, due to a number of reasons including problems in recruiting appropriate staff, there is limited scope to spend the full allocation.

ACCESS: Education Welfare Service: £40,000 overspending

Management action needs to be taken to remove this overspending and so bring expenditure into line with the budget.

SEN AND INCLUSION (£560,000 overspending)

1. SEN Transport £400,000 Overspending

Overspending in contractor costs due to increased pupil volumes and the growing number of exceptional cases due to a number of reasons; increase in children with challenging behaviour, out of normal school hours transport needs due to medical grounds. These factors have increased the necessity to procure individual transport arrangements. For example:

- Two children at Riverside & Marjorie McClure School receive late start transport at approximately 10.00 am due to medical needs.
- The increase in volume of children placed at Trinity School in Rochester has necessitated the procurement of two vehicles, although the volume of children could be accommodated within a larger vehicle increasing the journey time by 30 minutes. The matter was the subject to a formal complaint to the Director.

2. SEN Management, and Consultancy on SEN Tribunals: £160,000 Overspending

- (1) Overspendings of £70,000 arise mainly due to savings from reorganisation of teams that have not yet been achieved
- (2) Tribunal activity continues at a high level, requiring the use of consultants and the payment of compensation to parents where there is award against the Council. There is no provision in the budget for this, and an upward trend in costs, and so it is likely that the overspending will be at least as much as for 2009/10. £90,000 overspending.

INTEGRATED YOUTH SERVICE in balance, subject to the management action below.

Connexions Services: £150,000 Overspending

In the context of CYP's need to make budget reductions of £325,000 at the start of the year followed by further in-year budget reductions, management are considering options to reduce expenditure.

Youth Service: £150,000 underspending.

The projected overspending in Connexions (see above) will be met by reductions in Youth Opportunity Fund projects (the ringfence having been removed from YOF grant), and a freeze on filling vacant posts.

STANDARDS & ACHIEVEMENT £450,000 underspending

There is a freeze in new appointments, pending a review of the service structure. Management will explore the use of standards fund to meet further staffing costs and so to achieve savings to offset overspends elsewhere in CYP.

WORKFORCE AND BUSINESS SUPPORT £12,000 overspending

This arises from staff costs exceeding the budget, and will be tackled by senior management.

INFORMATION SYSTEMS (CYP) overspending £40,000

ContactPoint grant has been withdrawn by the government but there are unavoidable costs before all work can be halted which will result in a £40,000 overspend. In addition there may be redundancy costs associated with the withdrawal of this grant. It is not yet clear whether these need to be met from the CYP redundancy provision.

BROMLEY CHILDREN AND FAMILY PROJECT - £400,000 underspending

Recently unringfenced Think Family grant will be underspent by management action by charging staffing costs to Surestart Grant instead. To make this possible, some Surestart posts will not be recruited to.

EARLY WARNINGS

VOLATILE PUPIL-DRIVEN AND LOOKED AFTER CHILDREN (LAC)-DRIVEN SERVICES

The CYP Department has several large demand-led budgets where actual spending varies when the number of children increases or decreases. Of these, SEN Placements and the Pupil Referral Service are in the DSG funded Schools' Budget, and Social Care Placements, SEN transport, and YOT are in the Council Tax funded budget. The Department monitors these budgets closely.

Social Care Placements costs are increasing, driven by both LAC volumes and complexity of need. The management action referred to under Care and Resources may not be achievable, and if LAC volumes and complexity continue to increase, the overspending reflected in this Report will be exceeded.

HOMELESS 16 AND 17 YEAR OLDS: The Southwark judgement

The House of Lords judgement in *R v LB Southwark [2009]* about the welfare of homeless sixteen and seventeen year olds clarified the Council's obligations. This is a pressure on the CYP budget.

GENERAL PROVISION FOR REDUNDANCY

To minimise the impact of potential future redundancy, Members agreed to contribute £0.5m from the 2008/09 Children and Young People budget to a provision for potential redundancies. It had been intended to make a further contribution from the 2009/10 budget, subject to Members' approval. However, in view of the overspending in Children's Social Care this was not possible. The in year reductions in Area Based Grants of £1.4m Reported separately on this agenda , together with the proposed reductions in public sector funding overall is likely to increase redundancy costs for CYP beyond the £0.5m provision.

DIVERSION OF EXPENDITURE TO BE MET BY GRANT FUNDING

Containing the CYP overspending to the £890k on the non-Schools' Budget in this Report depends on being able to attribute £700,000 of currently core funded expenditure to grant funding instead. Management are currently considering the possibilities for this, but it will only be possible where existing core funded expenditure falls within the terms of reference under which specific grants are made available by government. Furthermore, if this strategy is successful, it may need to be reconsidered as regards the 2011/12 budget, in the light of further probable reductions to grants.

TRANSFER OF SCHOOLS TO ACADEMY STATUS

Under the government's Academies programme, each school that attains academy status will take with it not only the school's own budget, but also a substantial share of the non-Schools' Budget and of the parts of the Schools' Budgets retained centrally at LA level (and also parts of budgets from corporate departments such as Property and HR). The potential impact of this is reported elsewhere on this agenda, but the in-year effect will depend on both the number of schools that are fast-tracked to leave in September, and on what share of overheads they are entitled to, the details of which are currently under review by management. There are other potential liabilities from the transfer that management are currently researching, and this will be reported upon in due course when the situation is clearer.

THE SCHOOLS' BUDGET: SPEECH & LANGUAGE THERAPY SLAs WITH THE PCT

SLAs with the PCT for speech & language therapy are in excess of the available budget. Funding sources to cover this and avoid an overspending are being investigated, but the SLAs total £168,000 against a budget of only £48,000, so there is an as yet unfunded overspending of £120,000. £80,000 of this relates to Riverside ASD provision.

**SEN 2010/11 PROJECTION
BASED ON ACTUAL FIGURES TO MAY 2010**

This statement does not include all SEN-related budgets

Pupils with statements, budgets not delegated to schools (Appendix 3, paragraph (1))	Oracle GL Account Code	Approved Budget		Projection		Variation		Comparison	
		Funded pupil nos. or places	Budget £	Funded pupil nos. or places	Projection £	Funded pupil nos. or places	Variation £	Previous reported variation £	Movement £
Additional Classroom assistants (non-delegated)	136595 0157	4	56,850	4	73,409	0	16,559		16,559
Outborough School placements: Expenditure									0
- Independent day	136598 3680	73	2,894,300	80	3,586,493	7	692,193		692,193
- Independent boarding	136598 3681	93	5,150,680	83	5,225,223	-10	74,543		74,543
- OLEA maintained day	136598 3151	64	1,200,720	58	1,344,784	-6	144,064		144,064
- OLEA maintained boarding	136598 3152	16	652,610	16	607,611	0	-44,999		-44,999
- Alternative Programmes / Therapy	136598 3692	51	353,450	51	615,637	-1	262,187		262,187
- Additional support in mainstream	136598 3154/3160/3162	95	810,952	94	797,849	-1	-13,103		-13,103
Outborough School placements: Income	136598 8150-8355	n/a	-2,251,990		-2,594,836	n/a	-342,846		-342,846
Pupils with statements, non delegated budgets		396	8,867,572	386	9,656,170	-11	788,598		788,598
Strategies to reduce forecast spending and other trends expected to influence forecast					-84,000	Net	0		0
Total non-delegated variation: pupils with statements							788,598		788,598
Matrix funding	102/104	921	6,462,985	937	6,758,380	16	295,395		295,395
Effect of previous years creditors in 2009/10			2,808,474		2,694,474		-114,000		-114,000
Effect of previous years debtors in 2009/10			-2,449,766		-2,649,766		-200,000		-200,000
Combined total, delegated and non-delegated		1,317	15,330,557	1,323	16,330,550	6	769,993		769,993

SPECIAL EDUCATIONAL NEEDS KEY BUDGETS - TREND INFORMATION 2005/06 TO 2010/11

Provision	2005/06									2006/07						2007/08															
	Budget			Outturn			Variance			Budget			Outturn			Variance			Budget			Outturn			Variance						
	No.	£	Unit cost (£)	No.	£	Unit cost (£)	No.	£		No.	£	Unit cost (£)	No.	£	Unit cost (£)	No.	£		No.	£	Unit cost (£)	No.	£		No.	£	Unit cost (£)	No.	£		
Extra support - Bromley schools	878	4,272,610	4,866	804	4,085,580	5,082	-74	187,030		826	4,547,600	5,506	823	4,561,150	5,542	-3	13,550		899	5,193,340	5,777	851	5,035,266	5,917	-48	-158,074					
Outborough placements																															
- Independent day (incl Alt Prog)	63	1,467,540	23,294	52	1,317,110	25,329	-11	150,430		56	1,534,090	27,394	51	1,539,760	30,191	-5	5,670		53	1,865,770	35,203	70	2,323,872	33,293	17	458,102					
- Independent boarding	81	3,654,510	45,117	75	3,463,380	46,178	-6	191,130		80	3,944,070	49,301	74	3,885,630	52,509	-6	-58,440		79	4,375,620	55,097	80	4,542,813	56,785	1	167,193					
- Maintained day	78	926,290	11,876	74	1,037,020	14,014	-4	110,730		81	1,215,150	15,002	66	960,890	14,559	-15	254,260		73	1,229,870	16,848	67	1,173,781	17,493	-6	-56,089					
- Maintained boarding	23	665,740	28,945	19	619,990	32,631	-4	-45,750		20	655,040	32,752	19	574,060	30,214	-1	-80,980		19	653,530	34,396	18	608,641	33,627	-1	-44,889					
- Alternative programmes/ therapy	18	129,170	7,176	35	180,810	5,166	17	51,640		35	215,910	6,169	47	276,840	5,890	12	60,930		42	265,630	6,325	59	338,156	5,751	17	72,526					
Outborough - support in mainstream	78	490,350	6,287	72	394,890	5,485	-6	-95,460		79	452,560	5,729	70	420,320	6,005	-9	-32,240		80	560,970	7,012	91	595,614	6,567	11	34,644					

Provision	2008/09									2009/10						2010/11															
	Budget			Outturn			Variance			Budget			Outturn			Variance			Budget			Forecast of outturn			Variance						
	No.	£	Unit cost (£)	No.	£	Unit cost (£)	No.	£		No.	£	Unit cost (£)	No.	£	Unit cost (£)	No.	£		No.	£	Unit cost (£)	No.	£	Unit cost (£)	No.	£	Unit cost (£)	No.	£	Unit cost (£)	
Extra support - Bromley schools	922	5,390,650	5,849	927	5,619,268	6,113	6	276,538		925	5,863,010	6,338	941	6,403,322	6,802	16	540,312		925	6,519,835	7,047	941	6,831,789	7,257	16	311,954					
Outborough placements																															
- Independent day	53	1,865,770	35,203	65	2,289,694	35,226	12	423,924		73	2,651,530	36,322	80	3,018,655	37,875	7	367,125		73	2,894,300	39,648	82	3,586,493	43,845	9	692,193					
- Independent boarding	79	4,375,620	55,388	80	4,631,224	57,890	1	255,604		93	4,977,033	53,402	83	5,289,895	63,580	-10	312,862		93	5,150,680	55,265	84	5,225,223	62,279	-9	74,543					
- Maintained day	73	1,229,870	16,848	56	1,078,693	19,262	-17	151,177		64	1,192,830	18,580	58	1,221,020	21,162	-7	28,190		64	1,200,890	18,703	55	1,344,784	34,495	-9	144,064					
- Maintained boarding	19	653,530	34,396	19	570,456	30,024	0	-83,074		16	615,376	38,341	16	661,696	40,890	0	46,320		16	652,610	40,661	16	607,611	38,825	0	-44,999					
- Alternative programmes/ therapy	42	265,630	6,325	56	286,019	5,107	14	20,389		51	282,312	5,492	51	490,947	9,683	-1	208,635		51	353,450	6,876	56	601,612	10,743	5	248,162					
Outborough - support in mainstream	80	560,970	7,012	82	497,290	6,065	2	-63,680		95	576,700	6,071	94	735,268	7,839	-1	158,568		95	810,952	8,536	93	797,849	8,542	-2	-13,103					

CHILDREN'S PLACEMENT PROJECTIONS 2010/11

Code	Description	2009/10 Latest approved Budget				2009/10 Projection				2009/10 VARIATION			
		£	Res. Days	FYE	Unit Cost £	£	Res. Days	FYE	Unit Cost £	£	Res. Days	FYE	Unit Cost £
RESIDENTIAL													
808***3504	Community Homes with Education	952,920	1,862	5.10	186,847	1,528,791	4,016	11.00	138,946	575,871	2,155	5.90	(47,901)
808***3505	Community Homes	416,520	1,460	4.00	104,130	1,197,089	2,913	7.98	149,996	780,569	1,453	3.98	45,866
808***3507	Secure Accommodation	85,620	183	0.50	171,240	55,852	214	0.59	95,262	(29,768)	32	0.09	(75,978)
808***3606	Specialist Community Homes	71,890	110	0.30	239,633	69,624	365	1.00	69,624	(2,266)	256	0.70	(170,009)
808***3610	Boarding Schools	449,090	2,665	7.30	61,519	344,969	1,946	5.33	64,704	(104,121)	(719)	(1.97)	3,185
808***3764	Transport	146,020				68,421				(77,599)			
Various	Outreach Services	219,890				219,890				0			
808160	Public Law Outline Requirements	376,480				376,480				0			
2640	Respite Care (all)	0				0				0			
808101 5000	Funding for Care Plan /Price increases	209,690				0				(209,690)			
	Management Action	0				(200,000)				(200,000)			
Sub total Residential Placements		2,928,120	6,278	17.20	170,240	3,661,116	9,454	25.90	141,348	732,996	3,176	8.70	(28,891)
FOSTERING													
808***3630/3750	Fostering IFA	1,268,620	9,125	25.00	50,745	1,645,000	13,045	35.74	46,027	376,380	3,920	10.74	(4,718)
833***3701	Fostering In house	3,013,710	47,450	130.00	23,182	3,064,461	46,121	126.36	24,252	50,751	(1,329)	(3.64)	1,070
833***3706	Fostering In house - Respite	0		0.00		11,333				11,333			
833***3766	Kinship abd Special Guardianship Allo	472,200	12,410	34.00	13,888	212,200	18,294	50.12	4,234	(260,000)	5,884	16.12	(9,654)
833***3767	Residence Order Allowances	175,850	9,125	25.00	7,034	120,850	10,204	27.96	4,323	(55,000)	1,079	2.96	(2,711)
833***3764	Transport	22,210				22,210				0			
833***3764	Specialist Fostering Service	94,980				0				(94,980)			
Sub total Foster Placements		5,047,570	78,110	214.00	23,587	5,076,054	87,664	240.18	21,135	28,484	9,554	26.18	(2,452)
SUB TOTAL RESIDENTIAL/FOSTERING PLACEMENTS		7,975,690	84,388	231.20	193,826	8,737,170	97,118	266.08	162,483	761,480	12,730	34.88	(31,343)
ADOPTION PLACEMENTS													
833***1769	Interagency Adoption Fees	59,930				59,930				0			
833***3702	Adoption Allowances and other costs	195,340	13,323	36.50	5,352	195,340	15,330	42.00	4,651	0	2,008	5.50	(701)
833***9180	Income from Assessments	(10,920)				(10,920)				0			
Sub total for Adoptive Placements		244,350	13,323	36.50	5,352	244,350	15,330	42.00	4,651	0	2,008	5.50	(701)
TOTAL OF CHILDREN'S PLACEMENTS		8,220,040	97,711	267.70	199,178	8,981,520	112,448	308.08	167,134	761,480	14,738	40.38	(32,044)

**CHILDREN'S PLACEMENT PROJECTIONS
2006/07 to 2010/11**

2006/07	Budget		Final Outturn	
	Nos	£'000	Nos	£'000
In House Fostering	191.00	3,396	165.6	2,947
Independent Fostering	30.30	1,293	28.7	1,292
Other Residential/Placement Costs	75.90	4,058	80.0	4,686
	297.20	8,747	274.3	8,925

2007/08	Budget		Final Outturn	
	Nos	£'000	Nos	£'000
In House Fostering	130.00	2,849	124.2	3,089
Independent Fostering	30.30	1,325	35.1	1,351
Other Residential/Placement Costs	123.70	4,421	134.5	4,332
	284.00	8,595	293.8	8,772

2008/09	Budget		Final Outturn	
	Nos	£'000	Nos	£'000
In House Fostering	130.00	2,934	110.4	3,128
Independent Fostering	30.00	1,325	33.8	1,296
Other Residential/Placement Costs	124.40	4,689	130.5	4,565
	284.40	8,948	274.5	8,989

2009/10	Budget		Final Outturn	
	Nos	£'000	Nos	£'000
In House Fostering	130.00	3,002	126.36	3,273
Independent Fostering	27.00	1,323	35.74	1,445
Other Residential/Placement Costs	125.50	5,120	153.42	5,303
	282.50	9,445	315.52	10,021

2010/11	Budget		Forecast	
	Nos	£'000	Nos	£'000s
In House Fostering	130.00	3,013	126.36	3,064
Independent Fostering	25.00	1,268	35.74	1,645
Other Residential/Placement Costs	112.70	3,939	145.98	4,022
	267.70	8,220	308.08	8,731

**IMPACT ON FUTURE YEARS' BUDGETS OF CURRENT VARIANCES IN THE
COUNCIL TAX FUNDED BUDGETS**

Description	2010/11 Latest Approved Budget £'000	Variation To 2010/11 Budget £'000	Impact on 2010/11
SEN and Inclusion	7,287	590k overspent	<p>1. SEN Transport is currently projected to be £400k overspent.</p> <p>(a) This is due to the growing number of exceptionally high cost pupils, a trend that is likely to increase</p> <p>(b) The contracts will be re-tendered during 2010/11 which may result in higher costs.</p> <p>2. SEN management, tribunal, budget overspent by £190,000, despite the offsetting savings from the Head of SEN part-year vacancy. The overspending will be resolved in a wider review of staffing levels in CYP department.</p>
Children's Placement Projections (Appendix 5)	8,220k	761k overspent	<p>1. The current overspend is likely to have implications beyond the current year.</p> <p>2. The recent Southwark judgement (please see Early Warning in Appendix 2) could add very significantly to placement costs. This is being continuously assessed and monitored.</p> <p>Any overspending in 2011/12 will be contained in the total CYP budget allocation, to the extent that it has not been factored into the four year forecast.</p>
Safeguarding & Social Care Division	20.085k	350k overspent (salaries element)	<p>The factors behind this overspending are detailed in Appendix 2 and are likely to continue for the foreseeable future into future years.</p> <p>Any overspending in 2011/12 will be contained in the total CYP budget allocation, to the extent that it has not been factored into the four year forecast.</p>

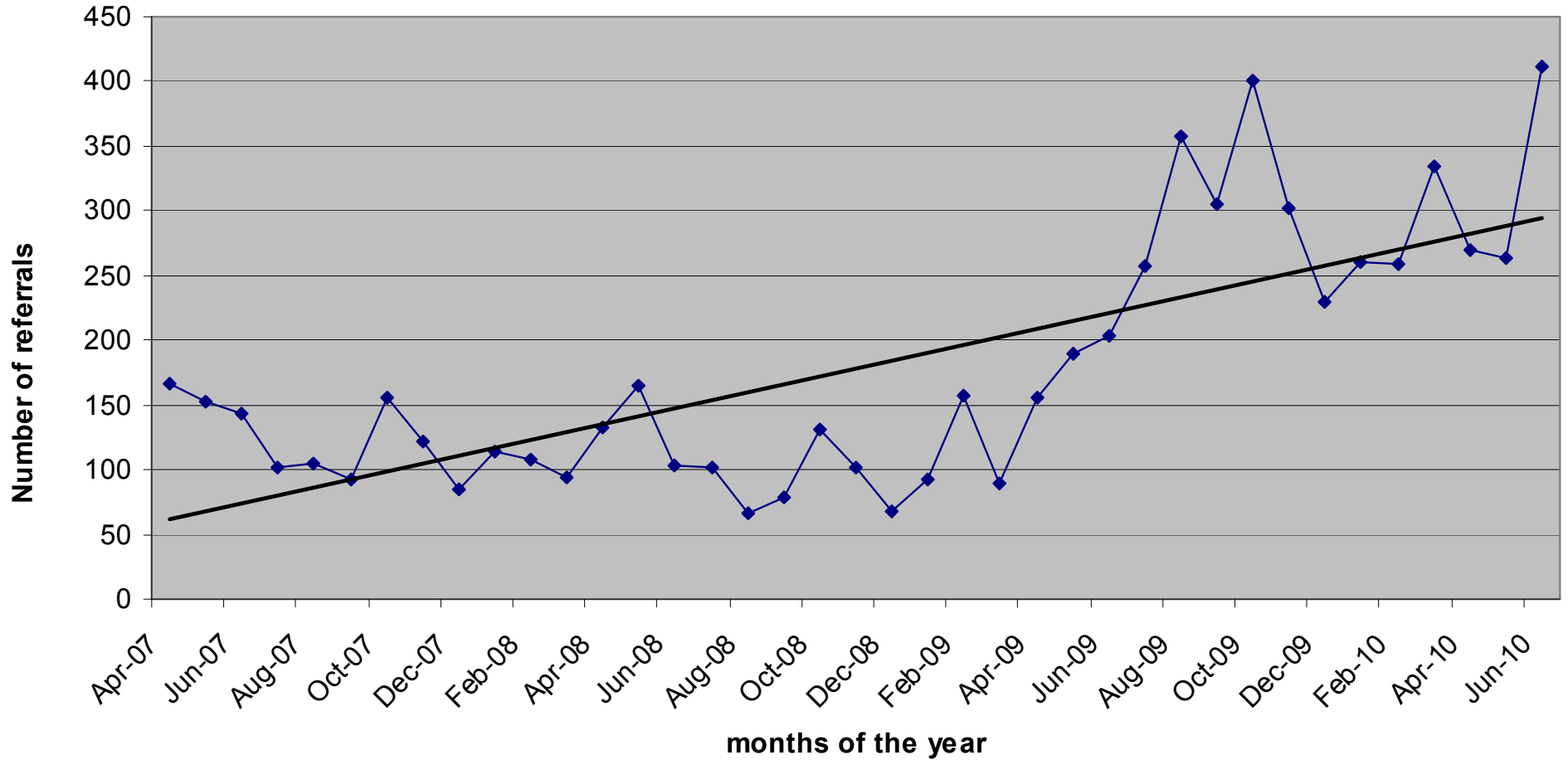
REQUEST TO BRING FORWARD GRANTS OR INCOME RECEIVED IN ADVANCE

Supplier Name and Postcode	Amount £	Description
LDA Youth Offer	3,007	Challenger Troop Expenses April to July. We are carrying forward this amount with the agreement of the LDA to cover costs that will be incurred for this project during April to July. These costs are for minibus hire, coach for awards ceremony and fuel card.
CWDC	2,000	Provision of an Induction training module
CWDC	9,097	CWDC. We are carrying forward this amount to complete the delivery of a programme of workforce development for staff within Youth Support Services following a conference that took place in 2009. This work includes the production of induction training resources for all staff within the Youth Support Service and the development of a Youth Support Service sub-site of the CYP Trust Partnership Website. The work is informed by an audit of skills conducted by the CYP workforce development team.
Summer Uni	13,538	Summer Uni. We are carrying forward this ringfenced grant for the promotion of the Borough's free positive activities taking place during the summer holiday 2010. This will include the production of a brochure and other promotional activity to raise awareness of Bromley's summer activity offer.
TOTAL	27,642	

Standards & Achievement service. These grants relate mainly to school staff professional development.

Youth Sports Trust	15,240	Physical Education Continuous Professional Development
SSTQ (Support Staff Training & Qualifications) (formerly HLTA)	64,346	Professional development and training of support staff in schools
Teacher Development Agency SW1W 9SZ)	19,163	Head Teachers Succession Planning
CILT (National Centre for Languages) SE1 7HR	1,000	Primary Modern Foreign Languages- Summer 2010
Serco/ContinYou Partnership	10,016	Early Years Professional Status Network
TOTAL	109,765	

Graph showing the monthly number of referrals to CYP over the past three years



Number of referrals over the past three years

Apr-07	May-07	Jun-07	Jul-07	Aug-07	Sep-07	Oct-07	Nov-07	Dec-07	Jan-08	Feb-08	Mar-08
167	153	144	101	105	92	156	122	85	114	108	94

Apr-08	May-08	Jun-08	Jul-08	Aug-08	Sep-08	Oct-08	Nov-08	Dec-08	Jan-09	Feb-09	Mar-09
133	165	104	102	66	79	131	102	68	92	157	90

Apr-09	May-09	Jun-09	Jul-09	Aug-09	Sep-09	Oct-09	Nov-09	Dec-09	Jan-10	Feb-10	Mar-10
156	189	204	257	358	305	400	302	229	260	259	335

Apr-10	May-10	Jun-10
270	263	411

Number of LAC over the past three years

Apr-07	May-07	Jun-07	Jul-07	Aug-07	Sep-07	Oct-07	Nov-07	Dec-07	Jan-08	Feb-08	Mar-08
265	263	263	264	265	264	258	258	254	258	262	257

Apr-08	May-08	Jun-08	Jul-08	Aug-08	Sep-08	Oct-08	Nov-08	Dec-08	Jan-09	Feb-09	Mar-09
276	267	268	263	258	256	245	244	242	247	247	247

Apr-09	May-09	Jun-09	Jul-09	Aug-09	Sep-09	Oct-09	Nov-09	Dec-09	Jan-10	Feb-10	Mar-10
276	281	282	282	275	282	275	270	280	286	286	285

Apr-10	May-10	Jun-10
282	287	295

Number of children subject to a CP plan over the past three years

Apr-07	May-07	Jun-07	Jul-07	Aug-07	Sep-07	Oct-07	Nov-07	Dec-07	Jan-08	Feb-08	Mar-08
145	146	129	107	121	131	148	140	136	140	144	140

Apr-08	May-08	Jun-08	Jul-08	Aug-08	Sep-08	Oct-08	Nov-08	Dec-08	Jan-09	Feb-09	Mar-09
144	141	146	164	159	163	158	173	178	185	171	164

Apr-09	May-09	Jun-09	Jul-09	Aug-09	Sep-09	Oct-09	Nov-09	Dec-09	Jan-10	Feb-10	Mar-10
165	172	171	178	187	179	185	197	221	239	238	254

Report No.
DCYP10095

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Non-Key

TITLE: MEMBERSHIP OF SCHOOL GOVERNING BODIES

Contact Officer: Janet Heathcote, Governor Support Officer
Tel: 020 8461 6243 E-mail: janet.heathcote@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Bickley, Chelsfield and Pratts Bottom, Chislehurst, Clock House, Crystal Palace, Darwin, Farnborough and Crofton, Hayes and Coney Hall, Kelsey and Eden Park, Penge and Cator, Petts Wood and Knoll, West Wickham,

1. Reason for report

1.1 LA Governor appointments to schools.

Bickley Primary School
Cator Park School
Crofton Infant School
Cudham CE Primary School
Farnborough Primary School
Green St Green Primary School
Hayes Primary School
James Dixon Primary School
Langley Park School for Boys
Marjorie McClure School
Pickhurst Junior School
Red Hill Primary School
Scotts Park Primary School
Stewart Fleming Primary School
Warren Road Primary School

2. **RECOMMENDATION(S)**

2.1 **It is recommended that the Executive Member for Children and Young People approve the appointments subject to CRB checks.**

Corporate Policy

1. Policy Status: Existing policy: The Bromley Education Development Plan aims to fill 95% of LA Governor vacancies within three months of becoming vacant.
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: N/A
 2. Ongoing costs: N/A
 3. Budget head/performance centre:
 4. Total current budget for this head: £N/A
 5. Source of funding:
-

Staff

1. Number of staff (current and additional) – N/A
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Statutory requirement: School Governance (Constitution) (England) Regulations 2007
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - N/A
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? Yes
2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 Details of the vacancies that have arisen are set out in Appendix 1.
- 3.2 The names of the applicants for all the LA Governor vacancies are set out in the report with biographical details.
- 3.3 Further detailed information on applicants is held by Governor Services to support the decision made by the Portfolio Holder.

4. CONSULTATION

- 4.1 All Council Members and Governing Bodies have been consulted.

5. POLICY IMPLICATIONS

- 5.1 See above.

6. PERSONNEL IMPLICATIONS

- 6.1 Details of individuals who are barred from working with children are contained on the Independent Safeguarding Authority's (ISA) Children's Barred List to which the Local Authority has access. This list replaces the previous list 99 and POCA list.
- 6.2 From 12 October 2009 the Vetting and Barring Scheme was launched and Governors are included in the list of roles regarded as undertaking "regulated activity".
- 6.3 ISA-registration for the Vetting and Barring Scheme does not start for new employees or those moving jobs until July 2010 and ISA-registration does not become mandatory for these individuals until November 2010. All other staff will be phased into the scheme from 2011.

7. LEGAL IMPLICATIONS

- 7.1 The Criminal Justice and Court Services Act 2000 now adds a new category of people who are disqualified from being a School Governor by Schedule 6 of the School Government Regulations 2002/03. The Act makes it a criminal offence for a person who is disqualified from working with children to apply for, offer to do, accept or do, any work in a "regulated position" and a member of the Governing Body of a school is included in the list of "regulated positions" set out in the Act.

Non-Applicable Sections:	Financial Implications
Background Documents: (Access via Contact Officer)	

DETAILS OF GOVERNOR VACANCIES

Bickley Primary School – one LA Governor vacancy will be created when Mr Colin Bloom completes a four year term of office on 31 August 2010. Therefore, this appointment will take effect from 1 September 2010.

<u>Name</u>	<u>Details</u>
Cllr Kate Lymer (Bickley Ward)	Cllr Lymer is a new Councillor of Bickley Ward. She would welcome the opportunity to join the Governing Body of Bickley Primary School as an LA Governor.

Cator Park School – one LA Governor vacancy has been created by the resignation of Mr David Fisher.

<u>Name</u>	<u>Details</u>
Mr Anthony Thompson (Bromley)	Nominated by the Governing Body. Mr Thompson is the Head of Corporate Governance currently seconded to the Youth Justice Board, overseeing the Board's work preventing young people from offending by engaging them in education and other positive activities. He has a range of skills that include financial management, leading teams and performance monitoring of schools.

Crofton Infant School – one LA Governor vacancy has been created by the resignation of Mr Anthony Hammond.

<u>Name</u>	<u>Details</u>
Mr Chris Munday (Petts Wood)	Nominated by the Governing Body. Mr Munday is a property lawyer and a partner with a City law firm. He leads a team of lawyers which buys sites for housing associations to develop affordable housing. Mr Munday is a member of Crofton Baptist Church. Both Mr Munday's children attended Crofton Infant School and now attend local grammar schools.

Cudham CE Primary School – one LA Governor vacancy will be created by the end of term resignation of Mr James Young. Therefore, this appointment will take effect from 1 September 2010.

<u>Name</u>	<u>Details</u>
Cllr Richard Scoates (Darwin Ward)	Cllr Scoates is currently an LA Governor on the Governing Body of Hillside Primary School, where he is a member of the Buildings and Curriculum Committees. Cllr Scoates would welcome the opportunity to support the Governing Body of Cudham Primary School.

Farnborough Primary School – two LA Governor vacancies will be created when Mrs Naomi Kimber and Mr Dave Stacey both complete a four year term of office on 31 August 2010. Therefore, these vacancies will take effect from 1 September 2010.

<u>Names</u>	<u>Details</u>
Mrs Naomi Kimber (Farnborough)	Mrs Kimber is the current Chair of Governors of Farnborough Primary School. She has served as a Governor for eighteen years and attends regular Governor training. Mrs Kimber is willing to serve for a further four year term of office.

Mr Dave Stacey
(Orpington)

Mr Stacey has served on the Governing Body of Farnborough Primary School for over eight years. He attends regular Governor training. Mr Stacey is willing to serve for a further four year of office.

Green St Green Primary School – one LA Governor vacancy will be created when Cllr Samaris Huntington-Thresher completes a four year term of office on 31 August 2010. Therefore, this appointment will take effect from 1 September 2010.

Name

Cllr Samaris Huntington-Thresher
(Chelsfield and Pratts Bottom Ward)

Details

Cllr Huntington-Thresher has served on the Governing Body of Green St Green Primary School for four years. She attends Governor training. Cllr Huntington-Thresher is willing to serve for a further four year term of office.

Hayes Primary School – one LA Governor vacancy has been created by the resignation of Mrs Stella Brackpool.

Name

Mr Simon Narracott
(Bromley)

Details

Nomination from the Governing Body.
Mr Narracott is the Chair of Governors and completing his current term of office as a Parent Governor. He is a member of the Achievement & Curriculum and Resources Committees.
Mr Narracott regularly attends Governor training. He is a very committed Governor and would like the opportunity to continue serving on the Governing Body of Hayes Primary School.

James Dixon Primary School - one LA Governor vacancy will be created when Mr Len Blomstrand completes a four year term of office on 31 August 2010. Therefore, this appointment will take effect from 1 September 2010.

Name

Mr Len Blomstrand
(Penge)

Details

Mr Blomstrand has served on the Governing Body of James Dixon Primary School for 21 years. He is a retired solicitor and a special educational needs consultant. Mr Blomstrand regularly attends Governor training and is willing to serve for a further four year term of office.

Langley Park School for Boys – one LA Governor vacancy will be created when Mr Alan Short completes a four year term of office on 31 August 2010. Therefore, this appointment will take effect from 1 September 2010.

Name

Mr Alan Short
(Beckenham)

Details

Nominated by the Chair of Governors and supported by Cllr Michael Tickner.
Mr Short is a solicitor and has served on the Governing Body of Langley Park Boys School for 8 years. He has received a long service award for services as a Bromley Governor, having served on the Governing Body of Cator Park School for 20 years.
He is a member of the Personnel, Finance, Discipline Committees.
Mr Short regularly attends Governor training. He is willing to serve for a further four year term of office.

Marjorie McClure School – one LA Governor vacancy will be created when Mr Harry Ward completes a four year term of office on 31 August 2010. Therefore, this appointment will take effect from 1 September 2010.

Name

Mr Harry Ward

Details

Mr Ward has served the Governing Body of Marjorie McClure School

(Chislehurst)

for 4 years. He is a Consultant Paediatric Surgeon with a background knowledge and experience of children with special needs. Mr Ward has experience of issues relating to health and education within the NHS. He is willing to serve for a further four year term of office.

Pickhurst Junior School – two LA Governor vacancies will be created when Mrs Stella Brackpool and Mr Duncan Parr both complete a four year term of office on 31 August 2010. Therefore, these appointments will take effect from 1 September 2010.

Names

Mrs Stella Brackpool
(Bromley)

Details

Mrs Brackpool has served as a school governor for 22 years and is currently Vice Chair of Governors. She regularly attends governor training. Mrs Brackpool is willing to serve for a further four year term of office.

Mr Duncan Parr
(Beckenham)

Mr Parr has served for over 9 years as a Local Authority appointed Governor. He attends governor training. Mr Parr is willing to serve for a further four year term of office.

Red Hill Primary School – one LA Governor vacancy will be created when Mr John Thorogood completes a four year term of office on 31 August 2010. Therefore, this appointment will take effect from 1 September 2010.

Name

Mr John Thorogood
(Chislehurst)

Details

Mr Thorogood has served the Governing Body of Red Hill Primary School for 15 years. He is a member of the Personnel and Curriculum Committees. Mr Thorogood regularly attends governor training and is willing to serve for a further four year term of office.

Scotts Park Primary School – one additional LA Governor position due to the increase to the constitution of the Governing Body.

Name

Cllr Ellie Harmer
(Plaistow and Sundridge)

Details

Nominated by Cllr Stephen Wells.
Cllr Ellie Harmer is a new Councillor for Plaistow and Sundridge Ward. She has served as a Governor of Coopers School. She lives local to Scotts Park Primary School and would like the opportunity to join the Governing Body.

Stewart Fleming Primary School – one LA Governor vacancy will be created when Mrs Gillian Mallard completes a four year term of office on 31 August 2010. Therefore this appointment will take effect from 1 September 2010.

Name

Mrs Gillian Mallard
(Bromley)

Details

Mrs Mallard joined as a LA Governor of the Governing Body of Stewart Fleming Primary following her retirement as Head Teacher of Pickhurst Infant School. She is the Vice Chair of Governors and a member of the Achievement and Curriculum and Resources Committees. Mrs Mallard is willing to serve for a further four year term of office.

Warren Road Primary School – one LA Governor vacancy will be created when Cllr Julian Grainger resigns at the end of the summer term. This appointment will take effect from 1 September 2010.

Name

Cllr Russell Jackson
(Chelsfield and Pratts Bottom Ward)

Details

Nominated by Cllr Julian Grainger
Cllr Jackson is a new Councillor of Chelsfield and Pratts Bottom Ward. He would welcome the opportunity to join the Governing Body of Warren Road Primary School.

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Report No.
DCYP10106

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Non-Key

TITLE: OFSTED ANNOUNCED INSPECTION OF SAFEGUARDING AND LOOKED AFTER CHILDREN SERVICES WITHIN THE LONDON BOROUGH OF BROMLEY

Contact Officer: Kay Weiss, Assistant Director (Safeguarding and Social Care)
Tel: 020 8313 4062 E-mail: kay.weiss@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

- 1.1 In 2009, Ofsted introduced a new three yearly announced inspection regime for safeguarding and looked after children services. This inspection replaces the Joint Area Review methodology which ceased on 31 March 2009. A significant change in the new methodology is that the inspection process starts immediately following the letter of notification to the Director of Children and Young People (CYP) Services with the requirement to submit an extensive range of documentation and data regarding service performance is sent.
 - 1.2 Bromley was notified in writing of the inspection on the 25 March 2010.
 - 1.3 The fieldwork commenced on 11 April 2010 and the five strong inspection team arrived on that date having previously reviewed a wide range of documentary evidence. The fieldwork period included over 70 individual meetings and focus groups with staff, partners and children and young people and visits to a range of settings across the borough. The inspection report was published on 24 May 2010.
 - 1.4 Ofsted judged services for both safeguarding and Looked After Children as adequate overall but with some good features in both.
 - 1.5 The Local Authority is required to produce an action plan for submission to Ofsted setting out how it will make improvements.
-

2. **RECOMMENDATION(S)**

2.1 **The CYP PDS Committee are requested to consider the:**

- (1) **findings and recommendations of the Ofsted Inspection of Children's Safeguarding and Looked After Children Services.**
- (2) **proposed draft Post-Inspection Action Plan and timescales before it is forwarded to the CYP Portfolio Holder for approval**

Corporate Policy

1. Policy Status: Existing policy: Children and Young People's Plan 2009-2011
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: N/A
 2. Ongoing costs: N/A
 3. Budget head/performance centre: Children's Social Care
 4. Total current budget for this head: £20.1m
 5. Source of funding: Mainstream
-

Staff

1. Number of staff (current and additional) – 229
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Statutory requirement: Section 138 Education and Inspections Act 2006
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - During the period of the inspection, there were 1300 cases open to Children's Social Care.
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 In 2009 Ofsted introduced a new announced inspection regime for safeguarding and looked after children's services, as part of the statutory framework for the inspection of children's services.
- 3.2 The Director of Children and Young People Services was notified in writing on 25 March 2010 (day 1 of the 40 day inspection process) of Ofsted's intention to undertake a full inspection of Bromley's Safeguarding and Looked After Children Services.
- 3.3 The inspection effectively commenced immediately with an extensive range of documents required for submission on day 2, surveys of looked after children and care leavers to be circulated to all looked after children and care leavers by day 3 and a list of all cases currently open to Children's Social Care by day 4.
- 3.4 The inspection set up meeting took place on day 5 and in that meeting, the Lead Inspector advised the Authority of the key lines of enquiry and the cases required for audit. The meeting coincided with the first day of Bromley schools two week Easter holiday.
- 3.5 The two week fieldwork period commenced on 12 April 2010 and the five strong inspection team arrived on that date.
- 3.6 Whilst the new inspection focused on the arrangements for looked after children and safeguarding, it considered an extensive range of services and partner agencies. A parallel inspection timetable ran across Bromley health services, lead by the Lead Inspector from the Care Quality Commission (CQC).
- 3.7 The fieldwork period included over 70 individual meetings and focus groups with staff, partners and children and young people and visits to a range of settings across the borough.
- 3.8 The local authority was invited to comment on a draft report for factual accuracy in May and the final report was published by Ofsted on the 24 May 2010 (Appendix 1).
- 3.9 The inspection judged services for both Safeguarding and Looked after Children to be adequate overall but with some good features in both.
- 3.10 This judgement needs to be considered within the context of the unprecedented increase in referrals and demand for services across Children's Social Care, the significant and continuing increase in the both the numbers of children in care and those subject to child protection plans coupled with the well documented recruitment and retention challenges the service is facing.
- 3.11 The inspectors were presented with the Social Care Improvement Plan which set out the service strategy for addressing its identified areas for improvement and development. Work had already commenced prior to the inspection on the Improvement Plan and good progress was being made. The inspection report judged the improvement plan to be 'outstanding'.
- 3.12 The Ofsted Inspection Report (**Appendix 1**) identifies areas for improvement, setting out which are required immediately, and those within three and six months.
- 3.13 Children and Young People's Services have subsequently developed a draft Post Inspection Action Plan (**Appendix 2**) in response to Ofsted's recommendations.

- 3.14 The Ofsted Inspection Outcomes Report and proposed Post-Inspection Action Plan were presented to the Executive Member Working Party: Safeguarding and Looked After Children on the 29 June 2010. Following a full discussion, including a detailed update on the progress in respect of recruitment and retention and the Care First Improvement Project, the Working Party agreed to support the plan, and refer it to the CYP PDS Committee for final scrutiny prior to approval from the CYP Portfolio Holder.

4. POLICY IMPLICATIONS

- 4.1 The Authority is responsible for improving outcomes for children and young people, working with its partners through the Children and Young People Trust. Ofsted assesses the performance of the Authority in ensuring the provision of universal and specialist services, with reference to the Every Child Matters outcome framework. The Authority's plans, working with partners, are set out in the draft Children and Young People's Plan, 2009-2011.

5. FINANCIAL IMPLICATIONS

- 5.1 Full consideration will be given to any resource implications resulting from the progression of the key tasks highlighted in the action plan. The Director of Children and Young People Services will ensure that any costs arising can be contained within the approved budget.

6. LEGAL IMPLICATIONS

- 6.1 The inspection is carried out under Section 138 of the Education and Inspections Act 2006 and contribute the Ofsted's annual review of performance of each local authority's children's services function and will be taken into account in Her Majesty's Chief Inspector's statutory annual performance rating of the Authority and in the wider Comprehensive Area Assessments.

7. PERSONNEL IMPLICATIONS

- 7.1 Consideration of any requirements will be given as part of the progression and implementation of the key tasks highlighted in the action plan.

Non-Applicable Sections:	Not Applicable
Background Documents: (Access via Contact Officer)	



Inspection of safeguarding and looked after children services **Bromley**

Inspection dates 12 – 23 April 2010
Reporting inspector Brendan Parkinson

Age group: All

Published: 24 May 2010

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About this inspection

1. The purpose of the inspection is to evaluate the contribution made by relevant services in the local area towards ensuring that children and young people are properly safeguarded and to determine the quality of service provision for looked after children and care leavers. The inspection team consisted of three of Her Majesty's Inspectors (HMI) and one inspector from the Care Quality Commission. The inspection was carried out under the Children Act 2004.
2. The evidence evaluated by inspectors included:
 - discussions with 57 children and young people and 36 parents receiving services, front line managers, senior officers including the Director of Children's Services and the Chair of the Local Safeguarding Children Board, elected members and a range of community representatives.
 - analysing and evaluating reports from a variety of sources including a review of the Children and Young People's Plan, performance data, information from the inspection of local settings, such as schools and day care provision and the evaluations of a serious case review undertaken by Ofsted in accordance with 'Working Together To Safeguard Children', 2006.
 - a review of 25 case files for children and young people with a range of need. This provided a view of services provided over time and the quality of reporting, recording and decision making undertaken. A further eight human resources files were considered in relation to compliance with safe recruitment practices.
 - the outcomes of the most recent annual unannounced inspection of local authority contact, assessment and referral centres undertaken in June 2009.

The inspection judgements and what they mean

3. All inspection judgements are made using the following four point scale.

Outstanding (Grade 1)	A service that significantly exceeds minimum requirements
Good (Grade 2)	A service that exceeds minimum requirements

Adequate (Grade 3)	A service that only meets minimum requirements
Inadequate (Grade 4)	A service that does not meet minimum requirements

Service information

4. The London Borough of Bromley has a resident population of approximately 71,200 children and young people aged 0 to 18, representing 23.5% of the total population of the area. In January 2009, 24.6% of the school population was classified as belonging to an ethnic group other than White British compared to 22.5% in England overall. 6.8% of pupils speak English as an additional language. Bengali and Somali are the most recorded commonly spoken community languages in the area. Some 3.9% of pupils are of black African background. Bromley has one of the largest groups of settled Gypsies and Travellers in England.

5. Bromley has 96 schools comprising 74 primary schools, 17 secondary schools, 4 special schools and one pupil referral unit. Bromley schools, particularly those within the secondary sector, make the area a net importer of students from neighbouring local authorities. Early years service provision is delivered predominantly through the private and voluntary sector in over 170 settings; there are 12 local authority maintained nurseries attached to primary schools.

6. The Bromley Children and Young People Trust was set up in 2006, following on from the previous Children and Young People Strategic Partnership, and after the formation of the Children and Young People Department in the same year. The Trust includes representatives of the London Borough of Bromley and Bromley Primary Care Trust services. Other representatives include South London Healthcare NHS Trust, Oxleas NHS Foundation Trust, the Metropolitan Police Service, Bromley Schools, the local Voluntary and Community sector and Early Years and Childcare Providers. The Bromley Safeguarding Children Board became independently chaired in September 2009 and brings together the main organisations working with children, young people and families in Bromley to provide safeguarding services. Social care services for children have 124 foster carers and one jointly commissioned respite care home, for disabled children within Bromley. Community-based children's services are provided by two referral and assessment teams and two safeguarding and care planning teams, supported by borough-wide teams for children in need, children with a disability, adoption, fostering and teams for looked after children and young people leaving care. There is also a youth offending service and emergency out of hours service. Other family support services are delivered through 18 children and family centres and extended services in schools serving identified areas of need.

7. At the time of the inspection there were 277 looked after children. They comprise 45 children less than five years of age, 151 children of school age (5–16), 81 post-16 young people and a total of 136 with care leaver status. Bromley uses a virtual school approach in its support of looked after children. A Specialist Education Adviser for children in care has been in place since November 2008 to fulfil the role of Virtual School Head (VSH). At the time of the inspection there were 259 children who were the subject of a child protection plan. This is a substantial increase over the previous two years. These comprise 142 females and 106 males (11 were unborn children). Some 40% of the children are aged under 5, 36% are 5 to 11 and 24% are 12 years or older. The highest category of registration was neglect at 41% followed by emotional abuse at 39%, physical abuse at 14% and sexual abuse at 6%.

8. Commissioning and planning of national health services and primary care are carried out by Bromley Primary Care Trust (PCT). The main provider of acute hospital services is South London Healthcare NHS Trust. Community-based Child and Adolescent Mental Health Services (CAMHs) are provided by Oxleas NHS Foundation Trust. In-patient CAMHs is provided South London and Maudsley NHS Foundation Trust. The Community Provider Unit of Bromley PCT provides community health services.

The inspection outcomes: Safeguarding services

Overall effectiveness

Grade 3 (Adequate)

9. The overall effectiveness of safeguarding services in Bromley is adequate. Statutory requirements are met in the delivery of services. While there have been some improvements in some services, these have not been consistent. The impact of the prevention framework through the Common Assessment Framework (CAF) has been positive, particularly within schools, although implementation is yet to take place fully within other agencies, notably in community health services. Currently no services are deteriorating, although those delivering social care services for children most in need, including those in need of protection, have capacity and organisational difficulties. All social care work is allocated and that of high priority is identified through an active risk management process in the early stages within children's social care. The immediate safeguarding and child protection needs of individual children have more recently been addressed in a more assured operational framework with work underway to improve timely responses. The recent social care improvement plan is outstanding, containing many essential and priority actions for immediate implementation. Despite the fact that the plan has not yet been finally endorsed at member level, many of its recommendations are being implemented. Third sector engagement is well embedded through some commissioned services. Children and young people contribute to evaluating the effectiveness of some provision and inform some service improvements. Whilst the service user and engagement strategy is positive, it has yet to demonstrate impact through evaluation. The Community Provider Unit of Bromley PCT has good user involvement in planning services, for example in the commissioning of the provision for short breaks for children and young people with complex care needs. The South London Hospital Trust has an active patient forum and the Trust intends to develop this to enable children and young people to become full participants.

10. Capacity is limited and caseloads too high in parts of the referral, assessment and planning teams despite the recent approval of additional social worker posts. Building a stable, skilled and experienced workforce without the current reliance on agency staff is an essential priority of the council. Staffing resources do not pose the same level of challenge for other key partner agencies. Access to, and take up of, inter-agency safeguarding training is good. Safe recruitment arrangements are in place, although CRB data is retained longer than advised as best practice. Many in the workforce have a good level of morale and a positive regard for the support they receive from managers. Learning from serious case reviews is evidenced through improved communication across partner agencies and developments in some services, such as CAMHS. Council staff and other agencies report positively on their access to joint training around safeguarding, although the wide range of children's services internal training is under-subscribed. The local integrated

children's recording system (ICS) is not effective as it is time consuming to use, and has limited capacity to produce adequate performance data.

11. The Children and Young People's Plan of the Bromley Children and Young People Trust and the business plan of the Bromley Safeguarding Children Board provide good platforms upon which improvements may be made. There are good links from the former to the Local Strategic Partnership and from the latter to the Children's Trust. The Local Strategic Partnership provides good oversight of performance in safeguarding. Trust objectives and Local Strategic Partnership targets are appropriate with quality assurance and performance management systems in place. The Children and Young People Trust partners relate well to each other although joint commissioning of services has not been sufficiently well progressed.

12. The Children and Young People's Plan clearly demonstrates the involvement of health partners such as Bromley Primary Care Trust (PCT) in strategic development planning. Clear objectives for improving health outcomes have been agreed along with milestones for achievement and the identification of the accountable lead agencies. The PCT and local council have established some effective local joint commissioning including mental health and specialist disability services. Bromley PCT has made good progress with performance monitoring of contractors in relation to safeguarding practices. Funding within children's social care services is allocated to activities most likely to be effective, although the capacity and resilience of some services are limited. Costs of services are well known, with a long-standing focus on value for money in the area.

Capacity for improvement

Grade 3 (Adequate)

13. The capacity for improvement in the delivery of services is adequate. While the council's children's services has not sustained its previously positive track record of improvement, this is against the backdrop of large increases in referrals. Furthermore, children with protection plans show an increase of 85% while family court proceedings have almost doubled in the past year. These increases indicate an improved focus on safeguarding children. The recent children's service social care improvement plan provides an ambitious, yet essential, work programme to ensure the council's safeguarding services are stabilised, quality assured and performance managed more effectively. This has an urgency that is fully recognised by senior strategic and operational managers within the council. The Bromley Safeguarding Children Board provides good leadership on safeguarding matters and members of the board are at the right level of seniority to ensure prompt decision making. There is appropriate membership and attendance at the Bromley Safeguarding Board by senior managers, including those from Bromley PCT, Oxleas Mental Health Foundation Trust and South London Hospitals Trust. The Board also actively promotes an awareness of safeguarding across Bromley and actively coordinates a multi-agency audit of safeguarding work. The audit programme within social care provides robust evaluation of the impact of practice, including the effectiveness

of joint working arrangements within the area. The outcomes of this work contribute significantly to improvements in both individual practice and the evidence base for the social care improvement plan.

14. The Council has a recently approved recruitment and retention strategy and authorised additional children's social worker posts. Whilst these are likely to ensure sufficient capacity to meet current demands, these will need to be kept under review in the light of future demands on these services. The council also correctly acknowledges that immediate further work is required to improve efficiency and effectiveness. In this context the council is actively working to ensure that resources are deployed where there is greatest demand. Plans to reduce staff turnover and vacancies and the reliance on locum staff, all of which have a negative impact on timely, consistent, high quality social work interventions, are being implemented.. The recently approved strategy for recruitment and retention of staff within parts of children's social care has the potential to improve the capacity of this service. Some out of hours services have insufficient capacity. The council's Emergency Duty Team is insufficiently resilient to provide a consistently responsive service, while CAMHS provides a limited out of hours service to the Princess Royal University Hospital accident and emergency service.

15. The council has provided funds, appropriately, towards addressing the substantial increase in demand, and it also has an active and strong preventative strategy to further support these efforts. The gradual development of the CAF has been positive in schools and with the third sector. Despite the roll out of training to health professionals in the use of CAF, its use and implementation have been slower across all health care providers in Bromley than in other partner agencies. The staffing levels of health visitors and school nurses within the Community Provider Unit of Bromley PCT are sufficient to ensure that universal, as well as targeted community health services, are available to parents and children in Bromley and good progress has been made in the implementation of the Healthy Child Programme. However, close monitoring by the South London Hospital Trust has identified some staffing pressures within the accident and emergency department. While there are named professionals in safeguarding roles, their continuous availability is a challenge at times.

Areas for improvement

16. In order to improve the quality of provision and services for safeguarding children and young people in Bromley, the local authority and its partners should take the following action:

Immediately:

- Approve and implement fully the council's draft children's services social care improvement plan as a matter of urgency.
- Improve the quality of assessments, including effective liaison with partner agencies and the timeliness in completion of both initial and core assessments. Sustained improvement will require reduced workloads in parts of social care services.

Within three months

- Fully implement the Common Assessment Framework, particularly across community health services, the youth service and youth offending service.
- Improve the capacity of services to respond to the needs of children and young people identified as a consequence of domestic violence, notably the availability of safe and permanent 'move on' accommodation where needed.
- Improve out of hours CAMHS assessment cover in the accident and emergency department of the Princess Royal University Hospital.
- Improve the resilience of the out of hours emergency social work duty service to provide a consistently timely and effective response.
- Implement best practice in safe recruitment policies and procedures, specifically in relation to the retention period of CRB checks.
- Improve the ICS system making it easier for staff to use and for managers to be provided with good performance information.

Within six months

- Re-evaluate the capacity of the social care service to respond to demands following the implementation of the social care improvement plan.
- Develop, through the Bromley Children and Young Persons Trust, a more effective approach to joint commissioning.

Outcomes for children and young people

The effectiveness of services in taking reasonable steps to ensure that children and young people are safe. Grade 3 (Adequate)

17. The effectiveness of the council's services to ensure that children and young people are safe is adequate. Services respond promptly in addressing the immediate safeguarding needs of children focussing on those most clearly in need of protection. However services do not yet respond promptly to all children referred as being in need. The use of a risk management matrix to focus and support decision making is helpful.

18. The Bromley Safeguarding Children Board provides active leadership in the protection of children. Performance has been improved following the appointment of an independent chair. Almost all safeguarding provision is judged good or better in service, setting and institutional inspection reports. Bromley has lower than average rates for infant mortality, but these rates contain wide inequalities of health outcomes for infants within the borough. Teenage conception rates in Bromley remain significantly better than the English average. Although the overall percentage change rate for under 18 years conception rates is significantly worse than the national average, improvements can be demonstrated for the reduction in the conception rates for the under 16 years age group.

The effectiveness of services in taking reasonable steps to ensure that children and young people feel safe. Grade 2 (Good)

19. The majority of case files seen show that children's views routinely inform almost all assessment and planning undertaken through common assessment, child in need and child protection arrangements. Consultation with children and young people is becoming routine through the implementation of the "Get Involved" tool kit. Surveys undertaken in schools indicate that the majority of children feel safe. Most children seen by inspectors feel safe and know where to access help and advice if needed. The use of playground 'buddies' and school representation has reduced experiences of bullying enabling almost all children to view their schools as a safe place to be. Some children and young people were very positive about the help they have received: one young carer commented that her social worker had "lifted the weight off my shoulders". Consultation with children and young people as users of advocacy and independent visiting reveal consistently positive comments. The Care4me survey revealed no child felt unsafe living with their carers. Almost all children would be able to speak with one or more adults if they felt unsafe.

The quality of provision Grade 3 (Adequate)

20. The quality of provision is adequate. The threshold for access to the child protection service is appropriate and widely understood. In general, health and education staff are confident in making referrals and are aware of thresholds

for social care intervention. An audit of referrals carried out by the PCT demonstrates that a high percentage is accepted for further enquiries. Community Provider Unit staff attend most strategy meetings and any subsequent child protection conferences and attendance is monitored by line managers. However, there is recognition that further clarification is required so that boundaries between the CAF and children in need services are aligned more effectively, allowing a smoother transition between universal and specialist services. Communication and liaison between agencies are generally effective and reported in recent months as being much improved. Following the findings of a serious case review, action has recently been taken to improve information sharing. Child protection referrals are appropriately prioritised and allocated promptly. S47 enquiries and investigations are timely and are always conducted by a qualified and experienced social worker. However, strategy discussions are not always well focused and some lack specific actions and timescales. Effective arrangements are in place to identify, trace and recover children and young people missing from education, home or care through coordination by the local authority designated officer (LADO). The out of hours emergency social work service provides a generally adequate service, although it has no formal resilience in the event of sickness or vacancy. With its wide remit, including mental health and adult services, it can take some hours to provide an effective response to calls to the service.

21. The timeliness of initial assessments is low but improving, with under a third being completed within seven days. Core assessments are similarly lower in relation to the timeliness of completion at around 40% with 35 working days. The majority of assessments appropriately evidence involvement of the range of professionals involved with subject children. However, while risks and likely impact are identified, many do not demonstrate a sufficiently reflective or analytical approach. Child protection plans are of variable quality with some of those not within legal proceedings being less focused and specific about what families need to do to reduce risks. Some recent improvements have, however, been noted in case files. Children subject to child protection plans are visited regularly and are seen alone by social workers. The quality of recording in social care is variable but is generally up to date. Some recent improvements in the quality of case recording for those most in need of protection are evident, although the local ICS system continues to prove a difficult tool to use effectively. The arrangement of the system also makes it difficult to identify where and when planning, supervision and oversight by managers is undertaken.

22. Following a recent reorganisation of behaviour support services, children and young people excluded from provision receive a good response from the early years services and an adequate and improving service from schools. The CAMHS services have recently responded positively to improve the longstanding difficulties by providing a more timely service to children and young people. Waiting times for treatment now meet the 18-week target. Initial assessments for access to services beyond health promotion (tier 2 services) are prioritised

but the waiting list has increased due to recruitment difficulties and higher numbers of referrals.

23. While there has been a welcome improvement in access to services for families experiencing domestic violence, there are pressures in ensuring timely, safe alternative accommodation beyond crisis provision. Most children and young people are aware of how to make complaints and there is a positive regard for the children's rights and advocacy services. The LADOs engage well across the range of their responsibilities. Clear guidelines in relation to complaints against staff working with children are consistently followed.

24. There is evidence of managerial oversight of safeguarding work in all statutory agencies. Improvements over the recent period have been noted in social care, health and education services. The PCT has robust reporting mechanisms and governance arrangements to ensure that safeguarding is managed appropriately within all services. A programme of annual PCT visits to all GP practices, increased levels of safeguarding training, and an emphasis on providing reports for child protection conferences have supported raised awareness of safeguarding procedures. However, the number of GPs attending case conferences remains low. Oxleas Mental Health Foundation Trust and South London Hospital Trust have well embedded performance management systems in place to monitor and review safeguarding activity relating to children and young people. There are clear lines of accountability and agencies provide a good response where circumstances are complex, costly or require a substantial multi-professional response. Partner agencies contribute effectively to plans and provide venues for meetings such as for the core groups which are designed to maximise member contributions and to provide an environment sensitive to the needs of children and their parents.

Leadership and management

Grade 3 (Adequate)

25. The leadership and management of safeguarding services for children and young people are adequate. The Bromley Safeguarding Children Board has adopted the pan London safeguarding policies, procedures and strategies which comply with statutory guidance. The Board has a full business plan which provides a good focus on the range of challenges for partner agencies. The Board is well placed to continue its leadership role following the appointment of an independent chair who also actively contributes to the work of Bromley Children and Young People Trust in meeting its responsibilities. Information-sharing protocols have been recently revised, contributing to much needed improvements in inter-agency communication, particularly from social care to other partner agencies. The involvement of GPs has improved following a recommendation of a recent serious case review. Partnership working between the agencies is characterised by co-operative and collaborative approaches, including the active promotion and conducting of an inter-agency audit through the Safeguarding Children Board. The specialist support and disability service in

Bromley is a good example of effective integrated service provision. A range of services for children and young people is provided by a large number of agencies located on a site which also provides respite care. Many children related performance targets are being met within good management arrangements by health services. Quality assurance at the first level of management in social care is improving but is yet to be consistently applied.

26. Resource deficits are currently actively assessed and risk managed at team and service levels within social care. Strategic and operational managers have achieved some success in tackling significant workforce difficulties in this area of service. The staffing establishment has been recently increased to include additional posts, not yet filled, to address current need. It is evident, however, that resources are unlikely to be sufficient if the area is to meet the increased pace of demand from, and provide a quality service to, the most vulnerable children. Adequate support, guidance and direction for staff are evident in most parts of children's social care. All child protection cases are suitably allocated and most are reviewed in a timely way, although workloads are excessive in some teams. However, transfer arrangements between social care teams are not effective and lead to a loss of focus on the child's needs. Conversely a re-structuring of the health visiting service to target resources to those in most need has supported access to and provision of services.

27. There is evidence that agencies understand the range of ethnic and religious communities and that the diversity and equality strategy has led to improvements in safeguarding provision. The substantial settled Gypsy and Traveller communities are well known to local agencies, with specific support services being provided, for example, through the Gypsy Traveller Project and the "Open the Door" conference. Specific targeting of support towards Somali and Bangladeshi mothers has also contributed to reducing isolation and improving access to services. Partners in the third sector contribute well to provision for some minority ethnic and language groups. Health visitors are using a targeted approach within the universal child health programme to help tackle identified health inequalities in hard to reach groups, such as Roma and Gypsy families. Translators and interpreters are available to all services but are used with varying consistency across services, the best being in health and areas of education. Overall the children's social care workforce broadly reflects a diverse population although it does not consistently record individual identity features, such as religion. The PCT has processes in place to ensure equality and diversity issues are appropriately addressed within commissioned services. The Director of Public Health leads an equality and diversity group overseeing the PCT approach and a single equality scheme is in place across services..

28. Children and young people and their parents and carers, are routinely involved in child protection planning through core groups and reviews. In some cases, the views of children and young people and their parents and carers have influenced plans, enabling them to understand and work in partnership with services. Some service users report that they are heard, and most that they are treated with dignity and respect. Many service users report satisfaction

with, and an improvement in, the quality of current services. They describe good support from behaviour services, from counselling provision, and through their involvement with the youth offending services. However, there are strong views on the negative impact of the number of changes in social worker that children and their families have experienced, although many comment that the situation is improving. There is an increasing emphasis on the involvement of children and young people in service development which is currently satisfactory. Health surveys regularly consult users, including children, leading, for example, to improvements in access to maternity services. Respite care for children and young people with complex needs is well planned with access to a range of short term respite breaks. Services have been commissioned with input from parents and young people reflecting their views about need.

29. Partnership arrangements are adequate overall with some good examples of inter-agency operational working, particularly in schools and early years settings. Through the early support service children with complex needs receive well co-ordinated care from a range of services. The development of care pathways for children and young people with autistic spectrum disorders (by community paediatricians in partnership with CAMHS) has resulted in reduced waiting lists and an earlier diagnosis. An operation led by the Metropolitan Police safer transport team to improve the safety of children and others on public transport is a particularly good example of targeting resources to improve the safeguarding of children in the community. There is motivation and further capacity within the Bromley Children and Young Persons Trust to improve their approach to joint commissioning. Agencies in the area have a long history of focussing on value for money. Costs are well known with additional spending being clearly identified, monitored and managed. Children's services have also consistently been effective in delivering efficiency savings in accordance with local requirements.

The inspection outcomes: services for looked after children

Overall effectiveness

Grade 3 (Adequate)

30. Bromley meets its statutory requirements for the provision of looked after services and is adequate in its overall effectiveness. The area meets or exceeds key indicators against statistical neighbours notably in placement stability, the timeliness of adoptions, attention to health care needs and reduced rates of entry to the criminal justice system. There have been some improvements in performance and no services are currently deteriorating, although those delivering social care services to looked after children have organisational and capacity vulnerabilities at the early stages of children becoming looked after. The Children and Young People's Plan provides a positive platform upon which further improvements can be made within corporate parenting responsibilities. Some progress has been made in establishing and promoting the corporate parenting agenda by strategic partnerships and the council but full and effective engagement of children in care with corporate decision making processes is not yet in place.

31. Quality assurance and performance management processes are adequate and improving. Staffing resources within social care are sufficient to deliver statutory functions, although this is unlikely to be sustained if the recent growth in the looked after children population continues. While the looked after children team has a relatively experienced and stable workforce, the workforce of the safeguarding and care planning teams continues to suffer from staff turnover and locum arrangements, making stability and consistency difficult to achieve. Staff morale is generally good in most social care teams, although the proportion of social workers who consider that Bromley is responsive in making service improvements is lower than the national average within the survey.

32. There are some examples of good work in identifying and working with children on the edge of care notably with health, education and housing agency services who give priority to meeting the range of needs of looked after children. It is also a notable achievement that the rate of teenage conception among looked after children and young people is low following universal and targeted health interventions, it is even below that of the local population, which itself is better than the national average.

33. Some recent improvements in the quality and content of case recording are noted but more needs to be done: children and young people report that they are not routinely provided with a copy of their care plan, and carers are not consistently provided with essential information at the start of placement episodes. Contracting and commissioning of looked after placements are effective with appropriate financial arrangements in place. Placements are commissioned with the needs of the child being paramount.

Capacity for improvement

Grade 3 (Adequate)

34. The capacity for improvement of services to looked after children and young people is adequate. The council has experienced a significant increase in the number of children looked after and an even greater proportionate increase in those subject to public law proceedings. While statutory functions are being met, the area has limited capacity to respond well to the assessed increase in levels of need. Almost half of all placements are outside of the council boundary and high proportions of children are placed in independent provision. Rates of stability are good in comparison to statistical and national averages. Managerial oversight of the work is adequate and improving with Independent Reviewing Officers (IROs) being increasingly effective in ensuring a focus is maintained on the implementation of review recommendations.

35. Corporate parenting functions are not fully established. Statutory responsibilities are, however, appropriately fulfilled at operational and strategic levels. The alignment of the responsibilities of the chair of the Bromley Children and Young Persons Trust with those of the portfolio holder provides an effective coordination between the two responsibilities. Considerable progress has been made in the key objectives of reducing non-school attendance and exclusions while improving achievement through the establishment of the virtual school approach within the schools advisory service. However, this progress is unlikely to be sustained in the longer term as the capacity of the virtual head teacher is limited due to the breadth of her current role which extends beyond the educational attainment of looked after children. A range of services to support and encourage looked after children is effective; notable amongst these are Bromley Y counselling and the independent visiting and advocacy services. Each is, however, limited in capacity with waiting lists. Funding is available to meet the placement and other needs of individual children. However, forward service planning for the expected sustained levels of the looked after population has not been made.

36. The social care staffing establishment is sufficient but teams responsible for looked after children at different stages of being in care do not ensure consistency and continuity for children. Recruitment and retention have proved somewhat easier to achieve in this part of the service than in others. Most staff are positive about the supervision and support they receive from their immediate managers. The workforce is well supported by the availability of a range of training, although take up and attendance within social care require improvement. The ICS system's limited functionality has a negative impact on ensuring that carers are provided with a placed child's biographical information in a timely way and children with copies of their care plans.

Areas for improvement

37. In order to improve the quality of provision and services for looked after children and care leavers in Bromley, the local authority and its partners should take the following action:

Immediately:

- Allow children of an age to consent to attend assessments without their carers.
- Ensure that all looked after children have a copy of their care plan and foster carers are provided with essential information about the child or young person at the start of each placement.

Within three months:

- Reduce the number of planned changes of social worker experienced by children who become looked after.
- Increase the pace of activity in engaging more effectively with looked after children and young people around service development.
- Ensure there is sufficient capacity to provide timely and responsive specialist services to looked after children.

Within six months:

- Begin to decrease the numbers of externally sourced and located placements, through an additional emphasis on the recruitment of locally-based foster and other carers.

Outcomes for children and young people

38. Health outcomes for children and young people looked after are good. Partner agencies in Bromley work well together to promote health outcomes for looked after children in which there has been a year on year improvement. Access to the specialist CAMHS service is prioritised for looked after children, with assessment and treatment provided within eight weeks of referral, a rate considerably faster than for other children. Most children and young people are satisfied with access to counselling services. It is positive that levels of teenage pregnancy are lower in looked after girls than the general young person population in Bromley which itself is lower than the national average. Looked after children and young people value the substantial health advice and information received through their schools and the sexual relationship and contraceptive advice which is easily accessible within the area. While looked after children and young people are given reduced rates to access leisure and sport facilities within Bromley, take up is low among those young people who met inspectors. Almost all looked after children's statutory health assessments

are carried out in a timely way. However, young people were clear that, as soon as they reached the appropriate age of consent for medical treatment, they wished to exercise choice about whether they were accompanied by their carers during clinical consultations. Dental checks and immunisations are completed in a timely way. Arrangements are in place for health assessments and support for children placed outside the area, with the looked after children nurse making direct contact with these children appropriately.

39. The impact of services for looked after children and young people to stay safe are adequate. Most looked after children report that referral and assessment services had been effective in taking appropriate action to help them stay safe. Newly-arrived asylum seeking young people receive sensitive support from health and social care professionals enabling them to feel safe. Looked after children have access to, and report positively about, independent visitor and advocacy services as well as the children's rights officer. However, there is a small waiting list for advocacy services pending further recruitment to ensure a good match with the individual needs of the children. Clear joint protocols are in place to manage risk and respond to children who go missing from care. Community police officers provide a responsive service to foster carers in Bromley when the small number of young people who go missing from their care are located and returned. This is additional support to the missing children procedures. Children and young people report positively that they feel safe in their care placements, in supported housing and in independent living arrangements. Effective action has been taken to act on safeguarding recommendations made in regulatory inspections of fostering and adoption.

40. Outcomes overall for looked after children to enjoy and achieve are adequate. The leadership and management arrangements provided through the advisory service (virtual school for children in care) to support looked after children in achieving their potential are good. Arrangements put into place over the last 18 months have secured a trend of improvement in a number of areas: there have been no permanent exclusions in the past year with the rates lower than the general school age population in Bromley; a good range of enrichment opportunities is provided; and raised achievement for looked after children and care leavers, in line with statistical neighbours. Personal educational plans are in place, are reviewed regularly and most are up to date. Absence rates for looked after children are in line with similar authorities and are continuing to improve. The progress of looked after children and care leavers is monitored closely, and support is provided where the child does not make the progress expected. The majority of looked after children make at least adequate, and some make good, progress. However results for looked after children overall are not consistently improving at all key stages, with GCSE attainments being below the national averages. Looked after children in Bromley are given high priority for school places within the borough. The great majority of looked after children enjoy school. There is very good partnership work between schools and the behaviour services to ensure a focus on high quality provision for those excluded.

41. Services enabling looked after children and young people to make a positive contribution are adequate. Looked after children, whatever their needs and abilities, are effectively involved in making decisions about their own lives through reviews. A good range of support is in place for those with special educational needs and/or disabilities as well as those who are unaccompanied asylum seekers. Agencies consult occasionally with looked after children and care leavers and young people describe increased self confidence and self esteem as a result. They report involvement in the design and content of information leaflets and in some recruitment processes. The contributions by young people with disabilities have led to improvements in service provision through the Aiming High initiative. The Children in Care council remains at an early stage in its development, particularly in its links with other representative and participative forums for children and young people. Multi-agency action to prevent looked after children and care leavers offending and/or re-offending is leading to improved outcomes with significant reductions noted in recent months, with almost half the rates in the previous year and now below the national average. While there is a good range of diversionary activities in Bromley, work targeting looked after children and care leavers is at an early stage of development.

42. The impact of services to improve the economic well-being of looked after children and care leavers is good. The performance gap between looked after children and the national average for all pupils post-16 is closing. Care leavers receive good support to access provision that enables them to continue their education or training post-16 and they are prepared well for the next stage of their education, training or employment. Transition plans for young people with learning difficulties and/or disabilities receiving services are thorough, timely and regularly updated ensuring a smooth transition to adult services, further education, employment or training. All care leavers, including older care leavers, contribute routinely to their pathway plan reviews. The number of care leavers, including those with learning difficulties and/or disabilities, not in education, employment or training is low. The large majority of care leavers have access to decent, affordable and permanent accommodation. Care leavers receive good advice to manage their finances and additional support is offered. Services overall are matched to individual needs.

The quality of provision

Grade 3 (Adequate)

43. Service responsiveness to children and young people who need to be looked after is good. Children's cases are suitably allocated to qualified and experienced workers. Children receive additional support for their individual needs. Services such as Bromley Y provide a good range of therapeutic and support services which are child focussed and encourage active and positive engagement. Positive outcomes for many children and young people reflect the quality of their care and some effective direct work to meet their identified needs. Safeguarding needs and risks in relation to looked after children are assessed and addressed well. Performance management and quality assurance arrangements are evident and children's cases are reviewed in a timely way.

Managerial supervision, guidance and direction are valued by workers but are inconsistently noted within case files. Arrangements to commission good quality placements that meet the needs of children are well established. These have a positive impact on placement stability which is a key factor underpinning positive outcomes. Too many initial and core assessments, however, lacked sufficient rigour and analysis leading to less focused or timely plans for rehabilitation, although this has improved over the past year.

44. Assessment and direct work with children is adequate. All children and young people seen said they were helped to do their best and were encouraged to achieve their goals. However, most had found it hard to develop trusting relationships with social workers who changed frequently during the early stages of their care career. Children commented favourably on the help they have received from the children's rights officer and independent advocacy. These are good service features. The identity and needs of looked after children and care leavers are well known, accurately and fully recorded with the analysis used to achieve the best possible match of placement to needs. The service does not, however, aggregate and learn systematically from complaints.

45. Case planning, review and recording are adequate. Most looked after children and care leavers have up-to-date plans. However, some cases show considerable evidence of drift in the early stages of the care experience. IROs are effective in ensuring that review recommendations are fully implemented. The format of care and pathway plans produced using the ICS system cannot be provided in hard copy to children and young people in an outcome focussed, user friendly format. As a consequence, IROs and social workers discuss the content with them in detail. Action is taken to minimise inappropriate and unnecessary changes of placement with consequent very good performance in this area. Permanency planning arrangements are clear and well established for children who cannot return to their birth family or extended family. For example, placement stability is a priority for the looked after children health team and is supported through weekly meetings of looked after children health and CAMHS workers.

Leadership and management

Grade 3 (Adequate)

46. The leadership and management of services for looked after children overall are adequate. The Bromley Children and Young Persons Trust partners share clear ambitions for looked after children and care leavers and there are effective lines of accountability in this area of service. The portfolio holder is a strong advocate for looked after children as well as those in need of protection although corporate parenting is not yet integrated or strongly profiled across the council. The Children's Trust, Bromley Safeguarding Children Board and the corporate parenting group provide effective leadership and contribute to the development of services, which are regularly audited for effectiveness.

47. There is a range of good services effectively targeting children on the edge of care. Children in need currently receive a targeted social work service with increasing numbers of children receiving good support through the CAF arrangements. Family Group Conferencing, offering a solution focused approach to supporting families, is a positive development that has begun to take place. There remains capacity in the third sector for additional commissioning of specific support services for looked after children within a broader commissioning strategy. Steps taken to engage looked after children in individual planning and decision making are adequate, although their involvement in service planning overall is under-developed.

48. The social care workforce broadly reflects a diverse population and an active approach is taken to the recruitment of carers to match the diverse identities of children and young people in care. The profile of the looked after children population and their parents and carers is known and understood. Feedback from looked after children and their views in plans and reviews are beginning to be analysed differentially for equality and diversity. This is, however, at an early stage of development. IROs are viewed positively by children who have been looked after for lengthy periods, providing some much needed consistency for looked after children, by ensuring continuity as well as being effective listeners to their views, wishes and feelings. The Children in Care Council and a magazine for looked after children are new and their contribution to the development of services is yet to be established.

49. There is good commissioning of placements in both the private and voluntary sectors of the social care market. Placement quality and continuing suitability are kept under review and services are decommissioned when appropriate. Costs of services are known and monitored and the area has a good understanding of the capacity and quality of the broader market in social care placements. The council provides value for money while ensuring that the most appropriate placements are commissioned; cost is not the determining feature in commissioning specialised placements. Accountability through the 'complex case panel' provides an increasingly valued mechanism for professional support as well as a clear focus for joint commissioning with health and education services of potentially high cost individual placements.

Record of main findings: Bromley

Safeguarding services	
Overall effectiveness	Adequate
Capacity for improvement	Adequate
Outcomes for children and young people	
Children and young people are safe: effectiveness of services in taking reasonable steps to ensure that children and young people are safe	Adequate
Children and young people feel safe: effectiveness of services in helping to ensure that children and young people feel safe	Good
Quality of provision	
Service responsiveness including complaints	Adequate
Assessment and direct work with children and families	Adequate
Case planning, review and recording	Adequate
Leadership and management	
Ambition and prioritisation	Adequate
Evaluation, including performance management, quality assurance and workforce development	Adequate
User engagement	Good
Partnerships	Adequate
Equality and diversity	Adequate
Value for money	Adequate

Services for looked after children	
Overall effectiveness	Adequate
Capacity for improvement	Adequate
Outcomes for looked after children and care leavers	
Being healthy	Good
Staying safe	Adequate
Enjoying and achieving	Adequate
Making a positive contribution	Adequate
Economic well-being	Good
Quality of provision	
Service responsiveness	Good
Assessment and direct work with children	Adequate
Case planning, review and recording	Adequate
Leadership and management	
Ambition and prioritisation	Adequate
Evaluation, including performance management, quality assurance and workforce development	Adequate
User engagement	Adequate
Partnerships	Adequate
Equality and diversity	Adequate
Value for money	Adequate

Children and Young People Services

Full Safeguarding and Looked After Children Inspection

Post-Inspection Action Plan 2010

First draft version 1.0 11 June 2010



Introduction

This action plan is in direct response to the recent safeguarding and Looked After Children inspection report published by Ofsted on 24 May 2010.

The focus of this plan is to ensure that the areas for development identified by Ofsted in their report are noted and that a series of actions are undertaken to address the issues identified.

There are other active strategic documents which currently provide a comprehensive approach to responding to the priorities in service delivery and improvement, it is intended that this action plan cross reference where possible the key activities in these plans to reduce duplicating actions. The plans that have been referred in this action plan are:

- The Social Care and Safeguarding Improvement Plan
- The Commissioning Change Plan
- Bromley Corporate Parenting Action Plan
- The ICS/Care First Improvement Plan (draft being prepared)
- Recruitment and Retention strategy for children's social care

These individual action plans are not mutually exclusive they do have cross cutting themes they are also details plans in their own right and so will focus on many other areas for development than are outlined in this post inspection action plan. Where possible the tasks in these other plans have been linked to the relevant area for development identified by Ofsted. It is a starting point as some areas identified by Ofsted may require further actions.

The structure of this report uses the report template from the unannounced inspection of contact referral and assessment post inspections action plan.

Current Strategy/Plan	Required Outcome	Status: Area for Development		SMT Lead: AD (Children's Social Care)	
		Lead Officer	Key Tasks	Progress	Target Date
1. Approve and implement fully the council's draft children's services 'social care and safeguarding improvement plan' as a matter of urgency.					
Social Care and Safeguarding Improvement Plan	To improve and develop practice across children's social care and safeguarding.		Endorsement by elected members		Immediately
2. Improve the quality of assessments, including effective liaison with partner agencies and the timeliness in completion of both initial and core assessments. Sustained improvement will require reduced workloads in parts of social care services.					
Social Care and Safeguarding Improvement Plan	Outcome 1 Improved management and workflow of risk Outcome 2 Improved Quality of IA, Core and s47 assessments that are child focused and robust Outcome 11 Increased collective ownership across CYP services and partners for safeguarding		See Appendix 1 at the end of this action plan for a full summary of the tasks contained in the improvement plan.		Immediately

		Status: Area for Development		SMT Lead: AD (Children's Social Care)	
Current Strategy/Plan	Required Outcome	Lead Officer	Key Tasks	Progress	Target Date
3. Fully implement the Common Assessment Framework, particularly across community health services, the youth service and youth offending service.					
Social Care and Safeguarding Improvement Plan	Outcome 8 Agreed understanding of thresholds for accessing services, s47 and exposure to domestic violence		8.1 Revise and align the LBB thresholds with London CAF protocol 8.2 Separate out and laminate thresholds for all areas: CAF s47 and CP 8.3 Review the current use of the CAF form 8.4 Revised CAF procedures contain clear guidance to all agencies on thresholds for referral the role of the CAF process and team 8.5 Promotion of CAF for specific situations e.g. DV 8.6 CAF awareness launch 8.7 Agree CAF communication strategy for wide dissemination/awareness and training following launch 8.8 Embed Barnardo's Risk Matrix for domestic violence staff to be aware it must be used when considering s47 8.9 All threshold documents to be included in all induction programs		Within 3 months (by end of August)

Current Strategy/Plan	Required Outcome	Status: Area for Development		SMT Lead: AD (Children's Social Care)	
		Lead Officer	Key Tasks	Progress	Target Date
	<p>Improved use of CAF within primary health sector.</p> <p>Improved 'step down' processes to improve services to young offenders.</p>		<p>The Head of Service for CAF to meet with colleagues in the PCT provider unit to develop an action plan for improvement of the usage of CAF with health visitors.</p> <p>The Head of Service for CAF to meet with colleagues in the Youth Offending Team to develop an action plan for improvement of the usage of CAF in relation to Young Offenders.</p>		
<p>4. Improve the capacity of services to respond to the needs of children and young people identified as a consequence of domestic violence, notably the availability of safe and permanent 'move on' accommodation where needed.</p>					
<p>Social Care and Safeguarding Improvement Plan</p>	<p>Outcome 1 Improved management and workflow of risk.</p> <p>Outcome 2 Improved Quality of IA, Core and s47 assessments that are child focused and robust.</p> <p>Outcome 8 Agreed understanding of thresholds for accessing services, s47 and exposure to domestic violence.</p> <p>Outcome 11 Increased collective ownership across CYP services and partners for safeguarding.</p>		<p>See Appendix 1 at the end of this action plan for a full summary of the tasks contained in the improvement plan.</p>		<p>Within 3 months (by end of August)</p>

		Status: Area for Development		SMT Lead: AD (Children's Social Care)	
Current Strategy/Plan	Required Outcome	Lead Officer	Key Tasks	Progress	Target Date
	Improved availability for 'move on' accommodation.		The multi agency domestic violence steering group to develop a strategy to take this forward.		Within 6 months
5. Improve out of hours CAMHS assessment cover in the accident and emergency department of the Princess Royal University Hospital.					
The PCT post CQC inspection action plan	This plan is currently being drafted and will cover this recommendation fully and will be available by 9 July 2010.				Within 3 months (by end of August)
6. Improve the resilience of the out of hours emergency social work duty service to provide a consistently timely and effective response.					
Social Care and Safeguarding Improvement Plan	Elements of Outcome 1		1.9 Review of duty systems and research good practice elsewhere. 1.10 Flow charts of duty process		Within 3 months (by end of August)
	Improved resilience of EDT service		Appoint new Group Manager for service. Investigate joint service with other local authorities.		Within 3 months
7. Implement best practice in safe recruitment policies and procedures, specifically in relation to the retention period of CRB checks.					
	To implement CRB retention arrangements which are consistent with CRB guidance and best practice		To remove and destroy those CRB disclosures currently retained on personal files for longer than the period set out in the guidance	Project commenced	Within 3 months (by end of August)

		Status: Area for Development		SMT Lead: AD (Children's Social Care)	
Current Strategy/Plan	Required Outcome	Lead Officer	Key Tasks	Progress	Target Date
8. Improve the ICS system making it easier for staff to use and for managers to be provided with good performance information.					
The ICS/Care First Improvement Plan	The ICS/Care First Improvement Plan is currently being drafted. This work is being driven by the Care First Program Board.		Some of the proposed work streams are to include: Upgrading systems Implementation of workflow Review of current business process Changing forms and processes to make system more user-friendly and the implementation of Care Store and Care Mobile.		Within 3 months (by end of August)
Social Care and Safeguarding Improvement Plan	Improvements in ICS are contained in several of the Social Care and Safeguarding Improvement Plan outcomes.		1.8 Review Care First templates for s47 process – to make more user friendly. 1.15 Improve the analysis and use of performance management information in R&A. 2.8 Senior managers to unblock barriers to using Care First. 4.5 PEP training rolled out to all Social Workers in LAC team, -quality content and recorded accurately on Care First. 6.3 Front line managers are		

Current Strategy/Plan	Required Outcome	Status: Area for Development		SMT Lead: AD (Children's Social Care)	
		Lead Officer	Key Tasks	Progress	Target Date
			<p>trained in Business Objects to fully utilise all performance management information currently available.</p> <p>6.5 Review and assess the functionality of Care First for managerial oversight.</p>		
Bromley Corporate Parenting Action Plan 2009/10	1.2 Effective Management of information		1.0 Use of data effectively and as part of a national stock take to improve service effectiveness by a) ensuring changes to ICS are effective and promoted within the service.		
9. Re-evaluate the capacity of the social care service to respond to demands following the implementation of the social care and safeguarding improvement plan.					
	The developments identified in the social care and safeguarding improvement plan are embedded to provide sustainable improvements across the services.		<ol style="list-style-type: none"> 1. Develop a risk log for the implementation of the improvement plan, to be monitored monthly by CYP SMT. 2. Evaluate impact at 6 months and 12 months and, if necessary, seek approval from elected members for further investment to sustain improvement. 		Within 6 months (by end of November)

		Status: Area for Development		SMT Lead: AD (Children's Social Care)	
Current Strategy/Plan	Required Outcome	Lead Officer	Key Tasks	Progress	Target Date
10. Develop, through the Bromley Children and Young People Trust, a more effective approach to joint commissioning					
Commissioning Change Plan	The CYP Trust Board formally approved the commissioning change plan in May 2010. This is an action plan based on results of a self analysis and planning exercise undertaken by the Trust Board, the Commissioning Strategy Group and the Commissioning operational group to improve joint commissioning arrangements in Bromley. There are 10 recommendations which have become priority actions.	Laurence Downes/ Terri Walters	<ol style="list-style-type: none"> 1. The Trust Board identify main cross cutting priorities for inclusion in the CYPP 2011-2014. 2. Service Specific/Priority Specific Commissioning Strategies developed based on agreed cross cutting priorities 3. Update governance arrangements in line with ASCL Act 2009 and review Trust sub-groups and reporting arrangements. 4. Parent and stakeholder input and consultation to be mandatory element of Commissioning Strategies. Internal and external Trust Board communication process to be reviewed. 5. Needs analysis resource developed with Trust Board partners. 6. Resource mapping across the Trust Board 7. Further monitoring of Trust sub-groups. 8. Joint Commissioning policy and processes to be 		Within 6 months (by End of November)

Current Strategy/Plan	Required Outcome	Status: Area for Development		SMT Lead: AD (Children's Social Care)	
		Lead Officer	Key Tasks	Progress	Target Date
			9. agreed by Trust Board. Regular reporting on implementation of Commissioning Strategies with annual report on Trust Board achievements. 10. Deliver on-going commissioning training across partner agencies.		
11. LAC - Allow children of an age to consent to attend assessments without their carers.					
Bromley Corporate Parenting Action Plan 2009/10	Children and young people of a sufficient age and understanding to have more involvement and control over the processes that affect them when they are in care.		1.1.3 Promote the needs of children in care and make arrangements for them to have a voice individually and collectively		Immediately
12. Ensure that all looked after children have a copy of their care plan and foster carers are provided with essential information about the child or young person at the start of each placement.					
Social Care and Safeguarding Improvement Plan	Outcome 9 Improved Customer Care		9.1 Better partnership working with CYP and parents/carers leading to better information that they are copied into reports and are kept informed.		Immediately

Current Strategy/Plan	Required Outcome	Status: Area for Development		SMT Lead: AD (Children's Social Care)	
		Lead Officer	Key Tasks	Progress	Target Date
Bromley Corporate Parenting Action Plan 2009/10	3.1 Placement Stability		3.1.7 Ensure children and young people get good information about their placement and a proper introduction to their carers (unless in an emergency).		
	3.2 Well Managed Placements		3.2.1 Ensure effective support to meet carers needs 3.2.2 Reviewing mechanisms and processes relating to building good relations with foster carers 3.2.3 Ensure an effective partnership with BFCA as a major stakeholder in the fostering service		
	5.2 Foster Carers Well Supported		3.2.4 Agree foster contract with BFCA 5.2.1 Recruit full time systemic family therapist 5.2.2 Parents or carers will have access to information, services and support that will help them to care for the child and give them the skills they need to ensure they have the best chances in life and are healthy and safe.		

Current Strategy/Plan	Required Outcome	Status: Area for Development		SMT Lead: AD (Children's Social Care)	
		Lead Officer	Key Tasks	Progress	Target Date
13. Reduce the number of planned changes of social worker experienced by children who become looked after.					
Bromley Corporate Parenting Action Plan 2009/10	Looked after children have a consistent representative of the corporate parent to ensure that they are kept safe and their welfare is promoted.		5.8.4 Reduce the number of changes of social worker that children and young people experience while in care		Within 3 months (by end of August)
Recruitment and retention strategy – January 2010	A permanent experienced children's social care workforce who can provide consistency to children in care.		Implement key areas of recruitment strategy: 1. increased staffing in front line teams 2. increased remuneration to front line teams 3. identify 'grow your own' candidates 4. overseas recruitment campaign		Within 12 months
14. Increase the pace of activity in engaging more effectively with looked after children and young people around service development.					
Bromley Corporate Parenting Action Plan 2009/10	1.1 Improving the role of the corporate parent		1.1.3 Promote the needs of children in care and make arrangements for them to have a voice individually and collectively by: a) Recruiting an Active Involvement Officer b) Set up a Children in Care Council and		Within 3 months (by end of August)

Safeguarding and Looked After Children Post Inspection Action Plan
Draft version 1.0

		Status: Area for Development		SMT Lead: AD (Children's Social Care)	
Current Strategy/Plan	Required Outcome	Lead Officer	Key Tasks	Progress	Target Date
			<p>ensure other children and young people in care can have their say</p> <p>c) Launch the Pan London Pledge for Children in Care</p> <p>d) Developing proposals for wider consultation especially LAC outside the borough</p> <p>e) Reviewing consultation literature and exploring other mechanisms to allow children and young people to make their comments</p> <p>f) Involve children and young people in the selection of staff working with or for children and young people and the training of new social workers and foster carers</p> <p>(g) Consult all looked after children and young people about services that affect them</p> <p>(h) Make sure children and young people know their rights and what services they are</p>		

Current Strategy/Plan	Required Outcome	Status: Area for Development		SMT Lead: AD (Children's Social Care)	
		Lead Officer	Key Tasks	Progress	Target Date
			<p>entitled to and agree with them what is expected from them, which should all be put in writing</p> <p>(i) Ensure children and young people know how to tell us if they are unhappy about anything or have a complaint. Support children and young people to contact the lead Councillor, Director of Children's Services and senior managers as necessary, and ensure they are listened to by them</p> <p>(j) Listen and act on young peoples views about the services and support they need to help them become an independent adult (including accommodation, further/ higher education, training and employment)</p>		

		Status: Area for Development		SMT Lead: AD (Children's Social Care)	
Current Strategy/Plan	Required Outcome	Lead Officer	Key Tasks	Progress	Target Date
15. Ensure there is sufficient capacity to provide timely and responsive specialist services to looked after children.					
Bromley Corporate Parenting Action Plan 2009/10	5.4 Acknowledging the value of CAMHS to CIC Review capacity in contract monitoring meetings		5.4.1 Develop more integrated working between CAMHS LAC team and children's social care 5.4.2 Identify LAC out of borough who are accessing CAMHS		Within 3 months (by 3rd of August)
16. Begin to decrease the numbers of externally sourced and located placements, through an additional emphasis on the recruitment of locally-based foster and other carers.					
Bromley Corporate Parenting Action Plan 2009/10	3.1 Achieving Placement Stability		3.1.2 Develop foster carer choice within the borough by providing an effective recruitment campaign		Within 6 months (by End of November)

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Report No.
DCYP10111

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non Urgent Executive Non Key

TITLE: BROMLEY SAFEGUARDING CHILDREN BOARD ANNUAL REPORT 2009-2010

Contact Officer: Julie Daly, Head of Safeguarding and Quality Assurance
Tel: 020 8313 4610 E-mail: Julie.daly@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

- 1.1 The revised statutory guidance 'Working Together to Safeguard Children', was published in March 2010. It sets out the requirement for Local Safeguarding Children Boards to publish an annual report.
- 1.2 This report accompanies the third annual report of Bromley Safeguarding Children Board which is attached (Appendix 1).

2. **RECOMMENDATION(S)**

- 2.1 **The Children and Young People Policy Development and Scrutiny Committee is asked to consider the Annual Report of the Bromley Safeguarding Children Board and offer comment on the contents.**
- 2.2 **The Children and Young People Portfolio Holder is asked to receive the report and consider the comments of the CYP PDS.**

Corporate Policy

1. Policy Status: Existing Policy
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: N/A
 2. Ongoing costs: N/A
 3. Budget head/performance centre: Safeguarding Board
 4. Total current budget for this head: £77,833
 5. Source of funding: Voluntary contributions from partner agencies
-

Staff

1. Number of staff (current and additional) - 1
 2. If from existing staff resources, number of staff hours -
-

Legal

1. Legal Requirement: Statutory requirement
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) -
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments?
2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 Bromley Safeguarding Children Board (BSCB) has been set up under the requirements of the Children Act 2004. BSCB is the key statutory mechanism for agreeing how the relevant organisations in Bromley will co-operate to safeguard and promote the welfare of children in Bromley and for ensuring the effectiveness of what they do. The work of BSCB fits within the wider context of the children's trust arrangements in Bromley. While the work of BSCB contributes to the wider goals of improving the well being of all children in Bromley, its primary focus is on the aspect of 'staying safe'. The aim of the BSCB is to ensure that all children within Bromley, in whatever setting, are kept safe from harm.
- 3.2 The revised statutory guidance 'Working Together to Safeguard Children', which sets down the arrangements for the working of local safeguarding children boards (LSCB), was published in March 2010. It sets out the core objectives of the LSCB as follows:
- (a) to co-ordinate what is done by each person or body represented on the Board for the purposes of safeguarding and promoting the welfare of children in the area of the authority; and
 - (b) to ensure the effectiveness of what is done by each such person or body for that purpose.
- 3.3 The Apprenticeships, Skills, Children and Learning Act 2009 introduced a requirement for LSCBs to produce and publish an annual report on the effectiveness of safeguarding in the local area. Working Together sets out the aim of the report as providing an assessment of the effectiveness of local arrangements to safeguard and promote the welfare of children, set against a comprehensive analysis of the local area safeguarding context. It should recognise achievements and the progress that has been made in the local authority area as well as providing a realistic assessment of the challenges that still remain.
- 3.4 The report (Appendix 1) demonstrates the extent to which the functions of the LSCB is meeting the requirements of Working Together guidance. The report includes an assessment of policies and procedures to keep children safe, including:
- the policies and procedures for the safe recruitment of frontline an assessment of single and inter-agency training on safeguarding and promoting the welfare of children to meet the local needs;
 - lessons learnt about the prevention of future child deaths which have been identified by the Child Death Overview Panel; and
 - progress on priority issues.
- 3.5 The annual report also includes an account of progress that has been made in implementing actions from individual Serious Case Reviews (SCRs) completed during the year in question, plans to evaluate the impact of these actions and monitoring how these improvements are being sustained over time.
- 3.6 The report should provide robust challenge to the work of the Children's Trust Board in driving improvements in the safeguarding of children and young people and in promoting their welfare and a copy of the report will be sent to the Trust Board.

- 3.7 The requirement to publish an annual report came into force from 1 April 2010; however, Bromley Safeguarding Children Board has been publishing an annual report since 2007-08. The attached plan is therefore the third annual report of Bromley Safeguarding Children Board. This report was presented to the Children and Young People Trust Board on 28 June 2010.
- 3.8 In April 2010 Ofsted carried out an inspection of children’s safeguarding services in Bromley. In their view the Bromley Safeguarding Children Board provides good leadership on safeguarding matters and members of the Board are at the right level of seniority to ensure prompt decision making. The effectiveness of partnership working and multi-agency audit was particularly mentioned as being effective.

4. POLICY IMPLICATIONS

- 4.1 The Children and Young People Plan, sets out the Council’s vision and strategy, working with partners to improve outcomes for all children and young people. “Staying Safe” is one of the key areas of improving outcomes for children.

5. LEGAL IMPLICATIONS

- 5.1 The establishment of a local children’s safeguarding boards is a requirement of the 2004 Children Act. The production of an annual report is a requirement of the statutory guidance ‘Working Together’ 2010.

Non-Applicable Sections:	Financial and Personnel Implications
Background Documents: (Access via Contact Officer)	



2009- 2010 Annual Report

Bromley Safeguarding Children Board

June 2010

Bromley Safeguarding Children Board

Room B40A, St Blaise Building, Civic Centre, Stockwell Close, Bromley, Kent, BR1 3UH

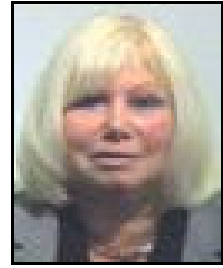
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**Jenny Dibsdall, Chairman,
Bromley Safeguarding Children Board (BSCB)**

Foreword

The Bromley Safeguarding Children Board (BSCB) is pleased to publish its third annual report which demonstrates not only the achievements of the past year but also highlight the complex issues in ensuring the safety and protection of children in the Borough. 2009-2010 has been a year in which Central Government has continued to provide a spotlight upon safeguarding with increased demands and expectations on local safeguarding boards and their constituent agencies. Expectations have been made explicit in a revised edition of "Working Together" which gives significantly greater and more than its predecessor. It also sets out examples of good practice in relation to a wide range of vulnerable children. Meeting the expectations of these regulations and guidance will present a challenge to any Board.

Bromley is a Borough with a low number of child deaths and where most children feel safe, but the population is changing. There is an increasing birth rate and a rise in the proportion of children from BME communities. Health outcomes are variable across the Borough with pockets of child poverty in specific areas. Vulnerable groups have been identified including young runaways, children from gypsy and traveller communities, disabled children, young people excluded from education and young offenders. There is a comprehensive prevention framework that is well developed to intervene early to help children but despite this there has been an unprecedented rise in referrals to children's social care services and a 45% rise in children requiring child protection plans from 2009 to 2010, a trend which continues leading to a consequent increase in the number of looked after children. This increase in work poses considerable challenges to all agencies delivering services to vulnerable children.

This year the Board has reviewed its structures and processes to ensure the good collaboration that exists between agencies in Bromley is strengthened further. The Board has improved independence and accountability with the appointment of an independent chair, direct links to the Children's Trust and the Local Strategic Partnership and opening up meetings of the Board to the public.

In April 2010 OfSTED carried out an inspection of children's safeguarding services in Bromley. The overall judgement was that services were safe and satisfactory with some good features. In their view the Bromley Safeguarding Children Board provides good leadership on safeguarding matters and members of the Board are at the right level of seniority to ensure prompt decision making. The effectiveness of partnership working and multi-agency audit was particularly mentioned. However the Board is not complacent and whilst we consider that the report demonstrates good collaboration between all Bromley agencies in ensuring children are safe, the Board has identified priorities for action for 2010 and beyond and these inform our work plan.

We hope that above all, this report shows the complexity of issues around keeping children safe and how everyone, professional and public alike, must be vigilant and proactive if children are to be protected and their well-being secured.

A handwritten signature in black ink that reads "Jenny Dibsdall". The signature is written in a cursive, flowing style.

Jenny Dibsdall, Chairman, Bromley Safeguarding Children Board



1. Summary

National Context

The difficult economic situation serves to remind us of the additional pressures facing already vulnerable families. The government introduced significant changes to children's safeguarding in the past year, following the death of Baby Peter. It introduced the new National Safeguarding Delivery Unit, within the Department for Children, Schools and Families (DCSF). The unit aims to develop a coherent approach to the government's safeguarding work. Thus far its focus is the development of practice guidance. The National Safeguarding Unit for the Third Sector which launched in April 2009 now provides advice and guidance to the voluntary and community sector. The purpose of these new structures is to support and underpin standards and practices locally through national guidance and benchmarking.

In 2009, Lord Laming, published his report *Protecting Children in England: A Progress Report*. It provides a further source of practice guidance to those working in child protection. In the report he highlights the lessons to be learnt from the death of Baby Peter and the progress on child protection since his review following the death of Victoria Climbié in 2000. As a result of this review, the government revised the national guidance 'Working Together to Safeguarding Children' which was published in March 2010. In order to address government concerns about serious case reviews and their processes, Working Together Chapter 8, which deals specifically with this issue, was published earlier in December 2009.

Following the tragic death of Baby Peter, a National Social Work Task Force was established and has reported to government. It identified important new guidance for those working with children and young people.

The Department of Health and the Care Quality Commission has reviewed safeguarding practice in local health agencies, with comprehensive audits of which including health agencies involvement in the BSCB and the effectiveness of their multi agency safeguarding practice.

Safeguarding Arrangements in Bromley

This year the BSCB became more transparent and accountable to the local community. The BSCB is now independently chaired, following the appointment of Jenny Dibsdall. She commenced her duties in this role in November 2009 and one of her first tasks was to address the issue of the pressure on child protection services and to look at how the governance of the Board could be restructured to make it an even more effective force in safeguarding children locally. A Councillor member of the Bromley's Children and Young People Committee is to be co-opted as a Board member. In a further move towards greater accountability, the Board agreed the terms of reference for two lay members of the Board to be appointed.

The BSCB continues to monitor local safeguarding arrangements and, as reflected in the national picture, child protection referrals in Bromley increased substantially, with more interim care orders and children with a child protection plan. Recruitment and retention of staff remain difficult processes in London. Bromley also continues to face this challenge. Significant plans are in place to relieve the pressure on the child



protection front line in children's social care. Along with other measures, six new posts have been created to support this work

Unfortunately a serious case review had to be instigated this year following harm caused to a baby. Bromley's agencies continue to work together to learn lessons from the reviews and to share them with all who work with children and young people in Bromley.

There was considerable learning to be gleaned for adult's and children's service providers working together and improving communication. The clarity around commissioning of voluntary sector services was also a learning point for local agencies.

Strategic Vision

As set out in the Children Act 2004, the safeguarding and promotion of the welfare of children requires effective co-ordination in each local area. Local safeguarding children boards are the *'key statutory mechanism for agreeing how the relevant organisations in each local area will co-operate...'*

Members of the BSCB agreed to a three year Work Plan in order to meet the BSCB's core objectives, which are set out in Working Together to Safeguard Children and Young People as:

- (a) co-ordinate what is done for the purposes of safeguarding and promoting the welfare of children in the area of the authority;
- (b) ensure the effectiveness of what is done for those purposes.

Members reviewed the 2007- 2010 plan establishing how its priorities had been addressed and the challenges to safeguarding that arose during the period.

BSCB priorities for the year 2009-2010 included:

- Domestic Violence
- Parental Mental Health
- Children Missing from Home and Care
- Safeguarding in Independent Schools
- Safer Workforce
- Parental Substance Misuse



Other key areas for action included:

- a review of BSCB governance arrangements in particular the appointment of an independent chairperson, the co-option of a Council member to the BSCB and restructuring of the Board to meet local and national priorities.



2. Governance and Accountability

Independence

In keeping with national guidance, Bromley has established a clear distinction between the roles and responsibilities of the Children's Trust Board and the local safeguarding children board. The Trust provides and co-ordinates the day to day services for children and young people. The BSCB ensures the Trust keeps the safeguarding of children and young people at the forefront of its agenda. The BSCB reports to the Trust on safeguarding issues and is required to hold the Trust to account in ensuring those issues are addressed. Whilst the BSCB reports regularly to the Children's Trust, it is independent of the trust. In 2009, the BSCB reported to the Trust on three occasions setting out what safeguarding arrangements were in place, and how checks were being conducted. It has for each of the last two years provided its annual report to the Trust.

An Independent person, Jenny Dibsdall, was appointed by a multi-agency panel including representatives from health, police and social care, to chair the Board. A working agreement between the chair and the Board exists to ensure that there is clarity regarding the role, its responsibilities and expectations. The Director of Children and Young People Services is the Vice Chair of the Main Board and Executive Committee.

A clear relationship with the Local Strategic Partnership (LSP) now exists. The BSCB Chair is a member of the Children's Trust and the Director of Children's Services provide a direct link to the LSP Executive and reports on safeguarding issues at regular agreed intervals.

Committee Structure

Over previous years the responsibilities assigned to local safeguarding children Board has significantly increased. The Business of the BSCB expanded to accommodate these areas and new committees and a range of working groups have been established to take the work forward. These groups have added tremendous value to the achievement of the BSCB's priorities. However, the structure was unsustainable and BSCB partners reviewed the role and function of the Board and considered various restructuring plans to meet priorities. The BSCB Executive agreed a new Board structure in March 2010 which takes effect from September 2010.

The Appendices sets out the BSCB structure with its sub-committees in 2009-10 and the agreed structure for 2010 is presented at the end of this section of the report. Appendix 2 sets out the membership of the Main Board, Executive and each sub-committee.

Main Committee

The BSCB Main Committee met three times last year to discuss a range of issues including learning lessons from two serious case review investigations; to consider the safeguarding issues and needs identified by partner agencies such as F.E. colleges, public health, children's social care and community safety drug action team. It also heard from a young carer about the particular issues facing this group of young people.



BSCB membership remains diverse and currently stands at 44, reflecting a range of sectors including voluntary sector, health trusts, adult and community services, criminal justice system and education. Importantly this year the Board was observed by a member of the Council's Safeguarding Task group.

The Main Board is now open to the public and guidance to support those who wish to ask questions is now available to download from the BSCB website.

<http://www.bromleysafeguarding.org/about-us/procedure-for-questions-from-the-public>.

Executive Committee

The Executive Committee makes the strategic decisions and monitors the business of the BSCB. Representation is at Director and Assistant Director Level and designated professionals. It met 7 times last year. It focuses on the strategic issues in future leaving the detailed business monitoring role to the new Quality Assurance and Performance Monitoring Committee. The Executive also sits as the Serious Case Review Sub-Committee when required. This committee met four times in 2009.

The Committee's achievements in 2009-2010 were to:

- set priorities for the BSCB;
- review the Business Plan and establish the 2010-13 work plan;
- monitor and set the BSCB budget;
- commission and consider Serious Case Reviews and Individual Management Reports;
- review safeguarding procedures and protocols.



Significant restructuring of health services occurred within Bromley this year. Hospitals in Bromley joined others from neighbouring authorities under the auspices of the South London Healthcare Trust. The Primary Care Trust separated its Community Provider work from Commissioning. In order to ensure that safeguarding remains a high priority during these changes there were meetings between the Chair of the BSCB and those leading on the restructuring. The Executive now has representation from the Commissioning Unit to ensure that safeguarding is a top priority in any arrangements it makes with providers.

Quality Standards Standing Committee

The Quality Standards Committee reviewed and strengthened its work plan and terms of reference to enhance the scrutiny activity of the BSCB. It manages and has oversight of the audit programme for the Board and importantly reviews agency progress on the actions related to Serious Case Reviews. It will become the Quality Assurance and Performance Monitoring Committee in 2010-2011.



In 2009-2010 the Committee's key achievements were to:

- conduct three multi-agency audits;
- manage the review of the Bromley safeguarding dataset and the collation of information for the revised dataset;
- review referred cases.

Policy, Procedures and Communication Sub-Committee

The BSCB Policy, Procedures and Communication Sub Committee met once last year. This committee was responsible for reviewing and advising on the development of safeguarding procedures and for improving communication between partner agencies. However the detailed knowledge required for approving policy meant that its role was superseded by time limited task groups and approval at the Executive Committee.

Training Sub-Committee

The BSCB Training Sub-Committee met three times in 2009-2010. It evaluated BSCB training and established the training programme for the year. In identifying the increased demand for training it agreed plans to increase specialist training delivered 'in-house' within the capacity of partner agencies. This enabled more resource to be obtained from external training providers for the main programme. Its main challenge this year was securing sufficient training within a limited budget to address increasing demand.

In 2009-2010 the Committee achieved the following:

- Reviewed and revised the BSCB Training Strategy
- Evaluated the 2009-2010 training programme
- Developed the 2010-2011 Training Programme addressing some of the issues of increasing demand for training.
- Reviewed the funding arrangements of the BSCB training programme
- Organised training beyond the set programme in order to meet the requirements of serious case reviews.

Child Death Overview Panel

The Child Death Overview Panel met five times last year to discuss the circumstances of all child deaths in Bromley. The panel which comprises health, social care and police representatives identify any issues or trends. They have provided an annual report to the BSCB Executive Committee and contribute information to the serious cases committee where appropriate.



Safeguarding Health Standing Committee

The Health Safeguarding Standing Committee provides a forum for a range of agencies involved in healthcare to discuss safeguarding children issues. It met three times last year. It organised the review of the Department of Health National Service Framework 5, to ensure that agencies were fulfilling their safeguarding duties. This year health trusts also had to report to the Care Quality Commission on their safeguarding arrangements and their partnership with the BSCB to secure the safety of children and young people.

Safeguarding Education Standing Committee

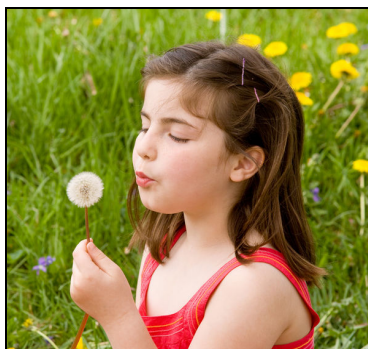
Meeting three times a year, this group comprises representation from a wide variety of education settings. It continues to monitor allegations against education professionals, and keeps under scrutiny safer recruitment training. This year it steered the expansion of the training to multi-agency professionals.

Members of the group developed and approved a safeguarding checklist for schools. It continues to provide information, support and advice on general safeguarding issues that impact education settings.

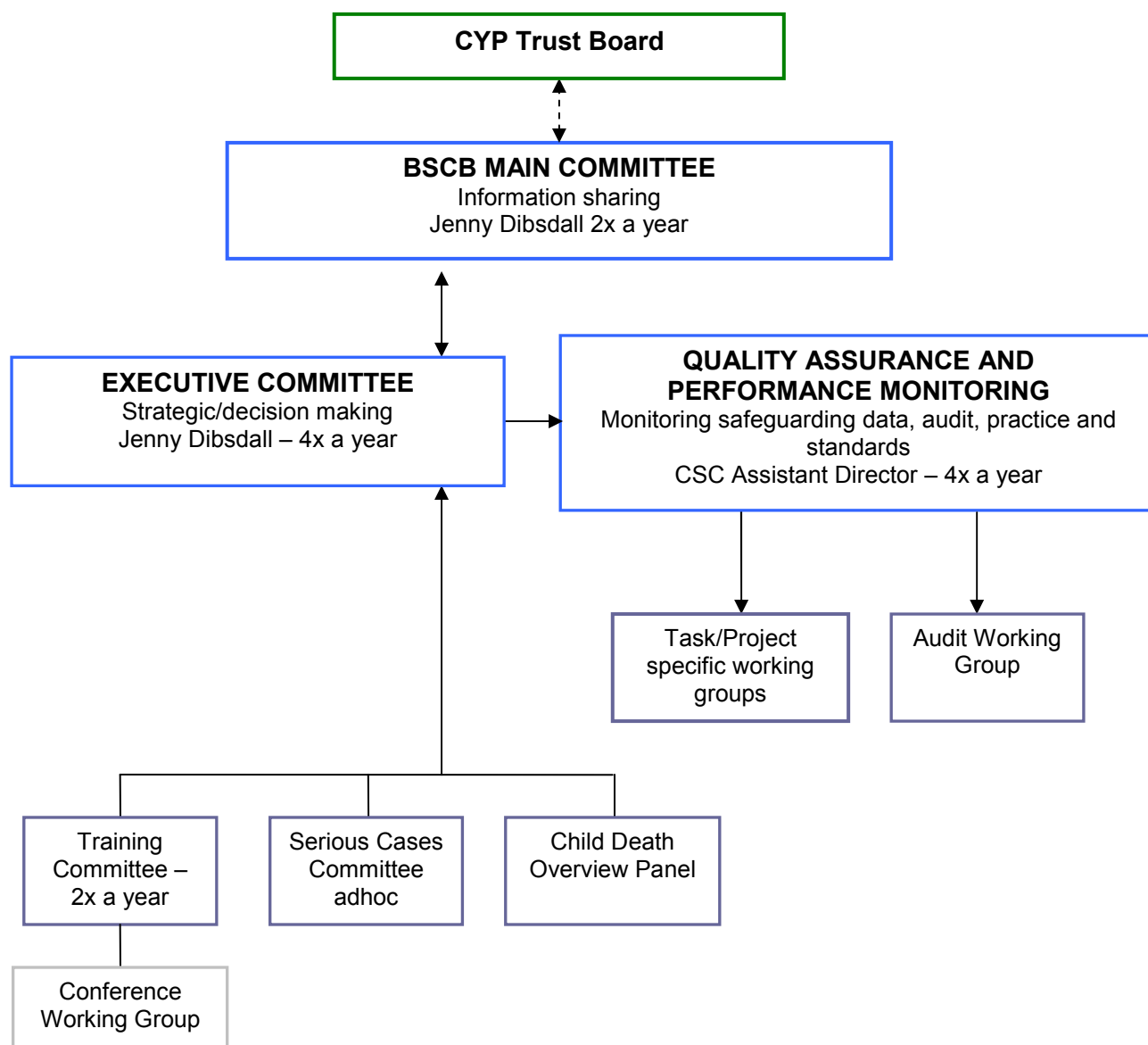
Serious Case Review Committee

This is now chaired by the independent chair. It met three times this year to consider two serious cases and to review and approve the final report of one of those reviews.

The ad hoc serious case review panel is also chaired by the independent chair.



BROMLEY SAFEGUARDING CHILDREN BOARD 2010 ONWARD



BSCB represented on Sector Safeguarding Reference Groups

Health Safeguarding Group & Education Safeguarding Group

BSCB is represented on Strategic Partnership

Children Trust Board	DV Steering Group
Local Strategic Partnership	MARAC
Safer Bromley Partnership	MAPPA
Bromley Adult Safeguarding Board	

BSCB Main Committee is for the dissemination of information and discussion of safeguarding needs and issues across agencies.

Executive Committee – the strategic committee, where decisions are made regarding safeguarding priorities and direction.

Quality Assurance and Performance Monitoring Committee – responsible for delivering the Board’s work plan, through monitoring performance of agencies, auditing services and key indicators and reviewing effectiveness or developing policy and procedures to support standards.



3. Quality Assurance and Performance Monitoring

The BSCB is responsible for ensuring the effectiveness of local inter-agency safeguarding arrangements. Therefore, the BSCB conducts multi-agency audits, surveys and reviews cases on a regular basis. It considers performance against a locally agreed safeguarding dataset and draws on wider lessons to be drawn from serious case reviews.

An Enhanced Audit Framework for 2010-2013

The BSCB developed an audit framework for three years (2010- 2013). It incorporates key areas for evaluation linked to the BSCB's priorities.

In addition to developing a new framework, the BSCB revised its auditing process and procedures, adopting the Government Office for London framework, which had wide consultation and was piloted in several boroughs. The Quality Standards Committee agreed to the proposal, immediately adopting the tools as an improvement on the BSCB's existing management process, tools and reporting documentation.

It had clear benefits including:

- the engagement of a small, specialised and independent multi agency team to conduct the audit;
- clarity regarding responsibility for the process and its co-ordination;
- implementation of a thorough process in looking at cases and reviewing them in a consistent way.
- the benefits of a standard format for reporting learning and for issuing recommendations.

Overall performance monitoring activity involved:

- Three multi-agency audits
- Managing the review of the Bromley safeguarding dataset
- Review of referred cases.

Themed Audits

Audit of Safeguarding Arrangements

A key achievement was to audit its partner agencies in the summer of 2009 on their existing safeguarding arrangements, to assure itself that the Bromley position was satisfactory. The outcomes were reported to the Quality Standards and Executive Committees to identify further courses of action. Issues emerging from the report prompted the revision of the BSCB Professional Disputes Protocol into an Escalation Procedure – a multi-agency arbitration process, which encourages agencies to raise concerns regarding multi-agency working in child protection cases. Furthermore, the audit informed the update to the Local Strategic Partnership on local safeguarding arrangements.



Domestic Violence

Domestic Violence was a priority area for the Board in 2009. It became an audit focus area in the context of the launch of London procedures on this area of safeguarding, local information from the police about high incidence of notifications in this area and unfortunately a serious case review where domestic violence was a feature. The BSCB commissioned training in this area and raised awareness through the BSCB annual conference.

The audit focused on cases of domestic violence notified by the police where a child was unborn or under-one. It yielded important information about the information sharing process. Some 27 cases were reviewed by a team involving health, social care and the police.

The audit's findings were focused on a number of key areas including the awareness and use of the London Domestic Violence Procedures.

Recommendations from the audit proposed improved identification of training needs among agencies managers, the importance of enhancing the knowledge of the procedures and opportunities for skill development among front line staff and the need for managers to keep under review assessment quality. A review of supervision policy in social care was also recommended to ensure fitness for purpose.

The findings were taken to the Executive where members debated whether resource and service demands were impacting on meeting the requirements of *Working Together to Safeguarding children and young people*.

Child Protection Conference Audit

The auditing of Child Protection conferences is seen by the BSCB as a core part of its work to understand and evaluate the quality of working together locally. Ten cases were reviewed as part of this audit. The audit team included representatives from health, police, education and social care.

In general there was appropriate attendance of agencies at the majority of case conferences. Areas for improvement were identified as follows:

- The importance of recording the views of parents in the plan.
- When older children are in the family they should be included in the plan
- Recording children's views and encouraging them to attend conferences.
- Ensuring that all relevant reports are obtained and available for the meeting.





There were some cases which demonstrated areas of good practice including the clear engagement of parents in the conference and planning and examples of good assessment with historical information used appropriately.

Audit	Date	Reported to	Outcome
Safeguarding Arrangements	May - August 2009	QS Committee Executive LSP	Letter on referrals
Partnership Working	January 2010	QS Committee	Feedback Inspection
CP Conferences	September 2009	QS Committee	Agency feedback
Case Audits		QS Committee Agencies	Agency Feedback.
Domestic Violence	October - November 2009	QS Committee Executive Main Board	Training Procedure Practice

Case Audits

A number of case audits were undertaken this year. Issues raised in the audit included:

- the critical importance of remaining child focused;
- reminding professionals of the resolving professional disputes protocols and of the need for professionals and strategy meetings to address concerns for children and foster multi-agency working;
- the quality of family and case history in assessment;
- cross borough and county issues with mobile families and how agencies can enhance liaison;
- where a child has been subject to a serious case review and s/he has a sibling, case records should note this.

It also raised the profile of the need for improved multi agency working when children have special needs such as a disability.

Evaluations

Safeguarding training is evaluated on a quarterly basis and has provided a rich source of information regarding not only course quality but feedback on the safeguarding issues locally that concern delegates.

Course attendance data is fed back to agency training leads and the evaluation is reported three times a year to the BSCB Training Sub Committee. Using this information decisions are made regarding any changes to courses offered, their content or structure. It highlights if providers need to improve the quality of their courses and has clearly shown that we have excellent external and internal sourced trainers delivering in the borough.



Serious Case Reviews

In 2009-2010 the BSCB commissioned one serious case review, which considered the harm caused to a baby as a result of a serious injury.

At the time of writing, the BSCB awaits the Ofsted evaluation of the case. However, lessons to be learned have been captured in an action plan which is kept under review by the BSCB's Quality Standards Committee. Many of the actions have been completed, such as the development and issue of an escalation procedure to arbitrate on cases quickly where there are concerns about a child and professionals disagree. Furthermore the BSCB funded the training of a small number of professionals in order for them to deliver the Barnardos' domestic violence training in Bromley. It is now a regular part of the BSCB's training programme. Wider lessons were captured in the review and the BSCB has asked the London Safeguarding Children Board, in revising the procedures to set out further expectations of the Metropolitan Police Service when sharing information in cases of domestic abuse where children are involved.

Two Serious Case Reviews commissioned by LSCBs in Greenwich and Sutton and to which Bromley agencies contributed Individual Management Review or background information were published this year. Actions have been completed on both as the reviews occurred some year earlier.

As a result of these reviews the BSCB has altered some areas of practice in how it conducts serious case reviews in particular developing a detailed pre- review briefing for those who write the reports for each agency. In addition, guidance has been developed to support agencies when they speak with individuals involved in the review.

Performance Data

An understanding of safeguarding performance in Bromley must be understood within the context of the demographic profile for the area. The BSCB draws on the information and analysis collated by the Children's Trust partnership to inform its strategic vision and its decision making. It provides a detailed breakdown of achievements under the headings of the 5 areas set out in Every Child Matters.

<http://www.bromley.gov.uk/ChildrenandYoungPeoplePlan20092011.pdf>.

Demography

Children aged 5 to 14 comprise 12% of the Bromley population, numbering around 37 thousand. This is the same as the London average. The birth rate in Bromley is rising; however a fall in the number of children is anticipated over the next twenty years. At the same time a rise in the proportion of ethnic minority population is expected, particularly in the Black African group. The Gypsy/ Traveller community in Bromley is well established and is an important group with particular health problems related to smoking, poor diet and difficulty accessing services.

There are pockets of very low income in Bromley. A number of Bromley wards are represented in the top 10% of the most disadvantaged nationally based on indices of multi deprivation. In terms of child poverty in August 2006 Bromley was ranked 206 out of 408 local authorities in Great Britain for child poverty with 15.5% of children living in families with a relatively low income. Its figures are close to those of its statistical neighbours.



Infant mortality in Bromley is lower than nationally with wards such as Penge and Cator, Cray Valley West, Cray Valley East, Mottingham and Chislehurst North experiencing higher rates. One in four children is overweight and one in eight obese with rates apparently increasing.

A factor associated with safeguarding issues is late booking with midwives in pregnancy. Late bookers tend to be young.

Educational attainment remains above the national average for Bromley pupils, however there is wide variation in results at primary schools. Strategies are in place to improve the attainment levels of children in care and pupils with special educational needs.

BSCB safeguarding dataset

Having joined the London dataset pilot in 2007, in anticipation that it would help the BSCB to produce consistent safeguarding data, the BSCB decided to withdraw from the pilot this year. It became clear that whilst there was much to be gained from the London-wide tool, which addressed the wide remit of LSCBs, data collection was problematic and the information not always relevant to local priorities. Members of the BSCB wished to focus on the main safeguarding issues and monitor those closely. A revised dataset was discussed and agreed together with a tighter plan to report quarterly on the areas identified.

The data indicated that there were some areas of information not being collated locally that members felt sufficiently strongly about as to require agencies to establish systems to support its collection.

Analysis

A rise in referrals

Within Bromley the number of referrals to Children’s Social Care has increased significantly over the past three years from 2006 – 2009. The increased referrals rates and work pressures in Children’s social care in Bromley reflects a national trend. Initial contacts to social care increased by 22% in that time, Initial assessments and Core assessments by 52% over that period. However, pressure continues to grow alongside the referral rates.

Year	Referral Numbers	Initial Assessments
2007-08	3,425	1,167
2008-09 (November)	6,109	1,416
Proj 2009-10	7,430	2,196

Children Subject to a Child Protection Plan

More children and young people in Bromley are being safeguarded from harm and the borough has seen its highest rate of children subject to a child protection plan 242 (as at 31.03.2010) and the number of care proceedings has consequently increased.



Staffing

There is a national shortfall of suitably qualified and experienced social workers wanting to work in the area of children’s social care. Bromley has been proactive in recruiting from overseas when necessary to fill vacant posts but there remain difficulties.

The BSCB asked social care and health to report on vacancies this year. A priority area for the BSCB was vacancies in the front line services of health visiting, midwifery and social care. Issues related to specific teams are identified and activities undertaken by individual agencies to address the concerns are monitored. This information is part of the safeguarding dataset reviewed quarterly by the BSCB.

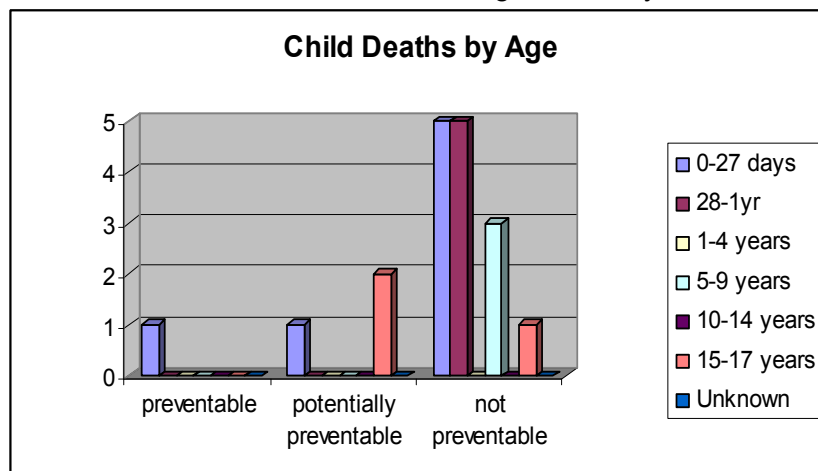
In view of this service pressure the BSCB took the decision to ask agencies to support social care through improving the quality of referrals, by intervening earlier and using the Common Assessment Framework process and referral form to instigate effective early intervention.

Child Deaths

In 2009-2010, there were 23 child deaths in Bromley of which 15 were unexpected. The number of child deaths in Bromley each year remains stable - in 2008-09 there were 22 deaths of which 13 were unexpected. The Child Death Overview Panel has completed a review of all of the deaths in 08-09 and 8 of the deaths in 2009- 2010. Of those reviews completed, the child death overview panel deemed only one of those deaths to have been preventable, although a few were potentially preventable.

The most common cause of death by far was congenital conditions, and although most common in the first year of life, deaths related to congenital conditions were seen throughout childhood. A few deaths due to "Cot Death" have been seen in the last two years and this information has been shared with professionals looking after families during pregnancy and in the early months and years of life.

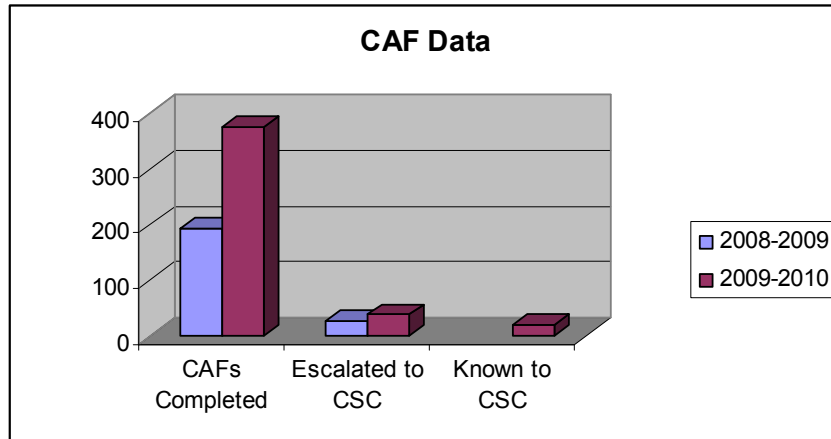
In addition to this, as a result of the review processes: guidelines regarding hospital discharge have been revised; some midwifery guidelines updated and midwives trained; and a request for London-wide awareness of the housing needs of families with disabled children was raised with the Directors of Housing in Bromley and Lambeth.





Common Assessment Framework

The common assessment framework (CAF) form alerts other agencies and services to the needs of a child. The system was rolled out fully in 2009, following a pilot period in the previous year. This year the number of completed CAFs has also most doubled rising from 197 to 377 this year. Of these 20 were already known to social care.



Police Child Abuse Data

The Metropolitan Police provide monthly reports on offences of child abuse which are provided to local safeguarding children boards. The information relates to intra-familial abuse which means within the family and extended family including aunts, uncles, cousins, siblings and grandparents. It also includes fostered families, half and step relations. Child abuse also relates to professional abuse by those working in child-focussed environments, who abuse their paid position or other caring capacity such as workers in voluntary groups, babysitters or family friends. Offences reported by adults who were child victims of abuse at the time of the offence are also included. The information relates to the individual borough where the child resided when the offence occurred.

In 2009-2010 a total of 453 offences against children were reported. Bromley borough ranks 23rd for recorded child abuses offences out of 33 London Boroughs. The borough with the lowest recorded offences was Kensington and Chelsea with 178 offences and the highest was Haringey with 1166. There has been an increase from 2008 -2009 to the period 2009-2010. Despite the increase, the police response to child abuse and holding offenders to account has remained consistent and has achieved the set targets. Of the 453 offences a majority of the reported crime was physical abuse which includes all levels of assault, abduction, harassment and neglect. 82 sexual offences which include rape were recorded for the borough. Bromley ranks 6th highest in recorded offences across the 8 south London boroughs with only Bexley and Sutton recording less offences.

The Child Abuse Investigation Command is committed to supporting the Commissioner’s strategic vision encapsulated in the 5 Ps to ensure that presence, performance, productivity, professionalism and pride underpins its work.



Missing Children

Numbers of children who have runaway from home or from local authority care remains low this year. Few disappear for longer than 24 hours. However, risks to a child's safety increase depending on their age, their health and state of mind, alongside other factors.

The Police and Social Care are the lead agencies for missing children and report to the Board. Last year the police recorded 650 incidents of children (under 18s) running away from home or care. Of these approximately 330 were missing for a period of 24 hours or more.

The information gathered by the police has enabled targeted prevention work focussing where appropriate on specific children, children's residential homes and foster care homes. Working in tandem with other agencies, the aim has been to secure improved outcomes for children and to ensure their safety.

Privately Fostered Children

The number of privately fostered children in the Borough at end of March 2010 was two. Over the period of the year up to 5 children had been privately fostered for a period of time.

In previous years the BSCB invested in advertising and leaflet to help raise awareness about responsibilities in private fostering, but with no ostensible impact on numbers notified.

However schools and youth providers including colleges have now included in their student information a question on whether a child is privately fostered.



Allegations Against Professionals

This year 58 child protection allegations against professionals from any agency were investigated by the London Borough of Bromley's Quality Assurance Unit. Of these 20 were substantiated and actions taken by relevant agencies. It remains the case that the highest proportion of allegations was made against staff from educational institutions, reflecting the high level of contact with children in this sector.

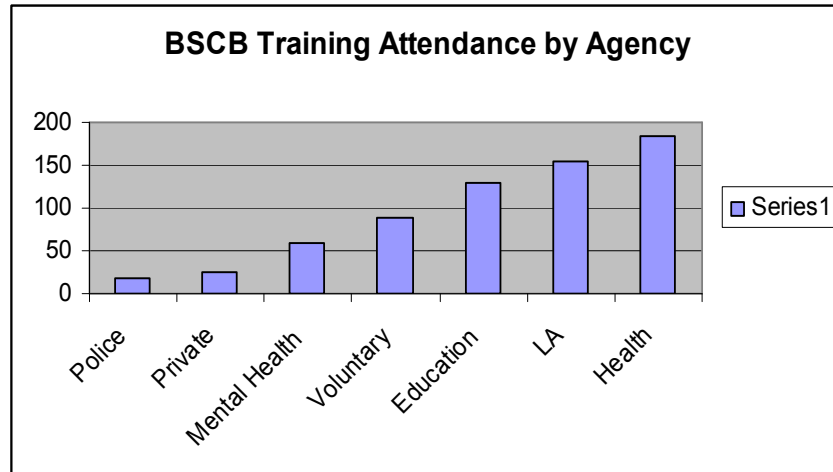
Safeguarding Training

The BSCB ran an enhanced programme of multi-agency safeguarding training this year. It commissioned 40 courses and delivered to 660 delegates – 484 in 2008-2009. This figure also includes training on the Common Assessment Framework which the BSCB administered since January 2010.

The BSCB provided additional training to address concerns raised in serious case reviews running a multi-agency briefing, attended by over 80 delegates in September 2009.



It is notable that the number of voluntary sector delegates attending the overall BSCB training programme increased by 61% from the period 2008-2009. There has been a concerted effort to raise awareness and provide support to the voluntary sector over the past year.



Children's Views

Ofsted's national survey of children and young people's views, Tell Us, is published regularly to provide a snapshot of a very small number of young people's views (973 in primary and 959 in secondary schools) on a range of issues in a number of local authorities. This year's survey indicates that the majority of children and young people feel safe in the areas they live and going to and from school. Fifty percent use public transport and whilst a significant minority 31% feel unsafe, the vast majority feel safe when travelling.

Some young people 20% worry about being bullied, which is slightly lower than the national average. A large proportion of young people feel able to talk to their parents if they have concerns, however 33% of young people (30% nationally) feel unable to talk to an adult other than their parents when they have concerns.

The BSCB will continue to monitor how relevant agencies achieve anti-bullying and positive behaviour strategies as part of its forward programme.





4. Achievement and Progress

A significant development for the BSCB was the appointment of an independent Chairperson to the BSCB, bringing with it clear accountability and independence. As a result, the relationship with the Children's Trust and other local strategic groups is more transparent.

The main business of the BSCB continues to focus on holding agencies to account for their safeguarding practice and enhancing outcomes for children and young people through encouraging effective by multi-agency working.

BSCB priorities 2009-2010 year included:

- Domestic Violence
- Parental Mental Health
- Children Missing from Home and Care
- Parental Substance Misuse
- Safeguarding in independent schools



Safeguarding Policy and Priorities in the CYP Plan

The Children and Young People Plan 2009-2011 highlights the importance of safeguarding in the development of the plan and as a key element of its work. The BSCB is involved in several local strategic developments for example, the Workforce Development Strategy. The BSCB's role is to ensure that safeguarding elements are appropriately highlighted. The BSCB is represented on the Parenting Support Strategy group ensuring that the group remains aware of development in this area.

Strategic Links

The relationship between the BSCB and the *voluntary and community sector* strengthened further this year. At the instigation of the BSCB Executive, the voluntary sector, for the first time, have a social care lead to who they can address any concerns about safeguarding policy and practice and obtain advice. There is now regular attendance at meetings organised by the Children and Families Voluntary Sector Forum.

The BSCB continue to support all agencies in developing their Child Protection policies and this year particular support has been given to a number of black and minority ethnic community groups as well as to churches.

Bromley Youth Council became a significant contributor to the BSCB this year ensuring that children and young people had an opportunity to shape areas of safeguarding strategy and policy. The BSCB agreed to attend Youth Cabinet meetings where safeguarding issues were considered. The youth participation team joined the annual conference planning group and ensure that young people's views were heard on the issue of domestic violence. They produce publicity material, a report on the issues and a video which was shown at the conference in June.



Bromley Safeguarding Adults Board (BSAB) worked with the BSCB on the annual conference to ensure that adults were aware of their duties related to safeguarding children. It also provided an opportunity for adults and children's workforces to network. The chair of the BSAB addressed the conference.

As a direct result of the conference delegates expressed greater awareness about the Barnardos Risk Assessment Matrix and agencies have used it in their decision-making when considering making a referral.

Multi Agency Risk Assessment Conference (MARAC)

Bromley MARAC reviews and co-ordinates service provision in high risk domestic violence cases. Regular multi agency meetings, lead by the police, bring agencies together to review cases and identify strategies to keep families and children safe from harm.

Multi Agency Public Protection Arrangements (MAPPA)

The role of MAPPA is to manage Registered Sex Offenders and Potentially Dangerous Persons. The Police, Prison Service and Probation are the three authorities responsible for managing MAPPA with other agencies required to co-operate. MAPPA meetings enable agencies to share information about people who are managed by or brought to the attention of the authorities; such as when a sex or violent offender is released from prison. Where children may be at risk of harm, agencies establish plans to safeguard them at the meetings. The MARAC meeting provides for regular monitoring of multi-agency progress. Meetings take place monthly and there is a regular update on MAPPA to the BSCB Executive.

Leisure Services

Bromley Mytime is a charitable leisure trust that provides leisure services across the borough in partnership with Bromley Council. It is a partner of the BSCB. Mytime Active fostered existing partnerships with the Common Assessment Framework (CAF) team, early years and the BSCB this year. Mytime's childcare staff worked with children's social care to provide out of school care and day camps for children as required.

During the year Mytime referred two cases to the local authority and had to deal with one incident involving child protection in its soft play facility that resulted in the police being contacted.

Young people aged 0-18 used Bromley Mytime services nearly 850,000 times during 2009. Mytime delivered safeguarding training to 84 staff this year and the human resources and children's services managers attended training on the Independent Safeguarding Authority.

Safer Workforce

Establishing an integrated children's workforce has been a significant priority of the Children's Trust Board. The BSCB seized the opportunity to review the elements related to safeguarding and to share information about the multi-agency training we provide. Whilst it is too early to determine the impact on children, clearly any extension of safeguarding awareness and training should create a more vigilant, knowledgeable and confident workforce who know what to do when there are concerns. A representative of the workforce group sits on the BSCB Training Committee.



The number of Safer Recruitment Courses (originally National College for School Leadership (NCSL) now Children's Workforce Development Council (CWDC)) has increased from 3 per annum to 6. The good practice content is appropriate to all agencies and the course is now multi-agency. To support small and voluntary agencies one course was held on a Saturday and another during a school holiday. The courses are well attended and a further 6 are planned for the new academic year.

Safeguarding in Schools

A Safeguarding Checklist was introduced to schools and has proved useful. A spin off from the Checklist has been requests from schools for Safeguarding Audits – to date 8 have been done.

As safeguarding is high on everyone's agenda there continues to be a high demand for single agency safeguarding training. Governors' safeguarding awareness is also increasing as are requests for their training in schools.

Two meetings have been held with head teachers/designated safeguarding officers from independent schools. These have been well attended and have instigated a closer working relationship with the BSCB including requests for training and safeguarding audits.

Regular meetings with secondary designated safeguarding officers continue. Ways to support primary schools in a similar manner are being explored. Safeguarding Circulars to schools/early years/colleges updating on national, regional and local developments continue.

Children Living with Parental Mental Health Problems

Following the ratification of a revised procedure on safeguarding children living with parental mental health problems, the BSCB ran a series of implementation workshops. Rolled out in the autumn of 2009, targeted groups of professionals attended the multi-agency workshops. They were targeted at adult and children mental health workers, health visitors and midwives and social care staff. The workshops encouraged professionals to apply the procedure, explore any communication and cultural differences between agencies and find ways to resolve them whilst remaining child focused. It provided an important opportunity for teams to get to know each other and feel confident about difficult conversations.

Safeguarding Children Living with Domestic Violence

As a key priority for the BSCB over the past two years, domestic violence was the theme of this year's BSCB Annual Conference. Domestic Violence had been a feature in a Serious Case Review undertaken in 2008.

BSCB invested in training by the national charity Barnardos to support the implementation of the London procedures. Alongside training and mentoring for staff there were meetings with managers and publicity about the procedures and risk assessment tools via the Annual Conference. However, it was clear that high rates of staff turnover meant that the majority of social care staff that had been trained no longer worked for the authority. In addition an audit conducted in November 2009 showed that the awareness and use of the procedure in social care remained low.

A further evaluation by Barnardos undertaken by the assessment author Martin Calder indicated that more effective buy-in to the procedure and tool was necessary to improve outcomes locally. In addition, clearly staffing had played a major role in low awareness.



A BSCB audit indicated that children were at risk due to failures to follow procedure and poor information sharing. A multi –agency operational group met to improve information sharing and has been highly valued by staff in agencies involved albeit resource intensive. Today, in Bromley, any unborn child or child under one who lives in a household where domestic violence occurs and the police attend will have their details notified to midwifery and health visiting services as well as social care.

Disabled Children

The BSCB set up a task group on safeguarding children with disabilities in 2009 following the publication of the DCSF national guidance. The aim of the group was to identify ways to raise awareness about the guidance and to establish an effective training course for delivery in the 2010- 2011 BSCB programme.

As a consequence the theme of the BSCB Annual Conference for 2010-2011 will be Safeguarding Disabled Children and a new project to establish a safeguarding strategy for disabled children is planned for 2010- 2011.

Runaways

Over the year the DCSF asked Local safeguarding Children Boards to lead on reporting on the National Indicator related to Runaways. The self–assessment tool asks authorities to rate themselves in terms of the procedures, information and services in place to respond to children at risk of running or who have run. The self assessment highlighted that whilst information was collected and acted upon, it was not clear that this was systematically analysed and shared regularly with social care.

The BSCB co-ordinated the development of a multi agency action plan resulting in the collation of detailed information about incidents of running away and establishing a systematic process for sharing the information. The data is analysed quarterly at a multi agency meeting. The agreed action plan continues to support progress, which is reported to the Quality Standards Committee.

E-Safety

The BSCB developed an E-Safety Policy template to be adapted for use by any agency to ensure that arrangements are in place to safeguard children.

To support BSCB partner agencies to manage e-safety issues, the BSCB funded members of the E-safety Strategy Project Group to undertake training run by (Child Exploitation On-line Protection (CEOP) and the Think U Know group which are nationally recognised and supported to provide training.

The BSCB funded the development of Bookmarks to publicise the importance of both e-safety and promote the message of anti-bullying. In recognition of the potential traumatic nature of the experience for some young people, the bookmarks carry the Childline helpline number.

Equalities

The health inequality of the gypsy and traveller community is well documented in Bromley. The Health Safeguarding Committee this year identified and pursued the importance of a health visiting and midwifery service with direct links to this community. In March 2010 professionals were appointed to specified roles to work with this community.



5. Future Priorities and Developments

The programme for safeguarding children in Bromley is influenced primarily by analyses of local needs and by recent national policy developments and guidance. This refers in particular to the DCSF revised Working Together to Safeguard Children, March 2010.

In addition the action plans that are being developed in response to the Ofsted inspection of safeguarding services and to address the impact of increased workload, staff recruitment and retention in children's social care front line services will help shape BSCB priorities.

Priorities 2010-2011

The BSCB's priority areas for 2010-2011 retain a focus on the area of responsive and targeted safeguarding to ensure that in these difficult times agencies remain attentive to the core safeguarding agenda of protection.

The BSCB Workplan for 2010- 2013 <http://www.bromleysafeguarding.org/aboutus.asp> sets out several main priority areas for the coming year, of which the following three area key focuses:

- Continue to implement the agreed action plan for Missing Children.
- Maintain monitoring and audit activity on domestic violence ensuring that recommendations are addressed.
- Disabled Children are effectively safeguarded being mindful of their particular vulnerability. This will be the focus of the BSCB Annual Conference in autumn 2010.

Performance Monitoring and Quality Assurance

To improve the outcomes for children and young people, performance data and multi-agency auditing function will underpin the BSCB's work. The BSCB Safeguarding dataset will be kept under review and safeguarding data from other agencies will be reviewed by the BSCB on a quarterly basis. As a result the BSCB will:

- be more effective in monitoring safeguarding practice, performance and outcomes for children
- make clear to partners its role in safeguarding
- be able to recognise and provide challenge on the safeguarding needs of particular groups of children in Bromley.

Strategic Vision

It remains a challenge to incorporate all new safeguarding policy, practice guidance and development areas, but in order for the BSCB to remain effective it will work with partners to ensure that recent guidance and policy informs its decision-making. Consequently the BSCB will continue to provide effective leadership on safeguarding locally and to remain a robust force in monitoring safeguarding arrangements, practice and procedures



Governance and Accountability

The revised governance arrangements aim to ensure that there are effective links to other partnerships and strategic groups. The new structure supports the strategic role and function of the Executive and helps to maintain the strategic vision of the BSCB. The BSCB will also be more transparent and accountable with new Lay and Elected member representation. Two lay members will be appointed to the BSCB Main Committee in 2010.

The BSCB:

- sets the strategic vision for safeguarding in Bromley;
- is accountable for its activities;
- holds agencies to account for their safeguarding arrangements and practice.

Working Together

To enhance the quality of networks and develop further the culture of working together locally, Bromley Police have streamlined their steering of the arrangements for MAPPA, MARAC and Public Protection into a new Offender Management Steering Group.

The police will be providing new training on MAPPA and MARAC arrangements in a bid to engage multi-agency partners fully in the process and encourage a shared understanding of the importance of this work and the impact on outcomes for children.

Safeguarding in education settings remains a key area of the BSCB's work. Bromley has the highest number of Independent schools of the London Boroughs and work is continuing to engage Independent School on safeguarding. Regular meetings have been organised where procedures can be shared and practice issues discussed.

Significant developments are being established to recruit and retain key front line social work staff in an ever more challenging context of rising referrals and a diminishing pool of qualified professionals nationally. It is recognised by Ofsted that Bromley has an outstanding and ambitious but achievable plan for addressing these areas. The BSCB is committed to supporting agencies in their endeavours to continually improve safeguarding standards and support their plans for progress.





6. Accounts

A summary of the accounts of the BSCB for 2009- 2010

BSCB

Income

Voluntary Contributions (from partner agencies)	73,008.00
Other Income	4825.00
TOTAL INCOME	77,833.00

Expenditure

Administration (inc. salary costs, office, publications, meetings, and other consultant)	43,157.32
Training	31,260.50
Annual Conference (remainder)	3,731.17
Serious Case Reviews	8,197.00
Publications/Guidance/Resources	1,387.44
Total	87,733.43



7. BSCB Main Board Membership

Independent Chair	Bromley Primary Care Trust
Consultant Community Paediatrician	Bromley College of F&H Education
Director of Student Progression	Bromley Primary Care Trust
Director Public Health	Bromley Primary Care Trust
Consultant in Public Health Medicine	Bromley Primary Care Trust
Designated Nurse	Bromley Primary Care Trust
Assistant Director, Clinical Services & Care Environment	Bromley Primary Care Trust
Named General Practitioner	Bromley Primary Care Trust
Buzz Manager	Bromley MyTime
Quality Improvement Service Manager	CAFCASS
Church Worker	CFVSF
School Governor	Governor Services
Assistant Chief Officer	National Probation Service
Student Services Manager	Orpington College
Safeguarding Lead National and Specialist CAMHS	Slam
Acting Nurse Director	South London Hospitals NHS Trust
Borough Crown Prosecutor	South London Prosecution Service
Assistant Director	London Borough of Bromley
Councillor	London Borough of Bromley
Asst Director Legal & Support Services	London Borough of Bromley
Head of Children's Safeguarding & Quality Assurance	London Borough of Bromley
Head of Housing Needs	London Borough of Bromley
Head of Integrated Youth Support Service	London Borough of Bromley
Head of Service Children's Social Care Referral & Assessment	London Borough of Bromley
Head of Bromley Youth Offending Team	London Borough of Bromley
Drug Action Team Co-ordinator	London Borough of Bromley
Early Years and Childcare Manager	London Borough of Bromley
Child Protection Lead for Education	London Borough of Bromley
Programme Manager Black and Minority Ethnic Communities	London Borough of Bromley
Director, Children and Young People's Services	London Borough of Bromley
Head of Service CSC Safeguarding & Care Planning	London Borough of Bromley
Drug Action Team Manager	London Borough of Bromley
Assistant Director, Children's Social Care	London Borough of Bromley
Group Manager, Quality Assurance	London Borough of Bromley
Assistant Director, Adult & Community Services	London Borough of Bromley
Head of Service, Bromley Children & Family Project	London Borough of Bromley
Head Teacher	Manor Oak Primary School
Detective Inspector	Metropolitan Police Service, Child Abuse Investigation Command
Detective Chief Inspector	Metropolitan Police Service
Manager of Child and Adolescent Mental Health Services	Oxleas NHS Trust
Bromley Service Director	Oxleas NHS Trust



8. Appendix 1

London Borough of Bromley

The latest detailed analysis of the London Borough of Bromley its demographic and economic profile as well as a description of the composition of children and young people in the Borough can be found in Bromley's Children and Young People Plan 2009–2011. A comprehensive needs analysis is conducted in order to build a complete profile of Bromley, which then forms the foundation for changes to services. Bromley is the largest, geographically, of the 32 London Boroughs. It covers more than 58 square miles, encompassing both highly urbanised and rural areas.

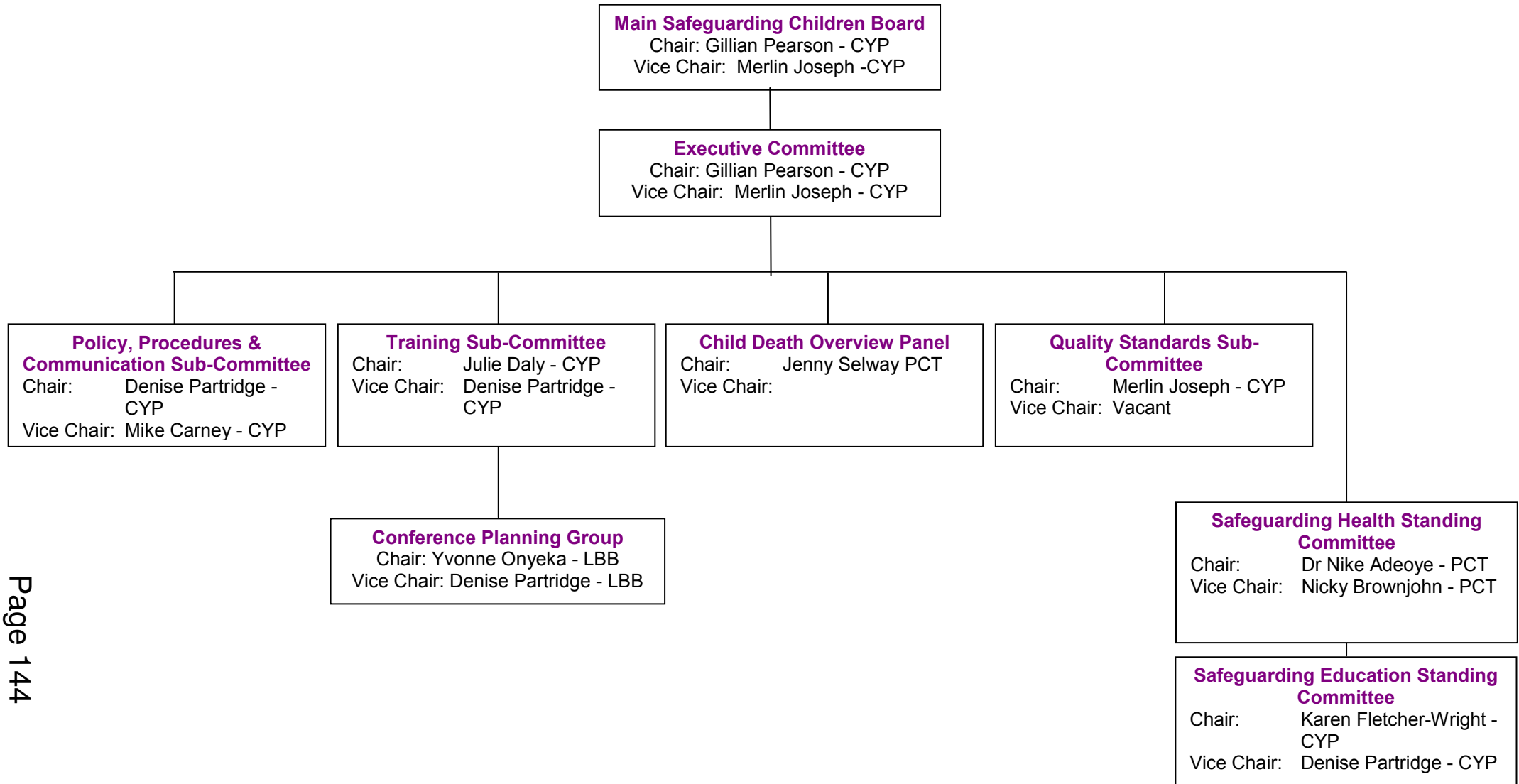
Its population is changing, with increases in new births and children and in the older population. Over the five year period from 2001- 2006 the number of white population has reduced matched by an increase in the black and minority ethnic population. The highest proportion is from white other than English background and Black African background. This is reflected in the school population where 24% of children in Bromley schools are from BME backgrounds.

The economic diversity of the Borough is notable, with levels of deprivation varying widely between wards. Borough overall is a relatively prosperous community, with some of its 22 wards ranked amongst the wealthiest in the country, whilst five are ranked amongst the 10% of most deprived areas. These areas are found in the North West, North and Central areas of the Borough. Risk factors emanating from inequalities in health, poverty and social conditions are also linked to increased likelihood of poor mental health. From 2008 – 2009 these areas so the largest rise in unemployment among wards.

Other Indicators

Teenage conception rates among 15-17 year olds remain low. Of the London Boroughs Bromley has relatively few new entrants to the youth justice system. The demands for special education needs services in the borough has risen, with the largest increase among the 5-10 year olds group, creating more demand on services.

9. Appendix 2 - BSCB Committee Structure 2009 -2010



Report No.
DCYP10102

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Key

TITLE: PROPOSAL TO EXPAND THREE PRIMARY SCHOOLS

Contact Officer: Mike Barnes, Head of Access and Admissions
Tel: 020 8313 4865 E-mail: mike.barnes@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Bickley Primary – Bickley Ward
Princes Plain Primary – Bromley Common & Keston Ward
Unicorn Primary – Kelsey & Eden Park Ward

1. Reason for report

- 1.1 This report describes the actions taken to establish additional places at Bickley, Princes Plain and the Unicorn Primary Schools, notes that the statutory Notice Period has now been completed and recommends that the decisions are now implemented.

2. **RECOMMENDATION(S)**

- 2.1 **The Children and Young People Portfolio Holder is recommended to agree that the proposal be implemented to increase the Published Admission Numbers at Bickley Primary School from 30 to 60, Unicorn Primary School from 30 to 60 and Princes Plain Primary School from 45 to 60.**

Corporate Policy

- | | | | |
|----|----------------|---------------------------|---|
| 1. | Policy Status: | Existing policy: | Children and Young People's Plan 2006-09 and Primary Schools' Development Plan - Review and Strategic Planning of School Places and Related School Organisation |
| 2. | BBB Priority: | Children and Young People | |
-

Financial

- | | | | |
|----|-------------------------------------|---|---|
| 1. | Cost of proposal: | Estimated cost | Bickley Primary - £1,300,000 Primary Capital Funding
Princes Plain Primary - £950,000 Primary Capital Funding
Unicorn Primary - £50,000 Primary Capital Funding |
| 2. | Ongoing costs: | Recurring cost | Bickley Primary - £462,000 Revenue Funding (per year)
Princes Plain Primary - £231,000 Revenue Funding (per year)
Unicorn Primary - £462,000 Revenue Funding (per year) |
| 3. | Budget head/performance centre: | | Children and Young People Capital Programme |
| 4. | Total current budget for this head: | £9,295,000 (Capital Programme)/£186 million (Dedicated Schools Grant) | |
| 5. | Source of funding: | 100% Government Grant | |
-

Staff

- Number of staff (current and additional) – 4 staff from the Children and Young People Department are involved in the Consultation processes to varying degrees.
 - If from existing staff resources, number of staff hours – approximately 60 staff hours in total.
-

Legal

- | | | | |
|----|--------------------|------------------------|--|
| 1. | Legal Requirement: | Statutory requirement: | Education and Inspections Act 2006 The School Organisation (Prescribed Alterations to Maintained Schools)(England) Regulations 2007 No 1289 The School Staffing (England) Regulations 2003, School Organisation and Governance (Amendment) (England) Regulations 2009/1556 |
| 2. | Call in: | Call-in is applicable | |
-

Customer Impact

- Estimated number of users/beneficiaries (current and projected) - The proposed expansions will provide for 210 additional pupils at Bickley, 105 pupils at Princes Plain and 210 pupils at Unicorn. The pupils filling these places and their families will be the beneficiaries.
-

Ward Councillor Views

- Have Ward Councillors been asked for comments? Yes
- Summary of Ward Councillors comments: Ward Councillors views were included in the report on the outcomes from public consultation on these proposals (DCYP10051 - 25 March 2010)

3. COMMENTARY

- 3.1 At the meeting on 25 March 2010, the Children and Young People Portfolio Holder considered a report on the outcomes from public consultation to expand four primary schools, due to the significant increase in demand for primary school places in the Borough. The proposal to expand Bickley, Princes Plain and Unicorn Primary Schools was approved and officers authorised to undertake the formal statutory processes. It was agreed not to expand Churchfields Primary School at the present time and to review this decision at a later date.
- 3.2 The Local Authority then undertook the necessary statutory processes, publishing a statutory proposal to make the required prescribed alteration to Bickley, Unicorn and Princes Plain Primary Schools. The full proposal was submitted to the Department for Children Schools and Families (now the Department for Education) and a formal public notice issued on 28 April 2010.
- 3.3 Within four weeks from the date of publication of this proposal, any person could object to or make comments on the proposal by sending them to the Head of Legal and Democratic Services, London Borough of Bromley, Civic Centre, Stockwell Close, Bromley, BR1 3UH.
- 3.4 One objection was received from the Langley Waterside Residents Association objecting to the expansion of Unicorn Primary School (**Appendix 1**) stating that although the association fully understood the reasoning behind the proposal, they felt they had no choice but to object until the issue of parents dropping off children in a restricted parking zone was addressed. The Head Teacher of Unicorn Primary schools reports that the school has a good relationship with the residents' association and that she will continue efforts to encourage parents not to use this area. The Director of Children and Young People Services notes the issue raised by the residents association and has instructed officers to liaise with the school to consider measures to address the concerns. However, the objection is not sufficient reason to delay the expansion of Unicorn Primary school given the current demand for places in this area of the Borough.
- 3.5 No objections or comments were received in relation to the proposal to expand Bickley Primary School or Princes Plain Primary School.
- 3.6 For the proposals to proceed, the Children and Young People Portfolio Holder is required to consider any objections that have been received and, within 2 months of the end of the four week notice period, to confirm that the proposals will be implemented.

4. POLICY IMPLICATIONS

- 4.1 Bromley Council has an established policy for the review and strategic planning of school places and related school organisation. The need to ensure sufficient school places and efficiency of organisation is a priority within the Council's Strategy 'Building a Better Bromley' and contributes to the strategy to achieve the status of an Excellent Council. This policy also contributes to key targets within the Children and Young People Services Plan, particularly the outcome that "Children and young people are enabled and encouraged to attend and enjoy school".

5. LEGAL IMPLICATIONS

- 5.1 The School Organisation (Prescribed Alterations to Maintained Schools)(England) Regulations 2007 ("the Regulations") (as amended) provide that those bringing forward statutory proposals to expand a school **must** consult interested parties, and in doing so **must** have regard to the Secretary of State's guidance.

5.2 The Authority is obliged to consider objections when reaching its decision and the bodies cited in the statutory guidance (the local Church of England diocese; the bishop of the local Roman Catholic diocese; the LSC (YPLA) where the school provides education for pupils aged 14 and over; the governing body of a community school that is proposed for expansion; and the governors and trustees of a foundation (including Trust) or voluntary school that is proposed for expansion. may challenge the decision if any such challenge is forthcoming the Authority would be obliged to refer the matter to the Schools Adjudicator for determination. This would not seem to be the situation with regard to these proposals.

6. FINANCIAL IMPLICATIONS

6.1 Once the schools are fully expanded (ie additional pupils across each of the year groups) the additional pupils will attract around £462,000 per year for Bickley and Unicorn Schools, and around £231,000 per year for Princes Plain School. This funding will come from the Dedicated Schools Grant which will increase proportionally for the additional pupils.

7. PERSONNEL IMPLICATIONS

7.1 There are no immediate implications for staffing arising from this report. Should proposals for changes to school size and organisation be progressed, the schools identified will require support on an individual basis and this will vary due to their then staffing structure. Implications may include the grading for the Head Teacher as the Individual School Range may be affected, the number of teaching Full-Time Equivalent (FTE) staff required to facilitate the curriculum and support the infrastructure.

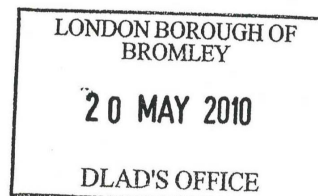
Non-Applicable Sections:	Not applicable
Background Documents: (Access via Contact Officer)	Report: Review of Primary Schools’ Development Plan: Outcomes – 14.10.09 CYP PDS (Report No. DCYP09141) Report: Proposal to expand four primary schools – consultation outcomes (DCYP10051 - 25 March 2010) Report: Approval of Procurement Strategy and Outline Proposal for Schemes at Three Primary Schools (DCYP10050 – 25 March 2010)



LANGLEY WATERSIDE
RESIDENTS ASSOCIATION

14th May 2010

The Head of Legal & Democratic Services
LB Bromley
Civic Centre
Stockwell Close
Bromley BR1 3UH



Dear Sir/Madam,

Proposal to Expand Unicorn Primary School

This proposal causes us some concern because of persistent problems with parents with children at Unicorn School partially blocking the private part of Creswell Drive every school-day morning and most afternoons. This presents risks both to road users entering and exiting Langley Waterside estate and also to parents and children using the pedestrian access to the school from both Langley Waterside and Langley Park estates. Mrs Robertson, the head teacher at Unicorn, kindly included a notice to parents in one of last term's newsletters to the effect that they should refrain from stopping and parking along this stretch but to no avail (see our attached correspondence on this matter).

With the proposed expansion to the school, we foresee the problem worsening, both because of additional numbers of parents and also due to a wider catchment causing more parents to drive. We do not see why we should suffer because the Unicorn car park is inadequate to meet demand or because the school start time is so truncated (the playground is not supervised until 8.50am so parents are forced to linger).

Although we fully understand the reasoning behind the proposal to expand Unicorn Primary School, we have no choice but to object to the expansion until the issue of parents dropping off in our restricted parking zone along Creswell Drive is properly addressed.

Yours faithfully,

Mike Wipfler
Chairperson, Langley Waterside Residents Association

Copy:	Victoria Beadle Estate Manager OM Property Management Marlborough House Wigmore Lane Luton LU2 9EX	Mrs S. Robertson Head Teacher Unicorn Primary School Creswell Drive Beckenham BR3 3AL
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9th February 2010

Mrs S. Robertson
Head Teacher
Unicorn Primary School
Creswell Drive
Beckenham BR3 3AL

Dear Mrs Robertson,

Parents Parking in Creswell Drive

I am writing to advise you that from Monday 1st March parking restrictions will be enforced along the private section of Creswell Drive (the part beyond the mini roundabout that leads into the school car park). There are three parking signs located along this stretch which read:

"Parking conditions apply. No unauthorised parking. Unauthorised parking may result in a charge notice being issued to the vehicle owner. The following fee applies: parking charge notice fee £90 (£45 if paid within 14 days). UK Parking Control Limited will contact the DVLA to obtain owner details. Fees which are not paid within the given period will be passed to our debt recovery agent."

For the past year similar restrictions enforced at the part of Creswell Drive that lies within the estate have proven to be effective in deterring unauthorised parking.

The timing of this letter is intended to give you the opportunity to warn parents of the upcoming enforcement of parking restrictions. The reason why we consider that such action is necessary in order to deal with this persistent problem is that it is both dangerous to pedestrians (many of whom are children and parents entering the school grounds by the gate near the Langley Waterside entrance) and obstructive to traffic leaving and entering the Langley Waterside estate.

Thank you in advance for your assistance in this matter.

Yours sincerely,

Mike Wipfler
Chairperson, Langley Waterside Residents Association

Copy: Victoria Beadle
Estate Manager
OM Property Management
Marlborough House
Wigmore Lane
Luton LU2 9EX

Report No.
DCYP10096

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Non-Key

TITLE: REVISED INSTRUMENTS OF GOVERNMENT

Contact Officer: Janet Heathcote, Governor Support Officer
Tel: 020 8461 6243 E-mail: janet.heathcote@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Chislehurst Ward, Cray Valley East

1. Reason for the Report

1.1 Each school must have an Instrument of Government. It records the name of the school and the constitution of the Governing Body. It is the Governing Body's responsibility to prepare a draft instrument for submission to the LA, who must be content that the draft complies with all applicable statutory requirements. The following schools have submitted Instruments of Government for approval:

Beaverwood School for Girls
St Paul's Cray CE Primary School

2. **RECOMMENDATION(S)**

2.1 **It is recommended that the Executive Member approves the revised Instruments of Government, set out in Appendices 1 and 2.**

2.2 **It is recommended that the Executive Member instructs that the Instrument be made by the Common Seal of the Council of the London Borough of Bromley.**

Corporate Policy

1. Policy Status: Existing policy:
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: N/A
 2. Ongoing costs: N/A
 3. Budget head/performance centre:
 4. Total current budget for this head: £N/A
 5. Source of funding:
-

Staff

1. Number of staff (current and additional) – N/A
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Statutory requirement: School Governance (Constitution)(England) Regulations 2007
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - N/A
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 Following the decision of the Portfolio Holder to seek further advice on the provision for two Local Authority Governors to the Governing Body of Beaverwood School (**DCYP09111, item 8 (B)**), the following actions were implemented.
- 3.2 The Assistant Director formally requested that Bromley Governing Bodies deliberate, and where only one Local Authority Governor is included within a governing body constitution, consider increasing the category from one to two.
- 3.3 The Governing Body of Beaverwood School for Girls considered the request from the Assistant Director at a full Governing Body meeting. The Governors, after careful consideration did not feel it that would benefit the Governing Body at this time. The Governing Body of Beaverwood School seek the approval from the Portfolio Holder for a sponsor governor (regulation 10 and schedule 5) to be included within a new constitution for the Governing Body, as discussed and formally agreed by the Governing Body prior to the CYP PDS meeting of 7 September 2009 (Appendix 1).
- 3.4 The Governing Body of St Paul's Cray Primary School considered the request made by the Assistant Director (ref: 3.2). The Governors have agreed that the action of increasing the LA Governor category to two LA Governors, would add value to the membership of their Governing Body. The Diocesan Board of Rochester has approved the new constitution. Therefore, the Governing Body of St Paul's Cray CE Primary School has requested that the Portfolio Holder approve the new constitution (Appendix 2).

4. POLICY IMPLICATIONS

- 4.1 Schools contribute to the achievement of improved outcomes for children and young people under the Children and Young People's Plan, "Every Child Matters".

5. LEGAL IMPLICATIONS

- 5.1 The draft Instrument of Government complies with the requirements of the School Governance (Constitution) (England) Regulations 2007.

Non-Applicable Sections:	Financial Implications Personnel Implications
Background Documents: (Access via Contact Officer)	Governor Services, Learning and Achievement in Schools, EDC.

Children and Young People Services

Instrument of Government: Foundation Schools

1. The name of the school is **Beaverwood School for Girls**.
2. The school is a Foundation school.
3. The name of the Governing Body is “**The Governing Body of Beaverwood School for Girls**”.
4. The governing body shall consist of:
 - (a) 5 Parent Governors;
 - (b) 1 LA Governor;
 - (c) 3 Staff Governors;
 - (d) 3 Community Governors;
 - (e) 3 Partnership Governors;
 - (f) 1 Sponsor Governor.
6. Total number of governors 16.
7. The sponsor entitled to nominate a person for appointment as a sponsor governor under schedule 5 of the regulations is **HSBC**.
8. The term of office of all governors is four years.
9. This instrument of government comes into effect on 20 July 2010.
10. This instrument was made by order of **Bromley Local Education Authority** on 20 July 2010.

Children and Young People Services

Instrument of Government: Voluntary Controlled Schools

1. The name of the school is **St Paul's Cray Church of England Primary School**
2. The school is a voluntary controlled school.
3. The name of the governing body is:

**"The Governing Body of
St Paul's Cray Church of England Primary School"**
4. The governing body shall consist of:
 - (a) 4 Parent governors;
 - (b) 2 LA governors;
 - (c) 3 Staff governors;
 - (d) 2 Foundation governors;
 - (e) 2 Community governors.
5. Total number of governors 13.
6. The foundation governors shall be appointed by:

The Parochial Church Council of the Parish of St Mary and St Paulinus Cray
acting with The Rochester Diocesan Board of Education.
7. The holder of the following office shall be a foundation governor ex-officio:
 - (a) The Principal Officiating Minister of the Parish of St Mary and St Paulinus Cray
 - (b) The Archdeacon of Bromley and Bexley shall be entitled to appoint a foundation governor to act in place of the ex-officio foundation governor whose governorship derives from the office named in (a) above, in the event that the ex-officio governor is unwilling or unable to act as a foundation governor, or there is a vacancy in the office by virtue of which the governorship exists.
8. The Archdeacon of Bromley and Bexley shall be entitled to request the removal of any ex-officio foundation governor and to appoint any substitute governor.

9. The ethos of the school is:

Recognising its historic foundation, this Church of England Controlled Primary School will preserve and develop its religious character in accordance with the principles of the Church of England and in partnership with the church at Parish and Diocesan level.

The school aims to serve its community by providing an excellent education for pupils of all abilities and backgrounds in the context of Christian belief and practice. It encourages an understanding of the meaning and significance of faith. It promotes Christian values and spiritual development through the experience it offers to all its pupils.

10. The term of office of all governors is four years.

11. The instrument of government comes into effect on **1 September 2010**

12. This instrument is made by order of **Bromley Local Authority** on **20 July 2010**.

Report No.
DCYP10109

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Non-Key

TITLE: ASSET MANAGEMENT PLANNING - POST COMPLETION REVIEW REPORTS

Contact Officer: John Turner, Chief Property Officer
Tel: 020 8313 4404 E-mail: john.turner@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Bromley Common and Keston

1. Reason for report

- 1.1 As part of the Capital Programme Procedures, it is a requirement that schemes should be formally reviewed within one year of completion and the outcome of this review be brought to the Portfolio Holder for endorsement.

2. **RECOMMENDATION(S)**

- 2.1 **That the Portfolio Holder endorses the findings of the Post Completion Review that has been carried out in respect of Bishop Justus School.**

Corporate Policy

1. Policy Status: Existing policy:
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: Estimated cost £36.6 million
 2. Ongoing costs: Non-recurring cost
 3. Budget head/performance centre: CYP Capital Programme
 4. Total current budget for this head: £36.6 million
 5. Source of funding: DCSF Capital Grant
-

Staff

1. Number of staff (current and additional) – N/A
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Non-statutory - Government guidance:
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - 1,200
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments:

3. COMMENTARY

3.1 Existing capital programme procedures require that a post completion review be carried out within 12 months of the completion of schemes that are included within the programme. In this instance it was not possible to comply with this timescale because of the complex issues involved in a voluntary aided school project and a number of on-going buildings issues that have only recently been concluded. This process is designed to determine the Authority's performance in the following key areas:

- Were the original scheme objectives achieved?
- Were the scheme costs contained within the original budget?
- Did the scheme complete on time?
- What was the level of customer satisfaction from the end user with the overall process?

3.2 The information set out in Appendix 1 shows the above information.

3.3 Variances between the original and actual budget and timescales are addressed in Appendix 1.

3.4 The overall position is that the School occupied the first phase of completed accommodation in September 2005 as planned and was then able to occupy the remaining phases by December 2005. The Council's financial contribution was set at an agreed limit of £4.2 million. The final out-turn on the project has been contained within this figure.

4. FINANCIAL IMPLICATIONS

4.1 This report provides information on a post completion review that has been carried out in respect of the construction of permanent buildings to house Bishop Justus School.

Non-Applicable Sections:	Personnel Implications Policy Implications Legal Implications
Background Documents: (Access via Contact Officer)	

**BISHOP JUSTUS C OF E SECONDARY SCHOOL – MAGPIE HALL LANE
CONSTRUCTION OF A SIX FORM ENTRY SECONDARY SCHOOL**

1. Scheme Details

- 1.1 In September 2000 a joint meeting of Education and Policy and Resources Committees approved the progression of a proposal to establish a new 1200 place mixed comprehensive Church of England school at Magpie Hall Lane. This followed a substantial process to determine how increased demand for secondary aged pupil places within the Borough could be met. This had concluded that even with some expansion of the existing secondary school stock, the overall level of demand could not be accommodated without the provision of a new secondary school.
- 1.2 The scheme is now fully complete and all financial matters relating to the scheme have now been concluded. It is therefore appropriate to carry out a full post completion review and report to members as required under the Council's Capital Procedures.
- 1.3 The school has now been operating in its newly completed premises since September 2005 and in September 2010 will have a full roll having now recruited into the full seven secondary age years, the first 2 years having been accommodated first at Ravens Wood School and then in a temporary school building

2. Scheme History

- 2.1 On 17 November 2003 the Executive received a report on the establishment of the new Bishop Justus Church of England Secondary School; a major partnership initiative between Bromley Council and the Diocese of Rochester. The report set out the position with regard to the following matters:
- Statutory process for the establishment of the new School
 - Project costs
 - Timetable
 - Associated matters including footpath diversions and village green application
- 2.2 Subsequently on 8 December 2003, the School Organisation Committee formally approved the establishment of the School.
- 2.3 All necessary approvals being in place, the Rochester Diocesan Board of Education made arrangements for work to start on the new school building with an anticipated start on site in early 2004.
- 2.4 The overall timescale for the project as set out above had been delayed by approximately 18 months, the largest part of this relating to a decision by the Mayor of London to seek a local planning inquiry into the two potential locations for the new school. Ultimately the Secretary of State gave approval to the Magpie Hall Lane siting. There were also delays arising from a challenge under Village Green legislation that sought to prove that the Magpie Hall Lane site could not be used for the purpose of developing a school. Agreement was reached on this issue and an alternative open space was provided at the nearby Scrubs Farm.

- 2.5 The consequence of these delays was to necessitate a temporary provision hosted by Ravens Wood School and subsequently the provision of a temporary school building on part of the Magpie Hall Lane site to enable pupils who might not otherwise have had a school place to be accommodated. The overall costs of these delays were reported and accommodated within the budget agreed by the Executive on 17 November 2003.
- 2.6 Costs increased during the course of the construction arising from inflation increases that were greater than those allowed for at the outset of the project, increases in the cost of the highway works that were governed by Transport for London and the need to retain the temporary school for longer than originally planned. The then Department for Children, Schools and Families was approached and, after a lengthy negotiation, the additional costs were agreed. Given the nature of funding of voluntary aided schools, the Department meets 90% of costs and the governors 10%. The Council had agreed to meet the largest part of the overall 10% governors' liability for the project. However, the additional 10% required as a result of the increased costs would have led to the Council's budget for the project being exceeded. As a consequence, the Rochester Diocesan Board of Education and the School agreed to meet the cost of the additional 10% liability. Therefore no part of the additional costs fell to the Council to meet.
- 2.7 Work having started on site in the Spring of 2004, the scheme progressed on site well with no major problems being encountered during the build. The construction progressed under the supervision of the Diocesan appointed architect with the full involvement of the Council and the School during the build process. Council officers met regularly with the School's Buildings and Sites Committee during this period. The contractor, Norwest Holst Construction performed well and were sensitive to the School's needs throughout.
- 2.8 The school hall, kitchens, elements of the teaching accommodation and outside areas, further teaching area were handed over for the start of the autumn term 2005, remaining teaching areas and the sports hall were handed over by Christmas 2005.
- 2.9 The overall cost of the school includes not only the cost of the school building and site but also other development costs. These include relocating parts of Magpie Hall Lane golf course, highway improvements and the provision of compensatory parks and open spaces. There were also substantial costs in dealing with the planning issues and the consequential requirement for temporary school buildings for a year longer than anticipated.
- 2.10 The costs are broken down as follows:

Bishop Justus School	Original Estimate	Actual Expenditure	Variance
Enabling works inc golf course, highways and parks and planning	£24m	£29.4m	£5.4m
Fees	£3.5m	£3.1m	- £0.4m
Furniture and equipment	£3.1m	£4.1m	£1.0m
Total	£30.6m	£36.6m	£6.0m

The difference in costs arose as a result of:

- extended planning process
- hire of temporary school buildings for additional period of time
- additional enabling works

3. Running Costs

3.1 The scheme has been designed to be as energy efficient as possible. It includes a passive stack ventilation system that avoids the need for mechanical ventilation. It also features a living green roof that reduces the amount of rain water run off.

4. Scheme Objectives

4.1 The objective of the scheme was to construct a new Church of England, mixed, comprehensive secondary school for 1200 pupils on land in Magpie Hall Lane. It was intended to be available from the start of the Autumn Term 2005. These objectives has been met in full.

5. Assessment of Scheme Success

5.1 The school has been operating fully from its new permanent buildings since the start of 2006. Staff, pupils, parents and visitors continue to offer positive comments on the buildings, facilities and environmental features. The buildings were designed to offer flexible teaching spaces that would meet the changing needs of secondary education well into the 21st century. CYP officers and teaching staff believe that it has met this criterion.

6. Assessment of Contract Efficiency

Start Date: May 2004
Practical Completion: August 2005

7. Outstanding Issues and Their Proposed Resolution

7.1 There are no outstanding issues

Report No.
DCYP10097

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Non-Key

TITLE: SCHOOL LUNCH GRANT

Contact Officer: Karen Stephen, Property Facilities Manager
Tel: 020 8313 4053 E-mail: karen.stephen@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

- 1.1 This is the third and final year of the availability of the School Lunch Grant which is funded through Standards Fund. The Grant is ring-fenced and requires a focus on increasing and sustaining take up of school lunches and improving viability of lunch provision in all schools. The grant can only be used for the direct costs of a school lunch. Each Local Authority has to determine the mechanism for the use and distribution of the grant to ensure the allocation of the funding is fair.
- 1.2 The proposed distribution and main use of the grant is to focus on Primary school pupils in both reception class and Year 3 and Secondary students in Year 7 by providing all pupils in these year groups with school lunch at no charge for 25 days (Primary) and 20 days (Secondary).
- 1.3 These proposals will continue to provide all schools, working in partnership with their catering providers the opportunity to build on the progress made in improving and sustaining take up of school lunches and the overall viability and security of future provision.

2. **RECOMMENDATION(S)**

2.1 **The Children and Young People PDS Committee is asked to:**

- **note the outcomes of evaluation regarding the use of the school lunch grant from September 2009 to June 2010;**
- **approve the proposals for use of the school lunch grant as detailed in the main body of the report and the distribution as detailed in Appendix 1;**
- **approve the proposal to retain funding from schools until receipt of required response and or recover funding from schools which are non compliant.**

Corporate Policy

1. Policy Status: Existing policy: Children and Young People's Plan 2009-2011
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: Estimated cost £480,784
 2. Ongoing costs: N/A
 3. Budget head/performance centre: Budget Head School Lunch Grant
 4. Total current budget for this head: £480,784
 5. Source of funding: Standards Fund
-

Staff

1. Number of staff (current and additional) – N/A
 2. If from existing staff resources, number of staff hours -
-

Legal

1. Legal Requirement: Statutory requirement:
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - All pupils, students in Bromley schools.
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? No
2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 During the past two years the distribution of the school lunch grant has focused on increasing take up, sustainability and increased viability of school lunches by targeting specific year groups.
- 3.2 The school lunch grant is ring fenced and must be used to cover one or a mix of ingredient costs, labour costs, small equipment and nutrient based software and support increased take up and sustainability.
- 3.3 In Year 1 (2008-2009), the Children and Young People Portfolio Holder approved the distribution and use of the grant which provided 20 days meals free of charge to all Reception class primary pupils and Year 7 Secondary students. Remaining funding was allocated on the basis of free school meals to be used to purchase additional small equipment to support and enhance the delivery of the school lunch. Evaluation of the success of this initiative, including outcomes of monitoring visits, data and responses from schools and their catering providers and the first year publication of the National Indicator (NI)52 (take up of school lunches in the current financial year) indicated at this early stage that the initiative had been successful in increasing and sustaining take up with positive feedback from the majority of schools.
- 3.4 In Year 2 (2009-2010), the Children and Young People Portfolio Holder approved the distribution and use of the grant providing 25 days meals free of charge to all Reception class and Year 3 Primary pupils and 20 days to all Year 7 Secondary students.
- 3.4.1 All schools were advised of the distribution of the grant and the requirements for compliance. In addition, guidance notes and best practice was shared with schools and their catering providers through advice notes and focus group meetings for catering providers, midday supervisors and school staff.
- 3.4.2 Conditional to the use and distribution of the school lunch grant, schools were required to submit both the NI 52 statutory data (annual take up of school lunches) and the school lunch grant evaluation form in which details of compliance, take up in year groups, feedback and suggestions for future use were included. This information and data assisted in measuring outcomes and informing proposals alongside data collected from focus groups and monitoring visits. Summary of the outcomes of the evaluation is at Appendix 2.
- 3.4.3 The main findings and outcomes of the evaluation of the use and distribution of this grant are that:
- the initiative to provide 25 days lunch free of charge to all Reception pupils has again, in most schools, been successful in increasing and sustaining take up. There are many factors that influence and affect take up of school lunches in this age group but where the initiative has been most successful is in general where the school and the catering providers work in close partnership, the lunch is promoted and advertised as an integral part of the school day, and the standard and quality of provision is good;
 - the initiative to provide 25 days lunch free of charge to all Year 3 pupils has in most junior schools been successful in increasing and sustaining take up, but in Primary schools the outcomes have been more variable. The main factor for the variable outcomes in this age range is that in Primary schools unlike junior schools the pupils are already set in their ways and are not easily persuaded to change;

- the initiative to provide 20 days lunch free of charge to Secondary students in Year 7 has again in most schools been successful in increasing and sustaining take up. There have been no negative responses but suggestions from some but not all schools that would prefer to have use of the grant at the start of term in September to assist in transition;
- responses from all schools have indicated that increased take up in 2008/2009 for pupils moving into Year 1 and Year 8 have in most schools been sustained even with the difficult economic climate and school closures which supports the previous year's success;
- NI52 indicator unpublished data confirms that take up overall in Bromley schools has increased.

4. PROPOSALS

4.1 It is proposed that given the outcomes of the evaluation (as summarised in Appendix 2) funding for the final year of the school lunch grant (£480,784) is as follows:

- To distribute funding on the same basis as Year 2 of the grant equivalent to 25 days lunches at no charge for all pupils new to Reception class in Infant and Primary Schools and Year 3 Juniors plus 20 days lunches in Year 7 Secondary Schools.
- Schools to choose when and how they operate the scheme for all Reception pupils and Year 7 students (who would normally pay for school lunch and are not eligible for Free meals) in conjunction with their catering providers.
- Schools to choose when and how they operate the scheme for Year 3 pupils (who would normally pay for school lunch and are not eligible for free school meals) in Junior Schools in conjunction with their catering providers or in the case of Primary schools to choose in conjunction with their catering providers an alternative age group.
- Funding that is not used in individual schools for the purpose of the free lunch initiative to be identified by individual schools and its use then determined in conjunction with their catering providers within the ring-fenced parameters.
- Following distribution of funding to all schools all remaining funds to be split equally between Primary/Special and Secondary and used as a prize fund for schools to win and spend in accordance with the ring fenced criteria.
- By the end of the three year period of school lunch grant availability, should the proposals be approved, no less than 40,000 pupils/students will have had the opportunity to experience school lunch for four or five weeks for no charge.

5. POLICY IMPLICATIONS

5.1 The Children and Young People's Plan 2009-2011, sets out the Council's priorities for improving the lives of children and young people. Providing access to nutritiously balanced meals in schools continues to support a number of key aims in the plan, including raising the standards of educational attainment, particularly in areas of deprivation, tackling obesity and promoting healthy lifestyles.

6. FINANCIAL IMPLICATIONS

- 6.1 Standards Funds of £480,784 is available for 2009/10 and is a ring-fenced grant that can only be used for the direct cost of school lunches. The attached Appendix provides full information on the proposed distribution to schools.

Non-Applicable Sections:	Legal Implications Personnel Implications
Background Documents: (Access via Contact Officer)	Children & Young People Portfolio Holder report 11.09.08 Children & Young People Portfolio Holder /Executive decision 19.10.09 Schools Forum 28.04.08 Schools Forum 16.07.09 CYP Circular 068/08 CYP Circular 145/09

GRANT 1.2 - SCHOOL LUNCH GRANT

Primary/Special 25 days @ £2
 Secondary 20 days @ £2

School	2010/11 Allocations		
	Reception/Year 7/ Year 3 Numbers January 2010	Allocation for 25/20 Days FSM	Total Allocation 2010/11
		£	£
Alexandra Infants	60	3,000	3,000
Alexandra Junior	55	2,750	2,750
Balgowan Primary	185	9,250	9,250
Bickley Primary	91	4,550	4,550
Biggin Hill Primary	119	5,950	5,950
Blenheim Primary	50	2,500	2,500
Bromley Road Infants	90	4,500	4,500
Burnt Ash Primary	118	5,900	5,900
Castlecombe Primary	59	2,950	2,950
Chelsfield Primary	27	1,350	1,350
Chislehurst C.E.P	62	3,100	3,100
Churchfields Primary	57	2,850	2,850
Clare House Primary	62	3,100	3,100
Crofton Infants	178	8,900	8,900
Crofton Junior	176	8,800	8,800
Cudham C.E Primary	21	1,050	1,050
Darrick Wood Infants	95	4,750	4,750
Darrick Wood Junior	87	4,350	4,350
Dorset Road Infants	25	1,250	1,250
Downe Primary	24	1,200	1,200
Edgebury Primary	65	3,250	3,250
Farnborough Primary	57	2,850	2,850
Grays Farm Primary	105	5,250	5,250
Green St Green Primary	120	6,000	6,000
Hawes Down Infants	60	3,000	3,000
Hawes Down Junior	51	2,550	2,550
Hayes Primary	172	8,600	8,600
Highfield Infants	91	4,550	4,550
Highfield Junior	94	4,700	4,700
Hillside Primary	111	5,550	5,550
Holy Innocents R.C Primary	61	3,050	3,050
James Dixon Primary	87	4,350	4,350
Keston C.E Primary	63	3,150	3,150
Leesons Primary	56	2,800	2,800
Malcolm Primary	57	2,850	2,850
Manor Oak Primary	52	2,600	2,600
Marian Vian Primary	178	8,900	8,900
Mead Road Infants	30	1,500	1,500
Midfield Primary	60	3,000	3,000
Mottingham Primary	70	3,500	3,500
Oaklands Primary	113	5,650	5,650
Oak Lodge Primary	190	9,500	9,500
Parish C.E Primary	123	6,150	6,150
Perry Hall Primary	119	5,950	5,950
Pickhurst Infants	120	6,000	6,000
Pickhurst Junior	122	6,100	6,100

School	2010/11 Allocations		
	Reception/Year 7/ Year 3 Numbers January 2010	Allocation for 25/20 Days FSM	Total Allocation 2010/11
		£	£
Poverest Primary	49	2,450	2,450
Pratts Bottom Primary	21	1,050	1,050
Princes Plain Primary	88	4,400	4,400
Raglan Primary	116	5,800	5,800
Red Hill Primary	176	8,800	8,800
Royston Primary	106	5,300	5,300
St. Anthony's R.C Primary	52	2,600	2,600
St. George's C.E Primary	76	3,800	3,800
St. James' R.C Primary	62	3,100	3,100
St. John's C.E Primary	84	4,200	4,200
St. Joseph's R.C Primary	61	3,050	3,050
St. Mark's C.E Primary	122	6,100	6,100
St. Mary Cray Primary	28	1,400	1,400
St. Mary's R.C Primary	124	6,200	6,200
St. Paul's Cray C.E Primary	55	2,750	2,750
Sts. Peter & Paul R.C Primary	60	3,000	3,000
St. Philomena's R.C Primary	64	3,200	3,200
St. Vincent's R.C Primary	64	3,200	3,200
Scotts Park Primary	111	5,550	5,550
Southborough Primary	113	5,650	5,650
Stewart Fleming Primary	89	4,450	4,450
The Highway Primary	59	2,950	2,950
Tubbenden Primary	155	7,750	7,750
Unicorn Primary	63	3,150	3,150
Valley Primary	120	6,000	6,000
Warren Road Primary	244	12,200	12,200
Wickham Common Primary	123	6,150	6,150
Worsley Bridge Junior	35	1,750	1,750
Total Primary Schools	6,588	329,400	329,400
Beaverwood School for Girls	229	9,160	9,160
Bishops Justus	179	7,160	7,160
Bullers Wood School	220	8,800	8,800
Cator Park Girls School	200	8,000	8,000
Charles Darwin School	223	8,920	8,920
Coopers School	228	9,120	9,120
Darrick Wood School	265	10,600	10,600
Hayes School	240	9,600	9,600
Kelsey Park School	129	5,160	5,160
Kemnal Technology College	212	8,480	8,480
Langley Park School for Boys	212	8,480	8,480
Langley Park School for Girls	240	9,600	9,600
Newstead Wood School for Girls	138	5,520	5,520
Ravens Wood School	224	8,960	8,960
St. Olave's School	121	4,840	4,840
The Priory School	210	8,400	8,400
The Ravensbourne School	231	9,240	9,240
Total Secondary Schools	3,501	140,040	140,040

School	2010/11 Allocations		
	Reception/Year 7/ Year 3 Numbers January 2010	Allocation for 25/20 Days FSM	Total Allocation 2010/11
		£	£
Burwood	3	150	150
Glebe School	24	1,200	1,200
Marjorie McClure	10	500	500
Riverside	38	1,900	1,900
Total Special Schools	75	3,750	3,750
Learning And Achievement			0
Pupil Referral Service		1,500	1,500
Pupil Support Service			0
Phoenix Pre-School Centre			0
Total Other Provision		1,500	1,500
Total Distributed		474,690	474,690
Retained Initially			6,094
Grant Total			480,784

SUMMARY OF THE OUTCOMES OF EVALUATION AND SUGGESTIONS FOR THE FUTURE USE OF THE SCHOOL LUNCH GRANT

In addition to monitoring visits, collection and collation of NI 52 data detailing school lunch take up April 2009 to March 2010, focus group meetings with catering providers and the Primary Schools catering consortium.

All schools were asked to complete a response form to include:

- Number of pupils that participated in the scheme.
- Number of pupils retained after scheme finished.
- Confirmation that all funding distributed was used in the provision of school lunches.
- Length of lunch break.
- Whether packed lunch and school lunch pupils sat together.
- Details of sustainability and how this had been achieved in each school.
- Details of working together with the catering provider and how the scheme was promoted.
- Suggestions for future use.

Primary Schools Main Outcomes

To date all but two Primary Schools had submitted returns.

NI 52 information

For Primary Schools the unpublished data shows take up for 2009/10 at 41.36% based on 100% of schools submitting data (one of which is only 1%) compared to 2008/9 when take up was 37% based on 83% of schools submitting.

Paid school meals take up is 36%.

Free school meal take up is 79% (12.5% eligibility).

- Where the whole school approach and best practice model, with all working together including teaching staff, teaching assistants school administration, midday supervision and caterers is in evidence the outcomes are the most positive and both participation and retention in numbers highest.
- Take up of the school lunch initiative is highest where pupils and parents are encouraged not to have packed lunches and to take advantage of the service. Where a choice is given and or school lunch is not promoted parents won't be encouraged to try.
- Schools that actively promote the school lunch in their prospectus also see a positive response.
- The catering service provided needs to be of a good consistent quality and caterers need to play their part in working with schools and vice versa to promote the service in general before during and after the initiative.

- Where there is a teaching staff presence in the dining room take up increases and is retained.
- Kitchen and Dining Facilities can play a major part in the ability to produce, present and deliver a quality service.
- Nutrient and Food Standards can be as restrictive in terms of what can and can't be served as they are helpful.
- All the time there is a choice between having a packed lunch or purchasing a school lunch it is unlikely that a 100% take up will be achieved. Every school has a different ceiling and determining factors the main criteria being affordability.
- Popularity and take up of school lunch is like a jigsaw when complete will realise a 100% but each piece represents a variable, which could be anything from the weather , illness, time of year, standards of service, menus, dining rooms.
- Introduction of pre order systems in some schools has seen the take up of school lunches increased.
- Not mixing packed lunches and school lunches together causes a problem in terms of stigma for pupils entitled to a free meal and or peer pressure with friends.
- Most schools support the retention of the initiative for Primary pupils the take up assists in the viability of the service.
- Innovation is key.
- Most schools with a Year 1 cohort detail a sustained year on year increase.
- Most Primary schools with a Year 3 cohort reported that it was much more difficult to promote and increase take up compared to Reception class and Year 1.
- Most Junior schools with Year 3 reported a good response to the initiative and retention after.
- Suggestion to reduce the price of a school lunch for all.
- Suggestion to allow schools more freedom to choose which year groups should benefit.
- Many suggestions that fell outside the parameters of the ring fenced criteria.
- Schools with higher than normal Free school meals difficult to sustain paid meals.
- Take up in Reception and Year 1 double Year 5 & 6.

Secondary Schools Main Outcomes

All Secondary Schools submitted a response.

NI 52 information

For Secondary Schools (excluding Special) the unpublished data shows 43.19% based on 100% of schools submitting data (one of which is 23%) compared to 2008/9 when take up was 43.4% based on 52% submitting data including specials which show take up of 54% on their own).

Paid school meals take up is 40% in Secondary.

Free school meal take up is 75% (9%eligibility) in Secondary.

- Without exception all schools said the take up of the initiative for Year 7 pupils was near to 100%.
- Most schools operate a cashless system so were able in conjunction with their catering providers to charge all the Year 7 students cards with the equivalent of 20 days Free lunch. Schools cite cashless as being key.
- In terms of sustainability some schools reported a 90 % retention of Year 7 after the 20 day initiative and a high percentage of returns in Year 8.
- Schools that showed a lower than average take up (23 and 25%) don't have a cashless system, have a short lunch break of 40 minutes, higher than average free meals and difficult facilities. Caterers find it difficult to increase take up with the window of opportunity restricted.
- The schools with the highest take up and retention arranged early and or extended lunch breaks to support the initiative, promoted the service through their web sites and supported their catering providers with increased supervision and teaching presence.
- Some schools chose to operate the initiative after Christmas in January when the students know what they can ask for and more confident with the system, retention in these schools has been very high.
- Some schools prefer early notification to enable the Year 7's to start school with the initiative.
- Take up is very healthy in Years 7, 8 and 9 but very difficult to seat all students.
- There is a ceiling maximum of numbers that can be served, seated and supported at lunchtime.

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Report No.
DCYP10114

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Key

TITLE: 2010/11 IN-YEAR GRANT REDUCTIONS BY DEPARTMENT FOR EDUCATION: PROPOSED STRATEGY TO DELIVER THE TARGET REDUCTION OF £1.4M WITHIN BROMLEY'S CHILDREN & YOUNG PEOPLE SERVICES

Contact Officer: Rob Carling, Head of Children and Young People Finance
Tel: 020 8313 4807 E-mail: rob.carling@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

- 1.1 On 24 May 2010 the Chancellor of the Exchequer announced £6.2 billion worth of Government savings from previously announced expenditure for the current financial year 2010/11. The Secretary of State for Education announced on 16 June how the Department for Education would make its contribution to these savings through reductions to Area Based Grant and funding devolved from the Department to Local Authorities and other National agencies; the in-year reduction of Area Based Grants to Bromley Children and Young People Services is £1.42m.
 - 1.2 This report makes recommendations to Members on how to meet the £1.42m in-year budget reduction of CYP Area Based Grant and requests authority to consult with staff as appropriate.
-

2. **RECOMMENDATION(S)**

- 2.1 **That the Children and Young People Portfolio Holder approves the proposed strategy for delivering the £1.42m reduction in expenditure within CYP as a consequence of the Government's announcement of in-year reduction in Area Based Grants for 2010/11.**
- 2.2 **That the Children and Young People Portfolio Holder note that consultation with any affected staff and the trade unions will be undertaken. This is on the basis that if staff cannot be redeployed into other employment opportunities then the Council's policy on the payment of redundancy payments will apply.**

Corporate Policy

1. Policy Status: N/A
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: N/A
 2. Ongoing costs: N/A
 3. Budget head/performance centre: CYP Portfolio budgets
 4. Total current budget for this head: £5m Area Based Grant (ABG) expenditure
 5. Source of funding: ABG
-

Staff

1. Number of staff (current and extra) – 60.5 FTE ABG funded posts.
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Statutory requirement:
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - N/A
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments:

3. COMMENTARY

3.1 National Context – Area Based Grant and De-ringfencing

3.1.1 On Monday 24 May 2010 the Chancellor of the Exchequer and the Chief Secretary to the Treasury announced £6.2 billion worth of savings from Government spending to be achieved in the current financial year, 2010/11. These savings are to be made from both central and local government planned budgets.

3.1.2 With respect to the children and young people agenda, the Department for Education (DfE) is required to contribute £670m nationwide from a wide range of programmes and non-ministerial government departments and agencies funded by the Department. Local government savings of £1.66bn are also expected to which the DfE intends to contribute £311m by 24% reduction of the Area Based Grant (ABG). In addition to the reduction in ABG, the Government has also removed ringfencing of a number of grants in order to allow local authorities greater flexibility to deal with these reductions. These are:

Revenue Grants

- Think Family Grant
- Youth Opportunity Fund
- Challenge and Support Funding
- Fair Play Pathfinders Capital

Capital Grant

- Fair Play Playbuilders Capital.

3.2 National Context – Other Education Budget Reductions

3.2.1 The Secretary of State for Education wrote to Directors of Children's Services and Chief Executives on 16 June 2010 notifying them of the in-year reductions to specific budget lines for this financial year.

3.2.2 Nationally, the following budget lines have been reduced or are coming to an end and therefore local authorities will receive reduced funding from the Department for a number of activities. Not all Local Authorities receive a grant in each area. The areas affected are:

- Play
- Buddying and 0-7 partnership pilots
- The Local Delivery Support Grant for 14-19
- High Performing Specialist Schools (we will not be recruiting the next round of HPSS, the affected schools have already been informed)
- TDA grants
- Extended Services capital grants
- Specialist Schools capital grant.

3.2.3 The Government has also indicated that there is likely to be a reduction in the Local Area Agreement Reward Grant of £2.4m from an estimated total of £4.8m in 2010/11. Members have previously agreed to use £0.8m of this funding to support the Recruitment and Retention package for social work staff (DCYP10012 and DCYP10023). Chief Officers are now considering the potential overlaps of work with children and young people to identify where contribution can be made from other portfolio areas.

- 3.2.4 On the 16 June 2010 the Secretary of State for Education also announced that the DfE will not proceed with the additional free school meal pilots or the extension of free school meals to some primary school children in 2010/11. Although he will proceed with the existing pilots to help better assess the case for increasing eligibility in the future.
- 3.2.5 On the 6 July the DfE published further reductions of £169.5m through cessation of projects or reductions of capital grants (for example, £100m (50%) of the Schools' Harnessing Technology Grant) which also impact directly upon schools, and LA Services.
- 3.3 This report details the proposals to reduce expenditure by £1.42m in the current financial year as a result of the reduction in ABG.
- 3.4 These reductions are for 2010/11 only. The level and distribution of grants from 2011/12 onwards will be announced as part of the autumn Comprehensive Spending Review which will identify the Government's funding intentions for 2011/12 to 2014/15.

3.5 Local Context – Area Based Grants and De-ringfencing of Grants

- 3.5.1 The in-year grant reductions arising from these recent Government announcements for Bromley Council's Children and Young People Services to date include:
- (i) a reduction of £1.42m of CYP Area Based Grant in 2010/11;
 - (ii) a reduction from Training and Development Agency of £147k in 2010/11;
 - (iii) the removal of ringfencing from the revenue grants for:
 - Youth Opportunity Fund (£167k in 2010/11)
 - Think Family Grant (£414k in 2010/11)
 - Challenge and Support Funding (£40k in 2010/11)
 - (iv) the removal of ringfencing for the Fair Play Playbuilders Grant (£595k in 2010/11).
- 3.5.2 Over the period of the last Government a wide range of specific grants were introduced. Many grants provided were formula determined allocations to local authorities for the implementation of new or revised statutory requirements. Certain specific grants converted to Area Based Grants where the ringfencing was removed. Appendix 1 provides an analysis of the CYP grants included in the Area Based Grant to Bromley.
- 3.5.3 As part of previous years' efficiency savings, the Children and Young People Department already identified £1.4m in savings in area-based grant services. These savings were approved by Members as part of the budget setting process in previous years. The additional in-year savings, a further £1.42m announced by the DfE in June 2010 from the LA's Area Based Grant allocation to the Children and Young People Department are therefore from a lower base of £5m.
- 3.5.4 Reported elsewhere on this agenda, Members are made aware of the additional budget pressures of CYP Services where, in addition to making these in-year budget reductions, the Children and Young People budget is facing significant pressure during 2010/11 as a result of:
- the increasing demand for Children's Social Care Services from the increase in referrals and initial assessments;
 - the difficulty in recruiting permanent social work staff resulting in the need to employ higher cost locum staff;

- the number of children and young people needing residential or fostering services resulting from this demand;
- increased demand for the statutory payments to parents of disabled children;
- the increase in number of children with SEN requiring transport support.

3.5.5 In addition, the Government's academy proposals will result in the need to further reduce expenditure in the Children and Young People budget.

3.6 Proposals

3.6.1 Following the DfE announcement on 16 June 2010 of reduction in year of the Bromley Area Based Grant allocation, savings of £1,330,220 have been identified by managers with a further £90,000 yet to be identified to achieve the £1,420k savings required. Proposed savings are shown for Children and Young People performance centre areas in Appendix 2. To achieve these savings will require changes in planned service activity, review of contracts and staff changes. Appendix 1 identifies that 60.5 FTE posts are funded from ABG, the details of which posts would be at risk are not finalised yet. However, it will be necessary to seek Member approval to begin consultation with affected staff and trade unions. Detailed information will be presented to Members in later reports.

3.6.2 Area Based Grants are not the only source of grant funding for Children and Young People posts. Within Children and Young People Services a high percentage of the Children and Young People staff posts (previously reported as 44%) are grant funded and fixed-term. Members should also be aware, in the case of some specific grants, the previous Department for Children, Schools and Families specified that local authorities cannot use these specific grants for redundancy costs or any severance arrangements. Steps have previously been taken by the Children and Young People Department to meet its financial obligations under employment legislation; at a meeting of the Council's Executive on 17 June 2009 Members agreed to set aside a sum of £0.5m as an "earmarked reserve" for any potential redundancy costs. This reserve was funded from managed underspends in the Children and Young People Budget in 2008/09.

3.6.3 To achieve these significant further in-year reductions and to achieve efficient management of the Children and Young People budget as a whole, identified in the budget monitoring report elsewhere on this agenda, is not without risk. Implementation of proposals where staff changes would lead to potential redundancy are governed by statutory processes, which take time. Proposals leading to staff reductions will realise only part of the savings for 2010/11. Where it is proposed to negotiate a reduction of contract fee with an external provider, this may result in penalties and limit potential savings.

3.6.4 It is important to note that the comparative grant and spend of the local authority is already low as previously reported to Members.

3.6.5 In identifying the proposed in-year reductions managers have also begun to take account of the likely outcome of the Comprehensive Spending Review in October and the emergency budget statement of the Chancellor of the Exchequer made on 22 June 2010. Grants are expected to cease or be significantly reduced. The response to these changes by Children and Young People Services will be reported to Members at future meetings which will include the full year effect of any of the savings identified in this report. The potential impact of the Government's announcements is also being disseminated to Head Teachers and Governors.

4. POLICY IMPLICATIONS

- 4.1 The CYP Plan (2009-2012) and Building a Better Bromley Plan set out the Council's aspirations and objectives for integrated children's services, working with partners, to improve outcomes for the Borough's children and young people. The priorities for future CYP Plan will be reviewed in light of these proposals.

5. FINANCIAL IMPLICATIONS

- 5.1 As detailed in this report, the Government is reducing the Area Based Grant in the current financial year that relate to CYP services by £1.42m. This report makes recommendations to Members on how to reduce expenditure by this amount.
- 5.2 Appendix 1 provides information on the Children and Young People Area Based Grants. Appendix 2 contains the details of the recommended expenditure reductions to meet the Government's grant reduction of £1.42m.
- 5.3 The latest budget monitoring report included in this agenda identifies the budget forecast for the Children and Young People Department for 2010/11. It outlines the service pressures resulting in a forecast overspend of £890,000 on non-school, budget services.
- 5.4 In addition to the current service pressures and the expenditure reductions detailed in this report, the Government's academy proposals will result in the need to further reduce expenditure in both the central schools budget and the Local Authority budget.

6. LEGAL IMPLICATIONS

- 6.1 The provisions of the Children Act 2004 placed a duty on Local Authorities to establish children's services through a combination of education, social care and other services for children and to appoint a Lead Member for Children's Services and a Director of Children's Services. A Local Authority's Children's Services is required to incorporate the following:
- (a) functions conferred on or exercisable by the Authority in their capacity as a local education authority to secure efficient, adequate and sufficient education for all children resident in the borough;
 - (b) functions conferred on or exercisable by the Authority which are social services functions (within the meaning of the Local Authority Social Services Act 1970 (c.42)), so far as those functions relate to children;
 - (c) the functions conferred on the Authority under sections 23C to 24D of the Children act 1989 (c.41) (so far as not falling within paragraph (b));
 - (d) the functions conferred on the Authority under sections 10 to 12 and 17 of this Act; and
 - (e) any functions exercisable by the Authority under section 31 of the Health Act 1999 (c.8) on behalf of an NHS body (within the meaning of that section), as far as those functions relate to children.
- 6.2 The statutory duties of the Local Authority are determined within the following legislation:
- (i) Children Act 1989
 - (ii) Education Act 1996
 - (iii) The School Standards and Framework Act 1998
 - (iv) The Care Standards Act 2000
 - (v) Adoption and Children Act 2002

- (vi) Children Act 2004
- (vii) Childcare Act 2006
- (viii) The Education and Inspection Act 2006

6.3 The Government has begun the process of introduction of the Academies Bill 2010. Although this legislation will give new freedoms to schools, it does not remove the statutory responsibilities from the Local Authority covered by the provisions in the above (6.2) Acts.

7. PERSONNEL IMPLICATIONS

- 7.1 Currently 60.5 FTE posts are funded from Area Based Grants. The impact of the reductions will form part of the savings.
- 7.2 Whatever the nature of the employment contract (permanent, temporary, fixed term) if there is a need to reduce the number of staff as a consequence of reductions in grant funding this will give rise to a potential redundancy situation. Employees on temporary and fixed term contracts accrue statutory employment rights in the same way as permanent staff. This includes an entitlement to a redundancy payment after two years' continuous service, and may include an entitlement to early release of pension benefits for some staff depending on age, which can be costly. The potential redundancy situation will therefore be managed according to the established HR procedures for managing change which includes a redeployment framework to avoid the need for redundancy wherever possible.
- 7.3 The need to make in year savings to meet the in-year budget reductions is particularly challenging given the terms and conditions of teachers contracts. This is because it is only possible to terminate their contracts at the end of a term. The requisite legal consultation and employment processes and the Council's decision making processes would therefore have to have been completed by 30 September for these contracts to be capable of termination on 31 December 2010. This may not be achievable in which case the next teachers' termination date is 31 March 2011 for those on fixed term contracts, and 30 April 2011 for permanent staff; this will impact on the extent of the in-year savings that can be achieved.
- 7.4 Every effort to redeploy staff at risk will be made to avoid redundancy wherever possible but given the significant in-year savings that need to be made and the number of staff involved it is unlikely that everyone affected by these proposals will be redeployed. The Director of Children and Young People Services and the Assistant Chief Executive (HR) are of the view that the circumstances fall within the set criteria for the award of redundancy payments based on actual salaries, but given the sizeable savings that need to be achieved it is proposed to enter into consultation on the basis that there is insufficient demonstrable benefit to warrant the offer to staff of early retirement on grounds of efficiency with added years.
- 7.5 Consultation with affected staff and the trade unions will commence in the week beginning 12 July 2010. If more than 20 redundancies are proposed it will also be necessary to follow the statutory notification requirement, and notify the Secretary of State for Business Innovation and Skills.

Non-Applicable Sections:	N/A
Background Documents: (Access via Contact Officer)	DCYP09113 - Children and Young People Services, Staffing, Business Functions and Funding (CYP PH) DCYP10007 – Children and Young People Department - Staffing Numbers (CYP PH) DCYP10012 - Recruitment and Retention of Children's Social Work Staff (CYP PH) DCYP10023 - Recruitment and Retention of Children's Social Work Staff (Executive)

CHILDREN AND YOUNG PEOPLE GOVERNMENT GRANTS 2010/11 BUDGET

	2010/11 Total Allocation £	FTE Staff	Purpose of Grant	Specific Comments
AREA BASED GRANTS (and other relevant grants linked to Area Based Grants)				
Extended Rights to Free Transport	42,820	None	The Government increased rights to transport to school for parents and children with health needs and gave a grant to cover the costs.	Statutory requirement to payments to parents for pupils to travel to school.
Extended Schools Start Up Costs	375,000	6.0	This expenditure has been transferred to fund Social Work staff, as approved by Members in previous reports.	
School Travel Advisers	31,000	1.0	Travel advisers help schools to identify alternatives to car travel to school. The team are based in Environmental Services and the Children and Young People Department passport this grant to them.	
Sustainable Travel General Duty	21,640	None	To put in place measures to improve sustainability.	
14-19 Flexible Funding Pot	90,290	None	To support collaboration between 14-19 providers and introduction of Diploma qualifications.	
Choice Advisers	29,000	0.5	To help parents of vulnerable children make appropriate choices at secondary transfer.	
Education Health Partnerships	64,360	1.0	<p>These Area Based Grants are the local authority elements of what were previously Standards Funds. The Standards Fund is a programme of specific grants which enables schools and LAs to achieve improvements in education standards set out in targets agreed between them. A matched funding element is within the services core LBB budget. Since the introduction of Area Based Grants, specific grants have been pooled to meet the delivery costs of statutory school improvement functions expected by these grants.</p> <p>The FTE figure is estimated at this stage as these grants make a contribution, together with other funding sources, to posts in the Learning and Achievement Service.</p>	<p>Grant allocations are linked to LA statutory duties for school improvement.</p> <p>The school development grant covers specific training in SEN and for staff costs in a number of Learning & Achievement and Access & Inclusion areas of CYP.</p>
Secondary Behaviour and Attendance	68,300	18.0		
Secondary National Strategy	163,800			
Primary National Strategy	152,290			
School Development Grant	582,000			
School Improvement Partners	108,240			
School Intervention Grant	67,300			
Child Death Review Process	42,250		1.0	Under the Children Act 2004 Local Safeguarding Children Boards are required to review the deaths of all children in their area. The reviewing of all deaths became mandatory in April 2008. This includes a rapid response by a group of professionals who are responsible for enquiring into and evaluating each unexpected death of a child.
Child and Adolescent Mental Health Services	563,210	None	This grant funded by the Department of Health is intended to be used for improving mental health services for children including mental health promotion and early intervention.	No LA staff are appointed on this grant as it is passported to the PCT who use it to commission services from Oxleas Trust. Were the grant to stop, we would likewise stop the payment to the PCT.
Care Matters	286,720	1.0	The Care Matters Grant has been provided to assist local authorities with building further capacity and make the changes necessary to implement measures set out in the White Paper, Care Matters: Time for Change, published in June 2007. These measures seek to achieve better outcomes for children in care.	This grant supports key provisions such as Personal Education Allowances, computers for foster carers, extended activities for children and young people in care, the Celebration of Achievement of children in care and other participation and consultation activities, including the Children in Care Council and the current literature review. All expenditure would cease if the grant is not continued.

	2010/11 Total Allocation £	FTE Staff	Purpose of Grant	Specific Comments
Children's Social Care Workforce	99,770	None	This grant has been provided to enable authorities to support appropriate levels of training and qualifications for all children's social care staff including children's social workers and all other children's social care staff across the statutory, private and voluntary sectors.	Administration of the training on which this grant depends is carried out within ACS Department. Were this grant to cease, training supported from it could be ended, but the implications of such a reduction on the Council's safeguarding policy and on recruitment and retention would have to be considered.
Child Trust Fund	4,910	None	The previous Government announced that it would provide an extra £100 per year to every child who spends the year in care, in order that their Child Trust Fund provides a more significant asset for them to access on entering adult life.	Expenditure would cease if the grant ended.
Teenage Pregnancy	111,000	None	This grant has been provided to enable Local Authorities to support the implementation and coordination of local teenage pregnancy strategies to meet existing local 2010 under 18 conception rate reduction targets and to improve outcomes for teenage parents and their children.	This grant funds posts within the Health Service and commissions activities to support the teenage pregnancy strategy. If the grant ceases, the PCT are aware that they would have to address the HR implications. Activities currently supported by the grant would no longer be grant funded.
Children's Fund	478,350	6.0	This grant is provided to enable LAs to focus on early intervention for those children aged 5-13, who are at risk, before the child's difficulties reach the stage where statutory services are required by law to intervene.	The funding is used to deliver a range of services. * MOSS Moving onto Secondary School – the MOSS service supports the LA's statutory requirement to deliver CHOICE service and provides a needs-led early intervention service to support children in Year 5,6, and 7 to enable successful transition to secondary school. * Disability and SEN Coordinator – this post holder manages the LA's statutory Parent Partnership Service. * Funding is used to continue SLAs with the PCT for early intervention primary mental health worker, speech and language therapists and dietetic services.
Connexions	2,408,810	21.0	Connexions is the Government's support service for all young people aged 13 to 19 in England. It also provides support for young adults up to age 24 who have learning difficulties or disabilities (or both). Through multi-agency working, Connexions provides information, advice, guidance and access to personal development opportunities for young people. It aims to remove barriers to learning and progression, and ensure young people make a smooth transition to adulthood and working life.	The grant contributes £182k to the staffing of 14-19 strategy. £1,170k of grant is subject to contracts to be retendered by April 2011. The remainder covers costs of specialist PAs across Children and Young People Services.
Positive Activities for Young People	326,500	2.0	The Positive Activities for Young People grant has been made available to enable local authorities to support the provision of diversionary and developmental activities to young people across the country aged 8-19 at risk of social exclusion and community crime, enabling them to participate in positive activities during the school holidays and access out of school activities throughout the year.	Statutory duties with relation to promoting positive activities for young people now overlap with statutory duties for youth service.
LSC Demise	283,000	3.0	This grant is provided to LAs as a result of the transfer of commissioning responsibilities for post-16 education.	
Designated Teacher Funds	14,610	None	Funding provided to schools to release designated teachers to advise on issues relating to Looked After Children.	
	6,415,170	60.5		

AREA BASED GRANTS - 2010/11 - PROPOSED SAVINGS

Details	2010/11 Allocations	Total Savings Over Previous Years	Remaining ABG budget	10/11 Proposed Reductions	Lead AD	Service Reduction/ Risk
	£	£	£	£		
Access & Inclusion - Mainstream Pupil Transport						
Sustainable Travel General Duty	21,640	-7,030	14,610	-14,610	Karen Fletcher-Wright	No significant implications directly for CYP, however there could be implications for the Environment Portfolio.
Extended Rights to Free Transport	42,820	-1,040	41,780	-20,000	Karen Fletcher-Wright	This grant has not yet been spent; spending is not incurred until the start of the academic year in September. This will reduce the funding to families with medical and other needs.
School Travel Advisers recharged to ES Dept	31,000		31,000	0	Karen Fletcher-Wright	N/A
14-19 Strategy						
14-19 Flexible Funding Pot	90,300	0	90,300	-90,300	George Searle	As agreed by Council Leaders for London at a meeting in March 2010, £26k is required to pay for the Central Costs of the London Regional Planning Group which include the Choice prospectus and other pan-London connected services. Proposed savings of £90,300 where the costs for London Regional Planning Group are met from Diploma Grant.
LSC demise	283,000		283,000	-40,000	George Searle	Salary costs for 3 TUPEd LSC staff are £150.8k leaving £116.1k unspent on staffing. RPG central costs can be met from this budget or from Diploma Grant. Funding actually for 5 staff but at this stage it is assumed that this reduction will be found from absorbing the finance and audit function within the CYP finance group with no additional resources.

Details	2010/11 Allocations	Total Savings Over Previous Years	Remaining ABG budget	10/11 Proposed Reductions	Lead AD	Service Reduction/ Risk
	£	£	£	£		
Education Health Partnerships	64,360		64,360	-300,000	George Searle	<p>There are a number of vulnerable schools in all phases. London Challenge and National Strategies are both being phased out in March 2011. Only LA consultants / advisers left to support vulnerable schools. Using other schools, other heads, lead teachers from schools has not always been successful. Role of School Improvement Partners is statutory - currently responsible for Performance Management of Head Teachers and Annual reports to Governors plus review and analysis of school performance - the main link for the LA. Reduction of support to schools increases risk of number of schools in inadequate category.</p> <p>Viability of capacity to deliver a "sold service" also put at risk.</p>
Secondary National Strategy – Behaviour and Attendance	68,300		68,300			
Secondary National Strategy – Central Co-ordination	163,800	-28,000	135,800			
Primary National Strategy – Central Co-ordination	152,290	-26,000	126,290			
School Improvement Partners	108,240	-5,000	103,240			
School Intervention Grant	67,300		67,300			
School Development Grant (Local Authority element)	582,000	-159,000	423,000			
Integrated Youth Service						
Connexions (Universal)	2,408,810	-628,790	1,780,020	-300,000	George Searle	<p>The LA has a statutory responsibility to make available services to encourage, enable or assist the effective participation of all young people and relevant young adults in education or training. This in year reduction will require variation of the existing contract with CfBT (present value £1,071,087) for the delivery of General Information Advice and Guidance Services and will have an impact on the existing service level in schools and colleges during the Academic Year 2011/12. Changes to the service level had originally been planned to take effect from April 2011 following consultation with schools and colleges leading to a review and adjustment of the guidance entitlement from September 2011, improved use of alternative delivery methods, closure of Town Centre office and the permanent full time basing of Advisers within schools and colleges (i.e. where they are required to deliver) from April 2011.</p>

Details	2010/11 Allocations	Total Savings Over Previous Years	Remaining ABG budget	10/11 Proposed Reductions	Lead AD	Service Reduction/ Risk
	£	£	£	£		
Targeted Youth Support	Part of Connexions grant		See above	-116,000	George Searle	The LA has a statutory responsibility to make available services to encourage, enable or assist the effective participation of all young people and relevant young adults in education or training. Reduction will be managed by restructuring the service offer/thresholds, improving referral processes and application of robust caseload management. This saving proposed consists of a strategy of vacancy freezing combined with a programme of restructuring that deliver savings from Q4.
Positive Activities for Young People	326,500	-17,000	309,500	-88,000	George Searle	The LA has a statutory responsibility for securing and promoting Positive Activities. Reduction in the level of YOF will impact on the level of Positive Activities available as part of Bromley Youth Offer in final year of programme.
Bromley Children and Families Project						
Children's Fund	478,350	-93,000	385,350	-43,000	Karen Fletcher-Wright	An element of this service will now be funded from Sure Start Grant.
Extended Schools Start Up Costs	375,000	-375,000	0	0		N/A
Choice Advisers	29,000		29,000	-29,000	Karen Fletcher-Wright	This service will be funded from Sure Start.
Children's Social Care						
Care Matters White Paper	286,720	-12,000	274,720	-274,720	Kay Weiss	The Support to and engagement with LAC continues to need improvement and the Care Matters activities would therefore need to be delivered through alternative funding arrangements
Child Death Review Process	42,250		42,250	0		N/A
Child and Adolescent Mental Health Services	563,210	-65,000	498,210	0		N/A
Children's Social Care Workforce (formerly HRDS and NTS)	99,780		99,780	0	Grant held in ACS	N/A

Details	2010/11 Allocations	Total Savings Over Previous Years	Remaining ABG budget	10/11 Proposed Reductions	Lead AD	Service Reduction/ Risk
	£	£	£	£		
Other						
Child Trust Fund	4,910		4,910	0		N/A
Teenage Pregnancy	111,000	-4,550	106,450	0		N/A
Designated Teacher Funding	14,590		14,590	-14,590	Kay Weiss	Rise in capacity of schools to release designated leaders for safeguarding or LAC to attend training.
TO BE IDENTIFIED				-90,000		
TOTAL	6,415,170	-1,421,410	4,993,760	-1,420,220		

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Report No.
DCYP10098

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Non-Key

TITLE: EARLY YEARS CAPITAL FUNDING - PROPOSED PRIORITISATION OF REMAINING FUNDS

Contact Officer: Robert South, Head of Bromley Children & Family Project
Tel: 020 8461 7246 E-mail: robert.south@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

- 1.1 This report sets out proposals for how the remainder of Early Years Capital Funding will be allocated to Early Years and Childcare Providers.
-

2. **RECOMMENDATION(S)**

2.1 **The Children and Young People Portfolio Holder is asked to:**

- (i) **approve the schemes recommended for priority approval;**
- (ii) **approve the priority ranking for remaining schemes within the Capital Funding budget, should funds become available;**
- (ii) **approve the allocation of funding as set out in this report.**

Corporate Policy

1. Policy Status: Existing policy: Proposed project support the Building a Better Bromley priorities of supporting independence and ensuring all children and young people have opportunities to achieve their potential
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: Estimated cost £563,000
 2. Ongoing costs: N/A
 3. Budget head/performance centre: Early Years and Childcare Service
 4. Total current budget for this head: £4,091,853
 5. Source of funding: DCSF Grant
-

Staff

1. Number of staff (current and additional) – N/A
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Statutory requirement: Children Act 2006
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - All pre-school settings
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? Views are currently being sought.
2. Summary of Ward Councillors comments: Any comments received will be reported to the meeting.

3. COMMENTARY

- 3.1 The Department for Children, Schools and Families (DCSF) allocated the London Borough of Bromley a total of £4,091 853 in Capital grant over a three-year period (2008-11) to support standards and access in early years settings. At the meeting on 13 July 2009, the Children and Young People Portfolio Holder endorsed the strategy for prioritising larger schemes (DCYP09090).
- 3.2 At a further meeting on 10 November 2009, the Children and Young People PDS recommended that the Children and Young People Portfolio Holder approve the prioritisation for £2,190,000, which was subsequently approved.
- 3.3 A panel has overseen the early years capital process, consisting of LBB officers from Early Years, Early Years Specialist Support, Teaching Advisory Service, and representatives from the Early Years Development and Childcare Partnership and the Pre-School Learning Alliance.
- 3.4 The agreed criteria for prioritising schemes are:
- to improve the quality of the learning environment in early years settings to support delivery of the Early Years Foundation Stage, with particular emphasis on improving play and physical activities; and ICT resources;
 - to ensure all children, including disabled children are able to access provision;
 - to enable PVI providers to deliver the extension to the free offer for 3 and 4 year olds and do so flexibly.

In addition, schemes have been prioritised using the following criteria:

- Quality of provision - as defined by the Early Years Quality Improvement Support Programme.
 - Improving the life chances for the most deprived children in the borough.
 - Poor facilities – where these have a detrimental impact on the learning environment, e.g. outside/shared toilet facilities which may result in a safeguarding issue.
 - Lack of an outdoor learning area.
 - The number of children who will benefit from the funding.
 - Capital Funding received by the setting under the small capital grants (phase 1) and the larger capital grants (phase 2).
 - The sustainability of the setting.
- 3.5 A balance of funds totalling £565,702 remains. To apply for this funding, all settings were invited to submit an Expression of Interest (EOI), giving brief details of their proposed schemes. Each EOI was then analysed by the panel as to whether it met the criteria, with a specific focus on the improvement of access to the setting, improvement of the outdoor learning area, or support to the extension of the free entitlement for three and four year olds. The panel have also considered each element to ensure that it represented an investment that would lead to an improvement in the quality of early years provision and value for money. EOI's from settings with a low rating for quality have been reviewed and, where necessary, revised to ensure that the funding allocated supports the setting in improving quality. Any elements that were considered to be general maintenance or non-capital items have been discounted.

- 3.6 Settings who had submitted EOI's that met the above criteria were then invited to submit a fuller, costed application. Each scheme over £20,000 has been allocated an additional 10% contingency and all schemes for properties not owned by the London Borough of Bromley have had an allowance for VAT at 17.5% included within the costing.
- 3.7 The allocations, grouped alphabetically by ward, are set out in **Appendix 1**. Full details of each application and the reasons for recommending any reductions to the schemes compared to the application are available in the Members' Room.
- 3.8 Each setting has been scored against the priorities agreed by the Portfolio Holder at the meeting on 13 July 2009; the higher the score the closer the match to the agreed priorities. The rating for quality is defined by the Early Years Quality Improvement Programme; the rating for condition is based on a survey of settings; the rating for deprivation is based on "Income Deprivation Affecting Children Index" (IDACI). Settings have also been scored based on the proportion of registered places that are supported by 3 and 4 year old funding and to reflect the number of children who would benefit from the scheme. This method of scoring gives a maximum total score for a setting of **16**. The ranking of applications received based on this scoring is set out in **Appendix 2a and 2b**.
- 3.9 Due to the extended timeframes inherent in capital projects and the time-limited nature of the funding (which must be spent by 31 March 2011), the panel have submitted a group of schemes for priority approval as shown in **Appendix 2a**. The schemes supported by the panel total £562,562 (including contingency and VAT if applicable). These schemes are supported ahead of the others because they were either previously approved, but further analysis has shown that additional investment is required (indicated with a *), are maintained nursery class provision, or, in the case of Holy Trinity, have outdoor toilets and no hot running water and the scoring does not adequately represent the urgency of this situation.
- 3.10 There is currently insufficient capital grant funding available to support the remaining schemes as shown in **Appendix 2b**, but it is requested that the CYPFH approve the prioritisation so that these schemes can be progressed, in the order of prioritisation shown, should funding be released from other early years schemes that do not progress, or schemes that underspend.

4. POLICY IMPLICATIONS

- 4.1 This work will support the implementation of the Childcare Act duties specifically in relation to the Early Years Foundation Stage, Flexible Free Entitlement for Early Years and Childcare Access and Childcare Sufficiency Assessment. This capital investment is also in keeping with the current Government's priority for improvement of pre-school provision.

5. FINANCIAL IMPLICATIONS

- 5.1 The Department for Children, Schools and Families (DCSF) allocated the London Borough of Bromley a total of £4,091,853 in capital grant over a three year period (2008-2011) to support quality and access in early years settings. A balance of £565,702 is available for these final capital schemes.

6. LEGAL IMPLICATIONS

- 6.1 The Childcare Act 2006 legislation is dedicated to the provision of early years and childcare. The Act set the framework of local responsibilities and reinforces the Local Authority's role as strategic leader of children's trusts, market manager and commissioner of services.

Non-Applicable Sections:	Personnel Implications
Background Documents: (Access via Contact Officer)	Report DCYP08064 – Early Years Capital Funding 2008-11 Report DCYP09090 – Early Years Capital Funding – Strategic Proposal and Budget Allocation for Larger Projects Report DCYP09154 – Early Years Capital Funding – Proposed Prioritisation

SUMMARY OF CAPITAL FUNDING APPLICATIONS FOR ALL SETTINGS IN WARD ORDER

Playgroup Name	Postcode	Ward	Reg Nos	Capital Funding Received via Other Capital Grants	Proposed Allocation (incl VAT and Contingency)
PALs Pre-School	BR1 3AR	Bickley	26		£1,632
Widmore Nursery	BR1 2SQ	Bickley	25		£2,879
Goslings Day Nursery	BR2 8HE	Bromley Common and Keston	30	£10,421	£8,813
Holy Trinity Pre-School	BR2 8LB	Bromley Common and Keston	28		64,625
Lemongrove Day Nursery	BR2 9SX	Bromley Common and Keston	24		£11,750
Love and Learn Montessori Pre-School	BR2 8NJ	Bromley Common and Keston	26		£5,875
Princes Plain Primary Nursery Class	BR2 8LD	Bromley Common and Keston	26		11,750
Rainbow Day Nursery	BR2 9AF	Bromley Town	40	£5,750	£11,750
Cannock House Day Nursery	BR6 7PH	Chelsfield and Pratts Bottom	136	£14,823	£11,750
Farringtons Day Nursery	BR7 6LR	Chislehurst	N/A		£3,525
Village Nurseries – Redhill	BR7 6DA	Chislehurst	42		£8,813
Beckenham Baptist Church Pre-School	BR3 4JB	Clock House	24	£8,782	£1,175
Churchfields Primary Nursery Class	BR3 4QR	Clock House	26		12,103
St Michaels Pre-School Playgroup/Stewart Fleming	BR3 4SS	Clock House	32	938	23,500
Beckenham Montessori PS	BR3 6NQ	Copers Cope	46	£3,677	£2,021
Bishop Challoner School	BR2 0BS	Copers Cope	N/A		£11,750
Ladybird Day Nursery	BR3 5JD	Copers Cope	34	£1,150	£6,463
Happy Pre-School	BR5 4AL	Cray Valley East	26	£21,294	£9,006
Mrs Bonds Village Nursery	BR5 4AX	Cray Valley East	40	£11,152	£7,873
St Paul's Cray Primary Nursery Class	BR5 3WD	Cray Valley East	26		150,000
Threshers Day Nursery *	BR5 4AX	Cray Valley East	40		165,000
Twixus Day Nursery	BR5 3SZ	Cray Valley East	99	£5,000	£30,233
Grays Farm Primary Nursery Class	BR5 3BD	Cray Valley West	26		3,760
Leesons Primary School/Shelly Tots Pre-School	BR5 2LS	Cray Valley West	24	£5,449	£11,750
Poverest Nursery	BR5 2DQ	Cray Valley West	24		£3,349
St Barnabas Pre-School	BR5 2PU	Cray Valley West	24		£6,345
James Dixon Primary Nursery Class	SE20 8BW	Crystal Palace	26		7,050
Crofton Early Learners	BR5 1HD	Farnborough and Crofton	32	£13,817	£32,183
Baston Pre-school	BR2 7AB	Hayes and Coney Hall	N/A		£5,875
Gates Green Pre-school	BR4 9JW	Hayes and Coney Hall	32	£55,000	£11,750
Hayeswick Day Nursery	BR4 9BW	Hayes and Coney Hall	53	£30,685	£27,365
Pickhurst Lodge Pre-school	BR2 7HU	Hayes and Coney Hall	56		£5,875
Squirrels Pre-school	BR4 0HL	Hayes and Coney Hall	26	£4,850	£51,700
Winchilsea House Day Nursery	BR3 3BX	Kelsey and Eden Park	25		£14,229
Blenheim Day Nursery	BR6 9BH	Orpington	33	£8,953	£3,525
Liberal House Pre-school	BR6 0RZ	Orpington	25	£3,670	£5,875
Community Vision Nursery	SE20 8PD	Penge and Cator	55	£12,900	£2,938
Kentwood Nursery	SE20 7PR	Penge and Cator	31		£8,636
Malcolm Primary Nursery Class	SE20 8RH	Penge and Cator	26		6,580
Penge Community Pre-School	SE20 8QA	Penge and Cator	32		£5,875
Lakeswood Pre-school	BR5 1BJ	Petts Wood and Knoll	26	£4,600	£1,175
Ready Steady Go *	BR1 3QG	Plaistow and Sundridge	32	4,960	90,475
Sunshine Montessori Pre-School	BR1 3HR	Plaistow and Sundridge	24		£1,410
St David's College	BR4 0QS	West Wickham	N/A		£14,688
Frankhams fees					£23,000
Property fees for administration of Phase 3					£7,386
Total				£227,871	£915,077

**SUMMARY OF CAPITAL FUNDING APPLICATIONS FOR
PRIORITY SETTINGS IN SCORE ORDER**

Playgroup Name	Postcode	Ward	Reg Nos	Total Added Score	Capital Funding Received via Other Capital Grants	Original Application Amount (incl Vat and Contingency)	Proposed Allocation (incl VAT and Contingency)	Cumulative Total (incl VAT and contingency)
Grays Farm Primary Nursery Class	BR5 3BD	Cray Valley West	26	12		3,760	3,760	3,760
Ready Steady Go *	BR1 3QG	Plaistow and Sundridge	32	12	4,960	178,644	90,475	94,235
Threshers Day Nursery *	BR5 4AX	Cray Valley East	40	12		3,300	165,000	259,235
Malcolm Primary Nursery Class	SE20 8RH	Penge and Cator	26	12		6,580	6,580	265,815
Princes Plain Primary Nursery Class	BR2 8LD	Bromley Common and Keston	26	11		11,750	11,750	277,565
St Michaels Pre-School Playgroup/Stewart Fleming	BR3 4SS	Clock House	32	11	938	370,000	23,500	301,065
Churchfields Primary Nursery Class	BR3 4QR	Clock House	26	11		12,103	12,103	313,168
James Dixon Primary Nursery Class	SE20 8BW	Crystal Palace	26	10		7,050	7,050	320,218
St Paul's Cray Primary Nursery Class	BR5 3WD	Cray Valley East	26	10		150,000	150,000	470,218
Holy Trinity Pre-School	BR2 8LB	Bromley Common and Keston	28	9		64,625	64,625	534,843
Frankhams fees							23,000	557,843
Property fees for administration of Phase 3							4,719	562,562
Total					£5,898	£807,812	£562,562	

**SUMMARY OF CAPITAL FUNDING APPLICATIONS FOR
REMAINING SETTINGS IN SCORE ORDER**

Playgroup Name	Postcode	Ward	Reg Nos	Total Added Score	Capital Funding Received via Other Capital Grants	Original Application Amount (incl Vat and Contingency)	Proposed Allocation (incl VAT and Contingency)	Cumulative Total (incl VAT and contingency)
Penge Community Pre-School	SE20 8QA	Penge and Cator	32	3		£10,000	£5,875	£5,875
Beckenham Montessori PS	BR3 6NQ	Copers Cope	46	4	£3,677		£2,021	£7,896
Poverest Nursery	BR5 2DQ	Cray Valley West	24	4		£20,000	£3,349	£11,245
Sunshine Montessori Pre-School	BR1 3HR	Plaistow and Sundridge	24	4		£45,000	£1,410	£12,655
Mrs Bonds Village Nursery	BR5 4AX	Cray Valley East	40	1	£11,152	£25,000	£7,873	£20,527
PALs Pre-School	BR1 3AR	Bickley	26	4		£7,500	£1,632	£22,159
Kentwood Nursery	SE20 7PR	Penge and Cator	31	3		£20,000	£8,636	£30,795
Village Nurseries - Redhill	BR7 6DA	Chislehurst	42	3		£25,000	£8,813	£39,608
Pickhurst Lodge Pre-School	BR2 7HU	Hayes and Coney Hall	56	4		£37,250	£5,875	£45,483
Ladybird Day Nursery	BR3 5JD	Copers Cope	34	3	£1,150	£15,000	£6,463	£51,945
St Barnabas Pre-School	BR5 2PU	Cray Valley West	24	3		£10,000	£6,345	£58,290
Widmore Nursery	BR1 2SQ	Bickley	25	4		£15,000	£2,879	£61,169
Gates Green Pre-School	BR4 9JW	Hayes and Coney Hall	32	0	£55,000	£15,000	£11,750	£72,919
Lakeswood Pre-School	BR5 1BJ	Petts Wood and Knoll	26	3	£4,600	£5,000	£1,175	£74,094
Squirrels Pre-School	BR4 0HL	Hayes and Coney Hall	26	0	£4,850	£85,000	£51,700	£125,794
Beckenham Baptist Church Pre-School	BR3 4JB	Clock House	24	2	£8,782	£1,000	£1,175	£126,969
Love and Learn Montessori Pre School	BR2 8NJ	Bromley Common and Keston	26	3			£5,875	£132,844
Leesons Primary School/ Shelly Tots Pre-School	BR5 2LS	Cray Valley West	24	1	£5,449	£40,000	£11,750	£144,594
Twixus Day Nursery	BR5 3SZ	Cray Valley East	99	2	£5,000	£60,000	£30,233	£174,827
Hayeswick Day Nursery	BR4 9BW	Hayes and Coney Hall	53	1	£30,685	£40,000	£27,365	£202,191
Winchilsea House Day Nursery	BR3 3BX	Kelsey and Eden Park	25	1		£20,000	£14,229	£216,421
Blenheim Day Nursery	BR6 9BH	Orpington	33	2	£8,953	£15,000	£3,525	£219,946
Happy Pre-School	BR5 4AL	Cray Valley East	26	0	£21,294	£5,000	£9,006	£228,952
Rainbow Day Nursery	BR2 9AF	Bromley Town	40	2	£5,750	£68,000	£11,750	£240,702
Goslings Day Nursery	BR2 8HE	Bromley Common and Keston	30	1	£10,421	£7,500	£8,813	£249,515
Liberal House Pre-School	BR6 0RZ	Orpington	25	2	£3,670	£10,000	£5,875	£255,390
Crofton Early Learners	BR5 1HD	Farnborough and Crofton	32	0	£13,817	£25,000	£32,183	£287,573
Community Vision Nursery	SE20 8PD	Penge and Cator	55	2	£12,900	£15,000	£2,938	£290,510
Cannock House Day Nursery	BR6 7PH	Chelsfield and Pratts Bottom	136	3	£14,823	£55,000	£11,750	£302,260
Farringtons Day Nursery	BR7 6LR	Chislehurst	N/A	0		£3,000	£3,525	£305,785
Lemongrove Day Nursery	BR2 9SX	Bromley Common and Keston	24	2		£20,000	£11,750	£317,535
St David's College	BR4 0QS	West Wickham	N/A	0		£20,000	£14,688	£332,223
Baston Pre-School	BR2 7AB	Hayes and Coney Hall	N/A	0		£15,000	£5,875	£338,098
Bishop Challoner School	BR2 0BS	Copers Cope	N/A	0		£50,000	£11,750	£349,848
Property fees for administration of Phase 3							£2,667	£352,515
Total					£221,973		£352,515	

Agenda Item 9k

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

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Report No.
DCYP10107

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Non-Key

TITLE: REVIEW OF PHASE 3 CHILDREN AND FAMILY CENTRE CAPITAL PROGRAMME

Contact Officer: Robert South, Head of Bromley Children and Family Project
Tel: 020 8313 7246 E-mail: robert.south@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

- 1.1 This report outlines a proposed revision of the Phase 3 Children and Family Centres (CFCs) capital programme since the last report dated 2 December 2009 (DCYP09168) in the light of emerging changes to the new Government's Sure Start policy. The report also provides an assessment of the resulting implications and risks to the Programme. Furthermore, it highlights ongoing planning to contribute to the sustainability of Children and Families Centre programme.

2. **RECOMMENDATION(S)**

The Children and Young People Portfolio Holder is asked to:

- 2.1 **Note the current position with implementation of Phase 3 Children and Family Centre Programme and proposed revisions.**
- 2.2 **Approve a revised set of schemes which reduces the programme from six to two and reprioritises the remaining capital to areas of deprivation and other CYP Portfolio priorities.**
- 2.3 **Approve plans not to proceed with CFC projects within Beckenham, Bromley Central and Chislehurst Libraries, and the proposal at Chilham Way.**
- 2.4 **Endorse proposals to continue to progress the schemes at Hawes Down and the Highway with increased capital funding allocations to each development to accelerate the schemes.**

Corporate Policy

1. Policy Status: Existing policy: Children and Young People's Plan
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: Estimated cost
 2. Ongoing costs: Recurring cost
 3. Budget head/performance centre: Children and Family Centres
 4. Total current budget for this head: Children and Family Centre Capital Grant Funding for Phase 3 of £2,220,000 to March 2011
 5. Source of funding: As 4. above
-

Staff

1. Number of staff (current and additional) - Up to 2 Centre Co-ordinators may be required for the revised programme of Phase 3 Children and Family Centres.
 2. If from existing staff resources, number of staff hours - N/A
-

Legal

1. Legal Requirement: Statutory requirement: Childcare Act 2006
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - Boroughwide
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? Yes
2. Summary of Ward Councillors comments: Previously supplied within the body of report DCY09008, 20 January 2009

3. COMMENTARY

Brief Background and Recent Developments

3.1 At the present time, six Phase 3 Children and Family Centres have been endorsed by the CYP Portfolio Holder to progress subject to detailed feasibility work. Specifically:

- Children and Family Centre within Beckenham Library
- Children and Family Centre within Bromley Central Library
- Children and Family Centre within Chislehurst Library
- Chilham Way Children and Family Centre
- Hawes Down Children and Family Centre
- Children and Family Centre at the Highway

3.2 Whilst detailed feasibility work was ongoing Bromley, Beckenham and Chislehurst libraries were designated as Children and Family Centres in March 2009 following liaison with Together for Children (TfC), the Department for Education's monitoring agency.

3.3 The new Coalition Government have undertaken to take Sure Start back to its original purpose of early intervention, increase its focus on the neediest families, and better involve organisations with a track record of supporting families. Furthermore, Government have confirmed that Sure Start money allocated to local authorities for 2010/11 will be protected and ring fencing maintained. Although detailed announcements are yet to be made, it is clear that revenue grant funding to local authorities will be focussed upon targeted and not universal interventions with a key focus areas of deprivation and disadvantaged groups including disabled children.

CFC Capital Grant Position

3.4 Planning for schemes within Phase 3 have made use of a variety of capital grant budget streams together with local funding as outlined below:

- Co-location budgets (partnerships for Schools)
- Aiming High for Disabled Children (TfC)
- Early Years Capital Funding (TfC)
- Extended Services
- Short Breaks Capital Funding
- Property Planned Maintenance
- Contribution from the Glebe School

3.5 **Appendix 1** shows the total contribution of £4,986,000 set towards the development of phase 3 CFC's together with all funding streams allocated to each CFC project. To date approximately £400,000 of external grant capital has been spent or committed on the CFC Phase 3 Programme.

3.6 The Hawes Down Project is especially complex as it involves short breaks and co-location funding for projects associated with disabled children. This project was endorsed by the Council's Executive Committee on 26 May 2010.

- 3.7 The Highway School uses Primary Capital Strategy funding, has already received Executive approval and is out for tender, although it may be possible to strip out the CFC from the overall scheme, this would mean PVI sector pre-School rebuild on the same site would be at risk. It is presently run from a dilapidated building that is nearing the end of its lifecycle.
- 3.8 Matters have not progressed as far with the library projects, although they have all undergone comprehensive feasibility studies, and reached RIBA design 'stage D'. Beckenham Library, Central Library, Chislehurst, Hawes Down, Chilham Way and the Highway.

Key Risks

- 3.9 At a meeting with the agencies (Norfolk Property Services – NPS and Together for Children – TfC) monitoring progress with Phase 3 on the 11 June 2010 the following issues were highlighted and discussed:
- The central emphasis of the meeting was that projects going forward should proceed at a pace or risk investment being withdrawn.
 - NPS advised that the Local Authority must have spent all of its grant allocation by end of March 2011 (including claims for retentions which are regarded as being 'spent'). Funding spent by March 2011 may be claimed after that date, indeed the final claim will not be due until the end of May 2011. NPS will only approve payment for activity that takes place within the current financial year.
 - NPS and TfC continue to support plans for centres at the Highway and Hawes Down on the basis that they meet existing timescales and deliver services in line with the current requirements. Advice was given that the LA accelerates the schemes and increased costs for each scheme endorsed.
 - It was agreed that a follow up meeting be arranged once LBB had reviewed its number and/or location CFC's and revised plans for phase 3.
 - Permission maybe required from the DfE to de-designate the three library sites that have been designated, which currently requires public consultation according to statutory guidance.

Revised Proposals for Phase 3 CFC Capital Programme

- 3.10 Subject to further information from Government, it would seem apparent that future Sure Start policy/funding will focus upon areas of deprivation, and providing targeted support services to the neediest families including disabled children and their families. This approach is in line with the priorities identified in Building a Better Bromley's 20/20 Vision for Children and Young People which highlights the importance of "early-intervention and prevention, especially through services in the community and family-based settings".
- 3.11 In order to lessen some of the CFC Programme's key risks, it is recommended that Bromley's local CFC programme is realigned to the emerging national policy and refocused upon the development of more targeted provision/services to meet local needs and priorities. Therefore, the Service has reviewed the existing Phase 3 CFC Capital Programme with costs as per **Appendix 2** and formulated revised proposals as follows:
- (1) Not to proceed with CFC projects within Beckenham, Bromley Central and Chislehurst Libraries, and the proposal at Chilham Way as they do not serve areas of deprivation as defined by earlier CFC phases. Instead, the Borough should simply continue to provide

information from these particular sites in partnership Library Services. If approved, BCFP would seek to remove the designation of these sites as CFCs with TfC. Ceasing development in these areas releases approximately £900,000 capital budget which would be reinvested into the revised centre programme as outlined in **Appendix 2**.

- (2) That the Phase 3 CFC capital project at Hawes Down is continued in line with current CYP Portfolio Holder approval and that the funding allocation for the development is increased to £750,000 to support the acceleration of the programme, reduce disruption to schools on the site and in order to lessen the risks outlined in 3.9. Hawes Down CFC will provide a unique, boroughwide service for children with disabilities and their families including short-term break/respite provision and other specialist interventions.
- (3) The Highway project is a crucial element of a larger scheme involving the rebuilding of part of the school and aims to provide integrated services to children 0-11 years of age and their families in an area with very limited provision for this group. It is proposed that The Highway project continue in line with current CYP Portfolio Holder approval, with an increased funding allocation of £650,000 to support the acceleration of the programme, reduce disruption to the school and community and to diminish the risks noted above.
- (3) To invest a sum of £200,000 within the Blenheim Children and Family Centre linked CFC sites (Cotmandene, Manor Oak, Poverest) and local schools, which are some of the most deprived communities within the Borough. Funding would be allocated to increase and improve space for family, health and educational work with children and families. Work has commenced to examine how indicative funding allocations might contribute to improving the hall at Blenheim CFC for more appropriate community use together with facilities for parenting work at Blenheim Primary School and hosting of the Borough's Nightingale Unit for teenage mothers, family support and other key services. Work will also explore relocating core PCT health and midwifery clinics within Blenheim and other CFCs subject to market rental costs being agreed. Further detailed work is under way to ensure that developments contribute to securing sustainability for the portfolio of CFCs as a whole.
- (4) To invest up to £190,000 to develop Community Vision and James Dixon Children and Family Centres, together with their geographical school and centre partners to improve and increase space for a wide range of family, health and educational services for the neediest children and families in the locality. In the west of the Borough, funding will be used to improve outside spaces at centres for younger children, increase multi-agency office space where possible and improve accommodation in schools.
- (5) Given projected increases in the numbers of primary aged school children, work is under way within the Access and Inclusion Division to explore how existing CFCs facilities could provide an option for additional classroom space where appropriate. Therefore, it is proposed that capital budget of up to £150,000 is invested into existing Phase 2 centres and linked primary schools to improve child and parent facilities such as training and consultation rooms and information displays and importantly to develop additional classroom capacity.

3.12 Current TfC reach targets for CFCs are that every centre reaches between 800 and 1200 0-5 year olds. Should revisions to the Phase 3 programme be approved work has been completed which evidences that such a reach is still achievable across the Borough.

Sustainability

- 3.13 Services within CFCs are designed to minimise the need for more expensive targeted services such as children’s social care and youth offending services at a later date through the delivery of evidence-based parenting courses, counselling, training, back to work advice and activities that generally encourage aspiration, personal responsibility and family independence.
- 3.14 Revised proposals for Phase 3 Children and Family Centres also seek to identify opportunities to maximise the potential for Children and Family Centre grant funding and link it with related grant funding streams to provide support for all children and families across the age range. The use of capital funding is also employed in such a manner as to add value to LLB buildings and to improve community facilities within linked schools.
- 3.15 As noted earlier, a number of initiatives will support the sustainability of CFCs should grant funding be reduced or cease. Firstly, the Bromley model of CFCs has sought to deliver centres which generally operate with one co-ordinator per site. Centre staff do not tend to be based permanently on site but instead are made up of professionals who deliver services and then move onto other locations. Only larger, phase one centres have professionals providing core services such as family support on site from a fixed based.
- 3.16 In addition to the general best value approach outlined above, sustainability planning for CFCs is developing in the following manner:
- Initial indications are that Sure Start funding for CFCs will continue to be made available as a ring-fenced grant by Government with a refocus on targeted interventions for the most deprived community areas.
 - Work is under way to review and amalgamate the localised services and Bromley Children Project teams which support and manage work within CFCs. Proposals will shortly be developed for the restructuring of the Bromley Children and Family Project including some realignment of CFC responsibilities to secure more effective and efficient services that deliver “Building a Better Bromley” corporate and CYP Service priorities in relation to early intervention and prevention.
 - Centres already offer a variety of multi-agency office space, consulting rooms, space for Looked After Children contact visits and community activities that will be used to obtain cash and ‘in kind’ rental income.
 - Negotiations have commenced with Health Services and LBB Property Services (e.g. health visiting services, midwifery teams and other core clinical services) to provide office and clinical delivery accommodation in CFCs for appropriate remuneration to cover core centre running costs.

4. POLICY IMPLICATIONS

- 4.1 This development is contained within the Children and Young People’s Plan.

5. FINANCIAL IMPLICATIONS

- 5.1 Appendices 1 and 2 outline the current and proposed changes to capital budget allocations for the Phase 3 CFC Capital Programme.

6. LEGAL IMPLICATIONS

- 6.1 This development complies with the Childcare Act 2006. Sections 1-4 place general duties on Local Authorities in relation to promoting the well-being of young children in their area. Section 3 (20) states that every Authority must make arrangements to ensure that early childhood services are provided in an integrated manner which is calculated to facilitate access to, and maximise the benefit of services designed for the use of parents, prospective parents and young children.
- 6.2 Legislation such as the Children Act 2004 and Childcare Act 2006 emphasises that parents should retain the responsibility to ensure that their children do well at school, are physically and emotionally healthy and go on to contribute positively to future society. However, the Childcare Act asserts that children and their parents should have easy access to co-ordinated support services locally particularly at times of challenge and difficulty in order to prevent deterioration within family circumstances. In Bromley this is primarily through Children and Family Centres as part of the Council's Children and Young People Services.

7. PERSONNEL IMPLICATIONS

- 7.1 The proposed revised Phase 3 CFC programme reduces the required number of Centre Co-ordinators from 5 to 2.

Non-Applicable Sections:	N/A
Background Documents: (Access via Contact Officer)	<p>The Coalition: our programme for government 2010</p> <p>Every Child Matters Green Paper 2003</p> <p>Every Child Matters the Next Steps</p> <p>Children Act 2004</p> <p>Every Child Matters Change for Children 2004</p> <p>Choice for Parents, The Best Start for Children: A Ten Year Strategy for Childcare 2004</p> <p>Raising Standards, Improving Outcomes: A Sure Start Children's Centre for Every Community</p> <p>Phase 2 Planning Guidance 2005</p> <p>Childcare Act 2006</p> <p>National Service Framework for Children, Young People and Maternity Services (NSF)</p> <p>Bromley Local Strategic Partnership: 'Building A Better Bromley' Local Area Agreement (2008-2011)</p> <p>Bromley Local Strategic Partnership: 'Building A Better Bromley' Community Plan (2007-2010)</p> <p>Every Child Matters in Bromley: Children and Young People's Plan (2006-2009)</p> <p>Every Child Matter in Bromley: Children and Young People's Plan Annual Review (2007)</p> <p>Local Economy Portfolio Plan (2007)</p> <p>Public Protection and Safety Portfolio Plan (2007-2008)</p> <p>DCSF/CABE Sure Start design and client guide</p>

EXISTING PHASE 3 CFC CAPITAL PLANNING

Funding Streams that are being used to Contribute towards cost of building Phase 3 CFC's									
Project	CFC SSEYCG	Early Years	Extended Services	Short Breaks	Glebe School	Co-location Funding	Property Management	Primary Capital Programme	Total Funding Allocated to Project
CFC at Beckenham Library	61,383	65,115	54,885	0	0	0	100,000	0	281,383
CFC at BromleyCentral Library	529,671	58,029	0	0	0	0	100,000	0	687,700
Chilham Way CFC	197,128	39,558	40,442	0	0	0	0	0	277,128
CFC at Chislehurst Library	60,152	0	0	0	0	0	43,500	0	103,652
Red Hill Primary School Activity Room	91,000	0	59,000	0	0	0	0	0	161,170
CFC at the Highway School	292,885	46,064	103,936	0	0	0	600,000	2,458,693	3,501,578
Hawes Down CFC (incl boiler)	550,000	56,002	142,065	220,000	70,000	470,400	150,000	0	1,658,467
Funding Stream Totals	1,782,219	264,767	400,328	220,000	70,000	470,400	993,500	2,458,693	6,671,078
Phase 3 CFC Programme Contingency	437,781								
Total Phase 3 Funding	2,220,000								

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REVIEWED PHASE 3 CFC CAPITAL ALLOCATIONS

Funding Streams Proposed for Use Towards Cost of Building Phase 3 CFCs

Project	CFC SSEYCG	Early Years	Extended Services	Short Breaks	Glebe School	Co-location Funding	Property Management	Primary Capital Programme	Total Funding Allocated to Project
CFC at The Highway School	650,000	84,074	103,936	0	0	0	600,000	2,458,693	3,896,703
Hawes Down CFC (including boiler)	750,000	70,002	142,065	220,000	70,000	470,400	150,000	0	1,872,467
Blenheim Children and Family Centre and Satellite Centres/Schools	200,000	50,000	64,327						314,327
James Dixon and Community Vision Children and Family Centres and Satellite Centres/Schools	190,000	60,000	30,000						280,000
Improve facilities across Children and Family Centres and create additional classroom space as necessary	150,000		60,000						210,000
Contingency, fixtures and equipment	280,000								
Funding Stream Totals	2,220,000	264,076	400,328	220,000	70,000	470,400	750,000	2,458,693	6,853,497

NB There will be a deduction from the property management contribution to the programme of £243,500 as expressed in Appendix 1.

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Report No.
DCYP10108

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Non-Executive Non-Key

TITLE: FINAL STANDARDS FUND (GRANT 1.1) ALLOCATION 2009-10

Contact Officer: Mandy Russell, Head of Schools' Finance Support
Tel: 020 8313 4806 E-mail: amanda.russell@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

1.1 This paper outlines the Director of Children and Young People Services proposal for distributing the 2009/10 unallocated Standards Fund (Grant 1.1).

2. **RECOMMENDATION(S)**

2.1 **CYP PDS to consider the recommended allocation and to note the views of the Schools' Forum sought on 8 July 2010.**

2.2 **The Children and Young People Portfolio Holder is asked to approve the proposed allocation.**

Corporate Policy

1. Policy Status: Existing policy:
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: Estimated cost £256k
 2. Ongoing costs: N/A
 3. Budget head/performance centre: Standards Fund Grant 1.1
 4. Total current budget for this head: £11.4m
 5. Source of funding: Standards Fund Grant
-

Staff

1. Number of staff (current and additional) – N/A
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Statutory requirement: Section 47 of the School Standards & Framework Act 1998 (as amended), The School Finance (England) Regulations 2006/08, Sections 14-18 Education Act 2002
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) -
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 In 2008/09 the Children and Young People Senior Management Team reviewed the balance of unallocated Standards Fund Grant 1.1 at that time and made a recommendation to the Schools' Forum and to the Portfolio Holder as to how this should be distributed. In 2008/09 there was a large focus on the impact of social deprivation and in view of this the balance of funding was distributed only to primary and special schools with 20% or more pupils entitled to free school meals.
- 3.2 Standards Fund Grant 1.1 for 2009/10 was £11.4m of which 31% was allocated to primary schools, 62% to secondary and 4% to special schools. Currently, there is a balance of £256K which has not yet been allocated to schools. As in 2008/09, it is again recommended that the remaining funding should be allocated to primary and special schools only.
- 3.3 The distribution has been calculated on three methodologies, as detailed in Appendix 1.
- (i) Straight allocation to all primary and special schools on pupil numbers. This gives all primary and special schools some funding.
 - (ii) Straight allocation to all primary and special schools based on free school meal entitlement. This gives all primary and special schools some funding.
 - (iii) Weighted allocation to primary and special schools with 20% or more fsm entitlement. This gives funding to only 24 schools, including three special schools.
- 3.4 Although Option 3 was used last year, the Director of Children and Young People Services is recommending that this year Option 2 is used. This is because weighted fsm data has already been used to target Pockets of Deprivation Funding, and that Option 2 allows all schools to receive some funding, but with specific focus on these schools with higher levels of deprivation. This funding is not ring fenced, so allows all schools to offset the income against any expenditure that they have incurred during the summer term.
- 3.5 The Schools' Forum is asked to agree the proposed allocation and to recommend it to the Children and Young People Portfolio Holder for approval.

4. POLICY IMPLICATIONS

- 4.1 The CYP Plan (2009-2012) and Building a Better Bromley Plan set out the Council's aspirations to improve the outcomes for the Borough's children and young people.

5. FINANCIAL IMPLICATIONS

- 5.1 The total sum of £256,627 will be allocated across all schools.

6. LEGAL IMPLICATIONS

- 6.1 Monies received under the provisions of the Standards Fund Grant may be expended by the Authority having due regard to any published guidance and the need to consult with any relevant body in this case the Schools Forum.

Non-Applicable Sections:	Personnel Implications
Background Documents: (Access via Contact Officer)	

STANDARDS FUND 2009/2010

GRANT 1.1 - SCHOOL DEVELOPMENT GRANT

School	Jan 2009 Final Pupil Numbers	(i)	Free Meals Entitlement	%	(ii)	Weighted FSM	(iii)	Balance of Grant 1.1
		Balance of Grant 1.1			Balance of Grant 1.1		Balance of Grant 1.1	
		£256,627 £10.75			£256,627 £88.98	>40% >30% >20%	3 2 1	£256,627 £88.71
Burwood	40	430	31	77.50%	2,758	93		8250
Malcolm Primary	235	2526	101	42.98%	8,987	303		26878
Riverside	158	1698	64	40.51%	5,695	192		17032
Mottingham Primary	275	2955	111	40.36%	9,877	333		29539
St. Paul's Cray C.E Primary	213	2289	85	39.91%	7,564	170		15080
Marjorie McClure	96	1032	37	38.54%	3,292	74		6564
St. Mary Cray Primary	152	1634	57	37.50%	5,072	114		10113
Manor Oak Primary	154	1655	51	33.12%	4,538	102		9048
Midfield Primary	218	2343	72	33.03%	6,407	144		12774
Leesons Primary	176	1891	57	32.39%	5,072	114		10113
Royston Primary	379	4073	119	31.40%	10,589	238		21112
St. Anthony's R.C Primary	244	2622	73	29.92%	6,496	73		6476
James Dixon Primary	295	3170	87	29.49%	7,742	87		7717
Burnt Ash Primary	450	4836	128	28.44%	11,390	128		11354
Blenheim Primary	190	2042	51	26.84%	4,538	51		4524
Poverest Primary	227	2440	60	26.43%	5,339	60		5322
Princes Plain Primary	366	3933	96	26.23%	8,542	96		8516
Bromley Road Infants	238	2558	58	24.37%	5,161	58		5145
Hillside Primary	367	3944	89	24.25%	7,919	89		7895
Castlecombe Primary	229	2461	51	22.27%	4,538	51		4524
Worsley Bridge Junior	231	2,483	51	22.08%	4,538	51		4524
Churchfields Primary	268	2880	59	22.01%	5,250	59		5234
Gray's Farm Primary	437	4696	95	21.74%	8,453	95		8427
Red Hill Primary	590	6,341	118	20.00%	10,500	118		10467
Sts. Peter & Paul R.C Primary	198	2,128	38	19.19%	3,381			
Alexandra Infants	182	1956	32	17.58%	2,847			
Alexandra Junior	234	2515	41	17.52%	3,648			
Valley Primary	418	4,492	68	16.27%	6,051			
Stewart Fleming Primary	277	2,977	42	15.16%	3,737			
Dorset Road Infants	60	645	9	15.00%	801			
St. John's C.E Primary	296	3,181	40	13.51%	3,559			
Chelsfield Primary	59	634	7	11.86%	623			
Southborough Primary	419	4,503	49	11.69%	4,360			
Scotts Park Primary	410	4,406	41	10.00%	3,648			
Cudham C.E Primary	61	656	6	9.84%	534			
Edgebury Primary	226	2429	21	9.29%	1,869			
Parish C.E Primary	419	4,503	38	9.07%	3,381			
St. Vincent's R.C Primary	221	2,375	20	9.05%	1,780			
St. George's C.E Primary	296	3,181	26	8.78%	2,314			
St. Joseph's R.C Primary	207	2,225	18	8.70%	1,602			
Perry Hall Primary	420	4,514	35	8.33%	3,114			
Biggin Hill Primary	451	4847	37	8.20%	3,292			
St. Philomena's R.C Primary	215	2,311	16	7.44%	1,424			
Marian Vian Primary	617	6631	44	7.13%	3,915			
Farnborough Primary	204	2192	14	6.86%	1,246			
Darrick Wood Junior	369	3966	25	6.78%	2,225			
Hawes Down Junior	257	2762	16	6.23%	1,424			
Darrick Wood Infants	308	3310	19	6.17%	1,691			
Pickhurst Infants	360	3,869	21	5.83%	1,869			
Oaklands Primary	362	3,890	21	5.80%	1,869			
Pratts Bottom Primary	54	580	3	5.56%	267			
Crofton Infants	541	5814	30	5.55%	2,669			
Pickhurst Junior	454	4,879	24	5.29%	2,136			
The Highway Primary	197	2,117	10	5.08%	890			
Mead Road Infants	82	881	4	4.88%	356			
Raglan Primary	437	4,696	21	4.81%	1,869			
Hawes Down Infants	184	1977	8	4.35%	712			
Keston C.E Primary	220	2364	9	4.09%	801			
Clare House Primary	212	2278	8	3.77%	712			
Balgowan Primary	635	6824	23	3.62%	2,047			
St. Mark's C.E Primary	428	4,600	15	3.50%	1,335			
Tubbenden Primary	600	6,448	21	3.50%	1,869			
Warren Road Primary	833	8,952	29	3.48%	2,581			
Holy Innocents R.C Primary	214	2300	7	3.27%	623			
Wickham Common Primary	430	4,621	14	3.26%	1,246			
Oak Lodge Primary	672	7,222	21	3.13%	1,869			
Green St Green Primary	422	4535	13	3.08%	1,157			
Bickley Primary	231	2483	7	3.03%	623			

School	Jan 2009 Final Pupil Numbers	(i) Balance of Grant 1.1	Free Meals Entitlement	%	(ii) Balance of Grant 1.1	Weighted FSM	(iii) Balance of Grant 1.1
Hayes Primary	629	6760	19	3.02%	1,691		
Highfield Junior	381	4095	11	2.89%	979		
Crofton Junior	701	7534	20	2.85%	1,780		
Unicorn Primary	188	2,020	4	2.13%	356		
St. Mary's R.C Primary	431	4,632	8	1.86%	712		
Chislehurst C.E.P	217	2332	4	1.84%	356		
Highfield Infants	269	2891	4	1.49%	356		
Downe Primary	70	752	1	1.43%	89		
St. James' R.C Primary	214	2,300	1	0.47%	89		
Total Primary Schools	23,720		2,884				

(i) Allocation to all Primary and Special Schools based on pupil numbers

(ii) Allocation to all Primary and Special Schools based on free school meal entitlement

(iii) Weighted allocation only to Primary and Special Schools with free schools meals of 20% or higher

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Report No.
DCYP10110

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

Date: **For Pre-Decision Scrutiny by the Children and Young People PDS Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Non-Key

TITLE: THE BROMLEY SEED CHALLENGE SCHEME

Contact Officer: Cliff Jones, Head of Construction and Maintenance
Tel: 020 8461 7582 E-mail: cliff.jones@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

- 1.1 This report sets out proposed allocation of £300,000 that is available within the Council's Capital Programme through the Bromley Seed Challenge Scheme to deal with priority premises issues at Bromley schools.
-

2. **RECOMMENDATION(S)**

- 2.1 **That the Executive Portfolio Holder for Children and Young People approve the list of schemes set out in the Appendix to this report.**
- 2.2 **That, where appropriate, the Director of Children and Young People Services be authorised to submit planning applications at the appropriate time in respect of the schemes set out in this report.**

Corporate Policy

1. Policy Status: Existing policy:
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: Estimated cost £310,000
 2. Ongoing costs: Non-recurring cost
 3. Budget head/performance centre:
 4. Total current budget for this head: £300,000
 5. Source of funding: DCSF Capital Grant and contribution from Dedicated Schools Grant
-

Staff

1. Number of staff (current and additional) – N/A
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Non-statutory - Government guidance:
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - 10,000 (total of pupils in schools affected)
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? No
2. Summary of Ward Councillors comments:

2.3 On the 2 March the Children and Young People PDS committee gave support to a report which recommended £300,000 is allocated to Seed Challenge for 2010-2011. On 8 March 2010 the Children and Young People Portfolio Holder approved an allocation of £300,000 to a new round of the Bromley Seed Challenge programme for the 2010-11 financial year. This followed on from the Government's Seed Challenge Initiative that had been in operation since 2000. This scheme came to an end with the 2004-2005 allocation. A significant feature of the Government's scheme was the requirement for matched funding from schools. This was recognised as one of the scheme's major strengths as it had engendered a genuine sense of partnership. It was recognised that Seed Challenge had provided a valuable source of funding for school buildings improvement projects and consequently it was concluded in 2005 that Bromley should introduce its own version to enable this work to continue. The funding was part of a wider package of works to support schemes to address suitability issues across Bromley schools. This report sets out those schemes that are recommended for support in the 2010-11 programme.

2.4 The rules that will operate for Bromley's Seed Challenge scheme are as follows:

- Primary and special schools can receive a maximum grant of up to 50% of the total cost of a project.
- Secondary schools can receive a maximum grant of up to 34% of the total cost of a project.
- The minimum size of project to be considered for support will be £5,000.
- The maximum size of scheme to be supported will be £100,000. Therefore the maximum grant available would be £50,000 to a primary or special school and £33,000 to a secondary school. In some circumstances consideration will be given to support a larger scheme, although the grant maxima would still apply. An example would be support for a scheme supported through a variety of funding means where Seed Challenge support would enable the scheme to progress.
- The timescale for this process has meant that schools will have little chance to plan for and undertake work during the forthcoming summer holiday period. Given that in many cases the work will be such that it will need to be carried out during a holiday period, schools are being given until the end of August 2011 to complete works and claim funding from the Authority.

2.5 Schools were asked to register expressions of interest. That process has recently come to a conclusion and the full list of submitted bids is set out in the Appendix to this report. The total Seed Challenge support sought for each scheme amounts to £1,272,510. Given that the funding available to support these schemes is £300,000 it has been necessary to undertake a prioritisation exercise to determine the schemes that should be supported. The Director of Children and Young People Services met with the Assistant Director (Access and Inclusion) and the Education and Capital Projects Manager to review the submitted schemes. The following priority areas were used when assessing schemes:

- Urgent health and safety issues.
- Urgent security issues.
- Contribution to raising educational attainment.
- Level of support already received through recent rounds of Seed Challenge.

2.6 A full list of all schemes together with an indication of whether officers are recommending support is attached as the Appendix to this report. The total schemes supported will require grant aid of £310,417. The small amount of over-programming is likely to be contained within the slippage that normally occurs on this programme.

3. POLICY IMPLICATIONS

3.1 One of the main aims of the Department's Three Year Strategy under the heading 'Education Asset Management' is to ensure that all the partners in the asset management planning processes are fully consulted on the process and its outcomes. Progression of these schemes will assist in meeting two of the key outcomes under the 'Every Child Matters' agenda; Enjoy and Achieve in that the schemes will help children to attend and enjoy school and Stay Safe in that some schemes will reduce the risk of accidental injury and death.

4. FINANCIAL IMPLICATIONS

4.1 This report makes recommendations on schemes that should be supported under the Bromley Seed Challenge Scheme. The total allocation to support these schemes of £300,000 will be included within the Children and Young People Services Capital Programme. The proposed schemes to be supported will require grant of £310,417. The small amount of over-programming of £10,417 will be contained through slippage on individual schemes.

Non-Applicable Sections:	Personnel and Legal Implications
Background Documents: (Access via Contact Officer)	Applications from individual schools.

Seed Challenge 2010-2011

School	Scheme	Total Cost	Seed challenge support sought	Supported or in reserve	Reason for Recommendation
Biggin Hill Primary	Redecoration of junior department including corridors, fixtures and fittings and redecoration of infant hall	£22,000	£11,000	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Highfield Infant	Develop the Foundation Stage area to make it more fit for purpose	£44,898	£22,449	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Marjorie McClure	Extend one primary classroom and art room providing sufficient space for wheelchair users and provision of sensory space for PMLD students	£100,000	£50,000	Supported	This scheme is recommended for support as it scores well on curriculum improvement and health and safety. This is a scheme of significant size and we should be satisfied that appropriate professional advice were in place.
Oak Lodge Primary	Refurbishment of library to provide learning space for dance, music & drama	£99,900	£49,950	Supported	This scheme is recommended for support as it scores well on curriculum improvement and health and safety.
Southborough	Creation of x3 no small teaching rooms by conversion of existing space	£49,950	£24,975	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
St Paul's Cray	New modular structure to house nursery and reception class to create Early Years Foundation Stage Unit	£98,000	£49,000	supported	This scheme is recommended for support as it scores well on curriculum improvement and health and safety.
Hawes Down Infant	Introduction of new children's toilets in central location within revised classroom layout	£47,400	£23,700	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Chelsfield Primary	Introduction of CCTV security system	£17,700	£8,850	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
St Peter & St Paul's	Introduction of CCTV security system	£26,100	£13,050	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Burwood	New Secure entrance hall and reception with ramped access to comply with DDA	£95,000	£47,500	Supported	This scheme is recommended for support as it scores well on security and health and safety.

School	Scheme	Total Cost	Seed challenge support sought	Supported or in reserve	Reason for Recommendation
Crofton Infant	Formation of DDA pedestrian access ramp and assisted door operators to main school entrance	£33,000	£16,500	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Green St Green	Alterations to front gate including DDA parking bay	£22,370	£11,185	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Poverest	Creation of DDA accessible/pupil toilet facility	£13,750	£6,875	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
St Philomena's	Formation of DDA access point to assembly hall to include chair lift, and to increase reception area.	£38,200	£19,100	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Hawes Down Junior	Installation of barriers to control vehicle access to main entrance	£29,800	£14,900	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Red Hill	Introduction of secure boundary fencing to divide main car park from pedestrian pathways	£18,800	£9,400	Supported	This scheme is recommended for support as it scores well on security and health and safety.
St Mary Cray	Installation of canopy to play area	£10,500	£5,250	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Stewart Fleming	Extend foundation stage outdoor learning environment i.e. canopies	£50,200	£25,100	Supported	This scheme is recommended for support as it scores well on curriculum improvement and health and safety.
Warren Road Primary	Install canopies to outside Yr2 to match Yr1 (existing) and provide outdoor learning area	£19,000	£9,500	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Blenheim	Creation of outdoor classroom and performance area	£23,200	£11,600	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.

School	Scheme	Total Cost	Seed challenge support sought	Supported or in reserve	Reason for Recommendation
Darrick Wood Infant	Introduction of purpose manufactured all-weather covered learning space to x3 no. classrooms, and canopy to playground to replace natural solar shading lost with development of Griffin Centre on site.	£34,500	£17,250	Supported	This scheme is recommended for support as it scores well on curriculum improvement and health and safety.
Perry Hall	Introduction of purpose manufactured covered learning space to serve Early Years classroom	£28,900	£14,450	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Scotts Park	Creation of an outside classroom for studying bio-diversity	£14,314	£7,157	Supported	This scheme is recommended for support as it scores well on curriculum improvement and health and safety.
The Highway	Development of outdoor learning environment with addition of a 'Wildroom'	£10,323	£5,162	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme. The School is also benefiting from a £3m rebuild in the coming year.
Warren Road Primary	Refurbishment of outdoor learning area in main quad	£11,800	£5,900	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Castlecombe	To form a creative activity area to the playground with an enclosed safe adventure activity area	£16,300	£8,150	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Hayes Primary	Formation of dedicated multi-use playground area for KS2	£46,900	£23,450	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Midfield Primary	Provision of secure, dual surface open space connected to current restricted play area to Special Opportunity Unit.	£17,500	£8,750	Supported	This scheme is recommended for support as it scores well on curriculum improvement and health and safety.
Mottingham	Formation of dedicated, enclosed activity adventure area	£25,300	£12,650	Supported	This scheme is recommended for support as it scores well on curriculum improvement and health and safety.
Riverside Beckenham	Re-instatement of part of playground where mobiles were formally sited, following re-development of site	£90,000	£45,000	Not supported	Whilst this scheme would provide a worthwhile improvement, a contribution of £50,000 is being made from planned maintenance funding to contribute towards the improvement of this external play area.

School	Scheme	Total Cost	Seed challenge support sought	Supported or in reserve	Reason for Recommendation
Tubbenden	Formation of multi-use play area to serve KS1 and 2	£33,000	£16,500	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Balgowan	Installation of fixed play/activity equipment to play areas	£32,700	£16,350	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
James Dixon	Installation of fixed play equipment to KS1 playground	£12,000	£6,000	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Warren Road Primary	Re-surface sections of main playground including 200m ² section outside Yr2	£6,000	£3,000	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
St Vincent's Primary	Installation of all-weather-surface trim trail for KS1	£13,500	£6,750	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Warren Road Primary	Install creative tree trail among existing mature trees on site	£27,530	£13,765	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Princes Plain	Creation of a covered walkaway to transport hot food from kitchen to hall	£20,347	£10,174	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
St Mary Cray	New flooring to library and x2 no. classroom	£7,000	£3,500	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
St Peter & St Paul's	Alterations of main activity hall to accommodate multi activity use	£18,600	£9,300	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Southborough	Widening to footpath and improving drainage	£13,250	£6,625	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Secondary					
Beaverwood	Adaption and refurbishment of food technology classroom	£53,190	£18,085	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Beaverwood	Refurbishment to x3 no. Art & Design classrooms	£97,200	£33,048	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.

School	Scheme	Total Cost	Seed challenge support sought	Supported or in reserve	Reason for Recommendation
Beaverwood	Refurbishment of L.R.C. to provide facilities for independent learning.	£45,900	£15,606	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Bullers Wood	Convert classroom to kitchen for catering & hospitality apprenticeships	£41,970	£14,270	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Cator park	Extension to dining hall to also provide flexible addition to teaching accommodation.	£99,000	£33,660	Supported	This scheme is recommended for support as it scores well on curriculum improvement and health and safety.
Charles Darwin	Single storey extension to 6th form block	£98,100	£33,354	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Coopers TC	Creation of x2 no. music rooms	£28,600	£9,724	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Coopers TC	Refurbishment of ICT suit	£29,900	£10,166	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Darrick Wood Senior	Upgrade of x2 no science labs (as part of rolling programme to upgrade x6)	£94,000	£31,960	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Hayes	Adaptation of x6 classrooms to create 6th form centre	£83,000	£28,220	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Langley Park Girls	Refurbishment of Pupil Learning Support area	£62,500	£21,250	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Langley Park Girls	Refurbishment of staff room areas	£66,000	£22,440	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Langley Park Girls	Refurbishment of 6th form base	£60,000	£20,400	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
The Priory	Refurbishment of Humanities block	£76,671	£26,068	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.

School	Scheme	Total Cost	Seed challenge support sought	Supported or in reserve	Reason for Recommendation
The Ravensbourne	To extend sprung floor in dance studio	£26,000	£8,840	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Ravens Wood	Re-development of old hall area to include construction of new lecture theatre, new teaching spaces, music practise rooms and office spaces.	£155,000	£52,700	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
The Ravensbourne	Installation of DDA ramp to front of school	£10,000	£3,400	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Kemnal TC	Contribution to Teacher training centre with grant to go towards IT equipment	£75,000	£25,500	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Bullers Wood	Replace vehicle barrier with security gates and pedestrian gate at St Nicolas Lane entrance (automate existing gates)	£10,265	£3,490	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Darrick Wood Senior	Improvements to front gates and fencing	£40,000	£13,600	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Hayes	Installation of barriers to control vehicle access to main entrance	£15,000	£5,100	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Hayes	Replacement of perimeter fencing	£30,000	£10,200	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Bullers Wood	To improve and make safe footpaths to area adjacent new dalo building	£21,550	£7,327	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Hayes	Installation of goods lift in science block	£15,000	£5,100	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
St Olave's	New 'safe access' roof to fives courts	£12,198	£4,147	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report

School	Scheme	Total Cost	Seed challenge support sought	Supported or in reserve	Reason for Recommendation
Beaverwood	Creation of covered outdoor learning space	£91,850	£31,229	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Darrick Wood Senior	Provision of external learning area	£89,882	£30,560	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Hayes	Replacement of cricket pitch	£8,000	£2,720	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Hayes	Creation of long jump pit	£25,000	£8,500	Not supported	Whilst this scheme would provide a worthwhile improvement, the scheme scores less highly as a result of the School's recent allocation under this Programme.
Kemnal Technology College	Creation of x3 no. hard surface tennis courts	£72,000	£24,480	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
Langley Park Girls	Increase to provision of toilet facilities	£100,000	£34,000	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
The Ravensbourne	Refurbishment of KS4 toilets	£40,000	£13,600	Not supported	Whilst the scheme would provide a worthwhile improvement to the accommodation available to the school, it does not score highly against the other criteria set out in the report
	Total grant required for supported schemes		£310,417		

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Report No.
DCYP10105

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Children and Young People Portfolio Holder**

**For Pre-Decision Scrutiny by the Children and Young People PDS
Committee on 20 July 2010**

Decision Type: Non-Urgent Executive Non-Key

**TITLE: CHILDREN AND YOUNG PEOPLE FORWARD ROLLING WORK
PROGRAMME 2010-11**

Contact Officer: Kevin Gerred, Partnerships and Planning Officer
Tel: 020 8313 4024 E-mail: kevin.gerred@bromley.gov.uk

Philippa Stone, Scrutiny Manager
Tel: 020 8313 4871 E-mail: philippa.stone@bromley.gov.uk

Chief Officer: Gillian Pearson, Director of Children and Young People Services

Ward: Boroughwide

1. Reason for report

- 1.1 The report provides a Forward Rolling Work Programme for the year ahead, based on items scheduled for decision by the Children and Young People Portfolio Holder and items for consideration by the Children and Young People Policy Development and Scrutiny Committee.
 - 1.2 A Rolling Programme of Contracts/Service Level Agreements is also provided for scrutiny by the CYP PDS Committee.
-

2. **RECOMMENDATION(S)**

2.1 **Members of the CYP PDS Committee are invited to comment on the:**

- (i) **Work Programme at Appendix 1;**
- (ii) **Contracts/Service Level Agreements listed at Appendix 2.**

2.2 **The CYP Portfolio Holder is invited to comment on the Work Programme at Appendix 1 and agree its content.**

Corporate Policy

1. Policy Status: N/A
 2. BBB Priority: Children and Young People
-

Financial

1. Cost of proposal: No cost
 2. Ongoing costs: Recurring cost £40 per week (see staff time below)
 3. Budget head/performance centre: No specific budget head
 4. Total current budget for this head: £N/A
 5. Source of funding: Council's Base Budget
-

Staff

1. Number of staff (current and additional) - 2 members of current staff work together to monitor, review and update the Work Programme.
 2. If from existing staff resources, number of staff hours - estimated to be 2 hours per week of existing staff time for each of the 2 members of staff.
-

Legal

1. Legal Requirement: No statutory requirement or Government guidance
 2. Call in: Call-in is applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - CYP PH and CYP PDS Members and Senior CYP Officers
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments: N/A

3. COMMENTARY

(i) Changes to Executive Decision-Making Arrangements

3.1 The format of CYP Member meetings and work programme development takes full account of changes to Executive Decision Making arrangements agreed by Full Council on 16 March 2009. The new arrangements mean that there are no longer scheduled Portfolio Holder meetings and instead reports on proposed decisions will be presented at PDS Committee meetings for pre-scrutiny with the Portfolio Holder attending to present his proposals, answer questions and receive comments. The Portfolio Holder will then make his decisions separately in the days following a meeting and this will continue to follow a formal process of recording and publishing each decision.

(ii) Work Programme

3.2 The Forward Rolling Work Programme at **Appendix 1** provides information on items scheduled for decision by the Children and Young People Portfolio Holder, items for consideration by the Children and Young People Policy Development and Scrutiny Committee and proposed information briefing for Members on which no decision is required.

3.3 The Work Programme provides a reference on future work and enables it to be amended in the light of future developments and circumstances.

3.4 The focus of CYP PDS Committee work should be on (i) holding the CYP Portfolio Holder to account, (ii) pre-decision scrutiny and (iii) policy development.

(iii) PDS Reviews

3.5 A significant part of any PDS work should take place outside of Committee meetings in the form of time-limited Reviews. In agreeing a programme of Reviews, the PDS Committee should take into account Member capacity to deliver and Officer capacity to support the reviews. No more than a few in-depth reviews are recommended for any one year.

(iv) Contracts for CYP PDS Scrutiny

3.6 The Rolling Contracts Register provides, at each PDS meeting, the following details on all Children and Young People Contracts with a whole life value of £50k or higher:

- Contracts Awarded – subsequent to those reported at the previous PDS Committee;
- Status of Contracts ending within the next six months;
- Status of Contracts ending within the next six to twelve months.

3.7 Details are presented in **Appendix 2**.

Non-Applicable Sections:	Policy, Financial, Legal and Personnel Implications
Background Documents: (Access via Contact Officer)	<ul style="list-style-type: none"> • Review of the Operation of Policy Development and Scrutiny Arrangements in Bromley – April 2005 • Scrutiny Toolkit – April 2006 • Report ‘PDS Working Practices’ – 17/5/07 Executive and Resources PDS Committee. • Minute 5 – Executive and Resources PDS Committee, 17/05/07 • Minute 58 - CYP PDS 8/10/08 • Report ‘Conclusion of CYP Work Programme 2008/09 and Consideration of Work Programme for 2009/10’ – 29/4/09 CYP PDS Committee and 6/5/09 CYP PH meeting • Minute - 29/4/09 CYP PDS Committee and Minute - 6/5/09 CYP PH meeting • Report DCYP09123 – CYP PDS 7/9/09

FORWARD ROLLING WORK PROGRAMME FOR CYP POLICY DEVELOPMENT & SCRUTINY COMMITTEE AND CYP PORTFOLIO HOLDER

CYP PDS – 20/7/10
Subject:
Holding the Portfolio Holder to Account
(1) Questions to the PH from Members of the Public and Members attending the Meeting
(2) Children and Young People Budget Monitoring Report 2010/11
Items for Pre-Decision Scrutiny
(3) CYP Work Programme 2010/11 (KG/KP)
(4) Membership of School Governing Bodies (JH)
(5) The Government’s Reform Agenda: Education and Children’s Services (GP)
(6) Ofsted Inspection of Safeguarding and LAC: Outcomes (KW)
(7) Bromley Safeguarding Children Board: Annual Report 2009/10 (KW)
(8) Proposal to Expand Three Primary Schools (MB)
(9) Revised Instrument of Government (JH)
(10) CYP Contracts Overview 2010/11(Part 2) (LD)
(11) Asset Management Planning – Post Completion Review Reports (RC)
(12) Consideration for Agreement to Extend the Contract for Advocacy and Independent Visitors for Children and Young People from Reconstruct (Part 2) (Joanne Holman)
(13) School Lunch Grant (KS)
(14) 2010/11 In-Year Grant Reductions by Department for Education: Proposed Strategy to Deliver the Target Reduction of £1.4m within Bromley’s Children and Young People Services (Part 1) (GP)
(15) 2010/11 In-Year Grant Reductions by Department for Education: Proposed Strategy to Deliver the Target Reduction of £1.4m within Bromley’s Children and Young People Services (Part 2) (GP)
(16) Early Years Capital Funding – Proposed Prioritisation of Remaining Funds (RS/NN)
(17) SEN Transport (MV)
(18) Bromley Mencap Buddying Short Break Scheme – Contract Exemption Proposal (Part 2) (HR)
(19) Review of Phase 3 Children and Family Centre Capital Programme (RS)
(20) Final Standards Fund (Grant 1.1) Allocation 2009/10 (MR)
(21) The Bromley Seed Challenge Scheme (CJ)
(22) Transition Strategy for Young People with Learning Disabilities (LB/KF-W)
Policy Development and Other Items
(23) CYP Work Programme – Future Items for the CYP PDS Committee (KG/KP)
Information Items
To be agreed.

CYP PDS – 7/9/10
Subject:
Holding the Portfolio Holder to Account
(1) Questions to the PH from Members of the Public and Members attending the Meeting
(2) Performance Monitoring: 1 st Quarter (GS)
(3) Children and Young People Budget Monitoring Report 2010/11
Items for Pre-Decision Scrutiny
(4) CYP Work Programme 2010/11 (KG/KP)
(5) Membership of School Governing Bodies (JH)
(6) Scrutiny of CYP Trust Board (MW)
(7) Annual Report on Adoption Activity 2009/10 (IL)
Policy Development and Other Items
(8) CYP Work Programme – Future Items for the CYP PDS Committee (KG/KP)
Information Items
To be agreed

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CYP PDS – 19/10/10

Subject:
Holding the Portfolio Holder to Account
(1) Questions to the PH from Members of the Public and Members attending the Meeting
(2) Children and Young People Budget Monitoring Report 2010/11
Items for Pre-Decision Scrutiny
(3) CYP Work Programme 2009/10 (KG/KP)
(4) Membership of School Governing Bodies (JH)
(5) Charging for Services in Children's Social Care (KR)
(6) Update on Services Funded by Grants (RC)
(7) Information, Advice and Guidance Service – Outcomes from 14-19 Collaborative Survey of Young People (BJ)
(8) Children and Young People's Plan 2011-14: Consultation (TW)
(9) Primary School Place Planning: Review Outcomes (MB)
Policy Development and Other Items
(10) CYP Work Programme – Future Items for the CYP PDS Committee (KG/KP)
Information Items
To be agreed

CYP PDS – 30/11/10

Subject:
Holding the Portfolio Holder to Account
(1) Questions to the PH from Members of the Public and Members attending the Meeting
(2) Children and Young People Budget Monitoring Report 2010/11
Items for Pre-Decision Scrutiny
(3) CYP Work Programme 2009/10 (KG/KP)
(4) Membership of School Governing Bodies (JH)
(5) Scrutiny of CYP Trust Board (MW)
(6) SEN Transport Policy (KF-W)
(7) Annual Report: Contract Awards 2011/12 (LD)
(8) Progress Report on Children and Family Centres (RS)
Policy Development and Other Items
(9) CYP Work Programme – Future Items for the CYP PDS Committee (KG/KP)
Information Items
To be agreed

CYP PDS – 18/1/11

Subject:
Holding the Portfolio Holder to Account
(1) Questions to the PH from Members of the Public and Members attending the Meeting
(2) Performance Monitoring: 2 nd Quarter (GS)
(3) Children and Young People Budget Monitoring Report 2010/11
Items for Pre-Decision Scrutiny
(4) CYP Work Programme 2009/10 (KG/KP)
(5) Membership of School Governing Bodies (JH)
(6) Children and Young People's Plan 2011-14 (TW)
Policy Development and Other Items
(7) CYP Work Programme – Future Items for the CYP PDS Committee (KG/KP)
Information Items
To be agreed

CYP PDS – 22/2/11**Subject:****Holding the Portfolio Holder to Account**

- (1) Questions to the PH from Members of the Public and Members attending the Meeting
- (2) Children and Young People Budget Monitoring Report 2010/11

Items for Pre-Decision Scrutiny

- (3) CYP Work Programme 2009/10 (KG/KP)
- (4) Membership of School Governing Bodies (JH)
- (5) Scrutiny of CYP Trust Board (MW)

Policy Development and Other Items

- (6) CYP Work Programme – Future Items for the CYP PDS Committee (KG/KP)

Information Items

To be agreed

CYP PDS – 15/3/11**Subject:****Holding the Portfolio Holder to Account**

- (1) Questions to the PH from Members of the Public and Members attending the Meeting
- (2) Performance Monitoring: 3rd Quarter (GS)
- (3) Children and Young People Budget Monitoring Report 2010/11

Items for Pre-Decision Scrutiny

- (4) CYP Work Programme 2009/10 (KG/KP)
- (5) Membership of School Governing Bodies (JH)

Policy Development and Other Items

- (6) CYP Work Programme – Future Items for the CYP PDS Committee (KG/KP)

Information Items

To be agreed

CYP PDS – 3/5/11**Subject:****Holding the Portfolio Holder to Account**

- (1) Questions to the PH from Members of the Public and Members attending the Meeting

Items for Pre-Decision Scrutiny

- (2) CYP Work Programme 2009/10 (KG/KP)
- (3) Membership of School Governing Bodies (JH)
- (4) Scrutiny of CYP Trust Board (MW)

Policy Development and Other Items

- (5) CYP Work Programme – Future Items for the CYP PDS Committee (KG/KP)

Information Items

To be agreed

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Children and Young People Services

**Rolling Contract Register and Contract Awards Report for
Children and Young People Services Policy Development and Scrutiny Committee**

For the PDS Committee meeting on 20 July 2010

SECTION 1:

Contract Awards detailing either new contracts or existing contracts that have been re-let where they were due to expire within the next six months (31 January 2011)

No.	Details of Service and Award of Contract	Indicative Contract Value	Timescales	Procurement Method
Learning & Achievement				
1.1	<p>‘14-16’ flexible provision</p> <p>Provision, at Key Stage 4, for flexible or alternative provision. The provision is brokered by LBB on behalf of schools, using Dedicated Schools Grant funding approved through the Schools Forum with schools paying a contribution to the overall cost.</p> <p>This includes ‘Options Xtra’ - flexible learning for 14-16 year olds; and Progression Courses, providing an alternative curriculum for students in Bromley schools who are in danger of not completing compulsory education or, in the case of Progression Courses, do not have a place in a mainstream school.</p> <p>Contracts for the academic year 2010/2011 were awarded, via exemption or via variation to the existing contract, to the following providers:</p>	<p>Progression courses have a forecast value of £351K.</p> <p>‘Options Xtra’ courses have a whole life value of £834K. This value is exaggerated due to building in a one year extension option which is unlikely to be utilised.</p>	<p>Progression courses run to one year, with contracts running from 1 September 2010 to 31 July 2011.</p> <p>‘Options Xtra’ contracts run to two years with existing contracts due to expire on 31 July 2011. The existing contracts have been varied to accommodate a new intake of Year 10 pupils.</p>	<p>These contracts were awarded via exemption or via variation to the existing contracts. Approval for the relevant contracts was given by the Portfolio Holder, following scrutiny by CYP PDS, at the 15 June CYP PDS meeting.</p> <p>A new commissioning process will be put in place in 2011/2012. This process will invite ongoing expressions of interest to join a pool of providers, subject to meeting minimum qualification criteria. It is expected that longer term contracts will be put in place with annual negotiation of volumes. Contracts will be a mixture of ‘block’ contracts and ‘call off’ contracts, dependent upon assessment of demand for specific qualifications.</p>

No.	Details of Service and Award of Contract	Indicative Contract Value	Timescales	Procurement Method
	<p>Progression Courses</p> <ul style="list-style-type: none"> • TLT Academy (£96K) • Bromley Youth Music Trust (£12,822) • Orpington College (£56,350) • Rolling Sound Ltd (£21,600) • NTS London (£28,800) • Accipio Virtual Learning (call off – variable value) • Windermere Vocational Education (call off – variable value) • Bromley College of FE (call off – variable value) • Ilderton Motor Project (call off – variable value) • Jace (call off – variable value) • Springboard Bromley (call off – variable value) • SWAY UK (call off – variable value) <p>'Options Xtra'</p> <ul style="list-style-type: none"> • Bromley College of FE (£579K) • Orpington College (£144K) • Windermere Vocational Education (£111K) 			

SECTION 2:

Current Status of Contracts Ending Within the Next Six Months (before 31 January 2011)

No.	Details of Service and Current Provider	Indicative Contract Value	Timescales	Post Contract Actions and Current Status
Children and Young People Services Transport				
2.1	<p>Transport for children with Special Educational Needs (SEN)</p> <p>Home to school transport for children with Special Educational Needs.</p> <p>The service is currently provided through nine active providers. These are:</p> <ul style="list-style-type: none"> • Cannon Cars • Centaur Overland Travel • Crest Minicoaches • Kelly Car Hire • Kensway Tours • Lee Girling • Stage Two • Stratfords Private Hire • W H Cars Ltd 	<p>The current contract values are based on actual delivery and may vary from year to year.</p> <p>Annual expenditure for 2009/10 across all current contracts is estimated at £3.6M.</p> <p>The whole life value of the current contracts is estimated at £28.8M based on extrapolation of the 2009/10 estimated value.</p>	<p>The current contracts commenced in September 2002 and are due to expire in July 2010.</p> <p>The current contracts were originally due to expire in March 2010 but have been extended to ensure continuity of service within the current academic year, minimising disruption to children and families.</p> <p>The procurement process has commenced in February 2010, with invitations to submit Pre-Qualification Questionnaires by March 2010. Invitations to Tender will commence from April/May. Evaluation will take place in June/July with Awards made in July 2010.</p>	<p>A SEN Transport Project Board is in place, reporting to CYP PDS and Executive on progress and the procurement strategy.</p> <p>Procurement will be via open and competitive tender, advertised through the Official Journal of the European Union (OJEU) in compliance with European Legislation, using a two-stage tender model of pre-qualification followed by Invitation to Tender. The London Borough of Bromley is tendering for these services in partnership with the London Borough of Bexley, to maximise efficiency and to take advantage of potential shared routes.</p> <p>New contracts are likely to be operating to a similar annual budget but with efficiencies of up to £100K obtained through the procurement strategy, such as the shared routes and joint procurement with Bexley.</p> <p>The current procurement approach is that contracts will be placed for five years.</p> <p>Contract Award recommendations will be made to Executive in due course.</p> <p>It is envisaged that all transport requirements in CYP and some spot purchases across the Council will be met via these transport contracts. The contracts will be drafted to allow for the flexibility to include specification modifications to incorporate any key recommendations agreed through an SEN Transport Policy review.</p>

No.	Details of Service and Current Provider	Indicative Contract Value	Timescales	Post Contract Actions and Current Status
				<p>Phase 2 of the project will focus on the SEN Transport policy, following the re-letting of the contracts, with a view to identifying options for service improvements and efficiencies where possible and if possible, subject to support by members and the wider stakeholder groups.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report (Report DCYP09123 – 7 September 2009).</p>
Learning & Achievement				
2.2	<p>SAM Learning</p> <p>This service provides anywhere, anytime GCSE and KS3 revision programmes for students to access in school and at home; web-based homework and activity services for teachers; in school and LA-wide monitoring of usage and impact; training for teachers. The service is provided by SAM Learning via access to the relevant software and materials on the web.</p>	<p>The current contract has a value of £37K per annum.</p> <p>The current contract has a whole life value of £111K.</p>	<p>The current service commenced in 2007 and is due to expire on 31 August 2010.</p>	<p>This service has been supported using grant funding. With discontinuation of the grant funding in 2010/2011 the funding for this service will cease.</p> <p>Schools have declined to enter into collective agreement to continue to purchase this resource and therefore this service will not continue but will be purchased individually by schools.</p>
Children's Social Care				
2.3	<p>Advocacy and Independent Visitor's Service</p> <p>This service is currently delivered by Reconstruct.</p>	<p>The current contract has a value of £30K per annum.</p> <p>The current contract has a whole life value of £90K.</p>	<p>The current contract commenced in 2008 and is due to expire on 31 January 2011. It has an option to extend for a further two years to January 2013.</p>	<p>A Gateway Review has been conducted, with options evaluated. The preferred option is to extend the existing contract for a further two years in line with the available extension option within the contract.</p> <p>A request to approve the extension is submitted for approval at the July 2010 CYP PDS meeting. The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>

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SECTION 3:

Current Status of Contracts Ending Between Six to Twelve Months From the Date of this Report (before 30 July 2011)

No.	Details of Service and Current Provider	Indicative Contract Value	Timescales	Post Contract Actions and Current Status
Children's Social Care				
3.1	<p>Supporting People</p> <p>This service provided support for vulnerable young people to make a positive shift into independent living or to progress into further education or employment.</p> <p>The service is currently delivered by Catch 22.</p>	<p>The current contract has a value of £78K per annum.</p> <p>The current contract has a whole life value of £234K.</p>	<p>The current contract commenced in 2009 and is due to expire on 31 March 2011.</p>	<p>This service is currently part of a service review and needs analysis in conjunction with Adult & Community Services Supporting People services.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>
Children & Family Centres				
3.2	<p>Social Care for Children and Families</p> <p>This service provides social care to children and families, offering counselling and advice.</p> <p>This service is currently provided by Bromley Welcare.</p>	<p>The current contract has a value of £136K per annum.</p> <p>The current contract has a whole life value of £272K.</p>	<p>The current contract commenced in 2009 and is due to expire on 31 March 2011.</p>	<p>Service review followed by open and competitive tendering if appropriate.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>
3.3	<p>Support and Advice for Young Mothers and Mothers-to-be</p> <p>This service is currently provided by GFS Platform.</p>	<p>The current contract has a value of £66K per annum.</p> <p>The current contract has a whole life value of £133K.</p>	<p>The current contract commenced in 2009 and is due to expire on 31 March 2011.</p>	<p>Service review followed by open and competitive tendering if appropriate.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>

No.	Details of Service and Current Provider	Indicative Contract Value	Timescales	Post Contract Actions and Current Status
3.4	<p>Home Visiting Service to Vulnerable Families</p> <p>This service is currently provided by Homestart Bromley.</p>	<p>The current contract has a value of £90K per annum.</p> <p>The current contract has a whole life value of £180K.</p>	<p>The current contract commenced in 2009 and is due to expire on 31 March 2011.</p>	<p>Service review followed by open and competitive tendering if appropriate.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>
3.5	<p>Counselling for Children and Families</p> <p>This service is currently provided by Mary Dolly Foundation.</p>	<p>The current contract has a value of £100K per annum.</p> <p>The current contract has a whole life value of £200K.</p>	<p>The current contract commenced in 2009 and is due to expire on 31 March 2011.</p>	<p>Service review followed by open and competitive tendering if appropriate.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>
3.6	<p>Children & Family Centre Health Services</p> <p>This service provides health workers, nurses, dieticians, speech and language workers, mental health workers to deliver health services at Children and Family Centres.</p> <p>This service is currently provided by Bromley PCT.</p>	<p>The current contract has a value of £814K per annum.</p> <p>The current contract has a whole life value of £2.44M.</p>	<p>The current agreement commenced in 2008 and is due to expire on 31 March 2011.</p>	<p>Service review followed by negotiation of a new agreement, if appropriate.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>
Integrated Youth Support Service				
3.7	<p>Advice and Guidance to Young People</p> <p>Statutory service to provide advice and guidance to young people.</p> <p>The current service is delivered via a sub-regional agreement between six South London boroughs, led by the Royal Borough of Kingston, with services delivered by CfBT.</p>	<p>The current contract has a value of £1.16M per annum.</p> <p>The current contract has a whole life value of £3.5M.</p>	<p>The current agreement commenced in 2008 and is due to expire on 31 March 2011.</p>	<p>Approval has been given via the March CYP PDS and Executive to continue with the current arrangements, subject to availability of funding.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>

No.	Details of Service and Current Provider	Indicative Contract Value	Timescales	Post Contract Actions and Current Status
3.8	<p>Personal Adviser for Young People with Substance Misuse Issues</p> <p>This service contributes funding (via the receipt of an annual grant) to the Drugs Action Team service (DAT) to fund a Personal Adviser for young people with substance misuse issues. The main contract is managed by the DAT team to March 2011 and is provided by KCA.</p> <p>This element of the overall service is currently provided by KCA and will continue into 2010/2011 via an extension to the current contract.</p>	<p>£38K per annum.</p> <p>£114K whole life value.</p>	<p>The current contract commenced 2008 and was due to expire on 31 March 2010.</p> <p>It has been extended for one year to 31 March 2011.</p>	<p>A needs analysis and commissioning plan for DAT services, including this contract, is currently in preparation with recommendations expected in June 2010. Procurement for services will commence in Autumn 2010.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>
3.9	<p>Voluntary Youth Services Grant</p> <p>This service administers a grant fund on behalf of CYP. The grant, received via the Grant Aid fund, is targeted at Bromley Voluntary Sector youth service providers, especially the uniformed services, for a range of projects and initiatives to support children and young people in Bromley.</p> <p>The grant is currently administered, via a Service Level Agreement, by Bromley Council for Voluntary Youth Services.</p>	<p>The current Service Level Agreement value is £10K per annum, together with funds of £75K per annum that are distributed to voluntary sector organisations in Bromley.</p> <p>The £10K funding covers administrative costs and ongoing capacity building support for the Bromley Council for Voluntary Youth Services.</p>	<p>The Service Level Agreement commenced in 2007 and has been awarded on an annual basis, subject to receipt of Grant Aid funding.</p> <p>Grant Aid funding is confirmed for 2010/2011 and therefore this service has been commissioned for a further year until 31 March 2011.</p>	<p>The Integrated Youth Support Team, following confirmation of funds for 2011/2012, will propose direct commissioning of the service with the existing provider.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>

No.	Details of Service and Current Provider	Indicative Contract Value	Timescales	Post Contract Actions and Current Status
Specialist Support & Disability Service				
3.10	<p>Weekend and Holiday Short Breaks for Disabled Children and Young People</p> <p>A service providing short breaks at the weekend, at half term holidays (including Christmas) and for the summer holidays. Provision is split between short breaks for young people on the autistic spectrum and/or with learning difficulties; and children with physical disabilities.</p> <p>This contract has been awarded to Riverside School.</p>	<p>£260K annual and whole life value.</p>	<p>One year contract commencing 1 May 2010 and due to expire on 30 April 2011.</p>	<p>Following confirmation of available funds for 2011/2012, a decision will be taken whether to apply for a one year extension to the existing contract or to go out to competitive tender with a revised specification.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>
3.11	<p>Specialist Childminding Network for Families with Disabled Children</p> <p>This service enables childminding provision exclusively for disabled children & young people. The service allows parents or carers to either use the service as registered childcare or to use the service as a 'short break' from their caring responsibilities whilst affording their children a safe, secure enjoyable caring experience away from their home. The service provides service co-ordinators who have detailed knowledge of all childminders on the networks and who deliver and facilitate training to ensure the individual needs of very complex children can be met within the childminder's home environment.</p> <p>This contract has been awarded to Bromley Mencap.</p>	<p>£85K annual value with a whole life value of £255K.</p>	<p>One year contract with an option to extend for a further two years, commencing 1 April 2010 and due to expire on 31 March 2011.</p>	<p>A proposal to apply the extension option will be considered in due course.</p> <p>The intent to commission this service was approved by the Portfolio Holder and the CYP PDS via the CYP Commissioning Intentions Report presented to PDS in April 2010.</p>

No.	Details of Service and Current Provider	Indicative Contract Value	Timescales	Post Contract Actions and Current Status
Learning & Achievement				
3.12	<p>Catering at Education Development Centre</p> <p>Catering service for staff and attendee's at the Education Development Centre. This service is currently provided by Principals Catering.</p>	<p>The current contract has an approximate value of £81K per annum with an estimated whole life value of £162K.</p>	<p>This is a one year contract with the option to extend for a further year until 31 March 2011.</p>	<p>The procurement strategy for this contract is currently under review.</p>
3.13	<p>'14-16' flexible provision</p> <p>Provision, at Key Stage 4, for flexible or alternative provision. The provision is brokered by LBB on behalf of schools, using Dedicated Schools Grant funding approved through the Schools Forum with schools paying a contribution to the overall cost.</p> <p>This includes 'Options Xtra' - flexible learning for 14-16 year olds; and Progression Courses, providing an alternative curriculum for students in Bromley schools who are in danger of not completing compulsory education or, in the case of Progression Courses, do not have a place in a mainstream school.</p> <p>Contracts for the academic year 2010/2011 were awarded, via exemption or via variation to the existing contract, to the following providers:</p> <p>Progression Courses</p> <ul style="list-style-type: none"> • TLT Academy (£96K) • Bromley Youth Music Trust (£12,822) • Orpington College (£56,350) • Rolling Sound Ltd (£21,600) • NTS London (£28,800) • Accipio Virtual Learning (call off – variable value) • Windermere Vocational Education (call off – variable value) 	<p>Progression courses have a forecast value of £351K.</p> <p>'Options Xtra' courses have a whole life value of £834K. This value is exaggerated due to building in a one year extension option which is unlikely to be utilised.</p>	<p>Progression courses run to one year, with contracts running from 1 September 2010 to 31 July 2011.</p> <p>'Options Xtra' contracts run to two years with existing contracts due to expire on 31 July 2011. The existing contracts have been varied to accommodate a new intake of Year 10 pupils.</p>	<p>These contracts were awarded via exemption or via variation to the existing contracts. Approval for the relevant contracts was given by the Portfolio Holder, following scrutiny by CYP PDS, at the 15 June CYP PDS meeting.</p> <p>A new commissioning process will be put in place in 2011/2012. This process will invite ongoing expressions of interest to join a pool of providers, subject to meeting minimum qualification criteria. It is expected that longer term contracts will be put in place with annual negotiation of volumes. Contracts will be a mixture of 'block' contracts and 'call off' contracts, dependent upon assessment of demand for specific qualifications.</p>

No.	Details of Service and Current Provider	Indicative Contract Value	Timescales	Post Contract Actions and Current Status
	<ul style="list-style-type: none"> • Bromley College of FE (call off – variable value) • Ilderton Motor Project (call off – variable value) • Jace (call off – variable value) • Springboard Bromley (call off – variable value) • SWAY UK (call off – variable value) <p>‘Options Xtra’</p> <ul style="list-style-type: none"> • Bromley College of FE (£579K) • Orpington College (£144K) • Windermere Vocational Education (£111K) 			
3.14	<p>Early Years Support</p> <p>This service provides support to private, voluntary and independent organisations to improve quality of delivery and to meet statutory Early Years Outcomes Duty Targets.</p> <p>The service is delivered by the Pre-School Learning Alliance.</p>	<p>The contract has an annual value of £64K with a whole life value of £128K.</p>	<p>This is a two year contract running from 1 April 2009 to 31 March 2011.</p>	<p>The service will reviewed and is likely to be re-commissioned dependent upon confirmation of availability of Surestart grant for 2011/2012.</p>

Report No.
ACS10040

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Adult and Community Policy Development and Scrutiny Committee**
Children and Young People Policy Development and Scrutiny Committee

Date: **22nd June 2010**
20th July 2010

Decision Type: Non-Urgent Non-Executive Non-Key

TITLE: TRANSITION STRATEGY FOR YOUNG PEOPLE WITH LEARNING DISABILITIES

Contact Officer: Lorna Blackwood, Assistant Director, Commissioning and Partnerships Tel : 020 8313 4110 E-mail: lorna.blackwood@bromley.gov.uk
Karen Fletcher-Wright, Assistant Director, Access and Inclusion, Tel: 020 8313 4146 E-mail: karen.fletcher-wright@bromley.gov.uk

Chief Officer: Terry Rich, Director of Adult and Community Services
Gillian Pearson, Director of Children and Young People Services

Ward: N/A

Reason for report

The report sets out the action being taken by Adult and Community and Children and Young People services to support young people and adults with learning disabilities to lead more fulfilling and independent lives and to manage the cost pressures arising from growing numbers of children with a learning disability moving through to adult services. The report seeks Members' endorsement of the development of a cross portfolio strategy which encapsulates the Council's approach to working with children and families from an early age to prepare them for more independent lives as adults in the community.

RECOMMENDATION(S)

The Policy Development and Scrutiny Committees are asked to comment on the report and endorse the preparation of a joint Adult and Community and Children and Young People transition strategy for learning disabilities.

Corporate Policy

Existing policy: Building a Better Bromley priority to support people to live independently in the community and to ensure that all children and young people achieve their potential

Financial

1. Estimated cost None arising directly from the proposals in the report
 2. N/A
 3. Budget head ACS Learning disability placements budget; CYP Access and Inclusion
 4. Total budget for this head £13.8m (ACS); £30.3m (CYP)
-

Staff

1. Number of staff (current and additional) – The strategy will be prepared using existing staff resources
 2. If from existing staff resources, number of staff hours –
-

Legal

1. Statutory requirement:
 2. Call-in is not applicable:
-

Customer Impact

Estimated number of users/beneficiaries (current and projected) - approximately 1600 adults with learning disabilities

1. COMMENTARY

Background

- 1.1 In April 2009 the Adult and Community Policy Development and Scrutiny Committee endorsed a strategy for people with learning disabilities - "Fulfilling Lives Active Citizens". The strategy reflects the key priorities of the national strategy for learning disabilities, Valuing People, which was published in 2001 and updated in 2009 (Valuing People Now) .
- 1.2 Valuing People recognised that few people with learning disabilities had jobs, lived in their own homes or had the choice of who cares for them. It set out the opportunities that were to be made available for children and adults with learning disabilities and their families to live full and independent lives as part of their local communities.
- 1.3 The Council's Fulfilling Lives Strategy considers the needs of everyone with a learning disability living in or receiving services from the borough and sets out the Council's commitment to ensuring that people with learning disabilities have access to :
- their own home, whether as a tenant or owner
 - support to living as independently as possible
 - employment opportunities
 - meaningful daytime activity
 - mainstream transport services
 - social networks
- 1.4 The strategy outlines the key areas that the Council, together with partners in the NHS and voluntary and community sectors are addressing to further improve the lives of adults with a learning disability.
- 1.5 In recent years there have been significant increases in the learning disabled population nationally due to a number of factors such as improvements in the care of new born infants and better healthcare for people with a learning disability as they grow older.
- 1.6 The local strategy highlights the growing number of children with learning disabilities in Bromley which is above the national average. In contrast there are fewer older leavers of service as people live longer often with complex conditions. Statistically people with learning disabilities are more likely to also suffer from physical disabilities and sensory impairments, conditions such as epilepsy, long term health problems such as chronic obstructive pulmonary disease, and/or have challenging behaviours. Individuals with these more complex needs require greater levels of support if they are to achieve independent lives and become part of their local community.
- 1.7 It is estimated that there are 1400 -1600 adults in the borough with a learning disability, of whom approximately 800 are in receipt of services funded by the Council. In 2004/05 10 young people reaching the age of 18 were estimated to be eligible for Council funded adult services, rising to 31 in 2009/10. As people eligible for Council funding have substantial or critical needs, the unit cost of care is inevitably high and involves a long term funding commitment. These pressures were reflected in the growth in the 2010/11 budget of £967k agreed by the Council's Executive in January 2010.
- 1.8 Within Adult and Community Services there is a focus on reducing the number of people with learning disabilities living in residential placements, particularly in high cost homes situated outside of the borough, and increasing the number of people living in the borough in supported environments (these would include purpose built schemes as well as mainstream housing). As well as improving the quality of life and life chances for people with learning disabilities, supported living provides a more cost effective model by reducing the unit cost of support.

Taken together the reduced unit costs and reduced numbers in residential care placements mitigate the impact of the growth in demand.

- 1.9 The commitment to the future for this group of people is reinforced in the Children's Disability Strategy "Improving Lives - Supporting Families" agreed earlier this year which includes a commitment to improved transition planning and to the principle that young people leaving school or college should not be receiving "segregated" services. An officer from Adult and Community Services is a member of the Disability Strategy Group which reports to the Children's Trust Board.
- 1.10 Adult and Community Services (ACS) and Children and Young People Services (CYP) work closely together with young people from the age of 14 and their families to ensure that robust transition planning arrangements are in place so that by the time they reach the age of moving into adult services (and budgets) they are better prepared for independent living. The departments are working jointly with a number of young people around age 16 and their families to determine the impact of personal budgets and direct payments on the type of services these young people need and to factor in ways in which they can access more mainstream as opposed to higher cost specialist services. ACS has also commissioned a new housing scheme for young people moving into independent living for the first time which is due to open in August this year. Young people from the age of 14 have the opportunity to receive support to prepare person centred plans which help them to plan and track their ambitions for the future.
- 1.11 For many young people with learning disabilities and their families a dependency on "institutionalised" care starts at a much younger age - for example if children have been placed in residential schools outside of the borough. This reduces opportunities to work with the children and their families to prepare them for a more independent adult life. By the time they return to the borough after completing school/ college their experiences and expectations may not have equipped them for leading a more fulfilling life within the wider community.
- 1.12 CYP have developed a Special Educational Needs Strategy overseen by a Member Officer Working Group which seeks to reduce the reliance on out of borough placements particularly in residential independent settings. This commitment coupled with the good working relationships established through the cross departmental and multi agency officer Transition Strategy Group provides a timely opportunity to look at the issue on a cross portfolio basis.
- 1.13 It is therefore proposed that a joint transition strategy be prepared by Adult and Community and Children and Young People Services which evaluates the outcomes of the current work under way with young people from age 14 and sets out the actions which will be taken to work with children and their families from an early age, moving through teenage and young adulthood to ensure that they are fully equipped for their future lives as adults.
- 1.14 Consultation will take place with all stakeholders including the respective Policy Development and Scrutiny Committees, families, young people with learning disabilities, the Children Trust Board and Health Social Care and Housing Partnership Board.
- 1.15 The draft strategy will be presented back to the policy Development and Scrutiny Committees for consideration in March 2011.

2. FINANCIAL IMPLICATIONS

- 2.1 The overall net budget for placements for adults with learning disabilities is £13.8m in 2010/11. In common with Social Services Authorities across the country Bromley faces continuing pressures due to increasing numbers of service users and increasing care needs, as well as enhanced expectations from the community. After allowing for mitigating action to reduce residential placements and increase the number of people in supported living, £976k growth is

included in the Council’s budget for 2010/11. Within Children and Young people Services expenditure on children with disabilities is included within the access and inclusion budget of £30.3m.

3. LEGAL IMPLICATIONS

3.1 There are no legal implications directly arising from the proposals in the report.

4. POLICY IMPLICATIONS

4.1 The proposals are in accordance with the strategic direction of Building a Better Bromley in respect of supporting independence and ensuring that all children and young people achieve their potential and the priorities set out in the Adult and Community Portfolio Plan and the Children and Young People Trust Plan.

Non-Applicable Sections:	Personnel implications
Background Documents: (Access via Contact Officer)	Valuing People/ Valuing People Now Fulfilling Lives- Active Citizens Improving Lives- Supporting Families CYP SEN Strategy

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Report No.
LDCS10112

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: Children and Young People Policy Development and Scrutiny Committee

Date: Tuesday 20th July 2010

Decision Type: Non-Urgent Non-Executive Non-Key

Title: REFERENCE FROM PUBLIC PROTECTION AND SAFETY POLICY DEVELOPMENT AND SCRUTINY COMMITTEE

Contact Officer: Helen Long, Democratic Services Officer
Tel: 020 8313 4595 E-mail: helen.long@bromley.gov.uk

Chief Officer: Mark Bowen, Director of Legals, Democratic and Customer Services

Ward: N/A

1. Reason for report

At its meeting on the 1st June the Public Protection and Safety Policy Development and Scrutiny Committee considered the attached report (Appendix A). They agreed the recommendations with an additional recommendation that the report is referred to the Children and Young People Policy Development and Scrutiny Committee.

The Committee's attention is drawn to the targets that have not been met and are therefore rated as red.

2. **RECOMMENDATION(S)**

The Children and Young People Policy Development and Scrutiny Committee are requested to comment on the attached report.

Corporate Policy

1. Policy Status: Existing policy. Public Protection and Safety Portfolio Plan 2009/2010. Building a Better Bromley. Local Area Agreement, Community Safety Strategy 2008-2011.
 2. BBB Priority: Safer Bromley.
-

Financial

1. Cost of proposal: £240,811 in 10/11 (£97,819) Dept. of Health/National Treatment Agency , £35,862 Ministry of Justice; £107,000 Area based grant)
 2. Ongoing costs: Subject to confirmation of needs assessment and Plan for 2010/2011.
 3. Budget head/performance centre: Community Safety and Drug Action Team Young People's Substance Misuse Budget (held at LBB and PCT)
 4. Total current budget for this head: £237,163
 5. Source of funding: Grant funding provided by the National Treatment Agency, Ministry of Justice and allocation provided as Area Based Grant.
-

Staff

1. Number of staff (current and additional): N/A
 2. If from existing staff resources, number of staff hours: N/A
-

Legal

1. Legal Requirement: Non-Statutory Requirement – PSA Delivery Target 14: Increase the number of children and young people on the path to success.
 2. Call-in: Call-in is not applicable.
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected): Borough wide
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments: N/A

3. COMMENTARY

At its meeting on the 1st June the Public Protection and Safety Policy Development and Scrutiny Committee considered the attached report (Appendix A). They agreed the recommendations with an additional recommendation that the report is referred to the Children and Young People Policy Development and Scrutiny Committee.

Non-Applicable Sections:	Policy, Financial, Legal and Personnel
Background Documents: (Access via Contact Officer)	Draft Anti-social behaviour Strategy Report to Public Protection and Safety Policy Development and Scrutiny Committee 1st June 2010.

Report No.
ACS10033

London Borough of Bromley

Agenda
Item No.

PART 1 - PUBLIC

Decision Maker: **Public Protection and Safety Policy Development and Scrutiny Committee**

Date: **1 June 2010**

Decision Type: Non-Urgent Non-Executive Non-Key

TITLE: Young People's Substance Misuse Grant Update

Contact Officer: Colin Newman, Head of Community Safety
Tel: 020 8461 7915 E-mail: colin.newman@bromley.gov.uk

Chief Officer: Terry Rich, Director of Adult and Community Services

Ward: All borough

1. Reason for report

At the meeting of the Public Protection and Safety Policy Development and Scrutiny Committee on 20 January 2010, Members considered a report outlining the details of the Young People's Substance Misuse Grant. At that meeting, the PDS Committee noted the contents of the report and referred it to the Children and Young People's PDS Committee. This report provides confirmation of that consideration and updates Members in relation to the end of year performance position with regard to the Young People Substance Misuse Plan.

2. **RECOMMENDATION**

2.1 **The Policy Development and Scrutiny Committee is asked to note the contents of this report and the outline of performance against established targets for the 2009/2010 Young People's Substance Misuse Plan.**

2.2 **Request a formal update in relation to the progress of the Young People's Substance Misuse Plan for 2010/2011 in September 2010.**

Corporate Policy

1. Policy Status: Existing policy: Public Protection and Safety Portfolio Plan 2009/2010, Building a Better Bromley, Local Area Agreement, Community Safety Strategy 2008 - 2011
 2. BBB Priority: Safer Bromley
-

Financial

1. Cost of proposal: £240,811 in 10/11 (£97,819 Dept of health/ National Treatment Agency; £35,862 Ministry of Justice; £107,000 Area based grant)
 2. Ongoing costs: Subject to confirmation of Needs Assessment and Plan for 2010/2011
 3. Budget head/performance centre: Community Safety and Drug Action Team Young People's Substance Misuse Budget (held at LBB and PCT)
 4. Total current budget for this head: £237,163
 5. Source of funding: Grant funding provided by National Treatment Agency, Ministry of Justice and allocation provided as Area Based Grant.
-

Staff

1. Number of staff (current and additional) – N/A
 2. If from existing staff resources, number of staff hours – N/A
-

Legal

1. Legal Requirement: Non Statutory Requirement - PSA Delivery Target 14: Increase the number of children and young people on the path to success
 2. Call in: Call in is not applicable
-

Customer Impact

1. Estimated number of users/beneficiaries (current and projected) - Borough wide
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A
2. Summary of Ward Councillors comments: N/A

4. COMMENTARY

- 3.1 In July 2009, the Council’s Executive considered the proposal to release the sum of £107,000 for Young People’s Substance Misuse from earmarked provision in the 2009/2010 Central Contingency Sum. Members agreed the release of the funding and requested that further reports be provided to the relevant Policy Development and Scrutiny Committees setting out the process by which expenditure is agreed and outlining the outcomes achieved from work undertaken. In January 2010 a report was presented to the Public Protection and Safety Policy Development and Scrutiny Committee that set out the detail of the grant allocation, the background of the development of the Young People’s Substance Misuse Plan and an outline of elements of the performance monitoring targets was circulated at the meeting. Having noted the report, the PDS referred it for consideration by the Children and Young People PDS. The matter was noted by that PDS Committee on 25 March 2010.
- 3.2 In 2009/2010, the total budget allocation available for the Young People’s Substance Misuse Plan amounted to £237,163. The budget position at the year end indicated a modest underspend on that allocation of £2,000. This underspend relates to funding that was reserved for expenditure in the event that cases may emerge where substitute prescribing or residential treatment would be required. As such cases were not forthcoming in the financial year, the sum will be carried forward (in line with the conditions of grant) to 2010/2011.

Performance Monitoring and Measurement

- 3.3 As noted in the last report to this Committee, there are a suite of performance indicators that are measured on a quarterly and annual basis and reported to the DAT, the Safer Bromley Partnership and other associated bodies. An outline of the performance against these targets at the end of 2010/2011 is provided below:

Activity	Definition	Target	Performance	RAG
New Client Assessments	Clients Given full assessment (aged 17 and under).	130	164 assessed 135 care planned	GREEN
Assessment time	Clients given an assessment from referral or screening	< 1 week (7 calendar days) “	7 calendar days (100 %)	GREEN
Average Waiting times	Average waiting time from referral or screening to start of structured Tier 3 treatment	< 2 weeks (14 calendar days)	13 calendar days	GREEN
Interventions against national KPI	Clients aged 17 and under- assessed, engaged in treatment and successfully discharged.	Above 65%	73% (Quarter 3)	GREEN
Structured interventions	Booked sessions with clients on caseloads, excluding assessments.	450	1074	GREEN
Groupwork with Vulnerable Groups	36 sessions (weeks) of a groupwork programme with vulnerable groups of Young People on	36	36 Sessions delivered	GREEN

	drug use and prevention. Specific in targeted support			
Satellite Sessions	One to one case load sessions or assessments	50	686	GREEN
Outreach	Outreach undertaken at satellite locations, such as teenage pregnancy groups etc	6 sessions	10 sessions delivered	GREEN
Promotion	Including street marketing and summer campaigns	10	7	AMBER
Screening	All workers to deliver DUST training	12 sessions p.a to be reviewed	7 sessions delivered	RED
Referrals	Receive new referrals from Looked after children teams, social care	48 p.a (12 per quarter)	18 referrals (5 Children Looked After)	RED
CAMHS	Provide specialist treatment for young people who have dual diagnosis	20 p.a	90% 18 (1 re-referral) were referred to the CAMHS worker due diagnosed or perceived mental health difficulties. 8 referrals were made by CAMHS	GREEN
Treatment measures	At least 90% of young people requiring specialist substance misuse treatment should be catered for in a young person's service	Above 90%	100%	GREEN
Referral Source	At least 20% of referrals to specialist substance misuse treatment should be from Children and Families services	Above 20%	7% (Quarter 3)	RED
Treatment Exit	At least 65% of young people should leave treatment in an agreed and planned way ⁱ	Above 65%	73 % (Quarter 3)	GREEN
Blood Bourne Virus Hep C	All young people who have a history of injecting should be offered a personal Hepatitis C Test with appropriate pre and	100%	100%	GREEN

	post test counselling			
Blood Bourne Virus Hep B	All young people should be offered screening for Hep B and referred to appropriate services.	100%	90%	GREEN

3.4 The majority of targets monitored as part of the Young People's Substance Misuse Plan are rated as green in terms of performance having either met or exceeded the set targets. The target set in relation to promotion of young people's drug treatment services was rated as Amber as a lack of summer promotion events saw only 7 sessions delivered against a target of 10 for the year.

3.5 The target for delivery of training on the use of the Drug Use Screening Tool (DUST) was not achieved, in large part as the result of the receiving agency cancelling sessions. Further work is underway between the DAT team and colleagues with the Children and Young people's Department in order to improve the referral rate of young people from the Looked After Children teams.

5. POLICY IMPLICATIONS

4.1 Reducing crime and disorder and the harm caused by drugs and alcohol in Bromley are key elements of both Building a Better Bromley and the Safer Bromley Partnership's Community Safety Strategy 2008 – 2011. There are also a number of national policies and procedures that provide advice, guidance and governance in relation to activity to reduce substance misuse amongst young people. Clearly, of primary importance within this is Every Child Matters and the associated five outcomes:

- To be healthy
- Stay safe
- Enjoy and achieve
- Make a positive contribution
- Achieve economic well-being

4.2 In addition, and building on these key outcomes, the DAT is required to demonstrate the strategic commitment to the Government's Public Service Agreement 14 (Increase the number of children and young people on the path to success). This includes a range of areas of focus including participation in positive activities (National Indicator (NI) 110), reduction in the numbers of first time entrants to the criminal justice system (NI 111), reductions in rate of under-18 year old conception (NI 112), in addition to reduce the proportion of young people frequently using illicit drugs, alcohol or volatile substances (NI 115). The Young People Joint Commissioning Group is responsible for ensuring the DAT plans for young people reflect these requirements but also reflect the locally identified need.

6. FINANCIAL IMPLICATIONS

5.1 The final funding position for 09/10 and the proposed spending allocation for 10/11 is set out below:

Project/ Post	Budget 09/10	Outturn 09/10	Budget 10/11
Community Based Treatment Provision (ByPass)	128,489.00	128,489.00	134,007.00
Looked After Children Social Worker (part funding)	18,911.00	18,911.00	18,911.00
Young Carers Post	16,600.00	16,600.00	16,600.00
YOT Drugs Worker	35,862.00	35,862.00	35,862.00
Spot Purchasing Prescribing Provision	2,000.00	0	0
Child & Adolescent Mental Health Services (CAMHS) provision	10,262.00	10,262.00	10,262.00
Assistant Commissioner Post	25,039.00	25,039.00	25,039.00
Total	237,163.00	235,163.00	242,681.00

5.2 As noted in para 3.2 above, the underspend of £2k relates to funding that was reserved for expenditure in the event that cases may emerge where substitute prescribing or residential treatment would be required. As such cases were not forthcoming in the financial year, the sum will be carried forward (in line with the conditions of grant) to 2010/2011.

Non-Applicable Sections:	Legal Implications, Personnel Implications
Background Documents: (Access via Contact Officer)	a. [Title of document and date]

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Agenda Item 14

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Agenda Item 15

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Agenda Item 16a

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Agenda Item 16b

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Agenda Item 16c

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of the Local Government Act 1972.

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